



## Lake Okeechobee Basin Management Action Plan (BMAP) Annual Meeting

**Via Webinar**  
*April 4, 2024*  
*1:00 PM*

Webinar Registration Link:

<https://attendee.gotowebinar.com/register/3327269957571528030>

### **Agenda**

- Background
- South Florida Water Management District (SFWMD) Updates
- Statewide Annual Report (STAR)
- Progress
- Upcoming 5-Year Review and BMAP Update
- Florida Department of Agriculture and Consumer Services (FDACS) Updates

Please note the FTP site for documents pertaining to the various BMAPs:

<http://publicfiles.dep.state.fl.us/DEAR/BMAP/>

For more information, contact: Diana Turner, 850-245-8825, [Diana.M.Turner@FloridaDEP.gov](mailto:Diana.M.Turner@FloridaDEP.gov)



# WEBINAR HOUSEKEEPING

## Attendee Participation

Open your control panel.

Join audio:

- Choose Computer Audio **or**
- Choose Phone Call and dial using the information provided with your registration.

Attendee audio will automatically be muted.

Submit questions and comments via the **Questions** panel.

If viewing this webinar as a group, please provide a list of attendees via the **Questions** panel.

**Note:** Today's presentation is being recorded and will be provided on the file transfer protocol (FTP) site after the webinar.

A screenshot of a webinar control panel. The top section is titled "Audio" and includes a "Sound Check" indicator. Below this, there are two radio button options: "Computer audio" (which is selected) and "Phone call", with a red arrow pointing to the "Phone call" option. A "MUTED" status is displayed with a microphone icon. Below the muted status, there are dropdown menus for "Transmit (Plantronics Savi 7xx-M)" and "Receive (Plantronics Savi 7xx-M)". A volume slider is also visible. The bottom section is titled "Questions" and contains a text input field with the placeholder "[Enter a question for staff]" and a "Send" button. The text "(Example Only)" is overlaid in red on the "Send" button. At the bottom of the panel, the text "Webinar Housekeeping" and "Webinar ID: 608-865-371" is displayed, along with the GoToWebinar logo.



# LAKE OKEECHOBEE BASIN MANAGEMENT ACTION PLAN (BMAP) ANNUAL MEETING

**Diana Turner**

Division of Environmental Assessment and Restoration  
Florida Department of Environmental Protection

GoToWebinar | April 4, 2024



# LAKE OKEECHOBEE BMAP ANNUAL MEETING



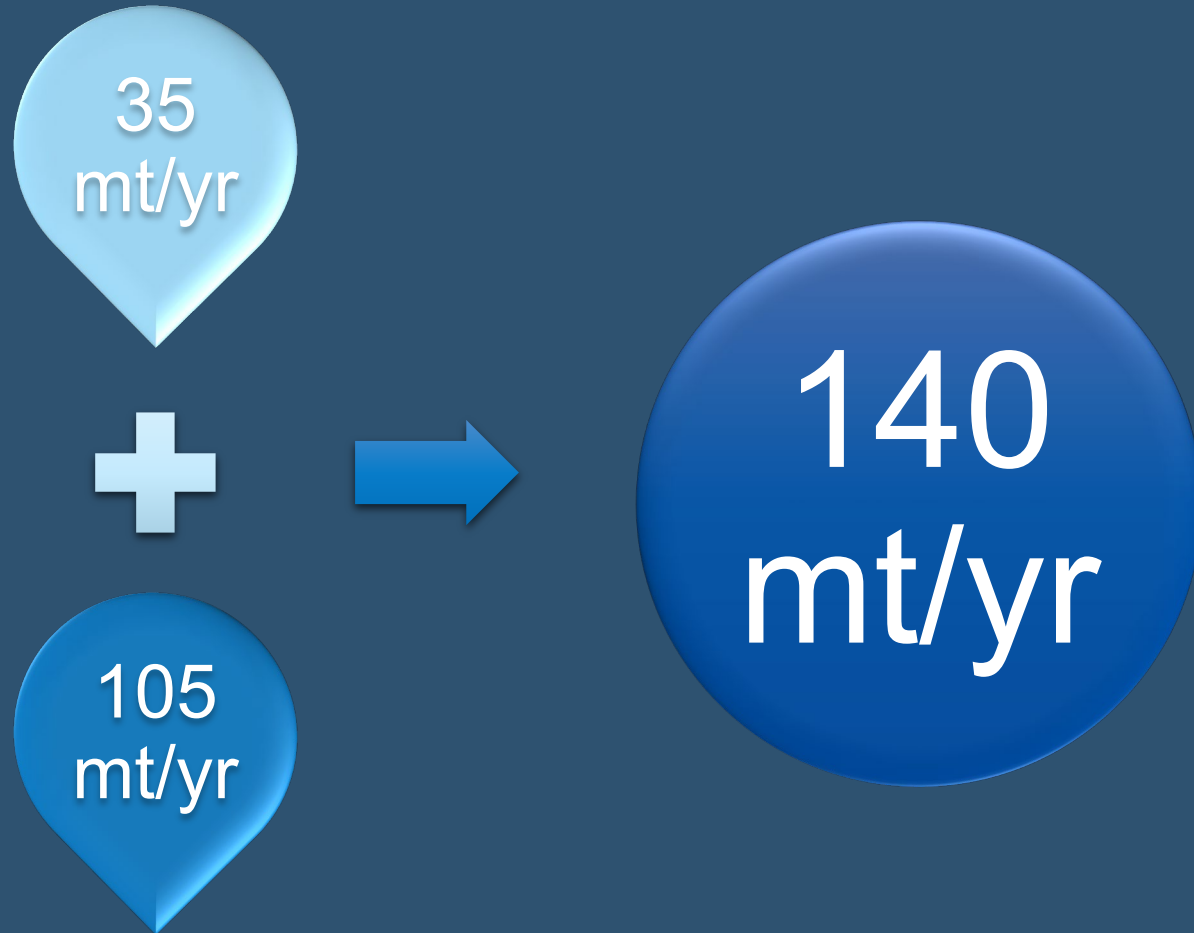
Photo Credit: SFWMD

## Agenda:

- Background.
- South Florida Water Management District (SFWMD) Updates.
- Statewide Annual Report (STAR).
- Annual Progress.
- Upcoming 5-Year Review and BMAP Update.
- Florida Department of Agriculture and Consumer Services (DACS) Updates.



# LAKE OKEECHOBEE TOTAL MAXIMUM DAILY LOAD BACKGROUND

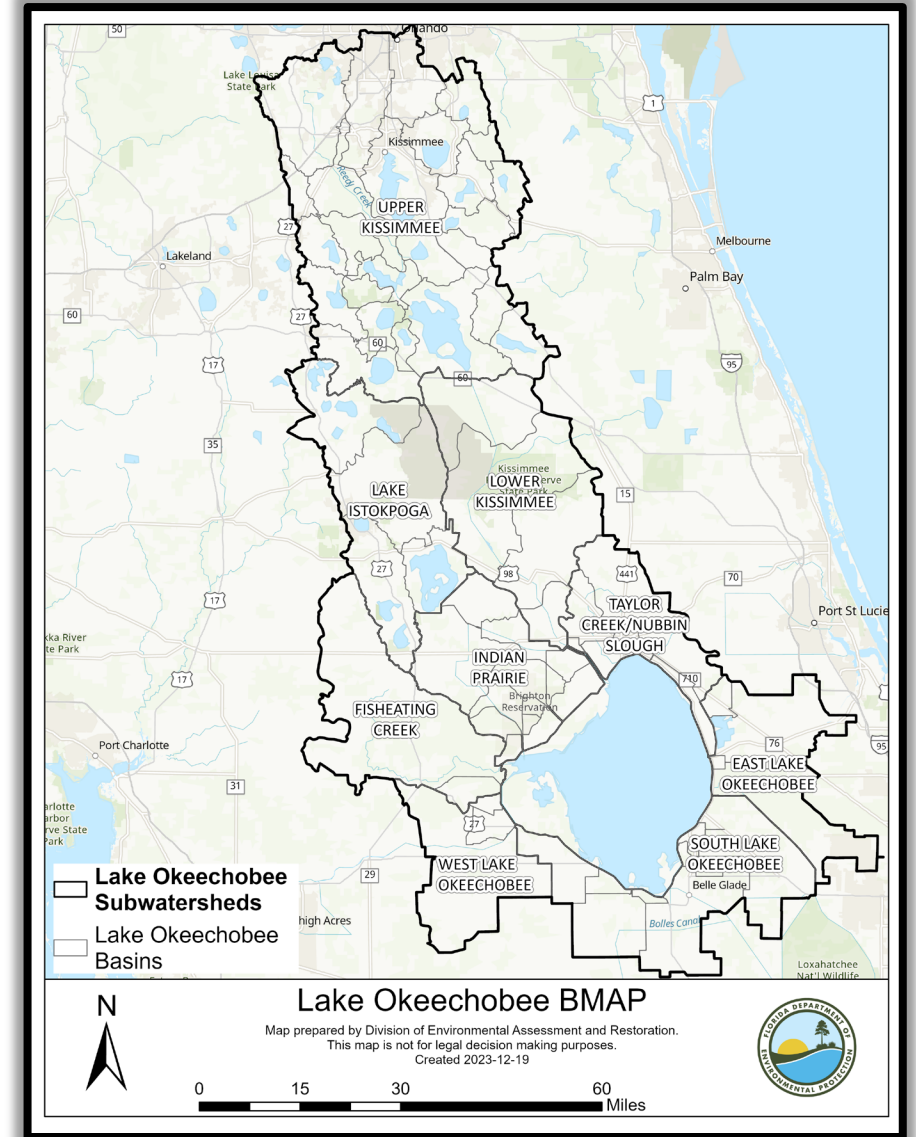


- Total maximum daily load (TMDL) for total phosphorus (TP) adopted in 2001.
- TMDL attainment calculated using a 5-year rolling average of the monthly loads calculated from measured flow and concentration values.
- mt/yr = metric tons per year.



# LAKE OKEECHOBEE BMAP BACKGROUND

- Initially adopted in December 2014.
- First 5-year review completed December 2019.
- Updated BMAP adopted in February 2020.





# STAKEHOLDERS BACKGROUND

## Counties

- Glades.
- Hendry.
- Highlands.
- Martin.
- Okeechobee.
- Orange.
- Osceola.
- Palm Beach.
- Polk.

## Municipalities

- City of Avon Park.
- City of Clewiston.
- City of Edgewood.
- City of Kissimmee.
- City of Moore Haven.
- City of Okeechobee.
- City of Orlando.
- City of Sebring.
- Town of Lake Placid.
- Town of Windermere.

## Government Entities and Special Districts

- Avon Park Air Force Range.
- Okeechobee Utility Authority.
- Central Florida Tourism Oversight District.
- Istokpoga Marsh Watershed Improvement District.
- Spring Lake Improvement District.
- South Florida Conservancy District.
- Valencia Water Control District.

## State Agencies

- DACS.
- SFWMD.
- Florida Department of Transportation (FDOT) Districts 1, 4 and 5.



# STORYMAP BACKGROUND

[Introduction](#) [Overview](#) [Location](#) [Water Quality](#) [Projects](#) [Progress](#) [Contacts & More Informatio...](#)

## Introduction

### Welcome to the Lake Okeechobee Basin Management Action Plan Story Map

A Basin Management Action Plan (BMAP) is a framework for water quality restoration, containing local and state commitments to reduce pollutant loading through current and future projects and strategies. BMAPs contain a comprehensive set of solutions, such as permit limits on wastewater facilities, urban and agricultural best management practices, and conservation programs designed to achieve pollutant reductions established by a Total Maximum Daily Load (TMDL).

These broad-based plans are developed with local stakeholders and rely on local input and commitment for development and successful implementation. BMAPs are





# SFWMD Update

## Lake Okeechobee Watershed Construction Project

Stacey Ollis, PMP

Principal State Policy Analyst  
Everglades & Estuaries Protection Bureau  
Lake Okeechobee BMAP Annual Meeting

April 4, 2024

# Agenda

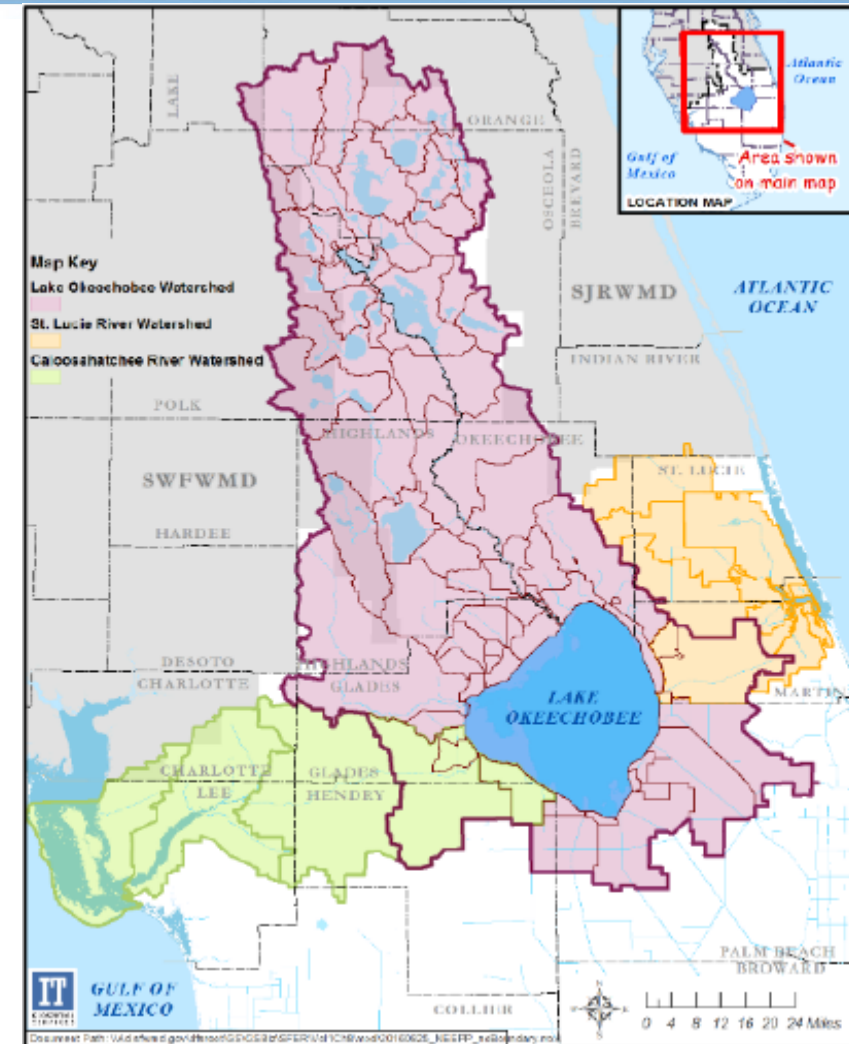


Great egret (*Ardea alba*),  
at Lake Okeechobee

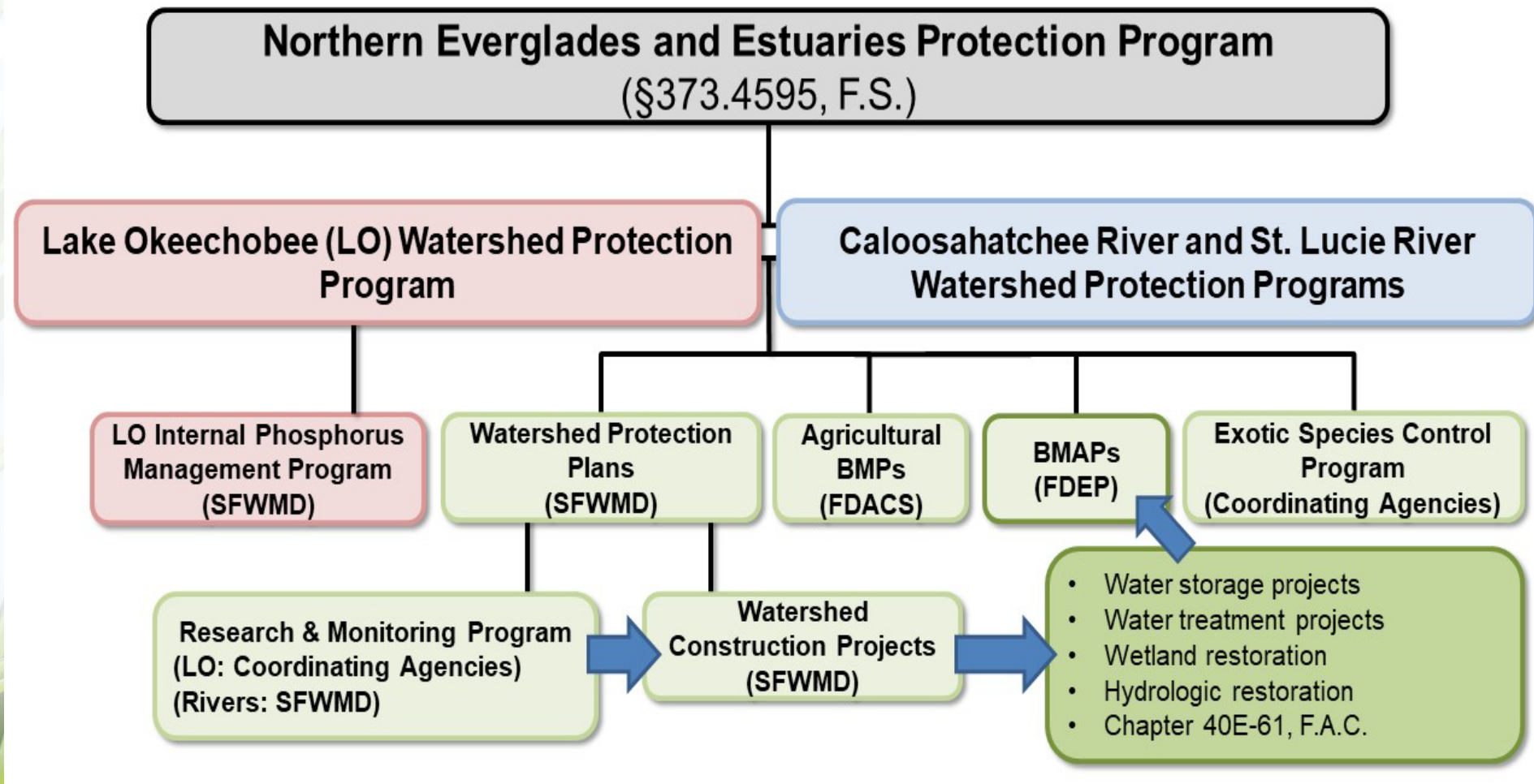
- Northern Everglades Program Overview
- 2023 Lake Okeechobee Watershed Construction Project Review
  - Project Spotlights
  - Water Storage Benefits
- Watershed Protection Plan Reporting

# Northern Everglades and Estuaries Protection Program (NEEPP)

- Purpose: Protect and restore surface water resources by improving hydrology and water quality for the Northern Everglades ecosystem (§373.4595, Florida Statutes)
- Goal: Improve Water Quality
  - Lake Okeechobee: Total Phosphorus (TP)
  - Caloosahatchee Estuary: Total Nitrogen (TN)
  - St. Lucie Estuary: TP and TN
- Goal: Manage Water Quantity
  - Increase water storage north of Lake Okeechobee and in Caloosahatchee and St. Lucie River Watersheds



# NEEPP: Coordinating Agencies Roles



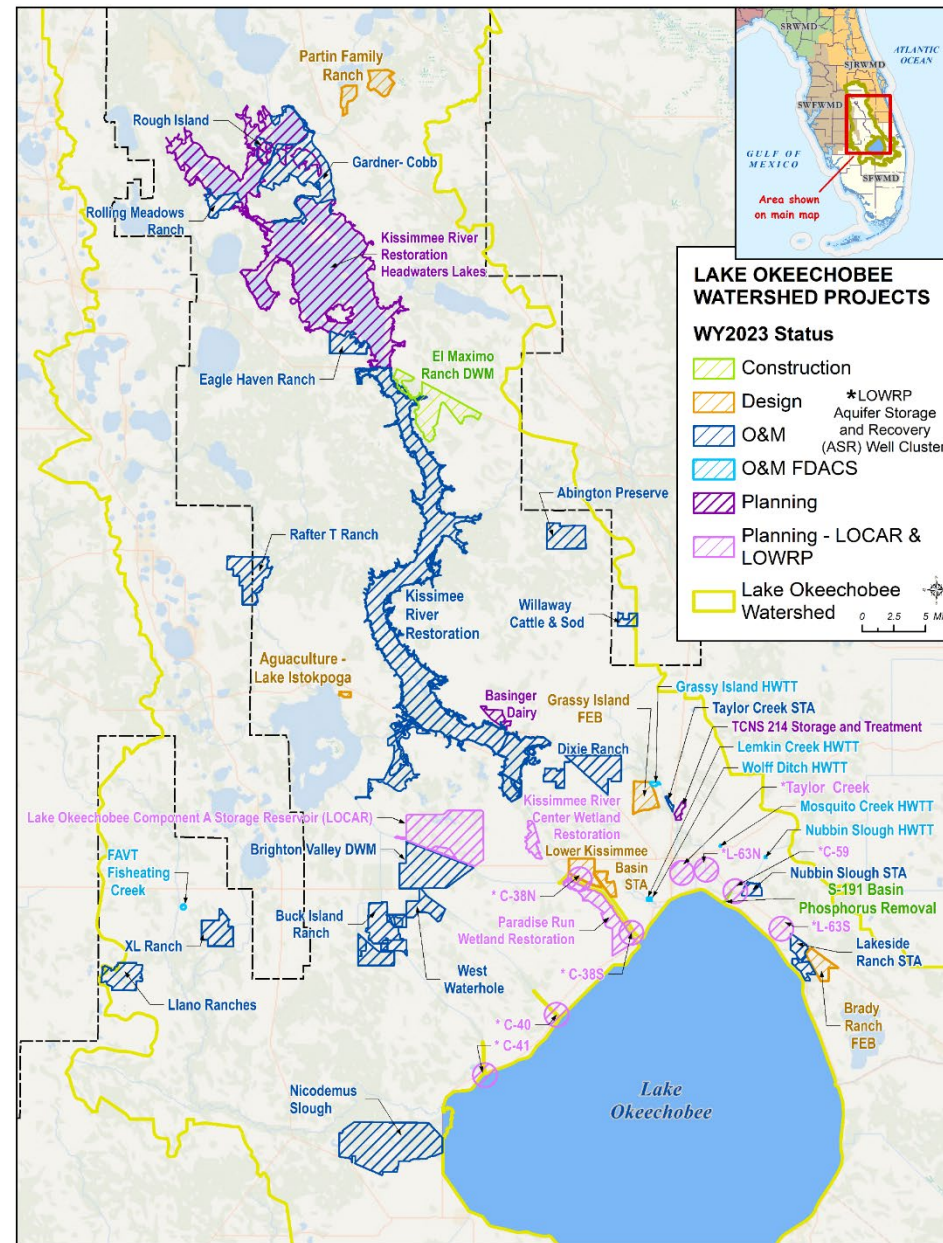
# Lake Okeechobee Watershed Construction Project Review

- In 2020, SFWMD initiated annual Lake Okeechobee Watershed Construction Project (LOWCP) reviews, as part of the Watershed Protection Plan (WPP) reviews
- Annual reviews are important to:
  - Maintain transparency and accountability in BMAP process
  - Assist to progressively move toward achieving state's TMDLs
  - Develop and update WPPs required every five years
  - Consolidate into NEEPP annual progress reporting (South Florida Environmental Report, or SFER) per §373.4595(6), F.S.
- Focus: 2023 LOWCP Review
  - Key accomplishments during Fiscal Year (FY) 2023 (Oct. 1, 2022–Sept. 30, 2023)
  - Final 2024 SFER – Volume I, Chapter 8B (March 1, 2024) at [SFWMD.gov/SFER](https://www.sfwmd.gov/SFER)

# SFWMD Projects

➤ FY2023 LOWCP Status:

- 3 projects – planning
- 5 projects – design
- 2 projects – construction
- 18 projects – operations



# Project Spotlights

- Kissimmee River Restoration Project & Headwater Lakes Regulation Schedule
- El Maximo Ranch
- Lower Kissimmee Basin Stormwater Treatment Area (STA)
- Grassy Island and Brady Ranch Flow Equalization Basins (FEBs)
- New Northern Everglades Water Retention and Nutrient Load Reduction Projects





US Army Corps of Engineers

# Kissimmee River Restoration Project

## CONSTRUCTION COMPLETION

- Ribbon Cutting Ceremony July 2021
- 44 miles of historic river channel natural flow reestablished/open to public access

## KISSIMMEE HEADWATERS REVITALIZATION REGULATION SCHEDULE

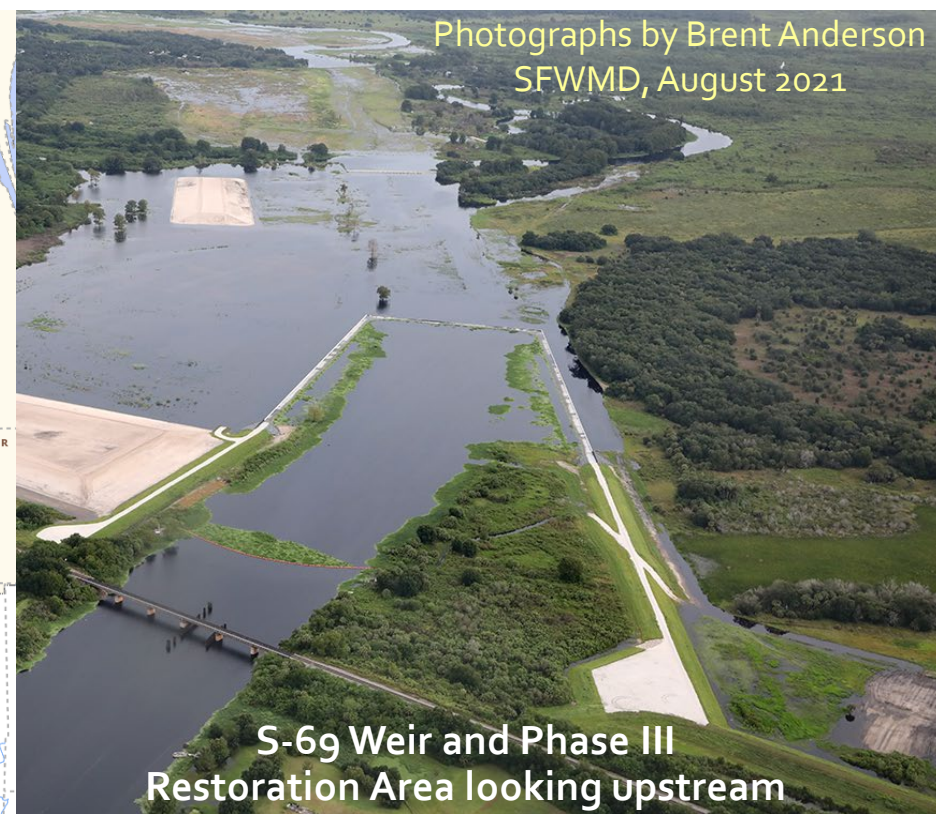
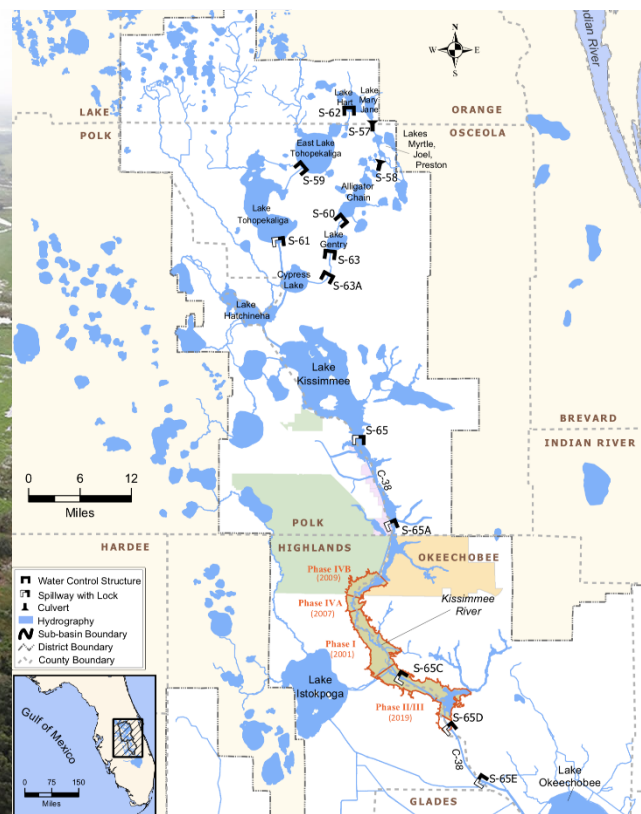
- Incremental Implementation (2023-2026)

## EVALUATION MONITORING

- 5-Year Post-Restoration Monitoring Period (2027-2031)



Phase II Restoration Area looking southeast downstream Riverwoods Run and floodplain



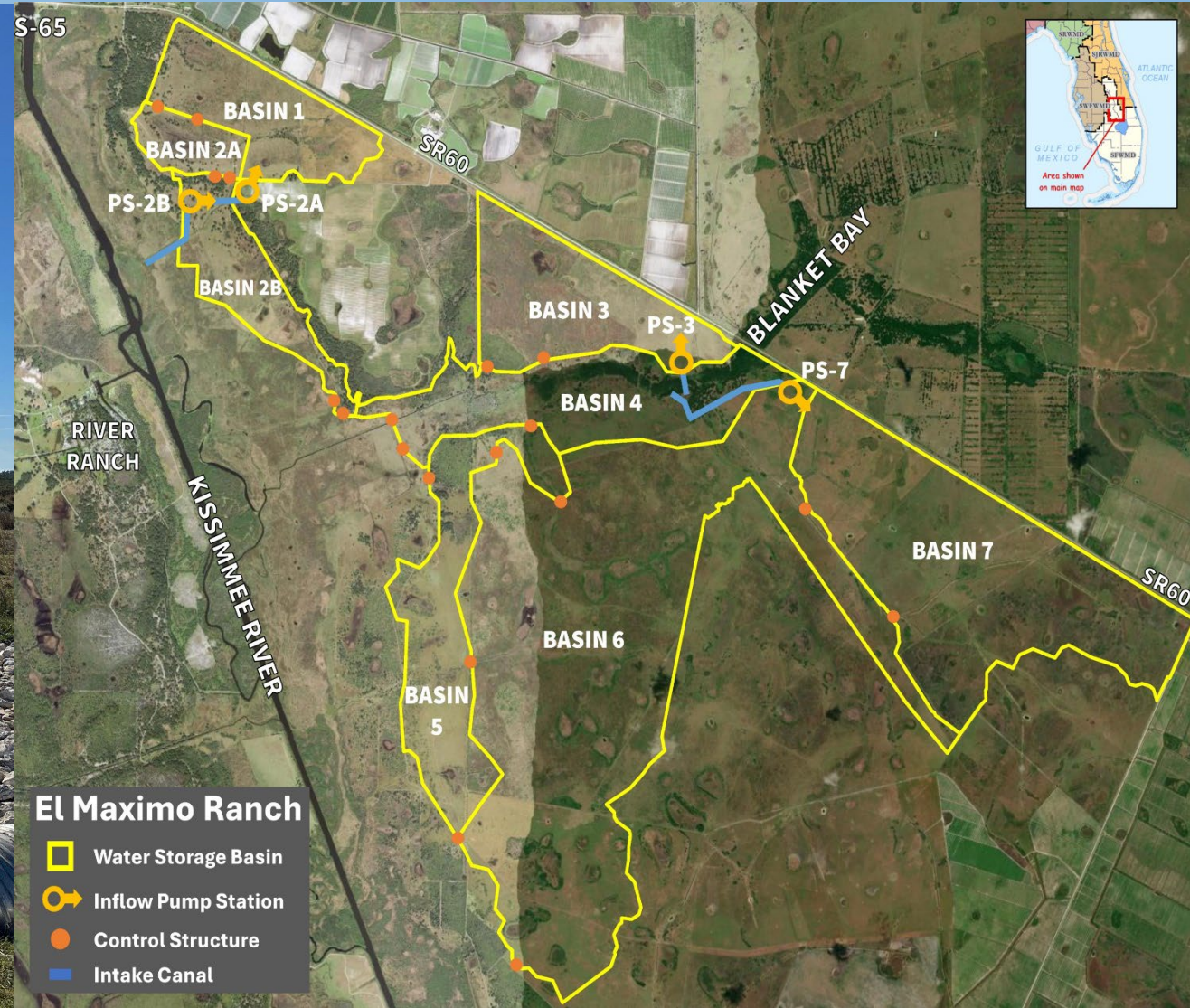
Photographs by Brent Anderson SFWMD, August 2021

S-69 Weir and Phase III Restoration Area looking upstream

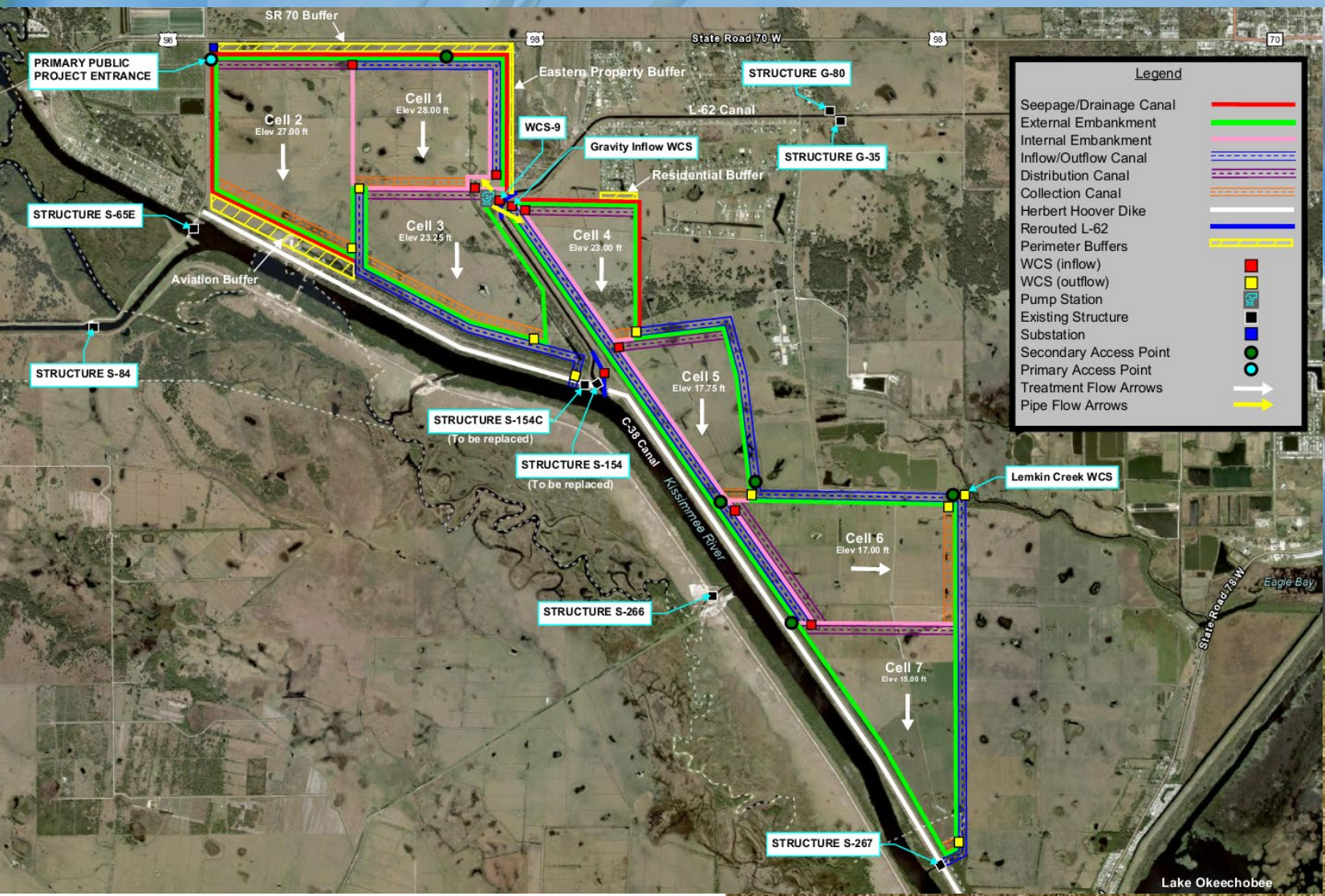


# El Maximo Ranch

El Maximo Ranch  
under construction (Jan'2024)



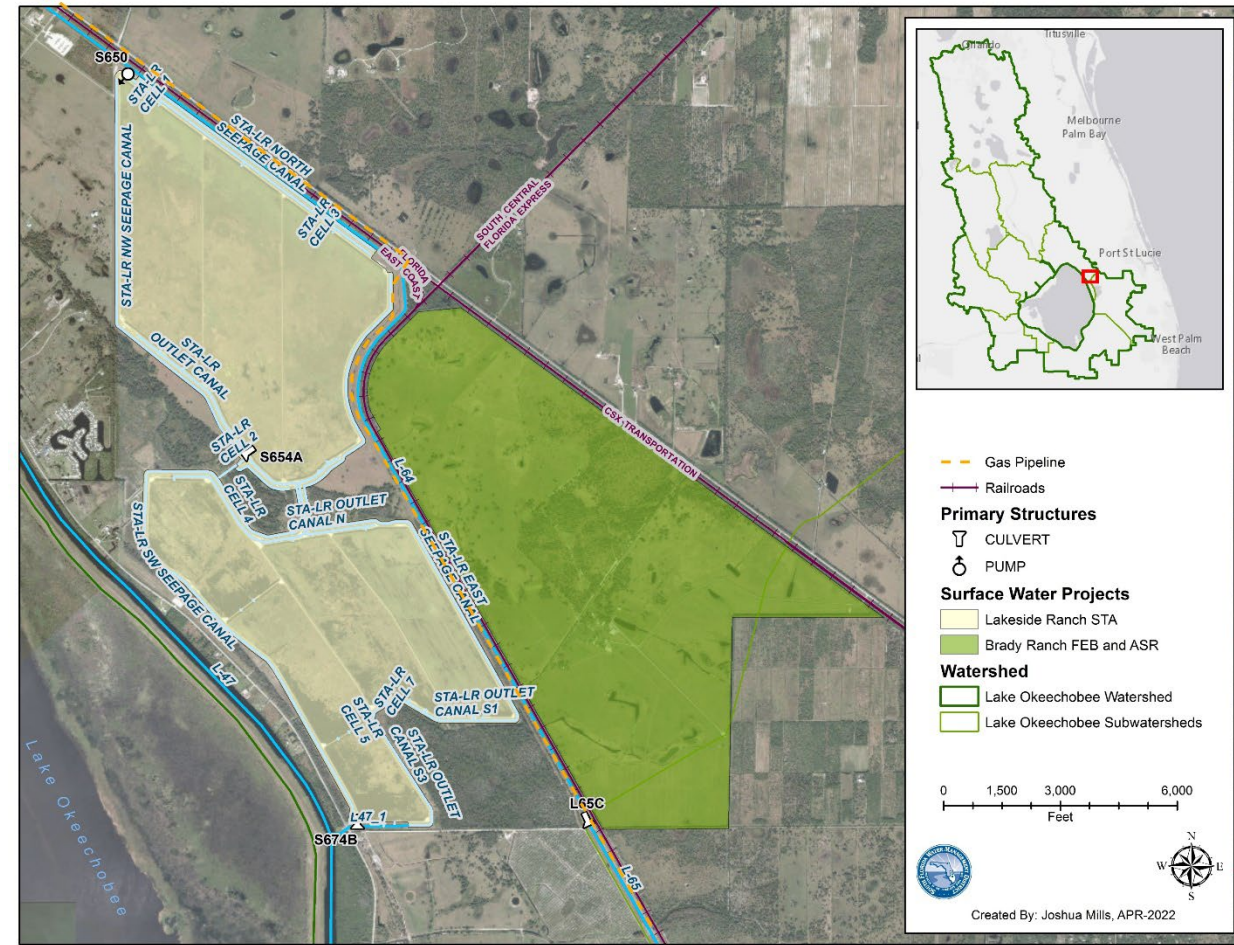
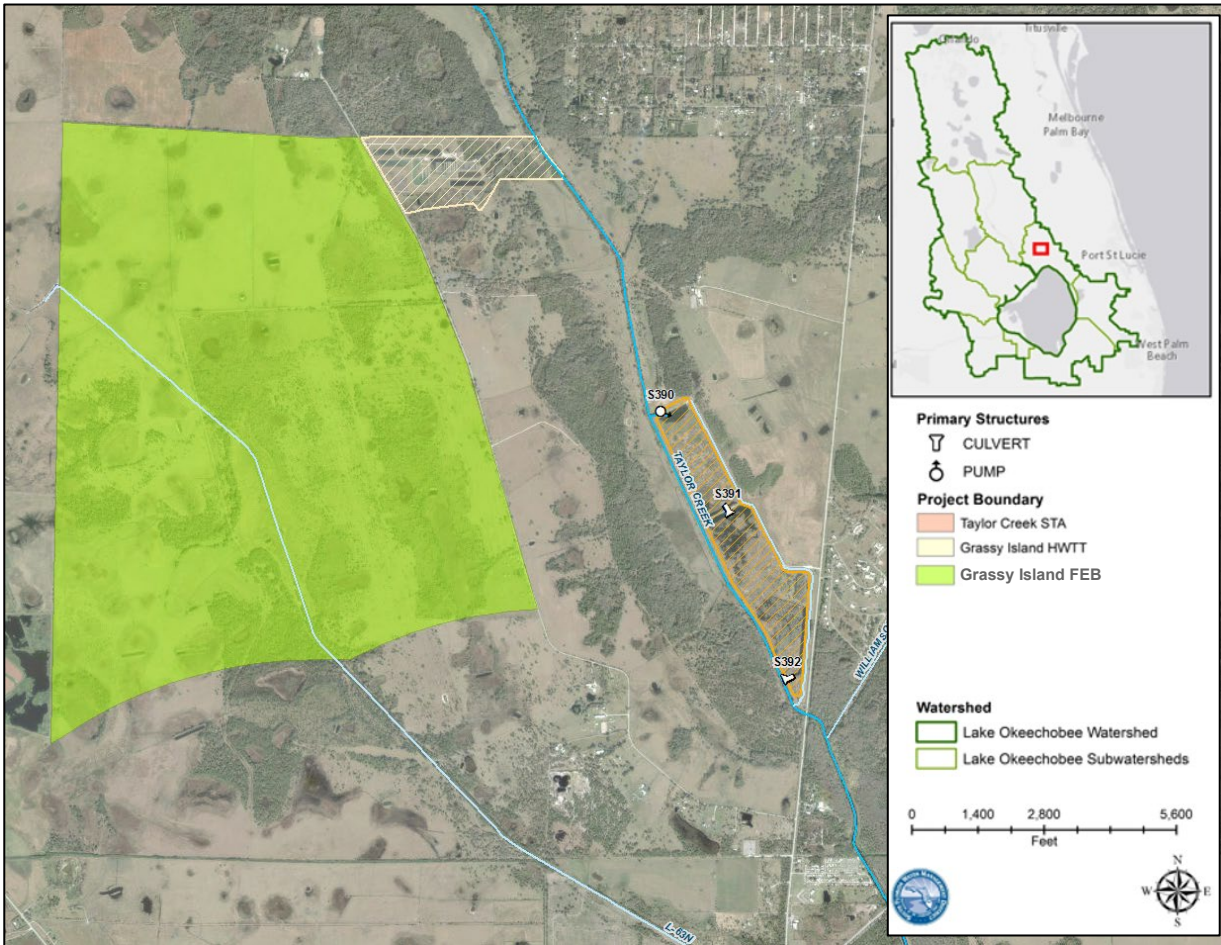
# Lower Kissimmee Basin Stormwater Treatment Area



Planned Lower Kissimmee Basin STA Area  
West portion of site, Okeechobee County

# Grassy Island FEB

# Brady Ranch FEB



# Northern Everglades Water Retention and Nutrient Load Reduction Projects

## Eagle Haven Ranch (formerly Lost Oak Ranch)

- 730-acre passive storage on private ranchland
- WY2023 benefits:
  - Stored 758 ac-ft
  - Removed 0.1 mt TP
  - Removed 1.2 mt TN



Eagle Haven Ranch,  
Upper Kissimmee Subwatershed

## Buck Island Ranch (includes Components 1 & 2)

- 4,796-acre passive storage on private ranchland
- WY2023 benefits:
  - Stored 2,204 ac-ft
  - Removed 0.9 mt TP
  - Removed 9.1 mt TN



Buck Island Ranch,  
Indian Prairie Subwatershed

## XL Ranch (formerly Lightsey)

- 765-acre passive storage on private ranchland
- WY2023 benefits:
  - Stored 1,720 ac-ft
  - Removed 0.5 mt TP
  - Removed 3.9 mt TN



XL Ranch,  
Fisheating Creek Subwatershed



Dixie Ranch,  
Lower Kissimmee & Taylor Creek/  
Nubbin Slough Subwatersheds

## Dixie Ranch (includes Dixie West)

- 3,063-acre passive storage on private ranchland
- WY2023 benefits:
  - Stored 632 ac-ft
  - Removed 0.4 mt TP
  - Removed 1.3 mt TN

# Northern Everglades Water Retention and Nutrient Load Reduction Projects (cont.)

## Aguaculture Nutrient Removal

- Project will divert and retain TP from Lake Istokpoga to reduce nutrient loads to Lake Okeechobee.
  - Mechanical harvesting of nuisance vegetation and unconsolidated muck from Lake Istokpoga
  - To be applied as a nutrient amendment on private lands
- Estimated benefits (per year):
  - 4.5 mt TP removal
  - Pay-for-performance basis



## Partin Family Ranch

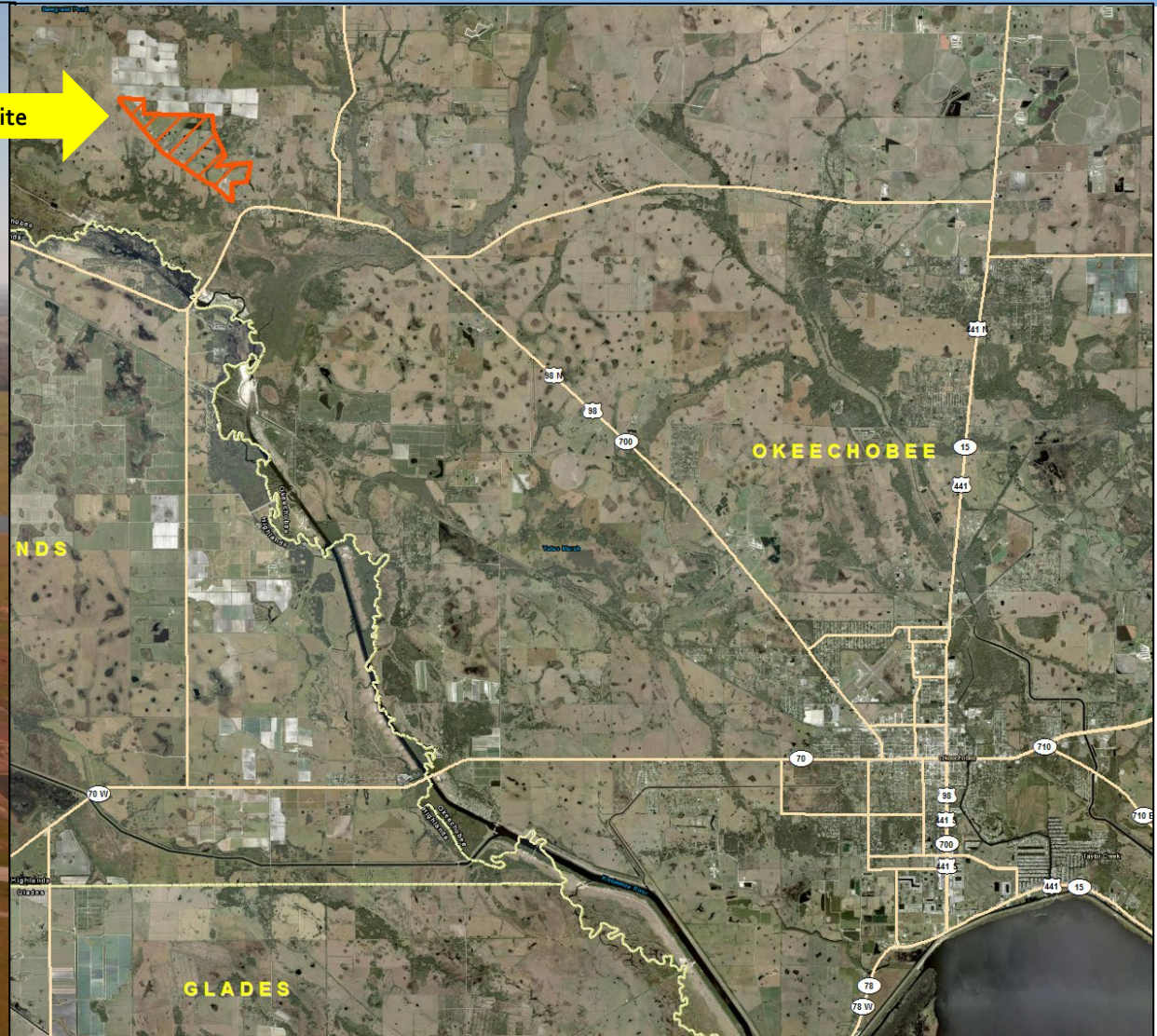


- Water and nutrient retention project
  - 3,050 acres on private land in Osceola County
- Estimated benefits (per year):
  - 4,270 ac-ft storage
  - 0.4 mt TP removal
  - 5.2 mt TN removal

# Basinger Dairy Legacy Phosphorus Project



Project Site



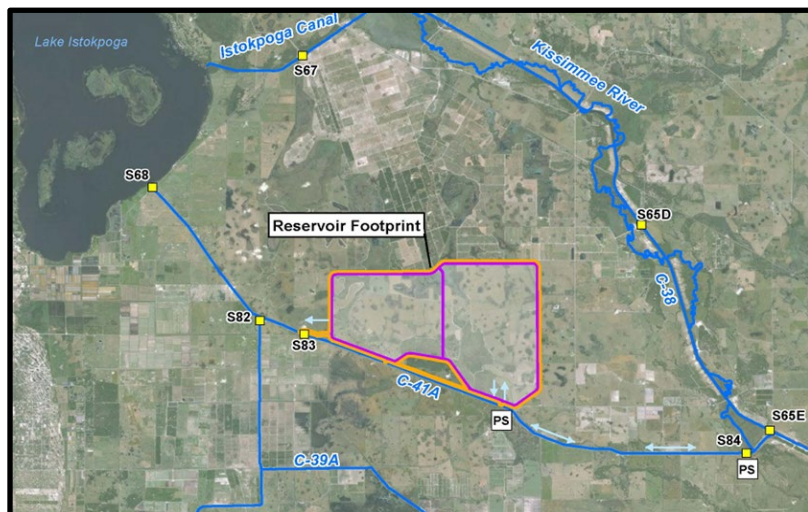


US Army Corps of Engineers

# LOW CERP Projects

## North of Lake Okeechobee Storage Reservoir Study (LOCAR)

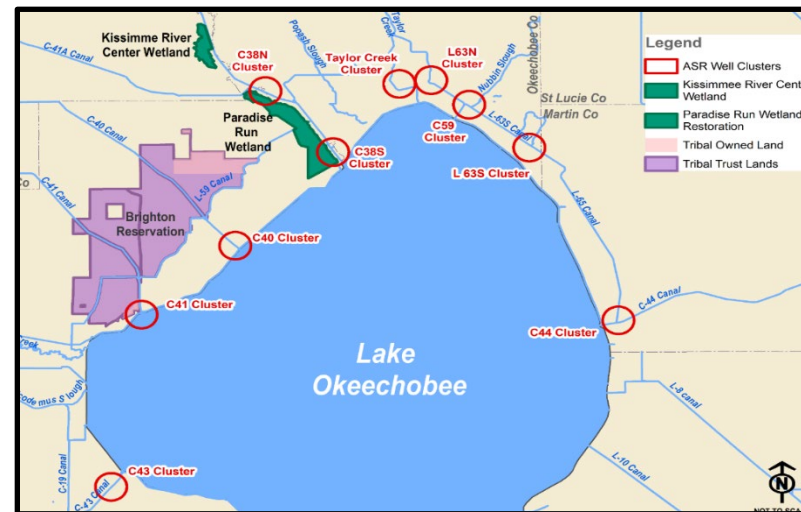
- Primary objective is to store water north of Lake Okeechobee and release excess water at times when it is beneficial for region
  - 12,000 acres - 2 cells with an average depth of 18 ft
- Expected benefits:
  - 200,000 ac-ft storage
  - Operational flexibility and improve lake ecology



[SFWMD.gov/LOCAR](http://SFWMD.gov/LOCAR)

## Lake Okeechobee Watershed Restoration Project (LOWRP)

- Recommended Plan in 2022: 2 wetland restoration areas; up to 55 Aquifer Storage & Recovery (ASR) wells
- Expected benefits:
  - Restore 5,900 acres of wetland habitat
  - Improve lake stage levels
  - Reduce discharges to northern estuaries



[SFWMD.gov/LOWRP](http://SFWMD.gov/LOWRP)

# Water Storage Benefits

- Key DWM program benefits:
  - Reduces runoff/discharge to and stores/treats water in regional system
  - Promotes hydrologic enhancement, groundwater recharge, improves habitat
  - Avoids high cost of land purchase and keeps private lands on local tax rolls
  - Storage and/or treatment provided exceeds permit requirements
- In Water Year 2023, 18 SFWMD projects provided ~66,806 ac-ft of storage (59,531 ac-ft, 14 DWM; 7,275 ac-ft, 4 regional)
- Future projects are planned to add storage capacity of 23,070 ac-ft over the next 5 years; more than 500,000 ac-ft is also in longer-term planning

Increasing Project Storage Capacity in the Lake Okeechobee Watershed



Plus, more than 500,000 ac-ft of additional storage projects currently in planning phase.



# Watershed Protection Plan Reporting

For more information, visit:

[SFWMD.gov/WPPs](https://www.sfwmd.gov/WPPs)

and

[SFWMD.gov/SFER](https://www.sfwmd.gov/SFER)

(Final 2024 SFER –

Volume I, Chapter 8B)



## 2024 SOUTH FLORIDA ENVIRONMENTAL REPORT HIGHLIGHTS

Water Year 2023 (May 1, 2022–April 30, 2023) • Fiscal Year 2023 (Oct. 1, 2022–Sept. 30, 2023)



The South Florida Environmental Report (SFER) documents an important year of restoration, scientific and engineering accomplishments in the Kissimmee Basin, Lake Okeechobee, Everglades and South Florida coastal areas. The report also provides extensive peer reviewed research summaries, data analyses, financial updates and a searchable database of environmental projects. The report covers environmental information for Water Year 2023 (WY2023; May 1, 2022–April 30, 2023) and project budgetary and construction information for the South Florida Water Management District (SFWMD or District) for Fiscal Year 2023 (FY2023; October 1, 2022–September 30, 2023). This year's SFER Highlights also cover the many achievements and progress made over the past five years in accelerating key water quality improvements and Everglades restoration projects, in line with the Executive Order 19-12 (Achieving More Now for Florida's Environment, January 2019) and Executive Order 23-06 (Achieving Even More Now for Florida's Environment, January 2023). The full 2,991-page report is available at [SFWMD.gov/SFER](https://www.sfwmd.gov/SFER).

# Mark Your Calendars



## 2024 SFER Open House Poster Sessions

**April 10 & 11, 2024 at 1 pm**

SFWMD Headquarters  
B-1 Auditorium & Lobby  
3301 Gun Club Road  
West Palm Beach, FL

For more information, visit:

[SFWMD.gov/news-events/meetings](https://www.sfwmd.gov/news-events/meetings)



# Contact Information

**Stacey Ollis, PMP**

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South Florida Water Management District

[sollis@sfwmd.gov](mailto:sollis@sfwmd.gov); 561-682-2039



[sfwmd.gov](http://sfwmd.gov)



# STAR







## STATEWIDE ANNUAL REPORT

### The Statewide Annual Report 2022

The state of Florida is prioritizing the protection and restoration of our waterways by implementing sound, science-based solutions to current and future environmental challenges. Under the leadership of Governor Ron DeSantis, the Florida Department of Environmental Protection (DEP) is working with local, state and federal partners on short- and long-term strategies to protect water quality and quantity, including investment in long-term restoration projects. DEP has prepared the 2022 Statewide Annual Report (STAR) to detail the status of many of these strategies in an interactive application format, which is best viewed on a desktop computer screen using Google Chrome or Microsoft Edge.



As required by section 403.0675, Florida Statutes, and to report on additional restoration efforts, this report updates the status of protection and restoration actions through total

Total Maximum Daily Loads	Basin Management Action Plans	Alternative Restoration Plans	Minimum Flows and Water Levels	Recovery and Prevention Strategies	Contacts and Project Data
					



# STAR STATEWIDE ANNUAL REPORT

## Florida Department of Environmental Protection Statewide Annual Report 2022 Basin Management Action Plans



Introduction	Total Maximum Daily Loads	Basin Management Action Plans	Alternative Restoration Plans	Minimum Flows & Water Levels	Recovery & Prevention Strategies	Contacts & Project Data
How to Use This Report	What is the STAR?	Reductions Summary	What Are Nutrients?	What Are FIB?	What Are BMAP Projects?	
Nutrient BMAPs	Fecal Indicator Bacteria BMAPs	BMAP Projects		Project Table		

Sorted by Alphabetical Order

- Lake Okeechobee Basin
- Banana River Lagoon Basin
- Caloosahatchee River and Estuary Basin
- Central Indian River Lagoon Basin
- Chassahowitzka-Homosassa Springs Basin
- DeLeon Spring Basin

Click on a point to find out more information on a specific project. Or click on the Contacts and Project Data card above for a full project list.

**BMAP Projects 2022**

- Stormwater
- Wastewater
- Agriculture

### All Basins TN Reductions Achieved by Completed and Ongoing Projects as of Dec. 31, 2022

Units are in pounds per year.

Legend: Wastewater, In Waterbody, Load Tracking, Stormwater, Agriculture

Buttons: Nitrogen Reduction, Phosphorus Reduction

- Report published by July 1, 2024, with reporting through Dec. 31, 2023.
- Summarizes accomplishments in the BMAPs statewide.
- Reports on restoration projects and management strategies.
- Data download available.





# STATUS OF PROJECTS

## THROUGH DEC. 31, 2023 *\*PRELIMINARY*

Lead Entity	Canceled	Completed	Ongoing	Planned	Underway	Grand Total
Avon Park Air Force Range	0	1	0	0	0	1
City of Avon Park	0	2	1	0	0	3
City of Clewiston	0	2	3	0	0	5
City of Edgewood	0	0	3	0	0	3
City of Kissimmee	0	5	2	2	0	9
City of Moore Haven	0	1	0	1	0	2
City of Okeechobee	0	3	3	0	2	8
City of Orlando	1	7	10	1	1	20
City of Sebring	0	1	1	0	0	2
Coordinating Agency	1	0	0	0	0	1
FDACS	0	7	18	0	0	25
FDOT District 1	0	2	6	1	1	10
FDOT District 4	0	1	5	0	0	6
FDOT District 5	0	35	2	0	0	37
Glades County	0	3	2	0	3	8
Hendry County	0	0	0	3	1	4
Highlands County	0	3	4	0		7
Istokpoga Marsh Watershed Improvement District	0	1	0	0	1	2



# STATUS OF PROJECTS

## THROUGH DEC. 31, 2023 *\*PRELIMINARY*

Lead Entity	Canceled	Completed	Ongoing	Planned	Underway	Grand Total
Martin County	0	0	0	0	1	1
Okeechobee County	0	8	0	0	0	8
Orange County	4	63	8	2	20	97
Osceola County	2	30	3	0	0	35
Polk County	0	1	3	0	0	4
SFWMD	0	22	0	1	0	23
Spring Lake Improvement District	1	1	0	0	0	2
Town of Windermere	0	1	0	0	0	1
Valencia WCD	0	1	1	0	0	2
SFWMD - Coordinating Agency	1	8	0	8	2	19
FDACS - Coordinating Agency	0	4	0	4	1	9
Okeechobee Utility Authority	0	0	0	1	2	3
Town of Lake Placid	0	0	0	0	1	1
Central Florida Tourism Oversight District	0	0	3	0	0	3
Turnpike Enterprise	0	0	1	0	0	1
<b>Grand Total</b>	<b>10</b>	<b>213</b>	<b>79</b>	<b>24</b>	<b>36</b>	<b>362</b>





# SUBWATERSHED GOALS

## TARGETS SUMMARY

Subwatershed	WY2014– WY2018 TP Load (mt/yr)	% Contribution of Load	TP Load Required Reduction (mt/yr)	TP Target (mt/yr)	WY2019– WY2023 TP Load (mt/yr)	% Contribution of Load	TP Load Required Reduction (mt/yr)	TP Target (mt/yr)
Fisheating Creek	72.4	12	59.7	12.7	39.70	10.8	28.3	11.4
Indian Prairie	102.5	17	84.5	18.0	48.10	13.1	34.3	13.8
Lake Istokpoga	47.7	8	39.3	8.4	34.50	9.4	24.6	9.9
Lower Kissimmee	125.9	21	103.8	22.1	80.00	21.8	57.1	22.9
Taylor Creek/Nubbin Slough	113.6	19	93.7	19.9	58.20	15.8	41.6	16.6
Upper Kissimmee	90.5	15	74.6	15.9	79.80	21.7	57.0	22.8
East Lake Okeechobee	16.8	3	13.9	2.9	15.40	4.2	11.0	4.4
South Lake Okeechobee	29.0	5	23.9	5.1	11.50	3.1	8.2	3.3
West Lake Okeechobee	0.0	0	0	0.0	0.00	0.0	0.0	0.0
<b>Total</b>	<b>598.4</b>	<b>100</b>	<b>493.4</b>	<b>105.0</b>	<b>367.2</b>	<b>100.0</b>	<b>262.2</b>	<b>105.0</b>



# SUBWATERSHED GOALS

## PROGRESS *\*PRELIMINARY*

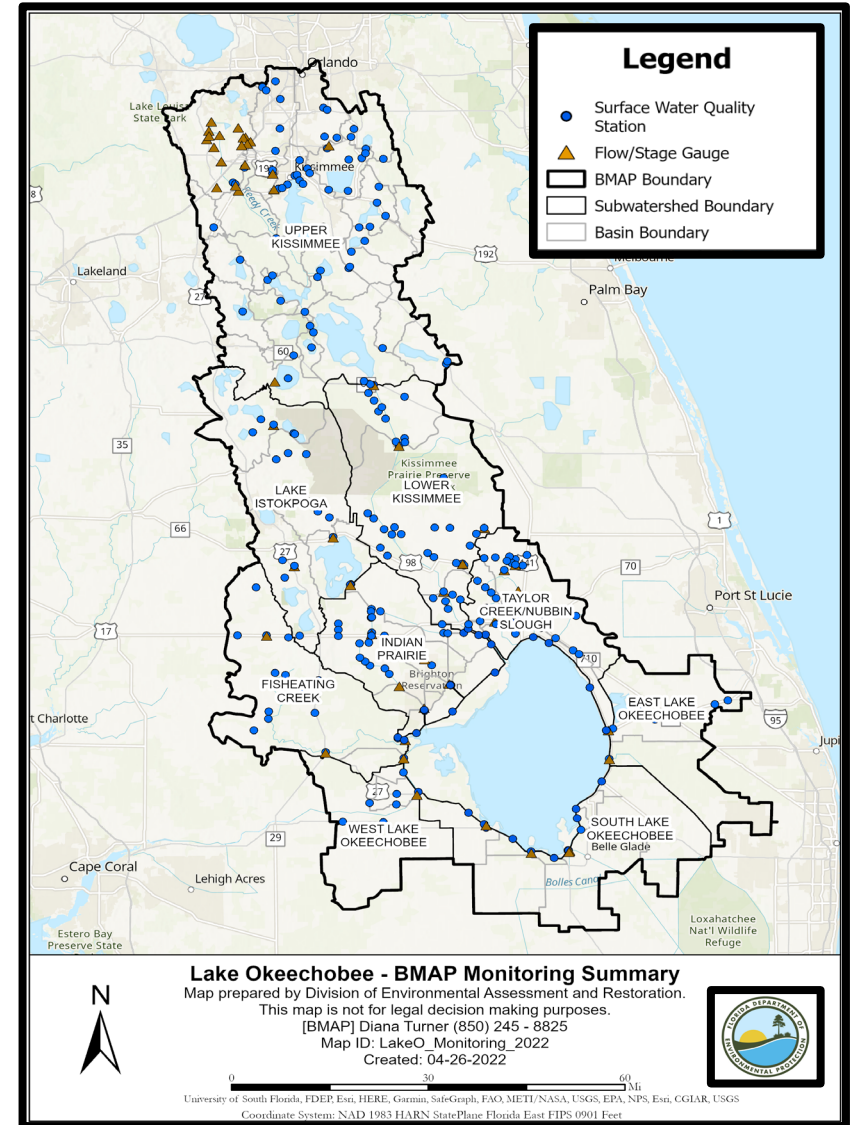
Subwatershed	TP Load Required Reduction (mt/yr)	TP Reduction Through Dec. 31, 2023 (mt/yr)	TP Reductions Achieved Through Dec. 31, 2023 (%)
Fisheating Creek	28.3	15.4	54%
Indian Prairie	34.3	22.7	66%
Lake Istokpoga	24.6	2.7	11%
Lower Kissimmee	57.1	13.5	24%
Taylor Creek/Nubbin Slough	41.6	32.3	78%
Upper Kissimmee	57.0	18.2	32%
East Lake Okeechobee	11.0	2.3	21%
South Lake Okeechobee	8.2	3.0	37%
West Lake Okeechobee	0.0	0.6	100%
<b>Total</b>	<b>262.2</b>	<b>110.7</b>	<b>42%</b>



# MONITORING NETWORK

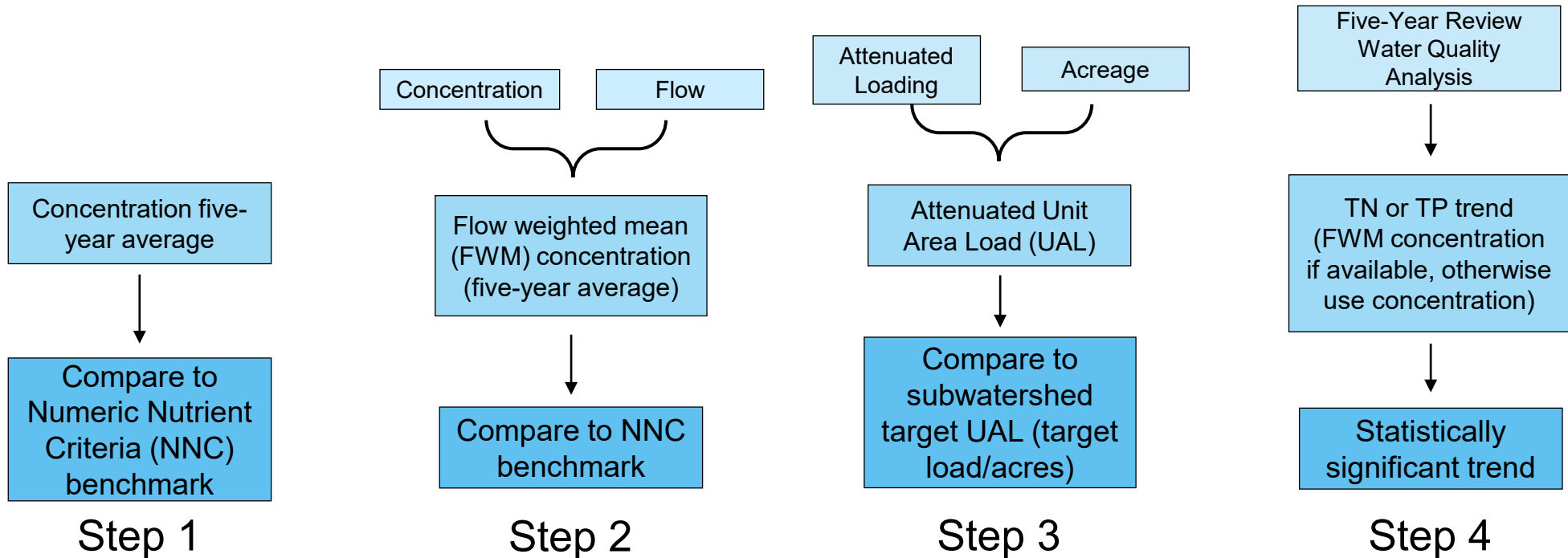
## BMAP-WIDE

- 309 stations.
- 3-tiered network.
- Monitored by local entities, DEP, SFWMD, and U.S. Geological Survey (USGS).





# TARGETED RESTORATION AREA (TRA) EVALUATION UPDATE APPROACH



**Priority 1:** Greater than twice the benchmark.

**Priority 2:** Greater than benchmark, but less than twice benchmark value.

**Priority 3:** Equal to or less than benchmark.

or

**Priority 1:** Greater than twice the benchmark.

**Priority 2:** Greater than benchmark, but less than twice benchmark value.

**Priority 3:** Equal to or less than benchmark.

**Move up one priority:** Greater than 50% above subwatershed target UAL.

**Maintain priority:** Less than 50% above watershed target UAL.

**Move down one priority:** less than subwatershed target UAL.

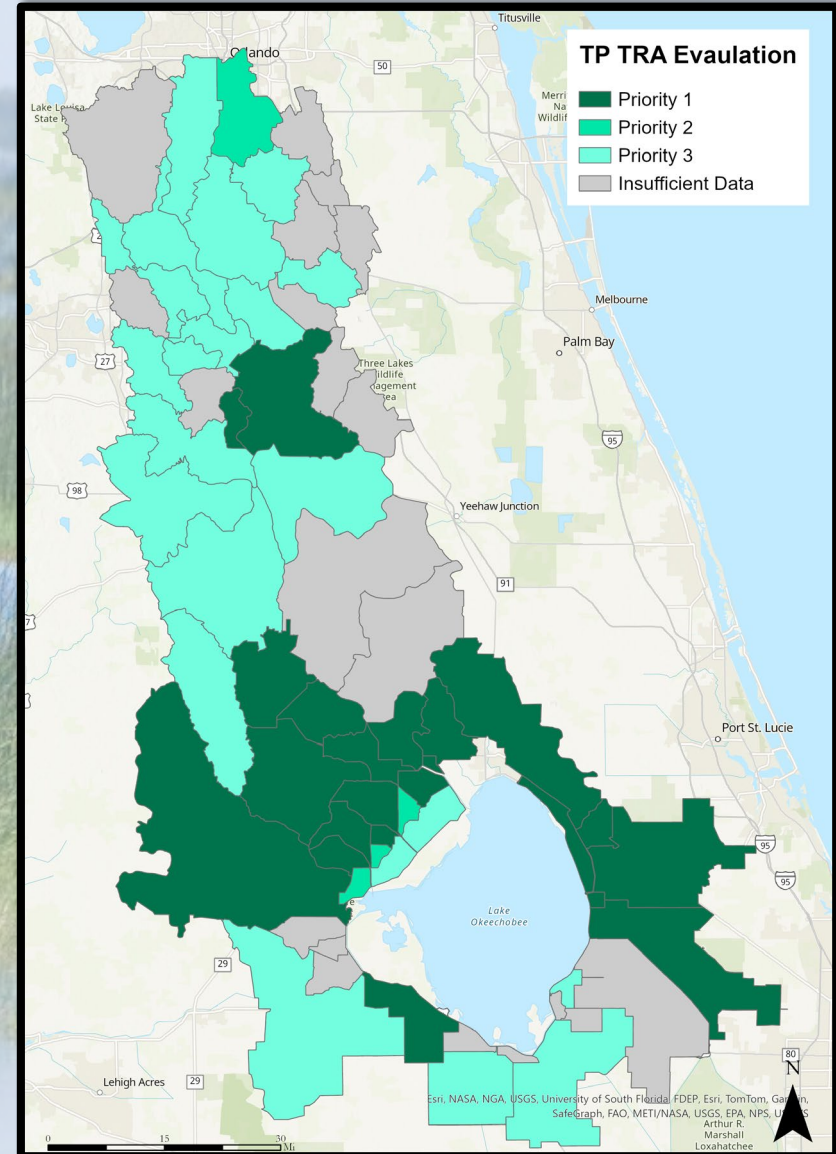
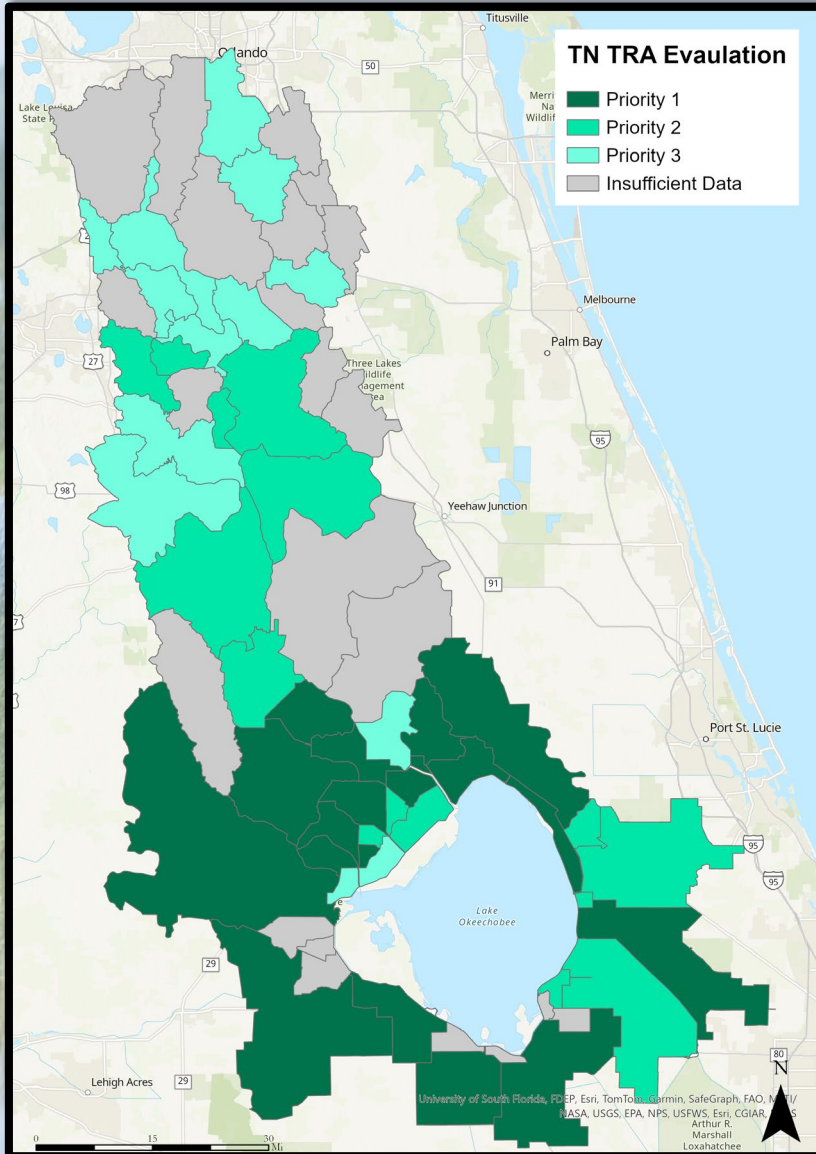
**Move up one priority:** Statistically significant increasing trend.

**Maintain priority:** No statistically significant trend.

**Move down one priority:** Statistically significant decreasing trend.



# TRA EVALUATION UPDATE RESULTS





# WHAT'S NEXT FOR THE BMAP?

- **2024 5-Year Review to be published in December 2024.**
- **BMAP Update to completed by July 1, 2025.**



# 2024 5-YEAR REVIEW



The Northern Everglades and Estuaries Protection Plan BMAPs (St. Lucie, Caloosahatchee, Lake Okeechobee) are required to provide a review every five years on the progress the BMAP is making (paragraph 373.4595(4)(d), Florida Statutes).



# 2024 5-YEAR REVIEW COMPONENTS

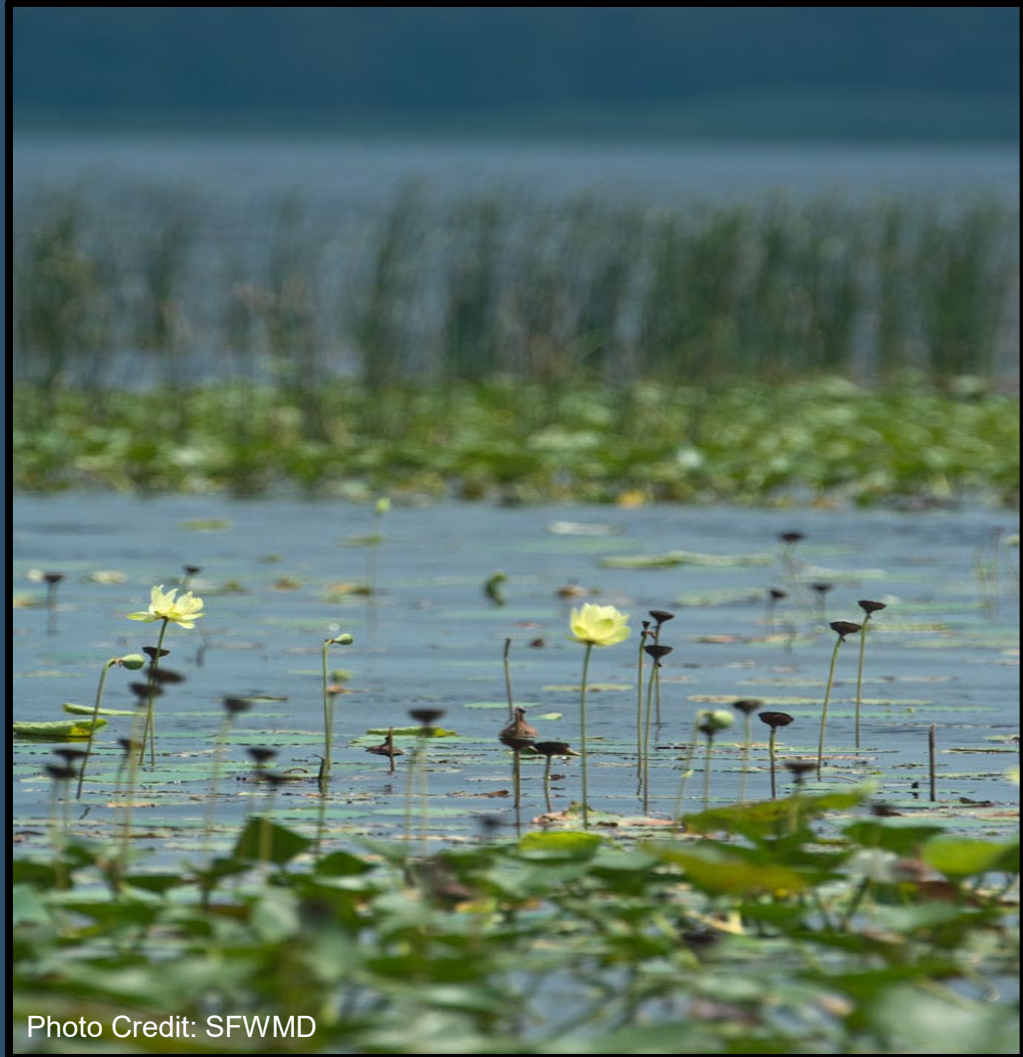


Photo Credit: SFWMD

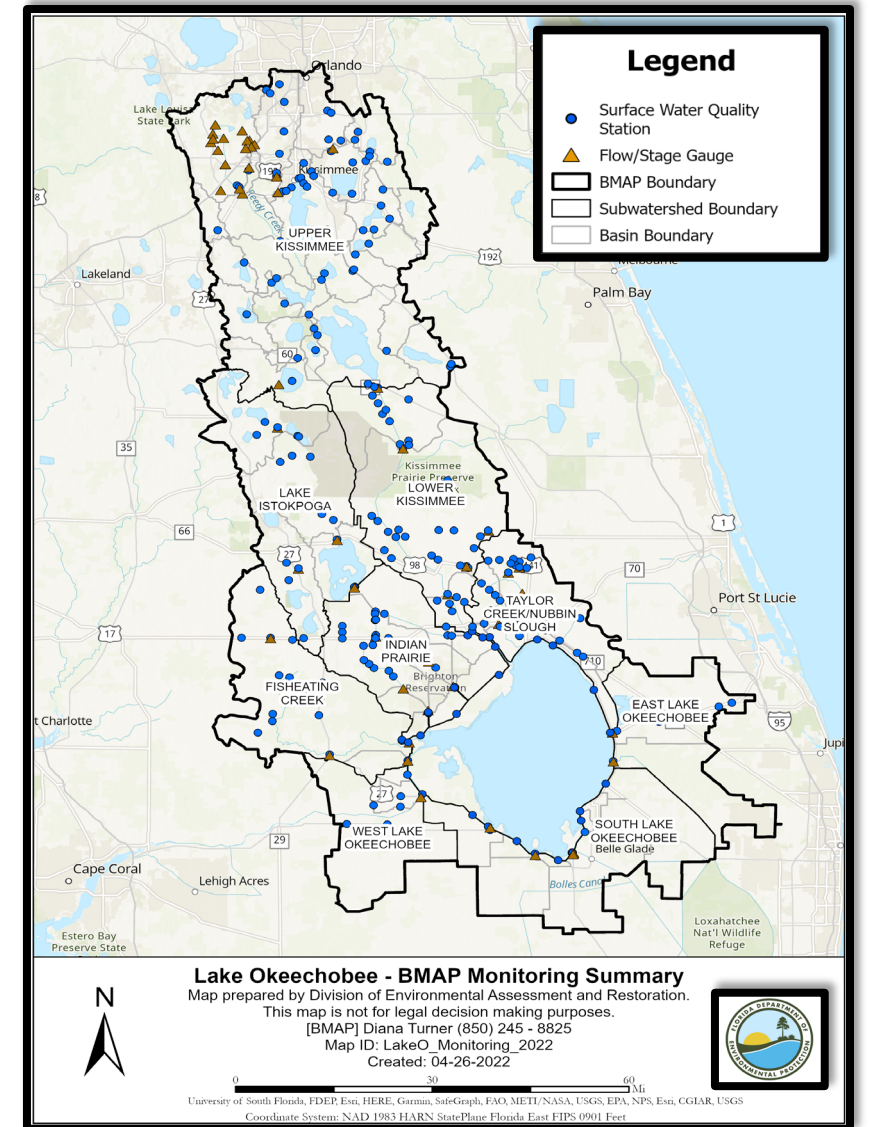
- Water quality analyses.
  - TRA evaluation.
  - Trend analyses.
  - Hot spot analysis.
- Evaluating milestones.
- Evaluating monitoring network.
- Evaluating model needs.
- Coordinating agencies' updates.
- Making recommendations for BMAP Update.





# UPCOMING BMAP UPDATE COMPONENTS

- Evaluation of wastewater effluent limits.
- OSTDS requirements for new systems on lots one acre or less.
- Inclusion of regional projects.
- Inclusion of a hot spot analysis.
- Inclusion of additional water quality analyses.
- Inclusion of any needed updates to the monitoring network.
- Inclusion of the Clean Waterways Act requirements.
- Inclusion of recommendations from the 2024 5-Year Review.





# HOT SPOT ANALYSIS DEVELOPMENT

## OVERVIEW

### **Purpose:**

- To find more specific areas to focus restoration activities.
- To highlight areas where projects might have stronger results.
- To highlight areas where more investigation is needed.

**Analysis is NOT to determine BMAP or TMDL compliance.**

### **Compliment to the TRA Evaluation:**

- Analysis uses stations with between two and five years of data, allowing more monitoring stations to be used.
- Can help narrow down more specific areas in need of attention within the TRA basins.
- Components are independent, rather than sequential.



# HOT SPOT ANALYSIS DEVELOPMENT

## COMPONENTS OF THE HOT SPOT INDEX

**These four statistics calculated for the BMAP overall and used to compare against each station average:**

- TN or TP concentration average.
- TN or TP 90th percentile.
- TN or TP Standard Deviation (SD).
- TN or TP Percent Frequency of Samples over BMAP Threshold.

### **BMAP Threshold:**

- Lake Okeechobee:
  - TN – Peninsular NNC – 1.54 mg/L
  - TP – TMDL – 0.04 mg/L



# HOT SPOT ANALYSIS DEVELOPMENT

## INDEX RANKING APPROACH

### Station Concentration Average Rank

Compare to BMAP Threshold and overall BMAP average.

- Rank 0:** Station average below BMAP threshold.
- Rank 1:** Station average above threshold but below BMAP average.
- Rank 2:** Station average 2x above BMAP average.

### Percentiles Rank

Compare to BMAP Threshold and 90<sup>th</sup> percentile for the whole BMAP.

- Rank 0:** Station average below BMAP threshold.
- Rank 1:** Station average above threshold but below 90<sup>th</sup> percentile.
- Rank 2:** Station average above 90<sup>th</sup> percentile.

### Standard Deviation (SD) Rank

Compare to overall BMAP SD.

- Rank 0:** Station average below BMAP average + 0.5 SD.
- Rank 1:** Station average at or above average + 0.5 SD but less than BMAP average + 1 SD.
- Rank 2:** Station average at or above BMAP average + 1 SD.

### Frequency Rank

Compare to BMAP Threshold.

- Rank 0:** Station percent exceedance below 5% of samples.
- Rank 1:** Station exceedances between 5% and 49% of samples.
- Rank 2:** Station exceedances over 50% of samples.



# HOT SPOT ANALYSIS DEVELOPMENT

## FINAL OVERALL RANK

$$\begin{aligned} &\text{Average Rank} \\ &+ \\ &\text{Percentile Rank} \\ &+ \\ &\text{SD Rank} \\ &+ \\ &\text{Frequency Rank} \end{aligned} =$$

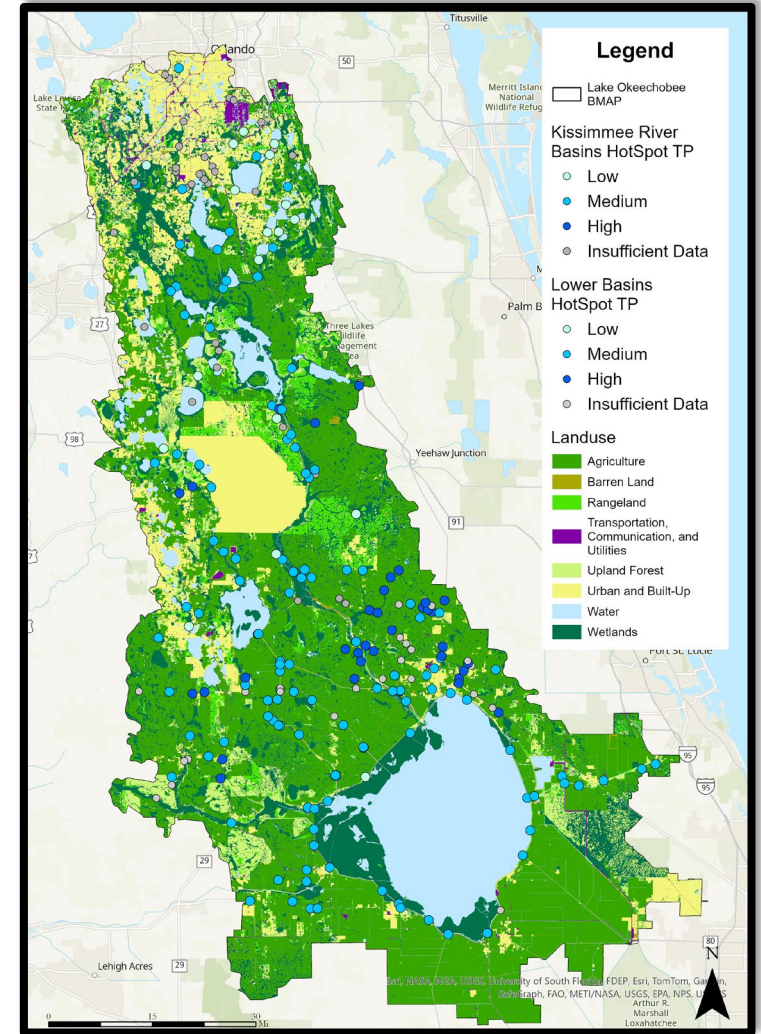
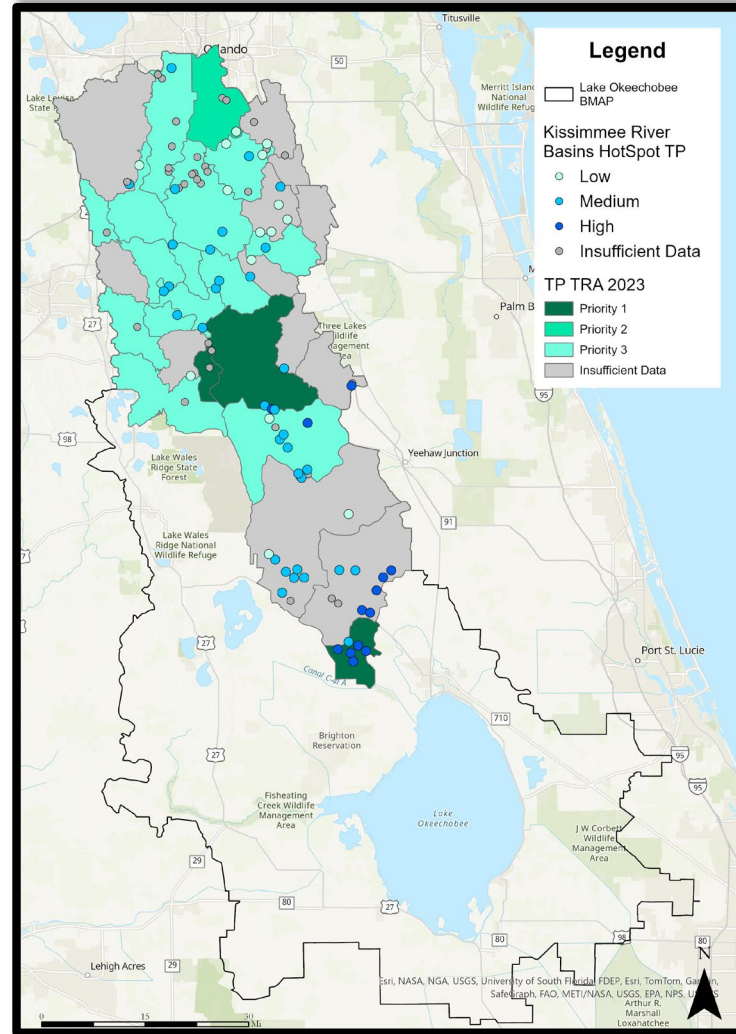
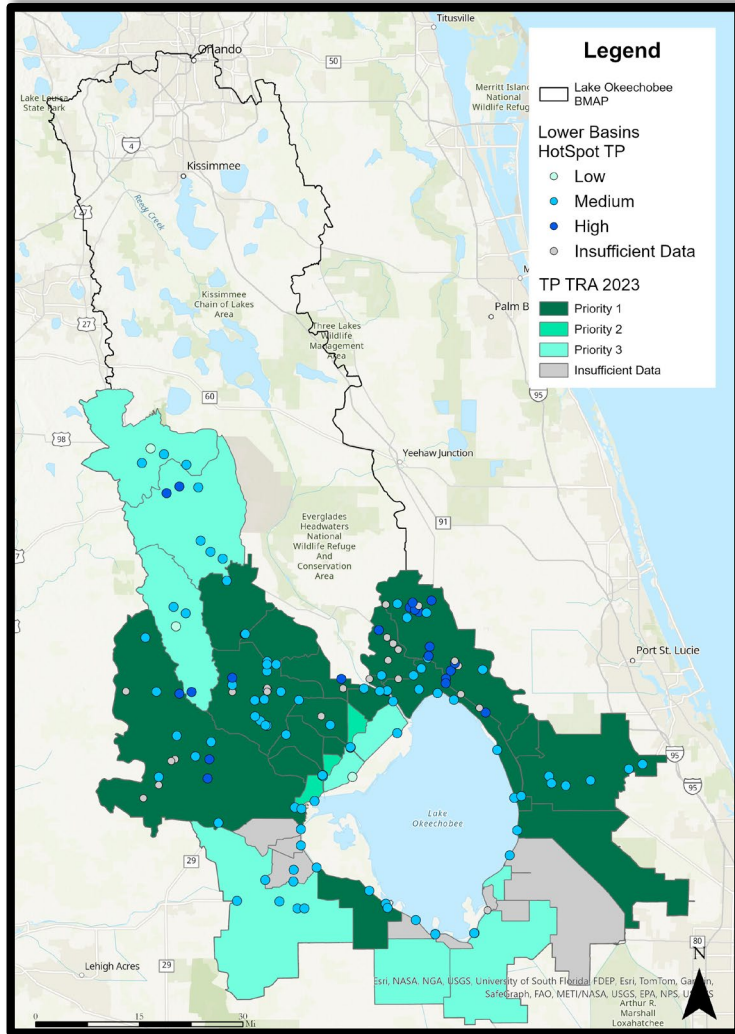
**Total Index Rank**

Rank 0 = Least Concern  
Rank 8 = High Concern



# HOT SPOT ANALYSIS RESULTS EXAMPLE

## LAKE OKEECHOBEE TP RESULTS





# UPCOMING SCHEDULE

Feb.  
2024

Draft wastewater and OSTDS plans due from stakeholders.

Feb.- Dec.  
2024

Stakeholder meetings/technical analyses/draft document.

Aug.  
1, 2024

Final wastewater and OSTDS plans due from stakeholders.

Dec.  
2024

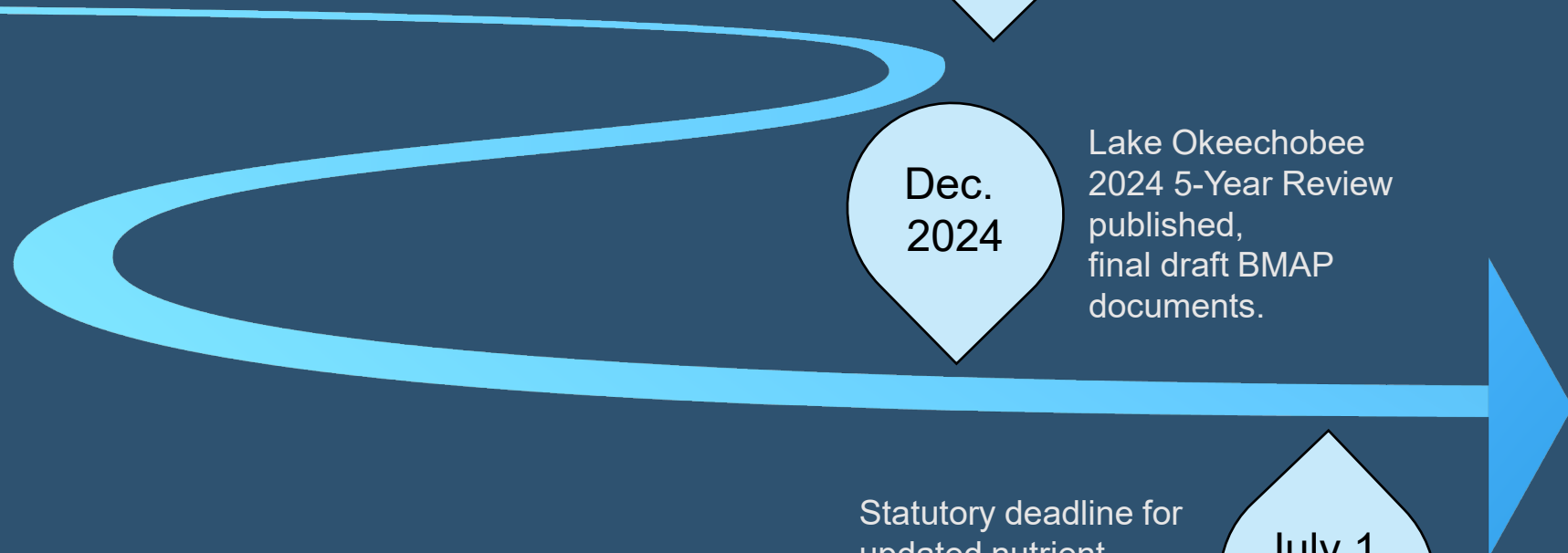
Lake Okeechobee 2024 5-Year Review published, final draft BMAP documents.

Statutory deadline for updated nutrient BMAPs.

July 1,  
2025

Northern Everglades and Estuaries Protection Program (NEEPP) Workshop.

Fall  
2024



# *Lake Okeechobee BMAP Annual Meeting*

**April 4, 2024**

**Jennifer Thera**

**Florida Department of Agriculture and Consumer Services**

**Office of Agricultural Water Policy**





# Overview

- Office of Agricultural Water Policy (OAWP) Staff and Responsibilities
- Agricultural Best Management Practices (BMP)
- BMP Manual Update
- Enrollments within the Lake Okeechobee Basin
  - Unenrolled Agricultural Lands Classification
- BMP Implementation Verification (IVs)
- BMP Enrollment Viewer Web App
- Legislative Report



# Office of Agricultural Water Policy (OAWP)

- **West Gregory**; Director [West.Gregory@FDACS.gov](mailto:West.Gregory@FDACS.gov)
- **J.P. Fraites**; Asst. Director [John.Fraites@FDACS.gov](mailto:John.Fraites@FDACS.gov)
- **Bret Prater**; Asst. Director [Bret.Prater@FDACS.gov](mailto:Bret.Prater@FDACS.gov)
- **Angela Chelette**; Chief of Policy Planning and Coordination  
[Angela.Chelette@FDACS.gov](mailto:Angela.Chelette@FDACS.gov)
- **Steve Smith**; Chief of Field Services [Steve.Smith@FDACS.gov](mailto:Steve.Smith@FDACS.gov)



# OAWP Staff

- **Yesenia Escribano;** Environmental Administrator-BMAPs  
[Yesenia.Escribano@fdacs.gov](mailto:Yesenia.Escribano@fdacs.gov)
- **Jennifer Thera;** Environmental Consultant-PPC [Jennifer.Thera@fdacs.gov](mailto:Jennifer.Thera@fdacs.gov)
- **Rebecca Elliott;** Environmental Consultant-PPC [Rebecca.Elliott@fdacs.gov](mailto:Rebecca.Elliott@fdacs.gov)
- **Raulie Raulerson;** Environmental Administrator-Field Services  
[Raulie.Raulerson@fdacs.gov](mailto:Raulie.Raulerson@fdacs.gov)
- **Vacant;** Environmental Manager-Field Services
- **Sheila Kitaif;** Biological Administrator-Field Services [Sheila.Kitaif@fdacs.gov](mailto:Sheila.Kitaif@fdacs.gov)



# OAWP Responsibilities



Development and implementation of agricultural best management practices (BMPs)

Implementation of cost share programs

Water supply and water quality planning and coordination

Scientific and technical research

Other policy development and statutory responsibilities

Binding determinations



# Benefits of Agricultural Best Management Practices

Management strategies, tools and practices that improve water quality, conserve water, and protect water resources (Efficiency)

Best available science and technology

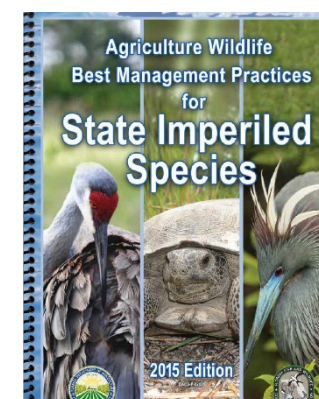
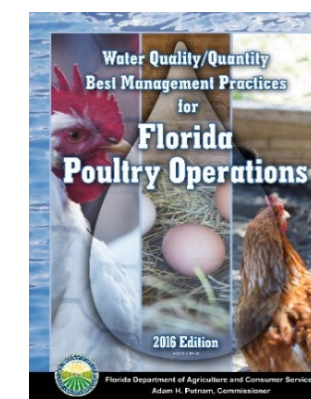
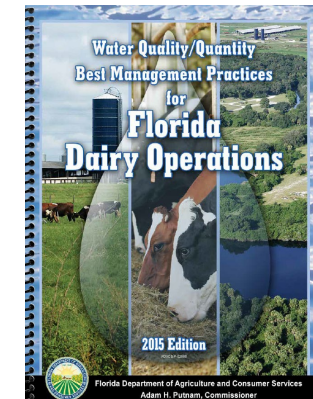
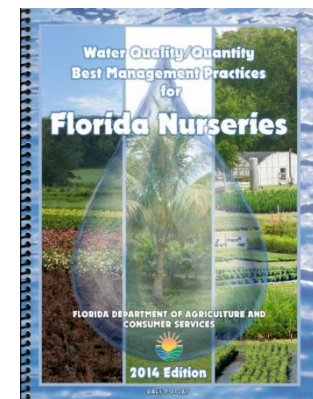
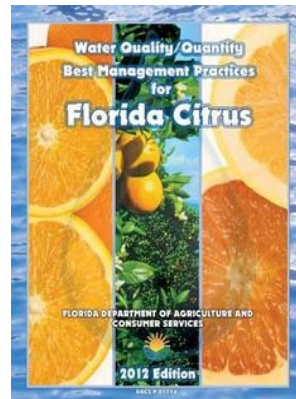
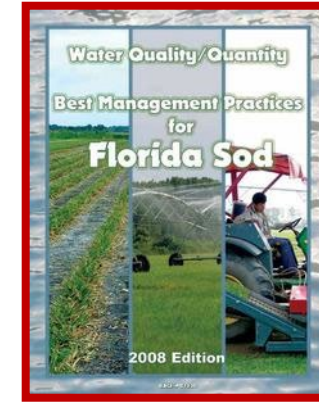
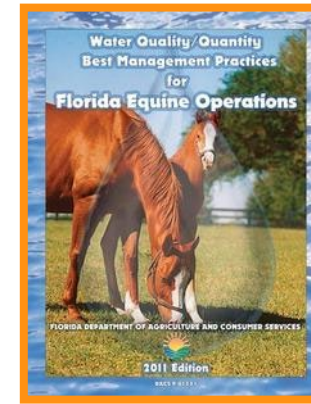
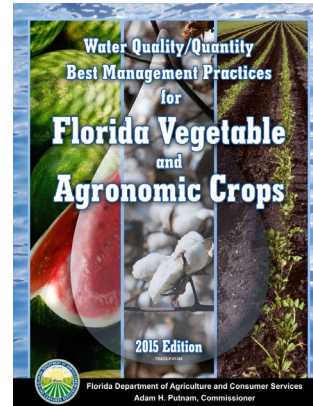
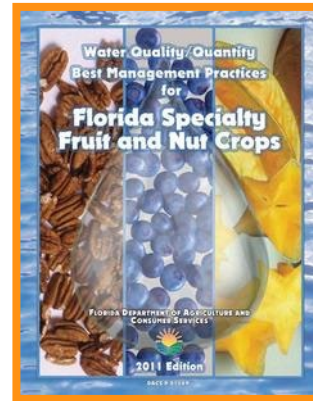
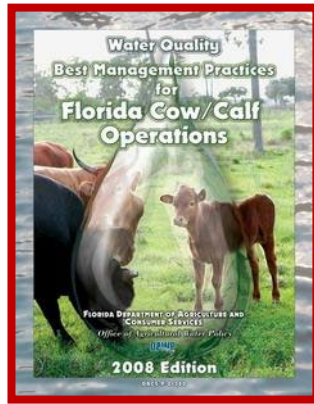
Technical and economic feasibility (Manual)

Balance productivity with water quality improvement

Proper implementation confirmed through implementation verification (IV) site visits



# BMP Manuals





# Producer Options in BMAP Areas

1. Sign a Notice of Intent (NOI) and properly implement applicable BMPs for presumption of compliance, OR
2. Follow an FDEP or WMD-prescribed water quality monitoring plan at a producer's expense





# Enrollments within the Lake Okeechobee BMAP

Subwatershed	Total Ag Acres	Enrolled Ag Acres	% Enrolled	Irrigated Acres	Enrolled Irrigated Acres	% Enrolled
East Lake Okeechobee	93,938	73,489	<b>78%</b>	39,367	36,180	<b>92%</b>
Fisheating Creek	213,478	194,859	<b>91%</b>	18,429	15,442	<b>84%</b>
Indian Prairie	230,073	185,700	<b>81%</b>	52,065	42,782	<b>82%</b>
Lake Istokpoga	128,608	102,733	<b>80%</b>	47,567	41,316	<b>87%</b>
Lower Kissimmee	262,491	204,821	<b>78%</b>	21,185	20,040	<b>95%</b>
South Lake Okeechobee	327,524	319,149	<b>97%</b>	321,883	316,055	<b>98%</b>
Taylor Creek/Nubbin Slough	148,203	124,520	<b>84%</b>	12,434	11,277	<b>91%</b>
Upper Kissimmee	270,861	186,537	<b>69%</b>	40,364	32,450	<b>80%</b>
West Lake Okeechobee	150,080	133,535	<b>89%</b>	81,216	76,512	<b>94%</b>



BMP enrollment as of Dec 31, 2023, and the 10<sup>th</sup> Florida Statewide Agricultural Irrigation Demand ([FSAID](#)) Geodatabase

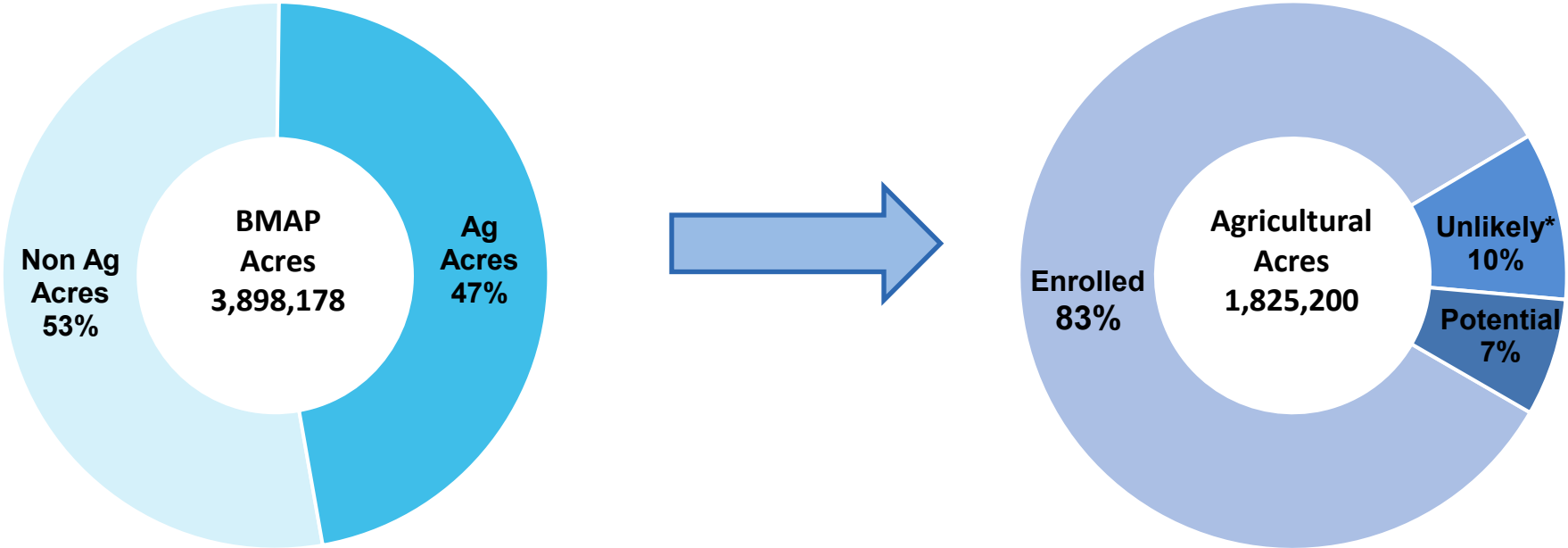
# Agricultural Acres Enrolled within Lake Okeechobee BMAP

BMP Manual	Acres
Citrus	91,117
Conservation Plan	160,294
Cow/Calf	523,355
Dairy	1,963
Equine	740
Fruit/Nut	1,128
LOPP	1,143
Multiple Commodities	332,727
Nursery	3,928
Poultry	135
Row/Field Crop	398,032
Sod	10,281
<b>Total</b>	<b>1,524,843</b>



# Agricultural Lands within Lake Okeechobee BMAP

Non-Agricultural Acres	Agricultural Acres	Enrolled Agricultural Acres	Unenrolled - Unlikely Enrollable Acres *	Unenrolled - Potentially Enrollable Acres
2,072,978	1,825,200	1,524,843	174,010	126,212

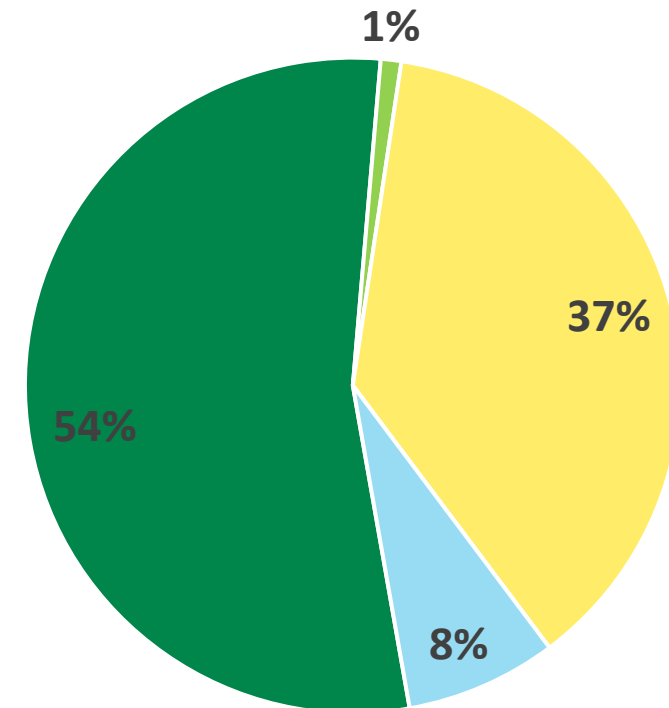


\*This value includes acreages within state-owned properties and/or surface water project areas



# Unenrolled - Unlikely Enrollable Acres within Lake Okeechobee BMAP

Category	Acres
State Lands, Surface Water Projects	94,206
Timberland and Aquaculture**	1,765
Not Agriculture [e.g., DOR Use Code 70-99 (industrial or institutional use, acreage not zoned agricultural)]	65,048
Not Enrollable [e.g., missing parcel information, no overlap, conflicting parcel info, slivers]	12,991

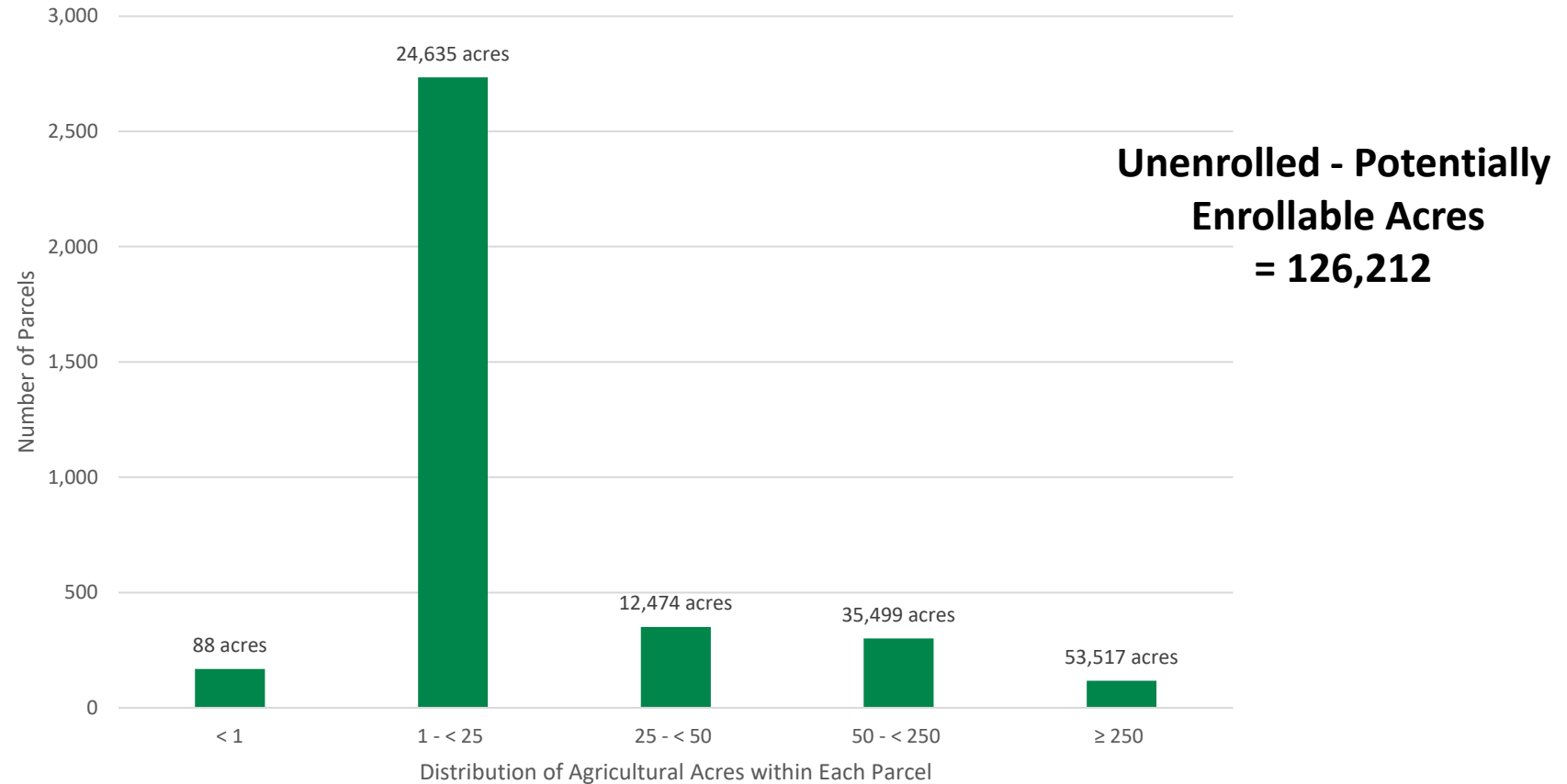


**Unenrolled - Unlikely Enrollable Acres = 174,010**

\*\* May be eligible to be enrolled under the FDACS Florida Forest Service's Silviculture BMP Manual or the FDACS Division of Aquaculture's Aquaculture BMP manual.



# Potentially Enrollable Parcels & Agricultural Acres within Lake Okeechobee BMAP



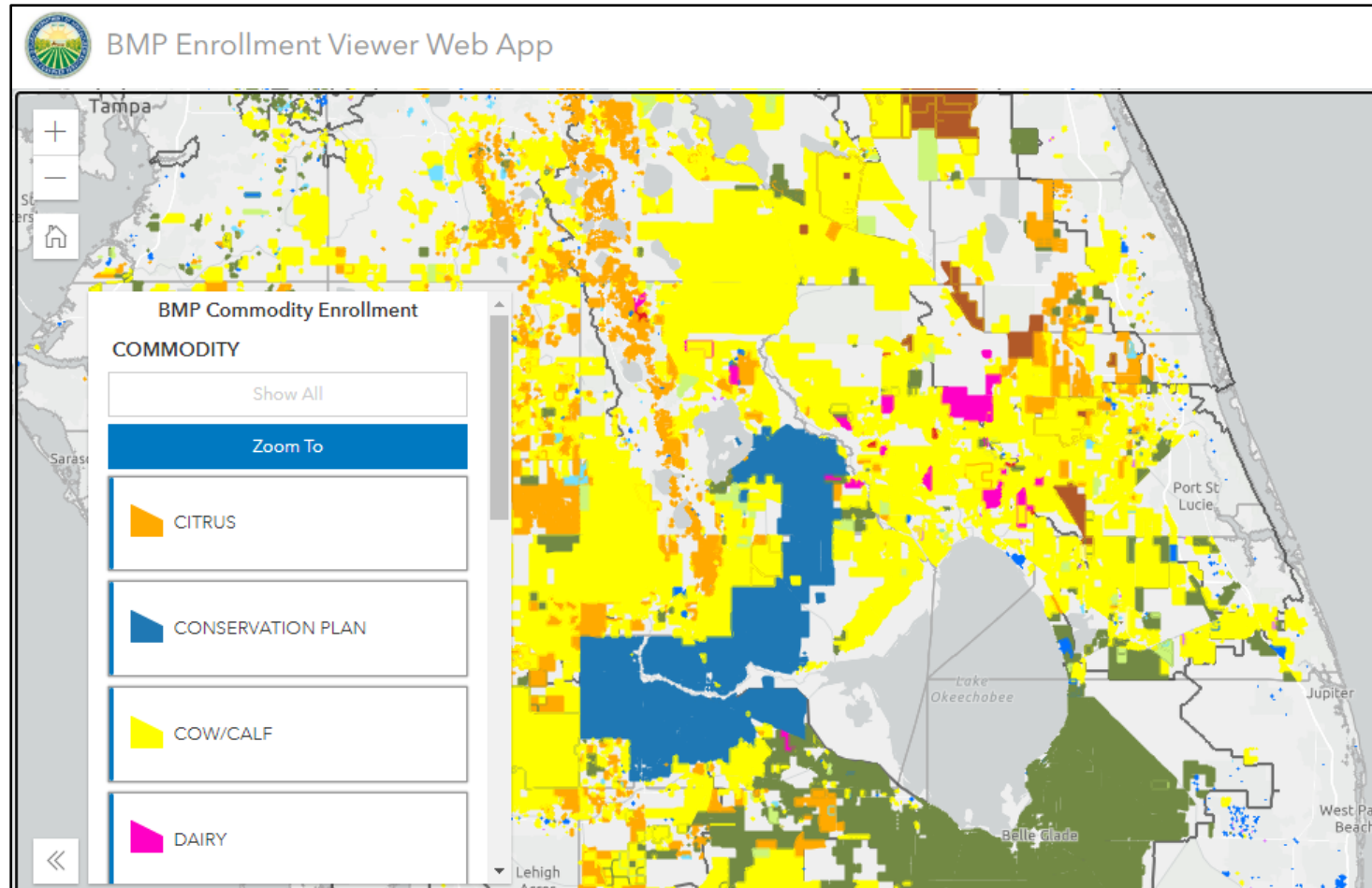
# BMP Implementation Verification (IV)

- Process to verify the status of implementation of BMPs
- **Clean Waterways Act - SB 712 (July 2020)**
  - Requires IV site visits every 2 years
    - 85% completed\*\*
  - Requires collection, review, and retention of N and P fertilizer records
    - Nutrient Application Record Form (NARF)
  - FDACS reports total N and P applications to FDEP for utilization in BMAP assessments

\*\* IVs completed as of Dec 31, 2023



# BMP Enrollment Viewer Web App



[Office of Agricultural Water Policy: BMP Enrollment Map \(fdacs.gov\)](http://fdacs.gov)



Florida Department of Agriculture and Consumer Services

# 2024 FDACS Legislative Report

Florida Department of Agriculture and Consumer Services  
Office of Agricultural Water Policy



## Available July 1, 2024

### Status of Implementation of Agricultural Nonpoint Source Best Management Practices

Report to the Governor, the President of the Senate, and the Speaker of the House  
Pursuant to Section 403.0675(2), F.S.

Publication No: FDACS-P-01924 Rev. 07/22

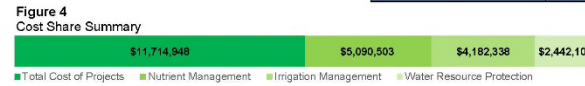
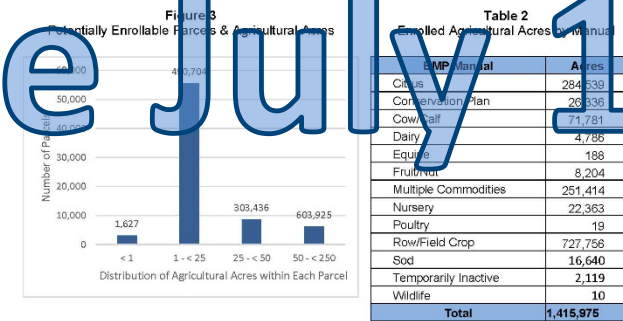
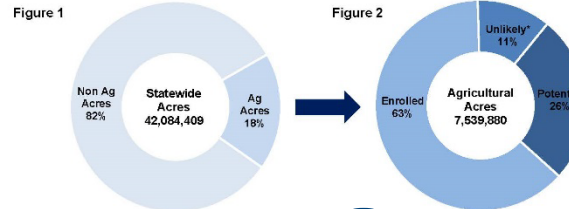


#### Status of Implementation of Agricultural Best Management Practices (BMPs) Statewide

Table 1

Non-Agricultural Acres	Agricultural Acres	Enrolled Agricultural Acres	Unenrolled - Unlikely Enrollable Acres *	Unenrolled - Potentially Enrollable Acres
34,544,529	7,539,880	4,571,656	856,331	1,863,959

\*This value includes acreages within state-owned properties and/or surface water project areas

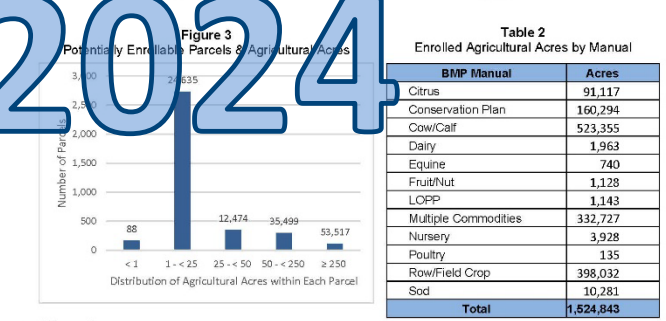
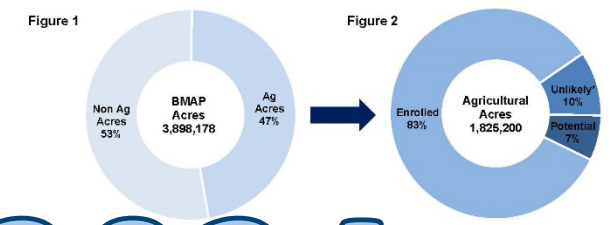


#### Status of Implementation of Agricultural Best Management Practices (BMPs) in the Lake Okeechobee BMAP

Table 1

Non-Agricultural Acres	Agricultural Acres	Enrolled Agricultural Acres	Unenrolled - Unlikely Enrollable Acres *	Unenrolled - Potentially Enrollable Acres
2,072,978	1,825,200	1,524,843	174,010	126,212

\*This value includes acreages within state-owned properties and/or surface water project areas



<https://www.fdacs.gov/Divisions-Offices/Agricultural-Water-Policy>



# Thank You!

<http://www.fdacs.gov/Divisions-Offices/Agricultural-Water-Policy>

**Jennifer Thera, Environmental Consultant**  
[Jennifer.Thera@FDACS.gov](mailto:Jennifer.Thera@FDACS.gov) – (850) 617-1722



**Florida Department of Agriculture and Consumer Services**



# THANK YOU

**Diana Turner**

Division of Environmental Assessment and Restoration  
Florida Department of Environmental Protection

Contact Information:

Phone: (850) 245-8825

Email: [Diana.M.Turner@FloridaDEP.gov](mailto:Diana.M.Turner@FloridaDEP.gov)

## Lake Okeechobee Basin Management Action Plan (BMAP)

### Webinar Summary

Thursday, April 4, 2024

1:00 pm – 2:11 pm

#### Participants

Silvia Alderman, Akerman  
Jana Ash, RES  
Christian Avila, SFWMD  
Bill Baker, MacVicar Consulting  
Lisa Bally, ATM  
Bethany Barnes, Tampa Bay Times  
Terrie Bates, Citizen  
Evelyn Becerra, DEP  
Diana Bello, Kimley Horn  
Julie Bortles, Orange County  
Patricia Burke, SFWMD  
Lauren Campbell, DEP  
Amy Castaneda, Miccosukee Tribe  
Stacy Cecil, SJRWMD  
Carolyn Ciarlariello, DEP  
Kelly Cox, Audubon  
Kevin Coyne, AMP  
Nina Cudahy, Toho Water  
Susan Dahod, Citizen  
Sean Dallas, Oversight District  
Amy Eason, Martin County  
Katherine English, Pavese Law  
Amanada Exposito-Ferree, Atkins Realis  
Elizabeth Fata Carpenter, Everglades Law  
Jay Ferrin, Florida Senate  
Jessica Fetgatter, DEP  
Phil Flood, SJRWMD  
Marcy Frick, Tetra Tech  
Aubrey Frye, SFWMD  
Joe Gilio, Citizen  
Susan Gosselin, Osceola County  
Raichel Gulde, RES  
Christopher Guth, Federico & Associates  
Elizabeth Guthrie, Ducks Unlimited  
Bret Hammel, Palm Beach County Water  
Sam Hankinson, DEP  
Maddy Hart, FDACS  
John Hayford, Okeechobee Utility Authority  
Kenny Hayman, DEP  
Carolina Hernandez, SFWMD  
Margarita Hernandez, DEP  
Ray Hodge, United Dairy Farmers  
Moira Homann, DEP  
Danielle Honour, CDM Smith  
Nenad Iricanin, SFWMD  
Danielle Ivey, Audubon  
Megan Jacoby, SFWMD  
Paul Jones, SFWMD  
Chandler Keenan, DEP  
Chris Keller, Wetland Solutions  
Elizabeth Kelly, Martin County  
Steven Kelly, FDOT  
Evan Key, Florida Senate  
Lee Killinger, Florida Crystals  
Lisa Krinsky, UF  
Jacob Landfield, SFWMD  
Ivette Leiva, FDOT  
Heather Lindell, Orange County  
Lisa Lotti, City of Orlando  
Jonathan Madden, SFWMD  
Sarah Malone, ATM  
Deborah Manzo, Okeechobee County  
Brian Megic, Liquid Solutions Group  
Valentina Miele, FL Oceanographic Society  
Jessica Mostyn, DEP  
Stacey Ollis, SFWMD  
Steffany Olson, SFWMD  
Timothy Perry, Gardner Bist Attorneys  
Libby Pigman, SFWMD  
Nicolas Pisarello, ATM  
Jeff Prater, USACE  
Irene Quincey, Pavese Law  
Jennifer Reynolds, SFWMD  
Dawn Ritter, Highlands County  
Maya Robert, Cape Coral  
Ellen Rogers, Florida Senate  
Beth Ross, Gunster  
Samantha Russo, SJRWMD  
Warren Schirado, Citizen  
Brent Setchell, FDOT  
Marlene Severino, DEP  
Kimberly Shugar, DEP

Gil Smart, Friends of the Everglades  
Drew Thacker, Westervelt  
The Florida Channel  
Jennifer Thera, FDACS  
Raychel Thomas, Pavese Law  
Ansley Tilley, RES  
Scott Towler, Answer Advisory  
Diana Turner, DEP

David Tyler, DEP  
Rachel Vitek, RES  
Tommy Walker, Alico  
Youchao Wang, SFWMD  
Benita Whalen, Dispersed Water  
Jesse Wineberg, Orange County  
Manuel Zamorano, SFWMD

The full webinar recording and supporting materials are posted to the Florida Department of Environmental Protection (DEP) file transfer protocol (FTP) site at:  
[https://publicfiles.dep.state.fl.us/DEAR/BMAP/LakeOkeechobee/Meetings/23%20Annual\\_Meeting\\_2024/](https://publicfiles.dep.state.fl.us/DEAR/BMAP/LakeOkeechobee/Meetings/23%20Annual_Meeting_2024/).

### **Questions and Answers During Meeting**

**Question on the DEP presentation:** Can the portal be opened after July 1 but before November so stakeholders have a little more time to add information?

**Answer from Marcy Frick, Tetra Tech:** Moira Homann responded to this in the chat but the long-term goal is to have the Portal open for longer periods of time, but we are not going to be able to accommodate that this year. As Diana mentioned, this is still a new tool so we use this time to make updates based on your feedback.

**Question on the DEP presentation:** Is the targeted restoration area (TRA) analysis showing a downward trend for total nitrogen (TN) or total phosphorus (TP) in the basins?

**Answer from Marcy Frick, Tetra Tech:** We are not using the TRA to determine a trend. We have a separate trend evaluation that we do. This is really just to show where we seem to be getting higher concentrations and loads to focus resources.

**Question on the DEP presentation:** When you do a hotspot ranking for each gage location, does it account for if the numeric nutrient criteria (NNC) is a stream versus lake, or is the whole watershed using 1.54 milligrams per liter (mg/L) for all gages?

**Answer from Diana Turner, DEP:** The whole watershed uses that 1.54 mg/L. It is a higher level tool so we do not break it down to be that granular.

**Question on the DEP presentation:** Do conditions that occur during an event like a hurricane get included in hotspot analysis?

**Answer from Marcy Frick, Tetra Tech:** We use all the available data but I do not think sampling during an extreme event like that typically occurs.

**Answer from Diana Turner, DEP:** I do not know if we would have sampling that would occur in that event. We do have a list of qualifier codes that we exclude and I can look those up and let you know. I am not sure there would be a lot of sampling during a hurricane event.

**Question on the DEP presentation:** Are the hotspot locations and TRAs available in geographic information system (GIS) format?

**Answer from Marcy Frick, Tetra Tech:** Once those are finalized, we can put those on the FTP site, as well.

**Answer from Diana Turner, DEP:** Yes, we can do that.

**Question on the Florida Department of Agriculture and Consumer Services (FDACS)**

**presentation:** What sort of meetings and timelines can stakeholders expect to see for the release of new best management practice (BMP) manuals?

**Answer from Jennifer Thera, FDACS:** We are working on trying to get them all updated this year through rulemaking. We have a bunch of different working groups going on right now. Some are going through our internal process to go to rule development. They are in various stages. If you would like more information, you can sign up for our Florida Administrative Record (FAR) notifications.

**Additional Questions Submitted**

**Question:** What is more effective in BMAP reductions: less TN and/or TP applied to agriculture or efficiency of BMPs?

**Answer:** Both reducing nutrient applications and implementing BMPs are effective in making BMAP reductions. Nutrient application practices are one type of BMP that producers implement.

**Question:** Have efficiency removals been based on models concentrations, actual analysis, or both?

**Answer:** Both. Depending on the project type, we use the BMAP model for the starting load as well as defined nutrient removal efficiencies based on studies and literature values to calculate the reductions. Other projects do have measured reductions that we report on.

**Question:** Indiantown is its own municipality within the C-44 basin and has maintenance responsibilities of its own stormwater system. Please include them in the process.

**Answer:** Noted. If you have a contact at Indiantown, please let them know to sign up for BMAP notifications.

**Question:** We appreciate the additional storage and treatment of the South Florida Water Management District (SFWMD) projects that are underway. How will the reductions from these projects be distributed to the stakeholders? Martin County has previous agreements with the SFWMD due to our financial contribution to the project on the distribution of the reductions from the C-44 reservoir that should be honored during the next update.

**Answer:** The reductions from regional projects completed by the Coordinating Agencies (SFWMD, DEP, and FDACS) will go towards achieving reductions needed on agricultural lands that are above and beyond requirements for owner implemented BMPs.

**Question:** As a suggestion, please include within the TRA analysis the availability of public lands for projects. Targeting basins on the water quality data should be priority, but if land is not available in the basin, it will be hard to create projects to provide reductions.

**Answer:** This suggestion is noted. Consideration for public lands can be a factor used once the high priority basins have been identified and additional analyses are occurring.

**Question:** According to the TRA and the hotspot analysis, it appears that the C-44 basin is identified as priority 1. Most of that basin is agricultural, yet according to FDACS' presentation, most of the land has been enrolled in the BMP NOI program. How will projects be prioritized in this basin if agricultural land is presumed under rule to meet the water quality requirements when they are enrolled in the program?

**Answer:** Agricultural producers in a BMAP are required to either implement BMPs from the appropriate FDACS manual or monitor water quality. The owner implemented BMPs will achieve a

portion of the reductions needed from the agricultural lands. The Coordinating Agencies will work with producers and local stakeholders to identify additional projects (such as agricultural cost-share or regional treatment) to meet the remaining required reductions.

**Question:** In the TRA analysis, the C-44 is a priority 1 yet in the St. Lucie BMAP it is a priority 2. How is the overlap of these BMAPs being taken into consideration?

**Answer:** The TRA evaluation uses target concentrations and unit area loads specific to each BMAP area, which is why the priorities can vary. Since this basin is ranking as a higher priority in both BMAPs, resources should be focused in this area to improve water quality.

**Question:** The target load for total phosphorus is 0.04 mg/L yet for the St. Lucie BMAP it is 0.081 mg/L. How are these targets being reconciled in the C-44 Basin?

**Answer:** The targets in each BMAP are based on the total maximum daily load (TMDL) for each focus waterbody. These target concentrations must be achieved in the focus waterbody but the concentrations may vary throughout the watershed. Projects implemented in this basin will benefit both waterbodies and will receive credits in each BMAP.

**Question:** Please take note that most of the hotspots are in agricultural areas and provide solutions on how we can address these areas in the next BMAP iteration.

**Answer:** Owner-implemented agricultural BMPs will achieve a portion of the reductions needed from the agricultural lands. The Coordinating Agencies will work with producers and local stakeholders to identify additional projects (such as agricultural cost-share or regional treatment) to meet the remaining required reductions. If you have potential project ideas and/or project locations, please share those with DEP for evaluation.

**Question:** We appreciate FDACS showing a slide on the agricultural rule. How will FDACS address water quality impairments on agriculture that is enrolled in the BMP NOI program? If a municipal separate storm sewer system (MS4) samples an agricultural area that is enrolled and discovers that it is not meeting the BMAP, what should the MS4 do? Report it to FDACS?

**Answer:** Owner-implemented BMPs may not fully achieve nutrient reductions needed to meet TMDL and BMAP requirements. If an MS4 identifies potential water quality concerns on an agricultural property, they can contact FDACS for follow up.

**Question:** When the DEP Stormwater Rule gets signed by the governor, how will the extra reductions be handled? The stormwater rule requires 95% reduction in Outstanding Florida Waters (OFWs). This will be extra load reductions for the watershed. Will each MS4 need to track the extra reductions?

**Answer:** BMAP credits are assigned for nutrient reductions that occur above and beyond any permit requirements. Future projects implemented under the revised stormwater rule requirements will need to meet the new required treatment efficiencies. If additional reductions are provided beyond those requirements, BMAP credit could be provided for that additional treatment. The higher treatment requirements under the new rule will reduce the water quality impacts from development.

**Question:** Please include TN as an impairment. Based on sampling, the lake is clearly impaired not only by the numeric nutrient criteria but based on the TMDL for the St. Lucie River and Estuary as well.

**Answer:** Lake Okeechobee has not been verified as impaired for TN. As part of the BMAP, reductions in TN loads from projects are being tracked.