

***DRAFT***  
***Wekiwa Spring and Rock Springs***  
***Basin Management Action Plan***

**Division of Environmental Assessment and Restoration Water Quality  
Restoration Program  
Florida Department of Environmental Protection**

**with participation from the  
Wekiwa Spring and Rock Springs Stakeholders**

**April 2025**

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Tallahassee, FL 32399  
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## Acknowledgments

The Florida Department of Environmental Protection adopted the *Wekiwa Spring and Rock Springs Basin Management Action Plan* by Secretarial Order as part of its statewide watershed management approach to restore and protect Florida's water quality. The plan was developed in coordination with stakeholders identified below, including participation from affected local, regional and state governmental entities, non-governmental organizations and entities, and residents.

Florida Department of Environmental Protection  
Alexis A. Lambert, Secretary

**Table ES-1. Wekiwa Spring and Rock Springs stakeholders**

Type of Entity	Name
<b>Responsible Stakeholders</b>	Agriculture City of Altamonte Springs City of Apopka City of Eustis City of Maitland City of Mount Dora City of Ocoee City of Orlando City of Winter Garden Lake County Orange County Orange County Utilities Seminole County Town of Eatonville Town of Montverde Town of Oakland Town of Windermere Private Wastewater Treatment Facilities Private Golf Courses
<b>Responsible Agencies</b>	Florida Department of Agriculture and Consumer Services Florida (FDACS) Department of Environmental Protection (DEP) County Health Departments Florida Department of Transportation (FDOT) St. Johns River Water Management District (SJRWMD) Turnpike Enterprises Wekiwa Springs State Park
<b>Other Interested Stakeholders</b>	Environmental Interests Florida Fish and Wildlife Conservation Commission Florida Native Plant Society Florida Onsite Wastewater Association Friends of Wekiwa River Homeowners/Residents Save the Manatee Club Septic System Contractors Wekiwa Hunt Club Wekiwa River Aquatic Preserve

See **Appendix A** for links to resources referenced in this document. For additional information, contact:

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## **List of Acronyms and Abbreviations**

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ACE	Agricultural Cooperative Regional Water Quality Elements
ALG	Agricultural Land Acreage
AWT	Advanced Waste Treatment
BEBR	Bureau of Economic and Business Research
BMAP	Basin Management Action Plan
BMPs	Best Management Practices
CAFO	Concentrated Animal Feeding Operations
CASTNET	Clean Air Status and Trends Network
cfs	Cubic Feet Per Second
CMAQ	Community Multiscale Air Quality
DEP	Florida Department of Environmental Protection
DMR	Discharge Monitoring Report
DO	Dissolved Oxygen
EPA	Environmental Protection Agency
F.A.C.	Florida Administrative Code
F.A.R.	Florida Administrative Register
FDACS	Florida Department of Agriculture and Consumer Services
FDOH	Florida Department of Health
FDOT	Florida Department of Transportation
FF	Farm Fertilizer
FFS	Florida Forest Service
FGS	Florida Geological Survey
FLWMI	Florida Water Management Inventory
FOWA	Florida Onsite Wastewater Association
F.S.	Florida Statutes
FSAID	Florida Statewide Agricultural Irrigation Demand
FYN	Florida Yards and Neighborhoods
GIS	Geographic Information System
gpd	Gallons Per Day
HB	House Bill
IV	Implementation Verification
in/yr	Inch Per Year
lbs	Pounds
lbs/yr	Pounds Per Year
lbs-N/yr	Pounds of Nitrogen Per Year
LVS	Linear Vegetation Survey
LW	Livestock Waste
MFLs	Minimum Flows and Levels
mgd	Million Gallons Per Day
mg/L	Milligrams Per Liter
N	Nitrogen
NA	Not Applicable
NADP	National Atmospheric Deposition Program



NELAC	National Laboratory Environmental Accreditation Conference
NELAP	National Environmental Laboratory Accreditation Program
NHD	National Hydrography Database
NMP	Nutrient Management Plan
NNC	Numeric Nutrient Criteria
NOI	Notice of Intent
NPDES	National Pollutant Discharge and Elimination System
NSF	NSF International (formerly National Sanitation Foundation)
NSILT	Nitrogen Source Inventory Loading Tool
NTN	National Trends Network
OAWP	Office of Agricultural Water Policy (FDACS)
OFS	Outstanding Florida Spring
OSTDS	Onsite Sewage Treatment and Disposal System
PFA	Priority Focus Area
PSA	Public Service Announcement
QA/QC	Quality Assurance/Quality Control
RAP	Reasonable Assurance Plan
RIB	Rapid Infiltration Basin
RPS	Rapid Periphyton Survey
RSF	Regional Stormwater Facility
SBIO	DEP Statewide Biological Database
SCI	Stream Condition Index
SJRWMD	St. Johns River Water Management District
SOP	Standard Operating Procedure
STF	Sports Turf Fertilizer
STORET	Florida Storage and Retrieval Database
SWIM	Surface Water Improvement and Management
SWMP	Stormwater Management Program
TBD	To Be Determined
TDEP	Total Atmospheric Deposition Model
TDS	Total Dissolved Solids
TMDL	Total Maximum Daily Load
TN	Total Nitrogen
TP	Total Phosphorus
TSS	Total Suspended Solids
UFA	Upper Floridan aquifer
UF-IFAS	University of Florida-Institute of Food and Agricultural Sciences
USGS	U.S. Geological Survey
UTF	Urban Turfgrass Fertilizer
WBID	Waterbody Identification (Number)
WIN	Florida Watershed Information Network Database
WMD	Water Management District
WWTF	Wastewater Treatment Facility

## **Executive Summary**

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The Florida Springs and Aquifer Protection Act (Chapter 373, Part VIII, Florida Statutes [F.S.]), along with the Watershed Restoration Act (section 403.067, F.S.), provide for the protection and restoration of Outstanding Florida Springs (OFS), which comprise 24 first magnitude springs, 6 additional named springs, and their associated spring runs. DEP has assessed water quality in each OFS and has determined that 26 of the 30 OFS are impaired for the nitrate form of nitrogen. Wekiwa Spring and Rock Springs are two of the impaired second magnitude OFS.

The Wekiwa Spring and Rock Springs Basins are located in Lake, Orange, and Seminole counties. The BMAP area is approximately 183,165 acres. Major centers of population in the basin include the cities of Altamonte Springs, Apopka, Maitland, Ocoee, Orlando, Winter Garden, and the Town of Oakland (**Figure ES-1**). Wekiwa Spring forms the headwater of the Wekiva River, a tributary to the St. Johns River. Rock Springs discharges into Rock Springs Run, which then joins the Wekiva River.

### **Wekiwa Spring and Rock Springs Priority Focus Area (PFA)**

The PFA (see **Appendix D**) comprises 94,963 acres in the Wekiwa Spring and Rock Springs Basin within the BMAP boundary. The PFA represents the area in the basin where the aquifer is most vulnerable to inputs and where there are the most connections between groundwater and the springs.

### **Wekiwa Spring and Rock Springs BMAP and Wekiva River, Rock Springs Run, and Little Wekiva Canal BMAP**

This iteration of the Wekiwa Spring and Rock Springs BMAP will be implemented in addition to the Wekiva River, Rock Springs Run, and Little Wekiva Canal surface water BMAP. The groundwater contributing area for the Wekiwa Spring and Rock Springs BMAP does not fully encompass the surface water contributing area for Wekiva River, Rock Springs Run, and Little Wekiva Canal. The BMAP for surface water will remain in place for those areas that are not included in the Wekiwa Spring and Rock Springs contributing area and for any direct discharge activities into the surface waters. In cases where the two concurrent BMAPs may conflict, the Wekiwa Spring and Rock Springs BMAP will supersede the Wekiva BMAP.



DEP developed the Nitrogen Source Inventory Loading Tool (NSILT) to provide information on the major categories of nitrogen sources in the groundwater and spring contributing areas for the springs. Among other sources, urban turfgrass fertilizer (UTF) represents 25% of the nitrogen loading to groundwater, onsite sewage treatment and disposal systems (OSTDS or septic systems) 52%, and sports turfgrass fertilizer (STF) 3% of the total loading to groundwater based on the DEP analysis conducted using the NSILT.

To achieve the TMDL targets at the spring vents, the total load reduction required is 926,589 pounds of nitrogen per year (lbs-N/yr). The following milestones are being established to measure progress towards achieving the total necessary load reduction of 926,589 pounds (lbs):

- 2028 - Reduction of 277,977 lbs-N/yr (30%).
- 2033 - Additional reduction of 463,295 lbs-N/yr (50%).
- 2038 - Additional reduction of 185,318 lbs-N/yr (20%).

While reductions to groundwater will benefit the spring system, it is uncertain to know with precision how those reductions will impact the necessary reductions at the spring vent. DEP will continue to monitor the springs to better understand the benefits from the policies, and implemented projects and management strategies within the springshed. The BMAP is designed to achieve 80% of the load reductions to the spring vents by 2033 and 100% by 2038. DEP will evaluate progress towards these milestones and will report to the Governor and Florida Legislature annually. Assessment of progress toward these milestones must be conducted every five years and revisions to the BMAP must be made as appropriate. BMAPs use an adaptive management approach that allows for incremental load reductions through the implementation of projects and management strategies; however, the restoration target, the TMDL, remains the same. If needed, policies and management strategies will be adjusted to ensure the target spring vent concentrations are achieved. This may include requiring additional management strategies or expanding the area to which the existing OSTDS remediation policies apply. Any such change would be incorporated into a future updated BMAP through a formal adoption process.

Cost estimates were provided by stakeholders for more than 50% of the projects and management actions listed in the BMAP. The total estimated cost for these projects exceeds \$820 million. Approximately \$276 million have been expended to date on completed projects. While stakeholders are required to implement additional projects listed in the BMAP, accurate cost estimates have not yet been developed for every project. The total cost estimate for all projects referenced in the BMAP is unknown until more cost information is provided. By the next 5-year BMAP milestone, stakeholders are anticipated to achieve additional reductions in annual nutrient loadings to the Wekiwa Spring and Rock Springs Basin, including 33,486 pounds of total nitrogen (TN), based on conservative estimates of the planned and underway projects listed to date.

For the list of water quality improvement projects and management strategies, see **Appendix B**. Included are owner- implemented best management practices (BMPs) for farm fertilizer (FF),

livestock waste (LW) and STF; wastewater treatment facility (WWTF) upgrades; projects to reduce UTF application; and OSTDS remediation projects.

Successful BMAP implementation requires commitment, dedicated funding and ongoing follow-up. Stakeholders have expressed their intention to carry out the plan, monitor its effects, and continue to coordinate within and across jurisdictions to achieve nutrient reduction goals. As the BMAP and TMDLs must be achieved by 2038, the DEP, water management districts (WMDs) FDOH, and FDACS will also implement state-level management strategies using relevant state and federal funding.

## **Restoration Approaches**

Reduction in the nitrogen loading to the aquifer is needed to achieve the load reduction requirements at the spring vents. To ensure that load reductions are achieved at the spring vents, the restorations actions described below are being implemented. These actions are designed to reduce nutrient loading to the aquifer, which will reduce the load at the vents and ultimately achieve the TMDL targets. Monitoring at the spring vent during implementation will continue to assess progress.

- **New OSTDS** – Florida law (sections 373.811 and 403.067, F.S) and the OSTDS remediation plan required under subsection 373.807(3), F.S., prohibit new OSTDS on lots of one acre or less within the BMAP boundary, unless the systems are enhanced nutrient-reducing OSTDS systems or other wastewater treatment systems that achieve at least 65% nitrogen reduction.
- **Existing OSTDS** –For the BMAP remediation plan required under subsection 373.807(3), F.S. (detailed in **Appendix E**), within the PFA, any OSTDS on lots one acre or less that requires a permit to modify or replace an existing system pursuant to Chapter 62-6, Florida Administrative Code (F.A.C.), must connect to sewer if available, or if not available, upgrade or replace the OSTDS to meet enhanced nutrient reducing OSTDS requirements that achieve at least 65% nitrogen reduction, unless sewer connections will be available based on a BMAP-listed project. All OSTDS subject to this policy must include enhanced nitrogen treatment by 2038. Local governments may expand the geographic extent of this requirement by incorporating it into their local ordinances and local government specific remediation plans required under section 403.067, F.S., however, local governments are responsible for implementing their ordinances. In the 2020 Clean Waterways Act, local governments were required to submit OSTDS remediation plans in accordance with section 403.067, F.S., if applicable, to DEP by Aug. 1, 2024, to address existing OSTDS and the potential for future OSTDS.
- **WWTFs** – The required treatment of wastewater effluent to advanced waste standards applies to all surface water disposal and certain reuse disposal determined to be necessary by the department within the BMAP area. In the 2020 Clean Waterways Act, local governments were required to submit WWTF plans in accordance with section 403.067, F.S., if applicable, to DEP by Aug. 1, 2024, to address wastewater loads and the potential for future additional loads, including those created from sewerage OSTDS.

Subparagraph 403.067(7)(a)9., F.S., was amended in 2024 to clarify that private domestic wastewater facilities must provide this information to local governments effective July 1, 2024. Information related to private facilities will need to be included in future local government WWTF plans if not captured in the initial plans.

- **Local governments with OSTDS or WWTF** are expected to meet their overall reduction milestones and to keep their project lists current, including any efforts to address OSTDS loading and any necessary wastewater facility improvements. Private wastewater facilities are also expected to meet their assigned reductions and keep their project lists current. The projects identified in these plans have been included in the BMAP project list under **Appendix B** and are adopted as part of the BMAP requirements.
- **UTF** – UTF consists of fertilizers applied to turfgrass typically found in residential and urban areas (including residential lawns and public green spaces). Fertilizers are applied either by the homeowner or a lawn service company on residential properties. On nonresidential properties, fertilizers may be applied by contractors or maintenance staff. UTF sources are assigned to the applicable local government. Strategies to address UTF include education, enforcement of local government ordinances related to appropriate use of fertilizer, and stormwater projects.
- **STF** – STF sources include golf courses and other sporting facilities. Reductions from most sports facilities, including publicly-owned golf courses and school district sites, are assigned to the applicable local government. Private sporting facilities are assigned to the owner. Sporting facilities are required to follow the 2025 Sports Turf BMP Manual to protect water resources. Reductions from private golf courses are assigned to the golf course owners. All golf courses within the BMAP are required to follow the 2021 DEP Golf Course BMP Manual and submit for approval a final nutrient management plan (NMP) to DEP within two years of BMAP adoption, and to follow their plan.
- **FF** – All FF sources are required to implement BMPs or perform monitoring to demonstrate compliance with the TMDL. A 15% reduction to groundwater is estimated for owner-implemented BMPs. Additional reduction credits could be attained through better documentation of nutrient reductions achieved through BMP implementation or implementation of additional agricultural cost-share BMPs, projects or practices, such as precision irrigation, soil moisture probes, controlled release fertilizer and cover crops.
- **LW** – All LW sources are required to implement BMPs or perform monitoring to demonstrate compliance with the TMDL. A 10% reduction to groundwater is estimated for owner-implemented BMPs. Additional credits could be attained through better documentation of nutrient reductions achieved through BMP implementation, NMP updates and implementation, and additional projects.
- **Other Agriculture** - Cooperative agricultural regional water quality improvement elements are being developed to reduce agricultural nutrient loading in combination

with owner-implemented BMPs, cost-share BMPs, other measures, and state-sponsored regional projects. The BMAP outlines a collaborative framework for identifying, prioritizing and implementing regional projects that address nutrient loading from agricultural operations. Partner agencies will work in annual cycles with agricultural landowners to provide technical support, regulatory guidance and funding opportunities to enhance implementation and the success of regional water quality improvement initiatives.

## Section 1: Background

### 1.1 Legislation

Chapter 373, Part VIII, F.S., the Florida Springs and Aquifer Protection Act, along with the Watershed Restoration Act (section 403.067, F.S.), provides for the protection and restoration of OFS, which comprise 24 first magnitude springs, 6 additional named springs, and their associated spring runs. DEP has assessed water quality in each OFS and determined that 26 of the 30 OFS are impaired for the nitrate form of nitrogen. Wekiwa Spring and Rock Springs are two impaired second magnitude OFS. Development of the BMAP to meet the requirements of the Florida Springs and Aquifer Protection Act for the Wekiwa Spring and Rock Springs Basin was initiated in 2016. Since adoption, additional statutory requirements in Chapter 373, F.S., and section 403.067, F.S., have been enacted into law that continue to enhance the protection and restoration of water quality throughout Florida. For specific requirements, please refer to the source management sections below.

### 1.2 Water Quality Standards and TMDLs

A TMDL represents the maximum amount of a given pollutant that a waterbody can assimilate and still meet water quality criteria. Wekiwa Spring and Rock Springs is a Class III waterbody with a designated use of recreation, propagation, and the maintenance of a healthy, well-balanced population of fish and wildlife. These waters are impaired by nitrate nitrogen, which in excess has been demonstrated to adversely affect flora or fauna through the excessive growth of algae. Excessive algal growth results in ecological imbalances in springs and rivers and can produce human health problems, foul beaches, inhibit navigation, and reduce the aesthetic value of the resources.

DEP adopted nutrient TMDLs for Wekiwa Spring and Rock Springs in 2008 (**Table 1**) of 0.286 mg/L of nitrate and 0.065 mg/L TP as a monthly average to be protective of the aquatic flora and fauna. The period of record for water quality data evaluated for the TMDL was 1999 through 2005.

**Table 1. Restoration target for Wekiwa Spring and Rock Springs**

Waterbody or Spring Name	Waterbody Identification (WBID) Number	Parameter	TMDL (mg/L)
Wekiwa Spring	2956C	Nitrate as monthly average	0.286
Rock Springs	-	Nitrate as monthly average	0.286
Wekiwa Spring	2956C	TP as monthly average	0.065
Rock Springs	-	TP as monthly average	0.065

### 1.3 BMAP Requirements

Subsection 403.067(7), F.S., provides DEP with the statutory authority to develop and implement BMAPs. A BMAP is a comprehensive set of strategies to achieve the required pollutant load reductions. It requires any entity with a specific pollution load reduction to



submit to DEP projects or strategies to meet 5-year pollution reduction milestones. In addition to this authority, the Florida Springs and Aquifer Protection Act (Part VIII of Chapter 373, F.S.) describes additional requirements and prohibitions for the 30 OFS.

### **Wekiwa Spring and Rock Springs BMAP and Wekiva River, Rock Springs Run, and Little Wekiva Canal BMAP**

This iteration of the Wekiwa Spring and Rock Springs BMAP will be implemented in addition to the Wekiva River, Rock Springs Run, and Little Wekiva Canal surface water BMAP. The groundwater contributing area for the Wekiwa Spring and Rock Springs BMAP does not fully encompass the surface water contributing area for Wekiva River, Rock Springs Run, and Little Wekiva Canal. The BMAP for surface water will remain in place for those areas that are not included in the Wekiwa Spring and Rock Springs contributing area and for any direct discharge activities into the surface waters. In cases where the two concurrent BMAPs may conflict, the Wekiwa Spring and Rock Springs BMAP will supersede the Wekiva BMAP.

## **1.4 BMAP Area**

The Wekiwa Spring and Rock Springs Basins are located in Lake, Orange, and Seminole counties. The BMAP area is approximately 183,165 acres. Major centers of population in the basin include the cities of Altamonte Springs, Apopka, Maitland, Ocoee, Orlando, Winter Garden, and the Town of Oakland (**Figure 1**). Wekiwa Spring forms the headwater of the Wekiva River, a tributary to the St. Johns River. Rock Springs discharges into Rock Springs Run, which then joins the Wekiva River.

This area includes the land, surface water basin and the groundwater contributing areas for the springs (or springshed). The springshed for the OFS was delineated by SJRWMD with input from the Florida Geological Survey. A springshed is the area of land that contributes water to a spring or group of springs, mainly via groundwater flow. For Wekiwa Spring and Rock Springs, the BMAP area is the springshed.

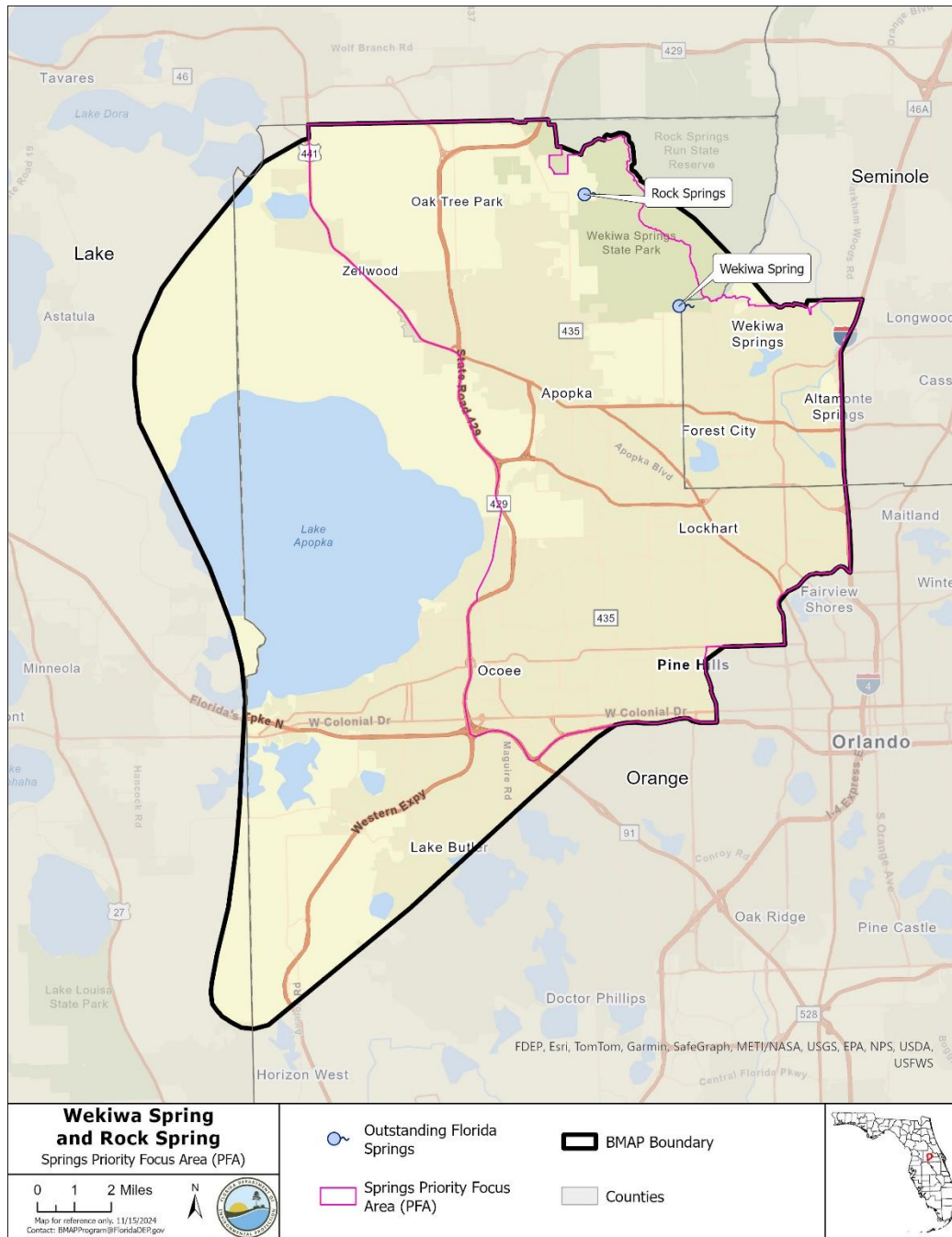
## **1.5 Priority Focus Area (PFA)**

In compliance with the Florida Springs and Aquifer Protection Act, the 2018 BMAP delineated a PFA, defined as the area of a basin where the Floridan aquifer is generally most vulnerable to pollutant inputs and where there is a known connectivity between groundwater pathways and an OFS. The PFA provides a guide for focusing restoration strategies where science suggests these efforts will most benefit the springs. The document describing the delineation process for the PFA is on the DEP website (link is provided in **Appendix D**).

### **1.5.1 Description**

Nitrogen sources are more likely to influence groundwater quality under certain conditions. For example, where soils are sandy and well drained, less nitrogen is converted to gas and released into the atmosphere or taken up by plants, compared with other soil types. Therefore, local soil types play a role in how much nitrogen travels from the land surface to groundwater in a specific springshed. Also, the underlying geologic material influences the vulnerability of the underlying aquifers and the rate of lateral movement within the Floridan aquifer toward the springs. These conditions, and others, were considered in the delineation of the PFA (see

**Appendix D).** The geographic information system (GIS) files associated with the PFA boundary are available to the public on the DEP Map Direct webpage.



**Figure 1. Wekiwa Spring and Rock Springs BMAP and PFA boundaries**

### 1.5.2 Additional Requirements

In accordance with section 373.811, F.S., the following activities are prohibited in the BMAP boundary:

- New domestic wastewater disposal facilities, including rapid infiltration basins (RIBs), with permitted capacities of 100,000 gallons per day (gpd) or more, except for those facilities that meet an advanced waste treatment (AWT) standard of no more than 3 mg/L TN on an annual permitted basis.

- New OSTDS or septic systems on lots one acre or less inside the BMAP where central sewer is available. If central sewer is unavailable, then the owner must install a DEP-approved enhanced nutrient-reducing OSTDS that achieves 65% nitrogen reduction, or other wastewater system that achieves 65% reduction.
- New facilities for the disposal of hazardous waste.
- The land application of Class A or Class B domestic wastewater biosolids not in accordance with a DEP-approved NMP establishing the rate at which all biosolids, soil amendments, and sources of nutrients at the land application site can be applied to the land for crop production, while minimizing the amount of pollutants and nutrients discharged to groundwater or waters of the state.
- New agricultural operations that do not implement BMPs, measures necessary to achieve pollution reduction levels established by DEP, or groundwater monitoring plans approved by a WMD or DEP.

### ***1.5.3 Biosolids and Septage Application Practices***

The aquifer contributing to the springs is highly vulnerable to contamination by nitrogen sources and where soils have a high to moderate tendency to leach applied nitrogen. DEP previously documented elevated nitrate concentrations in groundwater beneath septage application zones in contributing areas to springs. Within BMAP areas for OFS, section 373.811, F.S. prohibits the land application of Class A or Class B domestic wastewater biosolids not in accordance with a department approved NMP establishing the rate at which all biosolids, soil amendments, and sources of nutrients at the land application site can be applied to the land for crop production while minimizing the amount of pollutants and nutrients discharges to groundwater or waters of the state. Further, there are additional requirements for biosolid and septage application practices under Chapter 62-640 F.A.C.

## **1.6 Other Scientific and Historical Information**

In preparing this BMAP, DEP collected and evaluated credible scientific information on the effect of nutrients, particularly forms of nitrogen, on springs and springs systems. Some of the information collected is specific to the Wekiwa Spring and Rock Springs Basin, while other references provide information on related knowledge for restoring springs, such as nitrogen-reducing technologies, the treatment performance of OSTDS, and runoff following fertilizer applications.

## **1.7 Stakeholder Involvement**

Stakeholder involvement is critical to develop, gain support for, and secure commitments in a BMAP. In the context of the BMAP, there are different organizations named in the plan.

- ***Responsible entities*** are those organizations who are assigned load reductions and must comply with the BMAP provisions; these organizations are sometimes referred to as “***Lead Entities***.”
- ***Responsible agencies*** may be accountable for reducing loads from their own activities or have an important public sector role in BMAP implementation such as regulatory oversight,

monitoring, research, or other related duties.

- **Interested stakeholders** are those organizations that have engaged with BMAP development and implementation with the intention to influence the implementation process and outcomes.
- **Stakeholders** is a more general term often used in the BMAP context to include all three of the previously mentioned organizations—responsible entities, responsible agencies, and interested stakeholders.

The BMAP process engages responsible entities, responsible agencies, and interested stakeholders and promotes coordination and collaboration to address the pollutant load reductions necessary to achieve the TMDL. DEP invited stakeholders to participate in the BMAP development process and encouraged public participation and consensus to the greatest practicable extent.

**Table ES-1** identifies the stakeholders who participated in the development of this BMAP.

During the development and update of the Wekiwa Spring and Rock Springs BMAP, DEP held a series of meetings involving stakeholders and the public. The purpose of these meetings was to consult with stakeholders to gather information, evaluate the best available science, define management strategies and milestones, update the NSILT, develop entity required reductions, and update monitoring requirements. Public meetings were held virtually in January 2024 and May 2024. An in-person meeting was held on September 24, 2024, in Apopka, Florida. All meetings were open to the public and noticed in the *Florida Administrative Register* (F.A.R.). Additionally, a final public meeting was held on April 17, 2025, that was noticed in the F.A.R. and in local newspapers.

In addition to public meetings, DEP held 9 one-on-one meetings with the responsible stakeholders for this BMAP. Throughout the process, DEP made themselves available to answer stakeholder questions.

Upon BMAP adoption, DEP intends to facilitate annual meetings with stakeholders to review progress towards meeting entity required reductions identified for the milestones that are needed to achieve the TMDL.

## 1.8 Description of BMPs Adopted by Rule

**Table 2** identifies FDACS adopted agricultural BMPs and BMP manuals relevant to this BMAP, along with environmental resource permitting requirements for certain land use activities.

**Table 2. BMPs and BMP manuals adopted by rule as of July 2025**

Agency	F.A.C. Chapter	Chapter Title
FDACS Office of Agricultural Water Policy (OAWP)	5M-1	Office of Agricultural Water Policy
FDACS OAWP	5M-6	Florida Nursery Operations, 2024 Edition: Water Quality and Water Quantity Best Management Practices
FDACS OAWP	5M-8	Florida Vegetable and Agronomic Crop (VAC) Operations, 2024 Edition: Water Quality and Water Quantity Best Management Practices
FDACS OAWP	5M-9	Florida Sod Operations, 2024 Edition: Water Quality and Water

<b>Agency</b>	<b>F.A.C. Chapter</b>	<b>Chapter Title</b>
		Quantity Best Management Practices
<b>FDACS OAWP</b>	5M-11	Florida Cattle Operations, 2024 Edition: Water Quality and Water Quantity Best Management Practices
<b>FDACS OAWP</b>	5M-12	Conservation Plans for Specified Agricultural Operations
<b>FDACS OAWP</b>	5M-13	Florida Specialty Fruit and Nut Crop Operations, 2024 Edition: Water Quality and Water Quantity Best Management Practices
<b>FDACS OAWP</b>	5M-14	Florida Equine Operations, 2024 Edition: Water Quality and Water Quantity Best Management Practices
<b>FDACS OAWP</b>	5M-16	Florida Citrus Operations, 2024 Edition: Water Quality and Water Quantity Best Management Practices
<b>FDACS OAWP</b>	5M-17	Florida Dairy Operations, 2024 Edition: Water Quality and Water Quantity Best Management Practices
<b>FDACS OAWP</b>	5M-18	Florida Agriculture Wildlife Best Management Practices
<b>FDACS OAWP</b>	5M-19	Florida Poultry Operations, 2024 Edition: Water Quality and Water Quantity Best Management Practices
<b>FDACS Division of Agricultural Environmental Services</b>	5E-1	Fertilizer
<b>FDACS Division of Aquaculture</b>	5L-3	Aquaculture Best Management Practices, 2023 Edition
<b>FDACS Florida Forest Service</b>	5I-6	Best Management Practices for Silviculture, 2008 Edition
<b>FDACS Florida Forest Service</b>	5I-8	Florida Forestry Wildlife Best Management Practices for State Imperiled Species
<b>DEP</b>	62-330	Environmental Resource Permitting

Additionally in 2024, the Florida Legislature ratified changes to the Statewide Stormwater Rule related to the minimum treatment requirements for Environmental Resource Permits for urban stormwater. The treatment requirements for nitrogen and phosphorus were increased to reduce the nutrient loading of future urban development and other structural changes to assist with water quality restoration in impaired waters.

## **Section 2: Implementation to Achieve TMDL**

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### **2.1 Allocation of Pollutant Loads**

#### ***2.1.1 Nutrients in the Springs and Spring Systems***

DEP developed the NSILT to provide information on the estimated nitrogen loading from major sources to groundwater in the spring contributing area for the OFS (**Table 3**). The NSILT was updated in 2023 with more current data and some methodology improvements and revised in 2024 based on stakeholder feedback. The NSILT is a GIS- and spreadsheet-based tool that provides spatial estimates of the relative contribution of nitrogen from major nitrogen sources to groundwater and accounts for the transport pathways and processes affecting the various forms of nitrogen as they move from the land surface through the soil and geologic strata to groundwater.

The first major factor to be considered in estimating the loading to groundwater in the NSILT is the attenuation of nitrogen as it moves from its source through the environment, before it reaches the Upper Floridan aquifer (UFA). Biological and chemical processes that occur as part of the nitrogen cycle, as well as hydrogeological processes, control the movement of nitrogen from the land surface to groundwater. Many of these processes attenuate (impede or remove) the amount of nitrogen transported to groundwater. An understanding of how water moves through the subsurface and the processes that transform the different forms of nitrogen is essential for estimating nitrogen loading to groundwater from various sources.

A second major factor to consider in estimating the loading to groundwater is the geologic features in the springshed and the related "recharge rate." Water movement between the shallow groundwater (surficial aquifer, where present) and the deeper aquifer (UFA) is slowed by a low permeability layer of clay, silt and fine sand that retards the vertical movement of infiltrating water from the surface. The UFA is in limestone that can be prone to dissolving and, over geologic time, develop numerous karst features (sinkholes, caves and conduits).

These features allow water to move directly and relatively rapidly from the land surface into the aquifer, and in some areas, the groundwater in the aquifer then moves rapidly to the springs.

Potential recharge rates from the surface to the UFA are affected by variations in geologic materials and the presence of karst features. DEP estimated three recharge rate categories, which were applied to the NSILT:

- Low recharge (Less than 5 inches per year [in/yr]).
- Medium recharge (5 to 15 in/yr).
- High recharge (15 in/yr or greater).

In the NSILT, DEP applied different attenuation factors to different types of sources to estimate the various biological, chemical and hydrogeological effects. Attenuation is the process where the nitrogen source is removed or stored by chemical and biological processes before it reaches

the groundwater. In the NSILT estimates, the attenuation rates ranged from 90% (for atmospheric deposition) to 25% (for wastewater disposal in a RIB). This means that, for these examples, only 10% of nitrogen from atmospheric deposition is expected to reach the aquifer, while 75% of nitrogen from a RIB is expected to reach groundwater, because the remainder is attenuated by various chemical and biological processes.

Phosphorus is naturally abundant in the geologic material underlying much of Florida and is often present in high concentrations in surface water and groundwater. Monitoring and evaluation of phosphorus and other chemical and biological influences on the springs continues as the nitrate-nitrite TMDL is implemented.

**Table 3. Estimated total nitrogen load to groundwater by source in the BMAP area**

<b>Nitrogen Source</b>	<b>Total Nitrogen Load to Groundwater in Pounds of Nitrogen Per Year (lbs/yr)</b>	<b>% Contribution</b>
<b>OSTDS</b>	628,072	52%
<b>UTF</b>	297,425	25%
<b>Atmospheric Deposition</b>	55,034	5%
<b>FF</b>	55,592	5%
<b>STF</b>	6,810	1%
<b>STF- Golf</b>	26,227	2%
<b>LW</b>	9,477	1%
<b>WWTFs</b>	134,595	11%
<b>Total</b>	<b>1,213,232</b>	<b>100%</b>

### 2.1.2 Assumptions and Considerations

The NSILT estimates are based on the following assumptions and considerations:

- **NSILT Nitrogen Inputs** – The methods used to estimate nitrogen inputs for each pollutant source were based on a detailed synthesis of information, including direct water quality measurements, census data, surveys following University of Florida-Institute of Food and Agricultural Sciences (UF-IFAS) trainings, WWTF permits, published scientific studies and reports, and information obtained in meetings with agricultural producers, WMDs and FDACS. For some pollutant source categories, nitrogen inputs were obtained using assumptions and extrapolations and, as a result, these inputs may be further refined if more detailed information becomes available. More details on the NSILT methodology and assumptions are in the NSILT Technical Support Document in **Appendix F**.
- **OSTDS Inventory and Load Contribution** – A per capita contribution to an OSTDS of 10 lbs-N/year was used to calculate the loading from OSTDS. The average household contribution was estimated based on 2020 U.S. Census Bureau Data on the average number of people per household by county (2.56 for Lake County, 2.87 for Orange County, and 2.6



for Seminole County).

The total number of OSTDS in the basin is estimated based on the Florida Water Management Inventory (FLWMI) data. OSTDS loading calculations in future BMAPs may be adjusted based on improved information on the number, location and type (conventional and enhanced nutrient-reducing) of existing septic systems, and will include updates on additional OSTDS installed in the area since the previous BMAP adoption.

Note that all values listed in this report are rounded, while the actual calculations were completed using whole numbers.

Other assumptions and considerations for BMAP implementation include the following:

- **Unquantified Project Benefits** – Nitrogen reductions for some of the projects and activities listed in this BMAP cannot currently be quantified. However, these projects are included because of their assumed positive impact to reduce pollutant loads, and estimated loading reductions may be determined at a later date.
- **Atmospheric Deposition** – Atmospheric sources of nitrogen are local, national and international. Local sources include the petroleum-fueled combustion engines of cars and trucks as well as fertilizers used for agricultural and residential uses. Other local or regional sources may include power plants and industrial facilities. Atmospheric sources have generally low nitrogen concentrations compared with other sources and are further reduced through additional biological and chemical processes before they reach groundwater. Recent data (Himes and Dawson, 2017) indicate that the deposition of nitrogen has been generally decreasing in Florida with an up to 55% decrease in atmospheric deposition by 2028, possibly related to power plant fuel source changes and air treatment upgrades as well as the increased use of electric vehicles, decreasing mobile sources (Himes and Dawson, 2017) and increased use of solar energy. This gradual decrease in atmospheric deposition of nitrogen will assist with creating the necessary reductions for this source. However, atmospheric deposition is a nitrogen source and is, therefore, estimated as a loading factor to the springs. As other sources are addressed and decreased, the relative percentage contribution of atmospheric sources is expected to increase. For this BMAP, atmospheric deposition sources and trends will be re-evaluated periodically. The regulatory programs that limit atmospheric sources are primarily national or international, which limits how this BMAP can regulate these sources.
- **PFA** – The PFA provides a guide for focusing strategies where science suggests efforts will best benefit the springs. The PFA boundary may be adjusted in the future if additional relevant information becomes available.
- **Project Collection Period** – The BMAP project collection period is limited to projects after a certain date, based on the data used to calculate the reductions needed. Reductions from older projects are accounted for in the updated baseline loading. The timing eligibility for projects is dependent on the data used to estimate the NSILT loads, which also depend on the

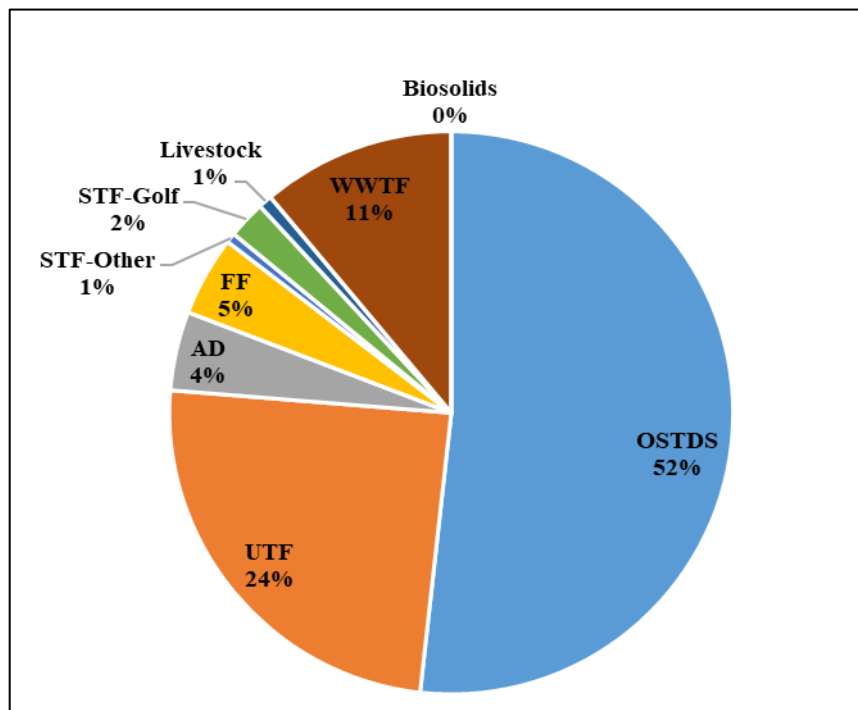
source type. The following project cutoff dates apply in this BMAP document, which are based on the data used in the most recent NSILT update.

- Urban and agricultural stormwater projects: Projects completed in the BMAP, on or after January 1, 2009.
- WWTF Improvements: Projects completed on or after January 1, 2022, or later. Prior projects were included in the NSILT estimates.
- OSTDS Enhancements/50% Treatment or OSTDS Connection to Sewer: Projects completed on or after January 1 of the years listed below, based on the county in which the project is located and the FLWMI data year used in the 2023 NSILT update.
  - Lake County: 2022.
  - Orange County: 2023.
  - Seminole County: 2022.
- **Legacy Sources** – Land uses, activities or management practices not currently active in the basin may still be affecting the nitrate concentration of the springs. The movement of water from the land surface through the soil column to the UFA and through the UFA to the spring system varies both spatially and temporally and is influenced by local soil and aquifer conditions. As a result, there may be a time lag between when nitrogen input to the UFA occurs and, ultimately, when that nitrogen arrives at the impaired springs. The timing of this delay is not fully known.
- **Milestones** – Assessment of progress toward the milestones must be conducted every five years and revisions to the plan must be made as appropriate. BMAPs use an adaptive management approach that allows for incremental load reductions through the implementation of projects and management strategies; however, the restoration target, or TMDL, remains the same.
- **Implementation Schedule** – Nutrient load reduction in BMAP implementation is intended to occur over 20 years. To meet the TMDL within this timeframe, this plan defines nitrogen reduction milestones for 2028 (30%), 2033 (+50%) and 2038 (+20%) implementation (see **Section 2.1.5** for further details). Further, the total reductions and the project credits may be adjusted under the adaptive management approach used for the BMAP. This approach requires regular follow-up to ensure that management strategies are carried out and that their incremental effects are assessed. The process acknowledges that there is some uncertainty associated with the outcomes of proposed management strategies and the estimated response in nitrogen concentration at the springs. As more information is gathered and progress towards each milestone is reviewed, additional management strategies may be developed or existing strategies refined to better address the sources of nitrogen loading to achieve the TMDL.

- **Changes in Spring Flows** – The role of this BMAP is specifically to address the implementation of projects that reduce nitrogen load to groundwater, while the minimum flows and levels (MFLs) established for specific springs address water flows and levels. To maximize efforts between the two programs, it is recommended that when practicable, springs protection projects provide both water quality and quantity benefits.

### 2.1.3 Loading by Source

Based on the updated NSILT results, **Figure 2** depicts the estimated percentage of nitrogen loading to groundwater by source in the BMAP. For example, UTF represents 25% of the total nitrogen loading to groundwater, OSTDS loads are 52%, and STF loads are 3%. Stormwater loading to groundwater is incorporated into the various source categories.



**Figure 2. Loading to groundwater by source in the Wekiwa Spring and Rock Springs BMAP area**

### 2.1.4 Loading Allocation

The nitrogen source reductions are based on the estimated current nitrogen loading to groundwater in the NSILT, the measured nitrate concentrations and flows at the vents, and the TMDL target nitrate concentration. **Table 4** lists the measured nitrate (as nitrogen) loads at the spring vents compared with the TMDL nitrate target concentration of 0.286 mg/L. The difference between the spring vent loading and the TMDL loading target is the required percent reduction to meet the nitrate TMDL. The total required load reduction is allocated to sources and to entities based on existing loads.

**Table 4. Total reduction required to meet the TMDL**

Description	Nitrogen Loads (lbs/yr)	Notes Regarding Data Used
<b>Total Load at Spring Vent</b>	286,567	Upper 95% confidence interval - nitrate data and flow data from 2012 to 2022 (1.12 mg/L and 63.67 cubic feet per second [cfs] and 1.32 mg/L and 56.74 cfs)
<b>TMDL Load</b>	67,705	TMDL target is 0.286 mg/L and using the spring vent flow data from 2012 to 2022
<b>Percent Reduction</b>	76%	Calculated reduction needed based on the total load at the spring vent and the TMDL load
<b>NSILT Load</b>	1,213,232	Total load to groundwater from the updated NSILT
<b>Required Reduction</b>	<b>926,589</b>	<b>Percent reduction multiplied by the NSILT load</b>

### ***2.1.5 Description of 2028, 2033, and 2038 Milestones/Reduction Schedule***

Under HB 1379 (2023), section 403.067, F.S., was amended to require that TMDL implementation be addressed through milestones that include a list of projects that will achieve the pollutant load reductions to meet the TMDL or the load allocations established pursuant to subsection 403.067(6), F.S. Each project must include a planning-level cost estimate and an estimated completion date. Any responsible entity within the BMAP that has a pollutant load reduction requirement must identify projects or strategies to undertake to meet the current 5-year pollution reduction milestone. The overall load reduction targets are 30% of the total by 2028, 80% of the total by 2033, and 100% of the total by 2038. DEP will evaluate progress towards these milestones and will report implementation progress and project information to the Governor and Florida Legislature annually through the statewide annual report. DEP will adjust management strategies if needed to reduce loading to the aquifer to ensure the target concentrations at the spring vents are achieved. This may include expanding the area to which the OSTDS remediation policies apply, requiring additional projects or management strategies, or developing other nutrient reduction policies. Any changes would be incorporated into a future BMAP update through a formal adoption process.

**Table 5** lists the estimated nitrogen reduction schedule by milestone. Progress will be tracked yearly and adjustments made as needed. At the 2028 milestone, progress will be assessed and load reductions adjusted as necessary. Entities have flexibility in the types and locations of projects as long as they achieve their required load reductions. Consideration may be given to entities with projects that are planned or underway that will be completed in a future milestone phase, to allow adequate time for projects to be fully implemented. **Section 2.2** describes detailed source reduction strategies.

**Table 5. Nitrogen reduction schedule (lbs/yr)**

2028 Milestone (30% of Total)	2033 Milestone (+50% of Total)	2038 Milestone (+20% of Total)	Total Nitrogen Reduction (100%)
277,977	463,295	185,318	926,589

## 2.2 Load Reduction Strategy

A precise total load reduction to groundwater needed to meet the TMDLs is dependent on a number of complex factors and may be refined if additional information becomes available. Based on current information, there must be a reduction of at least 926,589 lbs/yr TN by 2038 to achieve the TMDLs. However, due to the distance of some reductions in relation to the spring vents and the uncertainties of fate and transport in the karst geology, additional actions may be necessary to ensure that loading at the spring vents is reduced to achieve the TMDL targets within the timeline of the BMAP.

To increase our understanding of the relationship between project reductions and changes in concentrations at the spring vents, as well as the time lag of water movement within the springshed to the springs, water quality monitoring of existing groundwater within the BMAP and at the spring vents is essential.

## 2.3 Entity Allocations

The results from the NSILT and spring vent load analyses were used to calculate the nitrogen loads associated with each responsible stakeholder. **Table 6** summarizes the total required reductions assigned to each entity.

**Table 6. Total required reductions by entity**

Entity	Total Assigned Reductions by Entity (lbs/yr)
Agriculture	49,695
Lake County	2,236
Town of Montverde	4
Orange County	518,907
City of Apopka	56,141
Town of Oakland	8,158
City of Ocoee	74,135
City of Orlando	5,790
City of Winter Garden	14,708
Town of Eatonville	848
Town of Windermere	3,636
City of Maitland	2,229
Seminole County	73,327
City of Altamonte Springs	15,470

Entity	Total Assigned Reductions by Entity (lbs/yr)
Private WWTFs	5,241
Private Golf Courses	20,031
Regional Projects	34,003
<b>Total, All Reductions</b>	<b>884,557</b>

**Table** includes the 5-year milestone required reductions for each entity. **Table 8** compares the current list of planned, underway, and completed projects to the first 5-year milestone. The management actions provided by responsible stakeholders to achieve these reductions are described in **Appendix B**. Regional projects are state-sponsored management actions that treat nutrient loading from one or many sources. A list of private WWTFs and private golf courses with allocations can be found in **Appendix J**.

Responsible entities must submit a sufficient list of additional projects and management strategies to DEP no later than January 14, 2026, to be compliant with the upcoming BMAP milestone or be subject to further department enforcement.

If any lead entity is unable to submit a sufficient list of eligible management strategies to meet their next 5-year milestone reductions, specific project identification efforts are required to be submitted by January 14, 2026. Any such project identification efforts must define the purpose of and a timeline to identify sufficient projects to meet the upcoming milestone. The project description and estimated completion date for any such project identification effort must be provided and reflect the urgency of defining, funding, and implementing projects to meet the upcoming and future BMAP milestones. These planning efforts are ineligible for BMAP credit themselves but are necessary to demonstrate that additional eligible management actions will be forthcoming and BMAP compliance will be achieved. Examples of project identification efforts are included in **Appendix C**. Only those entities that provide sufficient project identification efforts will be deemed as possessing a defined compliance schedule. Those entities without an adequate project list nor a defined compliance schedule to meet their upcoming 5-year milestone may be subject to enforcement actions.

**Table 7. 5-year milestone required reductions by entity**

Entity	2028 Milestone Assigned Reductions (30%) (lbs/yr)	2033 Milestone Assigned Reductions (80%) (lbs/yr)	2038 Milestone Assigned Reductions (100%) (lbs/yr)
Agriculture	14,909	39,756	49,695
Lake County	671	1,789	2,236
Town of Montverde	1	3	4
Orange County	155,672	415,126	518,907
City of Apopka	16,842	44,913	56,141
Town of Oakland	2,447	6,526	8,158
City of Ocoee	22,240	59,308	74,135

Entity	2028 Milestone Assigned Reductions (30%) (lbs/yr)	2033 Milestone Assigned Reductions (80%) (lbs/yr)	2038 Milestone Assigned Reductions (100%) (lbs/yr)
City of Orlando	1,737	4,632	5,790
City of Winter Garden	4,412	11,766	14,708
Town of Eatonville	254	678	848
Town of Windermere	1,091	2,909	3,636
City of Maitland	669	1,783	2,229
Seminole County	21,998	58,662	73,327
City of Altamonte Springs	4,641	12,376	15,470
Private WWTFs	1,572	4,192	5,241
Private Golf Courses	6,009	16,025	20,031
Regional Projects	10,201	27,202	34,003
<b>Total, All Reductions</b>	<b>265,367</b>	<b>707,646</b>	<b>884,557</b>

**Table 8. Progress towards next 5-year milestone by entity**

\* Planned and underway project reduction estimates are not verified by DEP.

\*\* Projected reductions include projects with a project status of completed, ongoing, planned, and underway.

Entity	2028 Milestone Assigned Reductions (30%) (lbs/yr)	TN Reductions from Completed & Ongoing Projects (lbs/yr)	TN Reductions from Planned & Underway Projects* (Not Verified) (lbs/yr)	Total Projected** Project TN Reductions by Entity Through 2028 (lbs/yr)
Agriculture	14,909	10,143	37	10,180
Lake County	671	77	0	77
Town of Montverde	1	0	0	0
Orange County	155,672	8,936	32,303	41,239
City of Apopka	16,842	3,198	144	3,342
Town of Oakland	2,447	160	0	160
City of Ocoee	22,240	3,463	391	3,854
City of Orlando	1,737	410	611	1,021
City of Winter Garden	4,412	1,261	0	1,261
Town of Eatonville	254	0	0	0
Town of Windermere	1,091	0	0	0
City of Maitland	669	175	0	175
Seminole County	21,998	2,849	0	2,849
City of Altamonte Springs	4,641	1,089	0	1,089
Private WWTFs	1,572	0	0	0
Private Golf Courses	6,009	0	0	0
Regional Projects	10,201	306	0	306
<b>Total, All Reductions</b>	<b>265,367</b>	<b>32,067</b>	<b>33,486</b>	<b>65,247</b>

## **2.4 Prioritization of Management Strategies**

Required under Chapter 373.807, F.S., management strategies listed in **Appendix B** are ranked with a priority of high, medium, or low. To help prioritize projects towards the next milestone as required under 403.067, F.S., planning-level details for each listed project, along with their priority ranking have been determined.

Project status was selected as the most appropriate indicator of a project's priority ranking based primarily on if the project is going towards the next 5-year milestone, as well as need for funding. Overall, any project that is needed by a responsible entity to meet their next reduction milestone is considered a priority. Projects classified as "underway" were assigned a high or medium priority because some resources have been allocated to these projects, but additional assistance may be needed for the project to be completed. High priority was assigned to projects listed with the project status "planned" that are needed to meet the next milestone, as well as certain "completed" projects that are designated as "ongoing" each year, and select projects that are elevated because substantial, subsequent project(s) are reliant on their completion.

## **2.5 OSTDS Management Strategies**

### ***2.5.1 Management of New OSTDS Loads***

Beginning July 1, 2023, sections 373.811 and 403.067, F.S., prohibit any new conventional OSTDS serving a lot of one acre or less where central sewer is available. Within this BMAP area, if central sewer is unavailable on lots of one acre or less, then the owner must install a DEP-approved enhanced nutrient-reducing OSTDS that achieves 65% nitrogen reduction, or other wastewater system that achieves 65% reduction.

### ***2.5.2 Existing OSTDS Remediation***

Existing OSTDS in the PFA on lots of one acre or less must receive additional nitrogen treatment. This BMAP contains remediation plans for OSTDS consisting of management actions, including those described in **Appendix B** and updated annually through the statewide reporting process that reduce loads from existing OSTDS through either sewer connection, adding enhancement nitrogen treatment to OSTDS, or installing another type of wastewater system on the property, as applicable.

Enhanced OSTDS can achieve an estimated 50% improvement in the load to groundwater compared to a conventional system. OSTDS replaced by sewer reduce the conventional nitrogen inputs by an estimated 95%, assuming a sewer connection to a WWTF meeting AWT levels. For projects addressing OSTDS loads, load reductions are estimated based on average nitrogen loads per person and the U.S. Census information on the county's average number of persons per household. The OSTDS location determines the applicable county. The improvement to groundwater is calculated by applying an attenuation rate as well as a location-based recharge factor, which estimates how likely the improved loading will travel into the deep groundwater system. For more information about how OSTDS loads were estimated, see the NSILT Technical Support Document in **Appendix F**.

#### ***2.5.2.1 Section 373.807, F.S.***



Subsection 373.807(3), F.S., specifies that if, during the development of a BMAP for an Outstanding Florida Spring (OFS), DEP identifies OSTDS as contributors of at least 20% of nonpoint source nitrogen pollution in a PFA or if DEP determines OSTDS remediation is necessary to achieve the TMDL, the BMAP must include an OSTDS remediation plan. The OSTDS remediation plan requires policies for new and existing OSTDS to provide loading reductions consistent with achieving the TMDL within 20 years of plan adoption (subparagraph 373.807(1)(b)8., F.S.).

DEP assessed the overall OSTDS loading compared to other nitrogen sources in the BMAP area. Based on these assessments, DEP has determined that OSTDS contribute more than 20% of nonpoint source nitrogen pollution to the OFS. Based on the Wekiwa Spring and Rock Springs NSILT update, OSTDS contribute 52% pollutant loading in the springshed area (628,072 lbs/yr). Cumulatively, nitrogen loading from OSTDS within this springshed results in significant degradation of groundwater that impacts the Wekiwa Spring and Rock Springs BMAP area. Therefore, the comprehensive remediation of OSTDS, consistent with the requirements of this BMAP, is necessary to restore associated groundwater and surface to achieve the TMDL and to minimize nitrogen loads from future growth. As noted above, existing OSTDS in the PFA on lots of one acre or less must receive additional nitrogen treatment. The OSTDS remediation plan pursuant to section 373.807, F.S., is incorporated as **Appendix E**.

Based on FLWMI data (2023), there are approximately 35,327 known and likely OSTDS in the PFA and approximately 41,062 known and likely OSTDS in the BMAP (**Figure 3**). **Table E-1** in **Appendix E** summarizes the estimated count of OSTDS on lots one acre or less within the PFA. **Figure E-1** shows the locations of all OSTDS in the BMAP area based on FLWMI; however, local governments or utilities may have more current information about OSTDS locations in their jurisdiction.

This remediation plan (**Appendix E**) establishes the remediation policy applicable to all existing OSTDS within the PFA on lots of one acre or less, based on (a) potential for reducing nitrogen loads by converting existing OSTDS to enhanced nitrogen removing systems or other wastewater systems achieving 65% nitrogen reduction, or by connecting existing OSTDS to central sewer; (b) total nitrogen load that must be reduced to achieve the TMDL; and (c) relative contribution of nitrogen load from existing OSTDS. Upon the need for a repair (major or minor) or a replacement OSTDS permit, an existing OSTDS must be upgraded to an enhanced nutrient-reducing OSTDS or other wastewater treatment system that achieves at least 65% nitrogen reduction. Repairs that qualify as new OSTDS permits will follow the requirements for new OSTDS as described above.

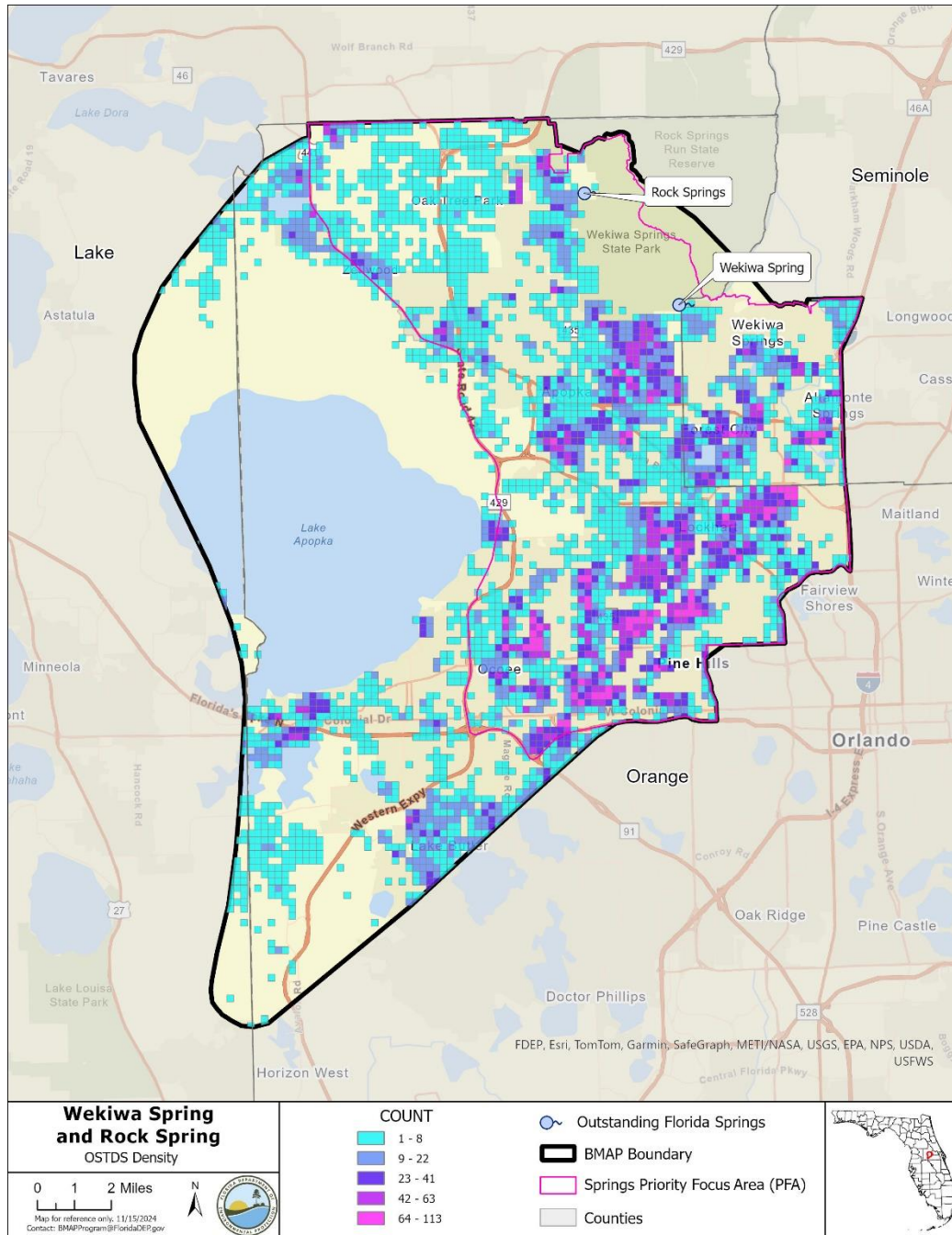
#### **2.5.2.2 Subsection 403.067(7)(a)9., F.S**

Subparagraph 403.067(7)(a)9., F.S., also requires local governments within a BMAP to develop an OSTDS remediation plan that is adopted as part of the BMAP no later than July 1, 2025, if DEP identifies OSTDS as contributors of at least 20% of point source or nonpoint source nutrient pollution or if DEP determines remediation is necessary to achieve the TMDL. When applicable, the OSTDS remediation plans must be developed by each local government in cooperation with DEP, WMDs, and public and private domestic wastewater facilities. Each

OSTDS remediation plan for this BMAP must contain the information outlined in DEP Final Order 23-0135. This BMAP contains a remediation plan for OSTDS consisting of management actions, including those described in **Appendix B** and updated annually through the statewide reporting process that reduce loads from existing OSTDS through either sewer connection, adding enhancement nitrogen treatment to OSTDS, or installing another type of wastewater system on the property, as applicable. Local governments are required to submit projects describing how OSTDS loads are addressed as part of BMAP reporting and estimate the load reductions associated with each project. The estimated reductions to the springs from addressing these septic systems will be based on several factors, including how they are addressed (i.e., connection to sewer or enhancement) and the amount of attenuation and recharge that occurs. These projects are described in **Appendix B**.

#### ***2.5.2.3 Local Government Ordinances***

Local governments may have existing ordinances or could adopt new ordinances that add additional requirements for enhancement of OSTDS. To expedite remediation of wastewater sources and to facilitate achievement of assigned milestones in this BMAP, DEP encourages local governments to adopt such ordinances.



**Figure 3. Estimated OSTDS location density in the Wekiwa Spring and Rock Springs BMAP area and PFA**

## 2.6 WWTF Management Strategies

### 2.6.1 Facility Improvements and Effluent Limits

There are several WWTFs located in the Wekiwa Spring and Rock Springs BMAP area, including nine domestic WWTFs permitted to discharge more than 100,000 gallons of treated effluent per day (or 0.1 million gallons per day [mgd]). **Figure 4** shows the locations of domestic WWTFs in the Wekiwa Spring and Rock Springs BMAP.

In the Wekiwa Spring and Rock Springs BMAP area, effluent containing nitrogen is discharged to sprayfields and RIBs, or is reused for irrigation water. The nitrogen load from WWTFs is 134,595 lbs-N/year. The discharge location (such as proximity to the springs, highly permeable soils, etc.) and level of wastewater treatment are important factors to consider when calculating loadings to groundwater.

The U.S. EPA authorizes DEP to issue permits for discharges to surface waters under the National Pollutant Discharge and Elimination System (NPDES) Program. Permits for discharges to groundwater are issued by DEP based on Florida law and rules. Wastewater discharge permits establish specific limitations and requirements based on the location and type of facility or activity releasing industrial or domestic wastewater from a point source. In areas with an adopted, nutrient-related BMAP prior to July 1, 2023, section 403.086, F.S., requires any facility discharging to a waterbody to upgrade to AWT by January 1, 2033. Further, waterbodies determined not to be attaining nutrient or nutrient-related standards after July 1, 2023, or subject to a BMAP or reasonable assurance plan (RAP) after July 1, 2023, have 10 years to provide AWT after such determination or adoption.

Further, section 373.811, F.S., prohibits new domestic wastewater disposal facilities, including those discharging to RIBs, with permitted capacities of 100,000 gallons per day or more, unless the discharge meets the AWT standard of no more than 3 mg/L TN, on an annual permitted basis, or a more stringent treatment standard if the department determines the more stringent standard is necessary to attain a TMDL for the OFS.

The nitrogen and phosphorus effluent limits set forth in **Table 9** and **Table 10** will be applied as an annual average, taken at end of pipe before any land disposal (or other authorized compliance point), to all new and existing WWTFs with a DEP-permitted discharge or disposal area within this BMAP. If a facility has effluent disposal located in an area where the boundaries of a surface water and an OFS BMAP overlap, the more stringent nitrogen effluent limits apply. DEP will evaluate the need for more stringent nutrient effluent limits as appropriate.

**Table 9. Wastewater effluent standards for the BMAP area**

95% of the Permitted Capacity (gpd)	Surface Water Discharges (mg/L)	WWTFs Not Listed in Appendix G – Rapid Rate Land Application Effluent Disposal System (mg/L)	WWTFs Not Listed in Appendix G – All Other Disposal Methods, Including Reuse (mg/L)
Greater than 100,000	3	3	3
20,000 to 100,000	3	3	6
Less than 20,000	3	6	6

**Table 10. Phosphorous effluent standards for the BMAP area**

95% of the Permitted Capacity	Surface Water Discharges (mg/L)	WWTFs Not Listed in Appendix G – Rapid Rate	WWTFs Not Listed in Appendix G – All Other
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(gpd)		Land Application Effluent Disposal System (mg/L)	Disposal Methods, Including Reuse (mg/L)
Greater than 100,000	1	1	6
20,000 to 100,000	1	3	6
Less than 20,000	1	6	6

Where the law does not provide a compliance timeframe, new effluent standards will take effect at the time of permit renewal or no later than five years after BMAP adoption, whichever is sooner.

Additionally, new and existing wastewater permits in the BMAP area must require at least quarterly sampling of the effluent discharge for TN concentrations and report these sampling results in the discharge monitoring reports (DMRs) submitted to DEP.

In 2021, subsection 403.064(16), F.S., was amended where domestic wastewater utilities that dispose of effluent, reclaimed water, or reuse water by surface water discharge were required to submit for DEP review and approval, a plan for eliminating non-beneficial surface water discharge by January 1, 2032. A utility must fully implement the approved plan by January 1, 2032. If a plan was not timely submitted or approved by DEP, the utility's domestic WWTFs may not dispose of effluent, reclaimed water, or reuse water by surface water discharge after January 1, 2028. Violations are subject to administrative and civil penalties pursuant to sections 403.121, 403.131, and 403.141, F.S.

### **2.6.2 Reclaimed Water Effluent Limits**

In accordance with section 403.086, F.S., by July 1, 2034, any WWTF providing reclaimed water that will be used for commercial or residential irrigation or be otherwise land applied within a nutrient BMAP or RAP area is required to meet AWT standards for TN and TP, such that the reclaimed water product contains not more, on a permitted annual average basis, of 3 mg/L of TN and 1 mg/L of TP if the department has determined in an applicable basin management action plan or reasonable assurance plan that the use of reclaimed water as described in this subparagraph is causing or contributing to the nutrient impairment being addressed in such plan.. These requirements do not apply to reclaimed water that is land applied as part of a water quality restoration project or water resource development project approved by DEP to meet a TMDL or minimum flow or level and where the TN and TP will be at or below AWT standards prior to entering groundwater or surface water.

DEP has determined that certain WWTFs providing reclaimed water for the purpose of commercial or residential irrigation or that is otherwise being land applied within this BMAP area are causing or contributing to the nutrient impairments being addressed in this BMAP. Based on DEP's determination, these facilities are identified in **Appendix G** and are subject to the nitrogen and phosphorus limits set forth in section 403.086, F.S. The facilities listed in **Appendix G** have 10 years from BMAP adoption to meet the applicable AWT standards. This requirement does not prevent the department from requiring an alternative treatment standard, if

the department determines the alternative standard is necessary to achieve the TMDL(s) or applicable water quality criteria. For facilities that did not have adequate information to complete an evaluation or where a change occurs to the facility's application of reclaimed water after the initial evaluation (e.g., an increase in facility capacity or change in location of reclaimed water application), the department will evaluate the land application of reclaimed water as more information becomes available pursuant to section 403.086, F.S.

All new permitted facilities providing reclaimed water that will be used for commercial or residential irrigation or be otherwise land applied within the BMAP area are required to meet AWT standards for TN in accordance with section 403.086, F.S.

DEP encourages the reuse of treated wastewater for irrigation as a water conservation measure. The expansion of reuse water for irrigation can reduce reliance on the Floridan aquifer for water supply. The nitrogen load to groundwater from reuse water is expected to be reduced through these WWTF policies, as improvements in reuse water quality will both reduce loads from this source and minimize future increases in nutrient loading from reuse because of higher treatment levels.

### **2.6.3 Wastewater Treatment Facility Plans**

Subparagraph 403.067(7)(a)9., F.S., requires local governments within a BMAP to develop WWTF plans to be adopted as part of nutrient BMAPs no later than July 1, 2025, if DEP identifies domestic wastewater as contributors of at least 20% of point source or nonpoint source nutrient pollution or if DEP determines remediation is necessary to achieve the TMDL. The WWTF plans must be developed by each local government in cooperation with DEP, WMDs, and public and private domestic wastewater facilities within the jurisdiction of the local government. Each local government's wastewater treatment plan for this BMAP must contain the information outlined in Final Order 23-0135 for each existing or proposed domestic wastewater facility in the local government's jurisdiction.

Subparagraph 403.067(7)(a)9., F.S., was amended in 2024 to clarify that private domestic wastewater facilities must provide this information to local governments effective July 1, 2024. Information related to private facilities will need to be included in future local government WWTF plans if not captured in the initial plans.

### **2.6.4 Connection to Sewer**

The installation of new OSTDS within a BMAP area is prohibited where connection to sewer lines is available. For existing OSTDS, the owner must connect to sewer within 365 days of written notification by the utility that connection to its sewer line is available. A utility is statutorily required (section 381.00655, F.S.) to provide written notice to existing OSTDS owners regarding the availability of sewer lines for connection. Additionally, existing OSTDS needing repair or modification must connect to available sewer lines within 90 days of notification by DEP.

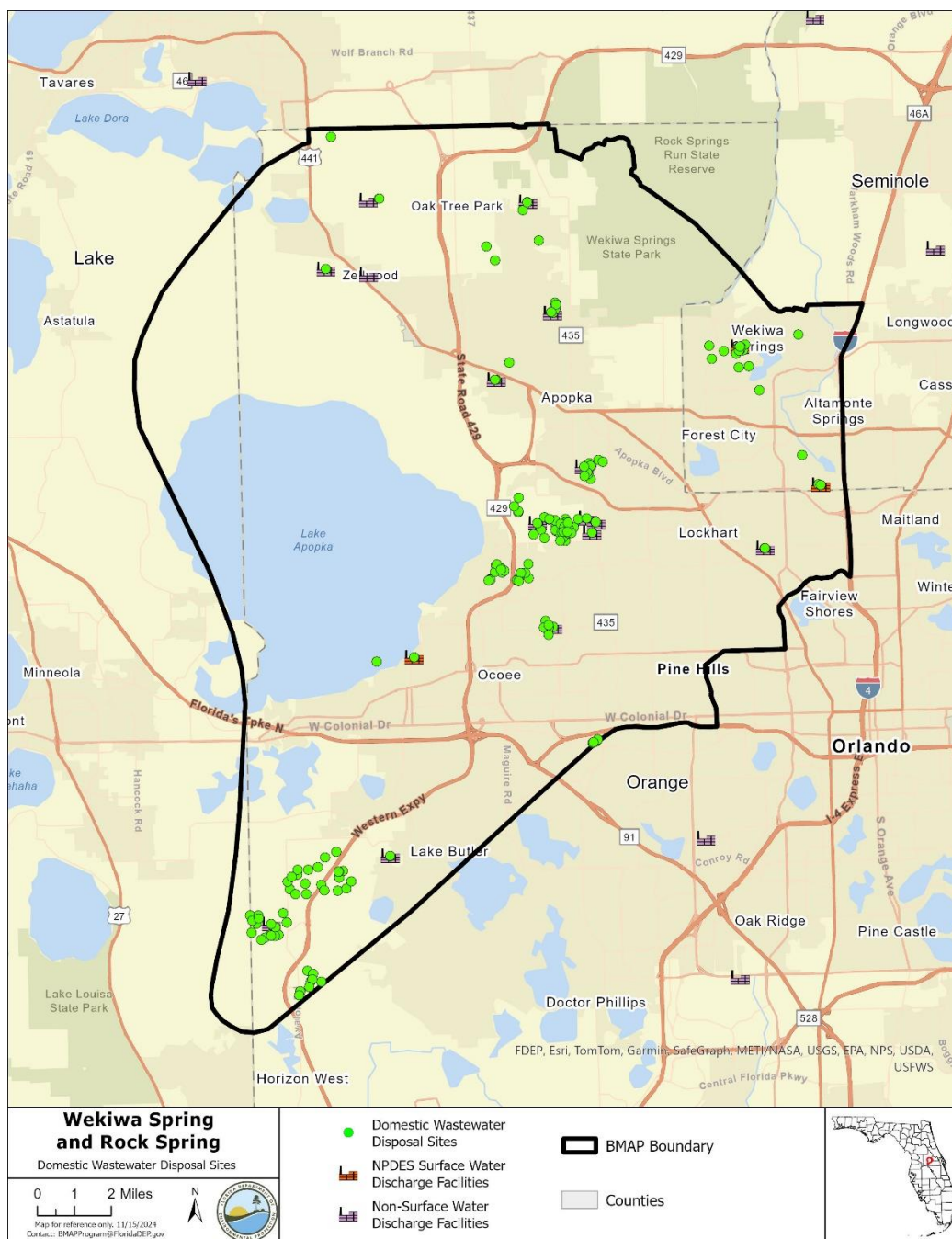
To facilitate an inventory of noncompliant properties, by February 2, 2026, and every two years thereafter, each utility with sewer lines in the BMAP shall provide DEP a list of properties with

existing OSTDS where sewer is available but has not connected. For each identified property, include the date(s) which the utility provided written notice to the owners of the availability of sewer.

#### ***2.6.5 Biosolids and Septage***

To provide assurance that nitrogen and phosphorus losses to surface water and groundwater are minimized from the permitted application of biosolids and septage in the BMAP area, the requirements in Chapter 62-640 F.A.C. apply to newly permitted application sites and existing application sites upon permit renewal. Where biosolids materials mixed with yard waste or other organic materials are distributed as compost or soil amendments, DEP recommends the recipients of these materials be notified of their increased nutrient content, so that any fertilization practices on the site can be adjusted accordingly. FDACS and UF-IFAS are coordinating efforts to ensure that the distribution process for these kinds of materials includes notification of the nutrient content to the site manager.





**Figure 4. Locations of domestic WWTFs in the Wekiwa Spring and Rock Springs BMAP area**

## 2.7 UTF Management Strategies

UTF consists of fertilizers applied to turfgrass typically found in residential and urban areas (including residential lawns and public green spaces). It is applied by either the homeowner or a lawn service company on residential properties, while on nonresidential properties they may be applied by contractors or maintenance staff. UTF can be addressed through a mix of efforts, including public education, enforcement of local ordinances (regulating fertilizer use and irrigation), land development codes or stormwater projects. Based on progress towards meeting



the TMDL and water quality monitoring results, reduction requirements and crediting of projects such as fertilizer ordinances and education efforts may be reevaluated in future BMAP updates, particularly with respect to enforcement of fertilizer ordinances. As part of the annual reporting process, stakeholders will be required to provide a detailed and quantified description of their ordinance enforcement and environmental education activities to receive credits for these activities.

It is recommended that appropriate grasses are used based on soil characteristics, irrigation needs and fertilization needs. It is recommended that Bahia grass (*Paspalum notatum*), which is a durable grass that can be drought and heat tolerant should be used over St. Augustinegrass (*Stenotaphrum secundatum*) on sandy soils within spring BMAPs. Both homeowners and developers should follow the recommendations within the BMAP. If a local government has recommendations for what grasses should be used, DEP recommends that homeowners and developers follow them for the protection of water resources, if they are different than the BMAP.

Using reclaimed water is a way to distribute nutrients that need to be disposed of onto locations where nutrients are needed. However, caution needs to be exercised when applying nutrients (through fertilizer or reclaimed water) in the recharge area for the springs. For areas using reclaimed water for irrigation, it is important to understand the amount of nitrogen and phosphorus that is needed for the landscape and how much is being applied through reclaimed water. Monitoring the concentration of nitrogen and phosphorus in reclaimed water is important for understanding how much nutrients are being applied onto the urban landscape. The result may be that reclaimed water customers will not need to add more phosphorus or nitrogen, resulting in lower fertilizer costs and possibly fewer maintenance requirements and costs (e.g., mowing, turf replacement).

Given the limitations with the data used in the NSILT to estimate the UTF loading to groundwater, DEP will work with entities and other agencies to collect better data by requiring more detailed documentation on behavior changes and water quality improvements. In addition, DEP will work with stakeholders to improve on additional measures to reduce residential and commercial property fertilizer application, such as requiring annual reporting on ordinance enforcement and results from local governments.

#### **2.7.1 Fertilizer Ordinance Adoption**

Subsection 373.807(2), F.S., requires local governments with jurisdictional boundaries that include an OFS or any part of a springshed or delineated PFA of an OFS to develop, enact and implement a fertilizer ordinance by July 1, 2017. The ordinance is required to be based, at a minimum, on the DEP model ordinance for Florida-friendly fertilizer use on urban landscapes. As part of the annual reporting process, stakeholders will be required to provide a detailed and quantified description of their ordinance enforcement to receive credits for these activities.

#### **2.7.2 Municipal Separate Storm Sewer System (MS4) Designations**

Although loading from urban stormwater is not specifically estimated in the NSILT, urban stormwater is a considerable source of nutrient loading to Wekiwa Spring and Rock Springs and many urban areas are already regulated under the Municipal Separate Storm Sewer System

(MS4) NPDES Stormwater Program. An MS4 is a conveyance or system of conveyances, such as roads with stormwater systems, municipal streets, catch basins, curbs, gutters, ditches, constructed channels, or storm drains. If an MS4 permittee is identified as a contributor in the BMAP, the permitted MS4 must undertake projects specified in the BMAP. Refer to **Appendix A** for a link to a list of MS4 permittees.

Regulated MS4s are required to implement stormwater management programs (SWMP) to reduce pollutants to the maximum extent practicable and address applicable TMDL allocations. Both Phase I and Phase II MS4 permits include provisions for the modification of SWMP activities. Phase I medium and large MS4s are regulated under an individual permit, with multiple permittees having coverage under the same permit as “co-permittees.” Phase II small MS4s are regulated under a generic permit. Under the “NPDES Two-Step Generic Permit for Discharge of Stormwater from Phase II MS4s” (paragraph 62-621.300(7)(a), F.A.C.), regulated Phase II MS4s must develop a SWMP that includes BMPs with measurable goals and a schedule for implementation to meet six minimum control measures.

DEP can designate an entity as a regulated MS4 if its discharges meet the requirements of the rule and are determined to be a significant contributor of pollutants to surface waters of the state in accordance with Rule 62-624.800, F.A.C. A Phase II MS4 can be designated for regulation when a TMDL has been adopted for a waterbody or segment into which the MS4 discharges the pollutant(s) of concern. Because urban areas located in the BMAP that are not currently covered by an MS4 permit also significantly contribute to nutrient loading, individually or in aggregate, the NPDES Stormwater Program will, within five years of BMAP adoption, evaluate any entity located in the BMAP area that serves a minimum resident population of at least 1,000 individuals that is not currently covered by an MS4 permit and designate eligible entities as regulated MS4s, in accordance with Chapter 62-624, F.A.C.

### ***2.7.3 Stormwater Rule***

On June 28, 2024, Governor Ron DeSantis signed Senate Bill 7040 into law, which updates Florida's stormwater rules and design criteria, including Chapter 62-330 F.A.C., to protect the state's waterways. The new regulations aim to manage runoff from developments, ensuring that future stormwater systems are better maintained. Operation and maintenance entities will be required to have estimates for the expected routine maintenance costs and to certify that they have the financial capability to maintain the stormwater system over time. The rule will also provide for more consistent oversight through a required periodic inspection routine and reporting on the inspection results to the permitting agency.

Additionally, under Chapter 62-330 F.A.C., the new rule establishes requirements for applicants to demonstrate, through calculations or modeling, that the future stormwater management systems would provide additional treatment to meet new Environmental Resource Permits stormwater treatment performance standards for an 80% reduction for TP and 55% reduction for TN, along with additional requirements that would apply where a project discharges to Outstanding Florida Waters or impaired waters. Additional permitting requirements to protect groundwater can be found within the Applicant Handbook Volume I, Section 8.5.2.

## **2.8 STF Management Strategies**

Sports turfgrass areas fall into two main categories that are evaluated separately: golf courses and sporting facilities (such as baseball, football, soccer and other fields). There are seven golf courses covering 1,412 acres in the Wekiwa Spring and Rock Springs BMAP area. The golf course acreage is primarily located in high recharge areas. There are several sports fields covering 191 acres in the BMAP area. The majority of the sports field acreage is located in high recharge areas. DEP and UF-IFAS are collaborating to create a BMP manual addressing sports turfgrass management for public and private entities, which will be complete in 2025.

DEP will work with sports field managers and golf course superintendents to ensure relevant BMPs are implemented and to estimate reductions associated with these efforts. To improve the golf course loading estimate to groundwater over a literature-based approach, DEP will also confer with golf course superintendents to update fertilizer application rates based on site-specific data.

For other sports facilities besides golf courses, managers of sports fields can assist by reducing fertilizer use, using products that reduce leaching, and irrigating sports turf more efficiently irrigating.

### **2.8.1 Golf Courses**

All golf course superintendents within the BMAP must obtain a certification for golf course BMPs (UF-IFAS Florida Golf Course Best Management Practices Program) under section 403.9339 F.S. and all golf courses must implement the BMPs described in the DEP golf course BMP manual, *Best Management Practices for the Enhancement of Environmental Quality on Florida Golf Courses* (DEP, 2021). All golf courses located within a BMAP are required to submit an NMP to DEP that is designed to sustain even plant growth while minimizing excessive growth and nutrient losses. Required information for the NMP is available in **Appendix H**. A draft NMP must be submitted to DEP within one year of BMAP adoption and a final document is due two years after adoption. All soil, water and tissue sampling must include appropriate nitrogen and phosphorous analyses.

If a facility (either golf course or other sporting facility) uses fertilizer rates greater than those in the BMP manuals, the facility is required to conduct water quality monitoring prescribed by DEP or a WMD that demonstrates compliance with water quality standards. Private golf courses in the BMAP area are listed in **Appendix J**.

## **2.9 Agricultural Sources Management Strategies**

As presented in **Appendix I**, based on data including Florida Statewide Agricultural Irrigation Demand (FSAID) IX geodatabase land use, FDACS identified agricultural acreage within the BMAP. An estimated 7,610 acres of land in the BMAP are considered agricultural based on FDACS' assessment.

While agriculture is essential, it is important to manage potential environmental impacts associated with agricultural operations. Nitrogen and phosphorus, essential for crop growth, can

enter waterways through various agricultural activities, including fertilizer application, livestock waste disposal and irrigation runoff. To address nutrient loading from agricultural operations effectively, it is necessary to have a balanced approach that supports agricultural productivity while safeguarding water resources. This entails promoting farming practices that optimize nutrient and water use efficiency, minimize runoff and enhance soil health.

Section 403.067, F.S., requires agricultural producers in adopted BMAPs either enroll and properly implement the applicable FDACS BMPs for their operation or to conduct water quality monitoring activities as required by Chapter 62-307, F.A.C. BMPs include practices such as nutrient management, irrigation management, and water resource protection. They can mitigate nutrient loading while promoting environmental stewardship. In many BMAPs, however, the implementation of BMPs alone will not be sufficient to meet water quality restoration goals, and regional projects and innovative technologies will be needed.

Information on agricultural enrollment and reductions in this BMAP was provided by FDACS and is available in **Appendix I**.

### ***2.9.1 FF Loading***

Nitrogen in agricultural fertilizer is applied at varying rates, depending on the crop and individual farm practices. The NSILT estimated total nitrogen load to groundwater from FF is 55,592 lbs/yr TN, or 5% of the total nitrogen load to groundwater in the BMAP area. FF includes commercial inorganic fertilizer applied to row crops, field crops, pasture, hay fields, and nurseries.

### ***2.9.2 LW Loading***

Agricultural practices specific to livestock management were obtained through meetings with UF-IFAS extension, FDACS, agricultural producers and stakeholders. The NSILT estimated total nitrogen load to groundwater from LW is 9,477 lbs/yr TN, or 1% of the total nitrogen load to groundwater in the BMAP area.

#### ***2.9.2.1 Dairies and Other Concentrated Animal Feeding Operations (CAFOs)***

CAFO dairies permitted under Chapter 62-670, F.A.C., located within a BMAP, may not cause or contribute to a violation of water quality standards and must implement nutrient management practices identified in the permits. To minimize infiltration of liquid manure, waste storage ponds must be lined using a concrete or geosynthetic liner. If a clay liner exists, then the operation will need to upgrade to a concrete or geosynthetic liner when funding is available, or it must demonstrate that the liner does not allow leaching that results in water quality exceedances.

Additionally, sampling for TN and TP of land applied effluent/wastewater must be included in the DEP-approved nutrient monitoring plan established in the permit and implemented in accordance with the monitoring plan.

#### ***2.9.2.2 Livestock Operations Without CAFO Permits***

Livestock operations may not cause or contribute to a violation of water quality standards. Not all livestock operations are large enough to require an NPDES CAFO permit under Chapter 62-670, F.A.C. For these operations, section 403.067, F.S., requires the operation to enroll in the

FDACS BMP Program and implement applicable BMPs or to conduct a monitoring program according to Chapter 62-307, F.A.C., that is approved by DEP or the applicable WMD.

### ***2.9.3 Aquaculture***

Under the federal Clean Water Act, aquaculture activities are defined as a point source. In 1999, the Florida Legislature amended Chapter 597, F.S., Florida Aquaculture Policy Act, to create a program within FDACS that requires those who sell aquatic species to annually acquire an Aquaculture Certificate of Registration and implement Chapter 5L-3, F.A.C., Aquaculture BMPs. Permit holders must be certified every year.

### ***2.9.4 Silviculture***

The Florida Forest Service (FFS) within FDACS is the lead entity responsible for assisting landowners, loggers, and forestry professionals with silviculture BMP implementation as well as for conducting statewide silviculture BMP training and compliance monitoring. The FFS implements Chapter 5I-6, F.A.C., and requires both private and public forest landowners across the state to comply with BMPs and the rule. Compliance with the rule involves submitting a Notice of Intent to Implement BMPs (NOI) to the FFS and thereby committing to follow BMPs during all current and future forestry operations.

### ***2.9.5 Prioritized Management Strategies and Milestones***

In addition to the above requirements, subsection 373.811(5), F.S., prohibits any new agricultural operations that do not implement either applicable FDACS BMPs, or measures necessary to achieve pollution reduction levels established by DEP, or groundwater monitoring plans approved by a WMD or DEP. Failure to implement BMPs or conduct water quality monitoring that demonstrates compliance with pollutant reductions may result in enforcement action by DEP (paragraph 403.067(7)(b), F.S.).

Every two years, FDACS is required to perform onsite inspections of each agricultural producer that enrolls in BMPs to ensure that the practices are being properly implemented. The verification includes: review and collection of nutrient application records that producers must maintain to demonstrate compliance with the BMP Program; verification that all other applicable BMPs are being properly implemented; verification that any cost shared practices are being properly implemented; and identification of potential cost share practices, projects or other applicable BMPs not identified during enrollment. Rule 5M-1.008, F.A.C., outlines the procedures used to verify the implementation of agricultural BMPs. Producers not implementing BMPs according to the process outlined in Chapter 5M-1, F.A.C., are referred to DEP for enforcement action after attempts at remedial action by FDACS are exhausted. Failure to implement BMPs or conduct water quality monitoring that demonstrates compliance with pollutant reductions may result in enforcement action by DEP (paragraph 403.067(7)(b), F.S.).

Pursuant to paragraph 403.067(7)(c), F.S., where water quality problems are demonstrated the appropriate implementation, operation, and maintenance of adopted BMPs, DEP, a WMD or FDACS, in consultation with DEP, must conduct a reevaluation of the BMPs. If a reevaluation of the BMPs is needed, FDACS will also include DEP, the appropriate WMD, and other partners in the reevaluation and BMP update processes.

FDACS will work with applicable producers within the BMAP area to implement BMPs. As of July 2024, NOIs covered 3,975 acres in the Wekiwa Spring and Rock Springs BMAP area (3,975 of 7,610 adjusted agricultural acres). Currently, no producers are conducting water quality monitoring in lieu of implementing BMPs. **Appendix B** lists project information. **Appendix I** provides detailed information on BMPs and agricultural practices in the BMAP area.

### ***2.9.6 Agricultural Cooperative Regional Elements***

Section 403.067, F.S., requires FDACS, DEP, and agricultural producers to work together to establish Agricultural Cooperative Regional Water Quality Elements (ACE) in BMAPs where agricultural nonpoint sources contribute at least 20% of nonpoint source nutrient discharges to impaired waterbodies, or where DEP determines this element is necessary to achieve the TMDLs. FDACS is responsible for providing DEP a list of projects which, in combination with BMPs, state-sponsored regional projects and other management strategies, will achieve the needed pollutant load reductions established for agricultural nonpoint sources. The list of projects included in the ACE must include a planning-level cost estimate of each project along with the estimated amount of nutrient reduction that such project will achieve. Partner agencies and key stakeholders referred to in this process include FDACS, DEP and agricultural producers.

Addressing nutrient loading from agricultural sources in Florida's waterways requires collective action and partnership among the key stakeholders, and in consultation with the WMDs. By fostering cooperation and engagement, the ACE framework facilitates the exchange of knowledge, resources, and expertise, leading to innovative solutions and effective strategies for tackling water quality challenges. Engaging producers in the decision-making process ensures that projects are practical, feasible, and tailored to the needs and realities of agricultural operations. Partner agencies provide technical support, regulatory guidance, and funding opportunities that will enhance the implementation and success of regional water quality improvement initiatives. This cooperative effort is essential for implementing targeted actions that balance the economic and social benefits of agriculture with the obligation to address agricultural nonpoint source loading beyond BMP implementation and cost share.

The ACE framework leverages resources and technical expertise to efficiently identify regional projects and other strategies tailored to the diverse agriculture production methods, landscapes, and watersheds that will need to be implemented to achieve the TMDLs. Regional project types will vary among the different BMAPs, and can include, but are not limited to, a combination of traditional projects that focus on water treatment, land acquisition in fee or conservation easements on the lands of willing sellers, site-specific water quality improvement projects, dispersed water management projects, innovative technologies, and regional projects funded through existing or enhanced cost share programs administered by FDACS or the WMDs.

While FDACS is assigned the lead role on project solicitation, development, selection, and implementation, they will work closely with all the key stakeholders, including DEP as a partner agency, to define and identify regional projects that will be included in the BMAP and to leverage existing programs and resources. FDACS will lead engagement with producers and industry groups through workshops to identify potential regional projects. Identified projects will

be implemented through various mechanisms, such as existing agency cost share or grant programs or through a legislative budget request and eventual appropriation. Upon identification of a project, FDACS will update DEP on project development and implementation, including the funding strategy.

FDACS and DEP will work together to track progress on agricultural water quality projects under the ACE framework through the development of performance metrics and evaluation of water quality monitoring data in the basin or, if necessary, at the project level. The default performance measures will be the expected range of pollutant removal efficiencies associated with a project or strategy. Tools may be needed to determine the effectiveness of projects, such as modeling and where feasible onsite water quality monitoring.

FDACS will report on projects annually through DEP's Statewide Annual Report (STAR) process and during BMAP update and/or development. Projects and other management strategies implemented through the ACE will be evaluated cooperatively by partner agencies using the predetermined performance metrics. The ACE process provides for adaptive management, allowing flexibility to adapt and improve based on regional project or management strategy results.

Agricultural nonpoint sources contribute 5% of the TN nutrient sources in the Wekiwa Spring and Rock Springs BMAP. The department has determined that additional measures, in combination with state-sponsored regional projects, BMPs and other management strategies included in the Wekiwa Spring and Rock Springs BMAP, are necessary to achieve the TMDLs. Pursuant to subparagraph 403.067(7)(e)1., F.S., an ACE is required in this BMAP. Most agricultural lands are engaged in livestock production **Table 11** shows the three dominant crop types within the Wekiwa Spring and Rock Springs BMAP.

**Table 11. Dominant crop types in the Wekiwa Spring and Rock Springs BMAP**

Crop Type	Acres
Grazing Land	4,878
Row Crops	2,610
Nursery	1,284

Targeting future funding toward precision agriculture, manure management, innovative technologies or soil health practices, including combining practices where applicable, to address nutrient impacts from row crop production on a regional scale could provide additional reductions.

FDACS will continue to work with key stakeholders in the Wekiwa Spring and Rock Springs BMAP to identify additional options for addressing agricultural nonpoint source nutrient loading. For more information on the FDACS Regional Projects Program, see the links in **Appendix I**.

## **2.10 Atmospheric Deposition Management Strategies**

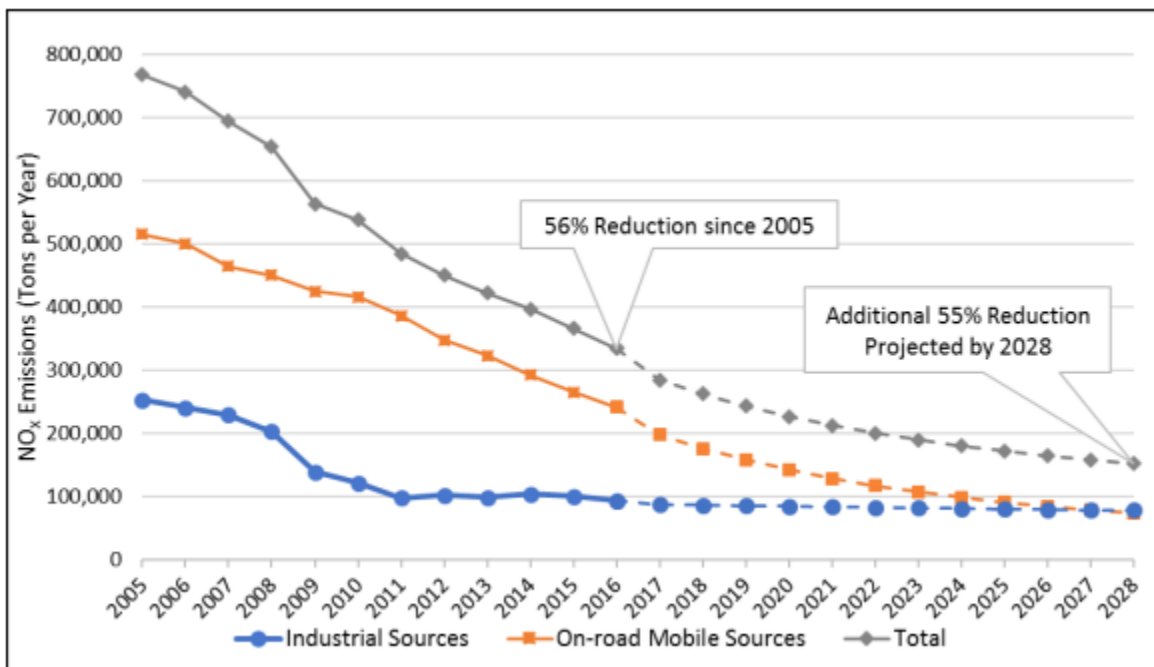
### **2.10.1 Summary of Loading**

Atmospheric deposition is largely a diffuse, albeit continual, source of nitrogen. Nitrogen species and other chemical constituents are measured in wet and dry deposition at discrete locations around the U.S. In 2014, Schwede and Lear developed a hybrid model for estimating the total atmospheric deposition of nitrogen and sulfur for the entire U.S., referred to as the total atmospheric deposition model (TDEP). Deposition data from several monitoring networks—including the Clean Air Status and Trends Network (CASTNET); the National Atmospheric Deposition Program (NADP) Ammonia Monitoring Network; the Southeastern Aerosol Research and Characterization Network; and modeled data from the Community Multiscale Air Quality (CMAQ) Modeling System—are combined in a multistep process with National Trends Network (NTN) wet deposition values to model total deposition. The TDEP model run used for the NSILT included data from 2019 to 2020.

### ***2.10.2 Description of Approach***

Atmospheric sources of nutrients are local, national, and international. Nitrogen atmospheric sources are generally of low concentration compared with other sources and are further diminished through additional biological and chemical processes before they reach groundwater. Recent data (Himes and Dawson, 2017) indicate that the deposition of nitrogen has been generally decreasing in Florida with an up to 55% decrease in atmospheric deposition by 2028, possibly related to power plant fuel source changes and air treatment upgrades as well as the increased use of electric vehicles, decreasing mobile sources (Himes and Dawson, 2017). This gradual decrease in atmospheric deposition will result in the necessary reductions from this source to meet the next 5-year milestone (**Figure 5**). Currently, since the scale of the national and international programs to address these air deposition loads are difficult to integrate into the much smaller scale of this water quality plan, there are no specific reductions assigned to this source category. Atmospheric deposition sources and trends will be re-evaluated periodically.





**Figure 5. Florida NO<sub>x</sub> emissions for 2005 to 2016 and projected emission decreases for 2017 to 2028 from industrial and on-road mobile sources**

## 2.11 Future Growth Management Strategies

Nutrient impacts from new development are addressed through a variety of mechanisms outlined in this BMAP, as well as provisions of Florida law. While most of the restoration projects and management strategies listed in this BMAP address current nutrient loading, the need to plan and implement sound management strategies to address additional population growth must be considered.

DEP has included in this BMAP specific elements to address current and future WWTF effluent, OSTDS loading and stormwater sources. Broader requirements—such as local land development regulations, comprehensive plans, ordinances, incentives, environmental resource permit requirements, and consumptive use permit requirements—all provide additional mechanisms and avenues to protect water resources and reduce the impact of new development and other land use changes as they occur.

Further strengthening of comprehensive plans is required under section 163.3177, F.S., which required local governments to amend their comprehensive plans with the following considerations:

- Identify and prioritize projects to meet the TMDLs.
- Update the wastewater section to include plans for treatment updates--not just capacity--and AWT must be prioritized.
- In developments with more than 50 lots with more than one OSTDS per acre, the plan must consider the feasibility of providing sanitary sewer within a 10-year planning

horizon and identify the facility that could receive the flows. The plan must review the capacity of the facility and any associated transmission facilities; projected wastewater flow at that facility for the next 20 years, including expected future new construction and connections of OSTDS to sanitary sewer; and timeline for the construction of the sanitary sewer system. The plan was required to be updated by July 1, 2024.

- Comprehensive plans must contain capital improvements element to consider the need for and the location of public facilities:
  - Construction, extension, or increase in capacity of public facilities as well as principals for correcting existing public facility deficiencies. Components must cover at least a 5-year period.
  - Costs, timeline, general location, and projected revenue sources to fund the facilities.
  - Standards to meet an acceptable level of service.
  - Schedule of capital improvements, which may include privately funded projects.
  - A list of projects necessary to achieve the pollutant load reductions attributable to the local government, as established in a BMAP.
  - The element must address coordinating the extension of, increase in the capacity of, or upgrade in treatment of facilities to meet future needs; prioritizing AWT while maximizing the use of existing facilities and discouraging urban sprawl; conserving potable water resources; and protecting the functions of natural groundwater recharge areas and natural drainage features.

Through this array of laws and the requirements in this BMAP, new development must undertake certain nutrient-reduction measures before the development is complete. DEP recommends that local governments revise their planning and land use ordinance(s) to adequately address future growth and the associated environmental impact. Maintaining land at lower intensity uses through land purchases or easements for conservation and recreational use is one strategy that can help reduce water quality impacts in the basin. Any additional nutrient loading from land use intensification will be evaluated during future BMAP update efforts. If an increase in loading occurs, a responsible entity may receive additional reduction allocations that will require additional management actions by the responsible entity to mitigate those water quality impacts.

#### ***2.11.1 Future Growth Analysis***

An analysis was done to consider the impacts of future population growth and urban development on loading in the basin. Wastewater sources were evaluated using per-person estimations calculated for portions of the population estimated to be served by OSTDS and those connected to central sewer. Stormwater sources were evaluated using per-acre estimations calculated for portions of a jurisdictional area that may be developed.

First, population growth for each county was taken from the Bureau of Economic and Business Research (BEBR) 2040 Medium Growth Projections. Then, a spatial analysis was performed to

determine the proportion of developable land area attributed to each entity within each county. Areas where there are permanent waterbodies, or which have been set aside for conservation are unlikely to see future development or increased population so the National Hydrography Database (NHD) for lake and ponds and the Florida Natural Areas Inventory conservation lands were used to remove lands from the analysis. The percentage of remaining land attributed to each entity was applied to the county projected population growth to determine the number of additional people anticipated to contribute to loading by 2040.

The next step was to distinguish the future population expected to be served by sewer versus those with OSTDS based on the most recent FLWMI for each BMAP county. For this, FLWMI parcels within each entity's jurisdiction were counted and categorized based on the Wastewater Type field. The number of points in "Known Sewer," "Likely Sewer," and "Somewhat Likely Sewer" divided by the total number of points estimated a portion of the population that are served by central wastewater collection system. The remainder are assumed to have an OSTDS.

Per person loading calculations were used to estimate future loads from WWTFs and OSTDS under different planning scenarios, described below. DEP's Domestic Wastewater Program estimates each person in Florida generates 100 gallons of wastewater per day. For OSTDS, FDOH estimates each person in Florida generates 10 lbs TN/yr. Average attenuation for wastewater effluent disposal and a weighted basin recharge factor were applied to loading calculations to derive the estimated future load to groundwater.

Per acre loading calculations were used to estimate future loads from increased urban turfgrass as a result of development under different planning scenarios, described below. First, a number of developed acres were derived by applying percentages to the developable lands from the initial GIS analysis for each entity. Then, the loadings were based on UF-IFAS recommended fertilization rates for different turfgrass species. Finally, attenuation for UTF and a weighted basin recharge factor were applied to loading calculations to derive the estimated future load to groundwater.

Scenario 1 represents a future planning scenario with the highest levels of treatment feasible. It assumes all local governments within the BMAP have a minimum of 90% of their population served by centralized sewer, and all domestic wastewater will be treated to AWT standards (3 mg/L TN or less and 1mg/L TP or less) by 2040 based on current Florida law and BMAP management strategies. This scenario also assumes that all future OSTDS will be enhanced nutrient-reducing systems or other wastewater systems with a nitrogen treatment efficiency of at least 65%. For urban development, this scenario represents a conservative growth future where 2% of developable land is converted to urban, development codes only allow a 10% coverage of turfgrass, and the species used is centipedegrass, which has low TN fertilization requirements.

Scenario 2 utilizes the current rates of sewer availability based on the FLWMI parcels to estimate the population served by central wastewater collection system. This future planning scenario assumes that all domestic wastewater will be treated to AWT standards (3 mg/L TN or less and 1mg/L TP or less) by 2040 based on current Florida law and BMAP management strategies. This scenario also assumes that all future OSTDS will be enhanced nutrient-reducing

systems or other wastewater systems with a nitrogen treatment efficiency of at least 65%. For urban development, this scenario represents a moderate growth future where 10% of developable land is converted to urban, development codes only allow a 10% coverage of turfgrass, and the species used is centipedegrass, which has low TN fertilization requirements.

Scenario 3 represents a future planning scenario with the lowest levels of treatment feasible. It utilizes the current rates of sewer availability based on the FLWMI parcels to estimate the population served by central wastewater collection system and assumes that all domestic wastewater will be treated to 6 mg/L TN and 3 mg/L TP by 2040. This scenario also assumes that all future OSTDS will be conventional systems. For urban development, this scenario represents an extreme growth future where 17% of developable land is converted to urban, development codes allow up to 25% coverage of turfgrass, and the species used is St. Augustine grass, which has higher TN fertilization requirements.

Based on the methodology above, **Table** shows the estimated future loads from wastewater and urban stormwater sources that may be assigned to local governments if growth continues as projected under the three planning scenarios. DEP encourages local governments to consider these additional nutrient loads when authorizing new development or changes in land uses, and when developing local plans for wastewater infrastructure expansion and maintenance, to ensure that the TMDL target is achieved and maintained.

**Table 12. Estimated nitrogen load from future growth in the BMAP area**

Entity	BEBR 2040 Additional Population	2040 Additional Nitrogen Loading Scenario 1 (lbs/yr)	2040 Additional Nitrogen Loading Scenario 2 (lbs/yr)	2040 Additional Nitrogen Loading Scenario 3 (lbs/yr)
City of Altamonte Springs	1,240	323	530	4,441
City of Apopka	15,397	7,375	8,636	37,841
City of Maitland	723	169	228	1,421
City of Mount Dora	0	0	0	0
City of Ocoee	7,473	1,746	2,012	14,008
City of Orlando	1,538	377	503	3,061
City of Winter Garden	7,626	1,909	2,534	15,256
City of Winter Park	1	0	0	3
Lake County	1,816	763	2,433	10,073
Orange County	44,472	21,730	43,082	145,573
Seminole County	3,301	796	1,268	11,538
Town of Eatonville	269	69	91	541
Town of Montverde	6	2	9	33
Town of Oakland	1,016	237	103	1,563
Town of Windermere	327	76	30	497
<b>Basin Totals</b>		<b>35,573</b>	<b>61,459</b>	<b>245,850</b>

Scenario 1 resulted in an additional basin load of 35,573 lbs/yr TN. Scenario 3 resulted in an additional basin load of 245,850 lbs/yr TN. When compared to the results of the Wekiwa Spring and Rock Springs NSILT (1,213,232 lbs/yr TN), it is estimated that growth in the basin could result in a 3% to 20% increase in nitrogen loading to the groundwater by 2040.

While it is unlikely that additional nutrient loading from future populations can be entirely avoided, the results of this analysis provide local governments information on how they can mitigate future nitrogen loading by pursuing planning scenarios which prioritize the expansion of centralized sewer services that meet or exceed AWT standards for wastewater effluent. Entities with minor changes in 2040 loading under Scenarios 1 and 2 already have a high rate of sewerage in their jurisdiction.

This broad analysis is not being used to determine allocated reductions for responsible entities because it does not capture all local considerations and complexities of mixed land use, or current allocation approaches for wastewater. In addition, changes in nutrient loading from future population and development are difficult to model because much of it is dependent on the type and location of development, enforcement of local ordinances, future home values, and future social attitudes towards lawn maintenance and waste management. There are also complex dynamics associated with new urban development in which loading from human activities is compounded by potential removal or conversion of forest lands or green spaces, which had previously provided natural remediation of atmospheric and soil nutrients, as well as other ecosystem benefits. However, the results show trends in how loading in the basin might change in the coming decades without comprehensive local and regional planning.

Other mechanisms discussed in this section are available to local governments to further mitigate future nutrient loading from existing and future developed land. For example, strengthening and enforcing fertilizer ordinances, working with homeowners' associations or neighborhood groups to reduce fertilizer use on community landscaping, or incentivizing Florida Friendly development practices could reduce the overall impact of additional nutrient loading associated with urban fertilizer. Additionally, wastewater can be treated to higher standards than those built into this analysis through upgrades to WWTFs and use of enhanced nutrient-reducing OSTDS certified with higher nitrogen treatment efficiencies or other wastewater treatment systems with higher treatment levels. Local governments can use this information to incorporate water quality considerations when developing and implementing local ordinances, comprehensive plans, stormwater planning, and enhanced OSTDS incentive programs in areas of urban expansion.

## **2.12 Funding Opportunities**

Chapter 223-169, Laws of Florida, expanded grant opportunities for local governments and eligible entities working to address a TMDL or impaired water. Through the Water Quality Improvement Grant program, eligible entities can apply for grant funding for wastewater, stormwater and regional agricultural projects. Projects are prioritized that have the maximum nutrient load per project, demonstrate project readiness, are cost-effective, have cost-share by the applicant (except for Rural Areas of Opportunity), have previous state commitment, and are in areas where reductions are most needed. There are multiple competitive funding resources

available under the Protecting Florida Together website, including \$50 million in springs-specific funding.

Financial and technical assistance through FDACS and the SJRWMD are available to agricultural producers within the Wekiwa Spring and Rock Springs BMAP. FDACS provides outreach and education on BMP implementation for enrolled operations, as well as work with interested producers to provide cost share funding for projects to improve on-farm nutrient and irrigation efficiencies that work in tandem with the applicable practices from the producer's BMP checklist. The SJRWMD cost share program also provides outreach and funding for projects that provide nutrient and irrigation management benefits. FDACS and the SJRWMD work closely to ensure their cost share programs complement each other to meet the needs of the producers while considering the characteristics of the region.

## **Section 3: Monitoring and Reporting**

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### **3.1 Methods for Evaluating Progress**

DEP will work with stakeholders to track project implementation and organize and evaluate the monitoring data collected each year. The project and monitoring information will be presented in an annual update. Stakeholders have agreed to meet annually after the adoption of the BMAP to follow up on plan implementation, share new information, and continue to coordinate on TMDL restoration related issues. The following activities may occur at annual meetings.

Implementation data and reporting:

- Collect project implementation information from stakeholders, including FDACS agricultural BMP enrollment and FDOH-issued permits, and compare with the BMAP schedule.
- Discuss the data collection process, including any concerns and possible improvements to the process.
- Review the monitoring plan implementation, as detailed in **Section 3.3**.

Sharing new information:

- Report on results from water quality monitoring and trend information.
- Provide updates on new management strategies in the basin that will help reduce nutrient loading.
- Identify and review new scientific developments on addressing nutrient loads and incorporate any new information into annual progress reports.

Coordinating on TMDL restoration-related issues:

- Provide updates from DEP on the basin assessment cycle and activities related to any impairments, TMDL, and BMAP.
- Obtain reports from other basins where tools or other information may be applicable to the TMDL.

### **3.2 Adaptive Management Measures**

Adaptive management involves making adjustments in the BMAP when circumstances change or monitoring indicates the need for additional or more effective restoration strategies. Adaptive management measures may include the following:

- Implementing procedures to determine whether additional cooperative strategies are needed.

- Using criteria/processes for determining whether and when plan components need revision because of changes in costs, project effectiveness, social effects, watershed conditions or other factors.
- Revising stakeholders' roles during BMAP implementation and after BMAP completion.
- Updating information on corrective actions (and any supporting documentation) being implemented as data are gathered to refine project implementation schedules and performance expectations.

Key components of adaptive management to share information and expertise are tracking plan implementation, monitoring water quality and pollutant loads, and holding periodic meetings.

### **3.3 Water Quality Monitoring**

#### **3.3.1 Objectives**

Focused objectives are critical for a monitoring strategy to provide the information needed to evaluate implementation success. Since the BMAP implementation involves an iterative process, the monitoring efforts are related to primary and secondary objectives. The primary objectives focus on achieving water quality targets, while the secondary objectives focus on sub-regional effectiveness of projects and management strategies and other water quality parameters that can be used to provide information for future refinements of the BMAP. The monitoring strategy may be updated as necessary.

##### **Primary objectives:**

- Measure the water quality and biological response in the impaired springs and groundwater at the beginning of the BMAP period and during implementation.
- Document nutrient trends in the Wekiwa Spring and Rock Springs Basin.

##### **Secondary objectives:**

- Identify areas where groundwater data and modeling might help in understanding the hydrodynamics of the system.
- Evaluate groundwater quality trends and nutrient loading to the aquifer across the basin.
- Confirm and refine nutrient removal efficiencies of agricultural and/or urban BMPs, projects and other management efforts.

#### **3.3.2 Parameters, Frequency and Network**

To achieve the objectives listed above, the monitoring strategy will focus on two types of indicators to track improvements in water quality at the spring vents and in the groundwater:



core and supplemental (**Table 13** and **Table 14**, respectively). The core indicators are directly related to the parameters causing impairment in the associated springs. Supplemental indicators will be monitored primarily to support the interpretation of core water quality parameters. The monitoring network is established for a variety of purposes.

For this BMAP, nitrate is the core parameter measured, to track progress in decreasing nitrogen concentrations in groundwater and the water surfacing at the spring vents. The other parameters are considered supplementary parameters for the BMAP, as they build information about groundwater and the springs but are not direct measurements of impairment.

At a minimum, the core parameters will be tracked to determine the progress that has been made towards meeting the TMDLs and/or achieving the numeric nutrient criteria (NNC). Resource responses to BMAP implementation may also be tracked. A significant amount of time may be needed for changes in water chemistry to be observed.

**Table 13. Core water quality indicators and field parameters for spring vents and groundwater**

Core Parameters
TN
Total Kjeldahl Nitrogen
Nitrate as Nitrogen
Orthophosphate as Phosphorus
TP

**Table 14. Supplemental water quality indicators and field parameters for spring vents and groundwater**

Supplemental Parameters
Specific Conductance
Dissolved Oxygen (DO)
pH
Temperature
Total Suspended Solids (TSS)
Total Dissolved Solids (TDS)
Turbidity
Chloride
Color
Ammonia (as nitrogen [N])
Total Organic Carbon
Calcium
Magnesium
Sodium
Potassium
Sulfate

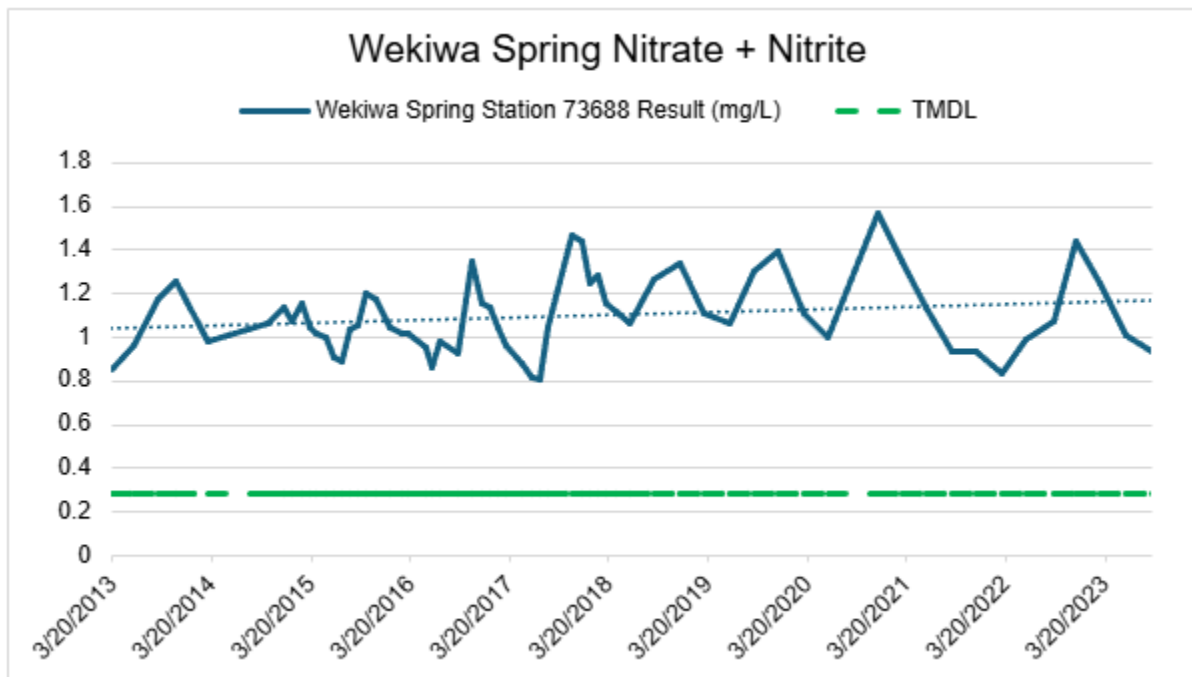
Supplemental Parameters
Fluoride
Alkalinity

### 3.3.3 Nutrient Monitoring

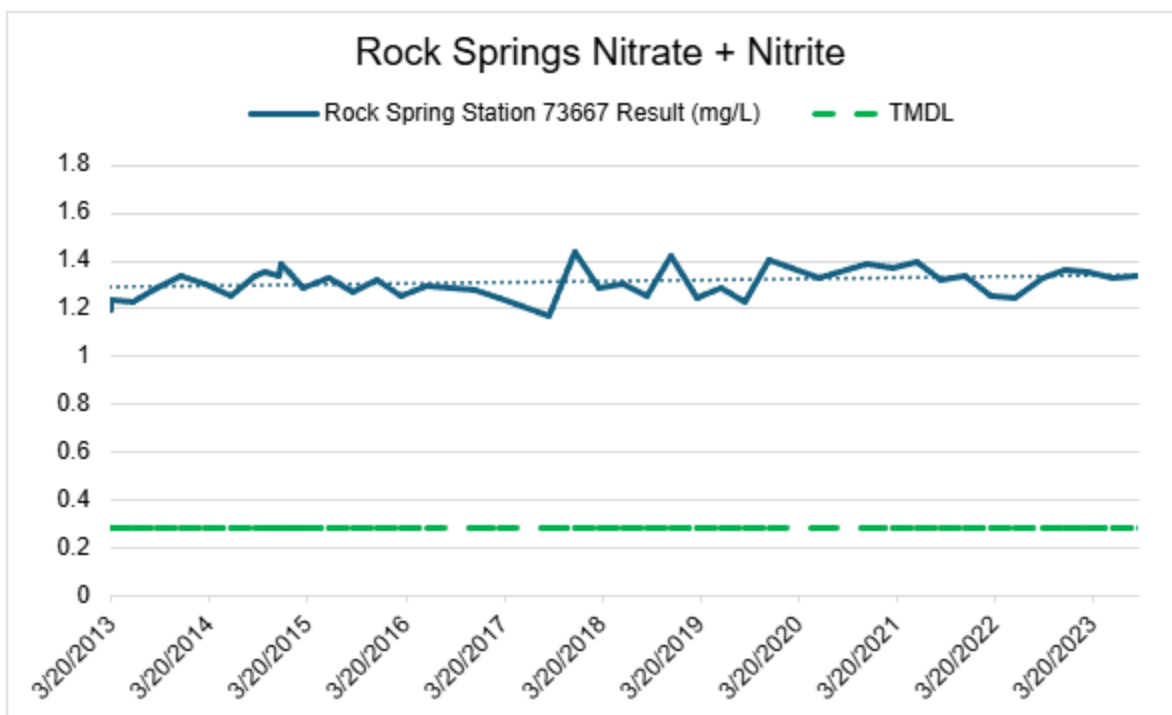
Water quality is monitored to evaluate progress towards achieving the TMDL target of 0.286 milligrams per liter (mg/L) of nitrate-nitrite to be protective of the aquatic flora and fauna. Surface water quality data are collected at the spring vents to determine if the TMDL nitrate targets are being achieved, and once achieved, are being maintained. Flow data are collected in support of the secondary objective of estimating total mass loading of nitrate at the vent and can be used to evaluate TN loading in the BMAP. Groundwater well data are collected to evaluate aquifer conditions in the source water for the springs. A robust groundwater monitoring program can be used to evaluate TN loading in the BMAP, and may give an indication of future changes in spring vents concentrations as nutrient levels in the groundwater are expected to respond to changes in loading prior to the spring vent due to transport time to the spring vents.

#### 3.3.3.1 Spring Sampling

Samples are collected quarterly at both spring vent stations. Discharge measurements are recorded daily by the WMD. **Figure 6** and Figure 7 display the nitrate plus nitrite concentration at the Wekiwa Springs and Rock Springs spring vent stations.



**Figure 6. Nitrate plus nitrite concentration over time at the Wekiwa Springs station**



**Figure 7. Nitrate plus nitrite concentration over time at the Rock Springs station**

### 3.3.3.2 Groundwater Results and Discussion

Data from groundwater monitoring wells were obtained from DEP’s Water Information Network (WIN) database and SJRWMD. To determine what wells would be included in the analysis, the frequency of sampling was considered. Wells that were sampled regularly through the period of record were considered “fixed”. Wells with inconsistent sampling (i.e. less than four samples over the period of record) were considered “sporadic”. Data from the fixed wells were preferred for analyses because comparisons between time periods represent changes in the same set of wells. In Wekiwa Spring and Rock Springs BMAP there has been limited collection of groundwater samples. There is insufficient data to perform an analysis of fixed or sporadic groundwater data within the Wekiwa Spring and Rock Springs BMAP area.

DEP is working to evaluate monitoring networks in this basin and develop a sampling schedule that will allow for trend analysis of groundwater conditions in future iterations of the BMAP. A review of spatial distribution and well construction details will allow DEP to focus monitoring efforts that will provide the most informative data about groundwater trends and potentially nitrogen loading.

### 3.3.4 Biological Monitoring

Biological resource responses represent improvements in the overall ecological health of the Wekiwa Spring and Rock Springs BMAP area (see **Table 15**). DEP recommends that several types of biological monitoring be conducted to assess the health of the Wekiwa Spring and Rock Springs.

**Table 15. Biological response measures for spring runs**

Biological Response Measures	Target Community	Sampling Methods
Chlorophyll <i>a</i>	Phytoplankton	DEP standard operating procedure (SOP) FS 2100
Stream Condition Index (SCI) score	Aquatic Macroinvertebrates	DEP SOP SCI 1000
Linear Vegetation Survey (LVS) score	Aquatic Vegetation	DEP SOP FS 7320
Rapid Periphyton Survey (RPS) score	Attached Algae (Periphyton)	DEP SOP FS 7230

The RPS is a rapid assessment tool for evaluating streams' ecological condition based on the attached algae. The RPS quantifies periphyton length and extent in a 100-meter stretch of a stream by assigning a rank category to the length of periphyton filaments. The LVS is a rapid assessment tool for evaluating the ecological condition of streams based on the nativity status and relative human disturbance tolerance of vascular plants. The RPS, LVS, and chlorophyll *a* are used to evaluate the floral integrity of the springs.

The SCI evaluates the aquatic macroinvertebrate community present in the river and/or springs. In addition, habitat assessments are conducted per DEP SOP FT 3100 to assess the habitat present to support the aquatic macroinvertebrates. Water quality samples and field measurements of physical water quality are collected with the biological monitoring.

#### **3.3.4.1 Bioassessment Pilot Project**

The BMAP was listed as impaired because of an imbalance of flora and fauna attributed to nutrients, specifically the level of nitrate. DEP and other agencies and local governments across the state conduct surveys of vegetation along numerous transects in a spring runs, measuring macrophytes and algae percent cover and biomass. As water quality projects and management strategies are implemented, a more intensive and routine monitoring approach is needed to measure biological changes as progress is made towards the TMDL. Existing bioassessment tools include, RPS, SCI or Biorecon, and LVS. DEP, in collaboration with the SJRWMD and Southwest Florida Water Management District (SWFWMD), implemented a pilot study in 2022 to develop a robust monitoring plan to measure biological response over time using an adjustment to the above tools to be able to develop a routine protocol that can be consistently used across unique spring runs. One of the goals of the pilot study is to identify and track biological response of spring systems to determine if strategies for reducing nitrate concentration are effective at restoring biological condition. Results from this pilot study will be made available in future BMAP updates.

#### **3.3.5 Data Management and Assessment**

As of June 30, 2017, entities that collect water quality data in Florida enter the data into the WIN database, which replaced the Florida Storage and Retrieval System (STORET). DEP pulls water quality data directly from WIN and U.S. Geological Survey (USGS) databases to evaluate waters according to the Impaired Waters Rule, Chapter 62-303, F.A.C., and for TMDL development. Data providers must upload their data regularly, so DEP can use the information as part of the water quality assessment process, for annual reporting and trend analyses. Data providers should upload their data to WIN upon completion of the appropriate quality assurance/quality control

(QA/QC) checks. All data collected in the last quarter of the calendar year should be uploaded no later than April 1 of the following year.

DEP sampling teams enter their biological data into the DEP Statewide Biological (SBIO) database. Biological data should be collected and regularly provided to DEP following the applicable standard operating procedures. All biological data collected in the last quarter of the calendar year should be uploaded or provided no later than April 1 of the following year.

Available water quality data will be analyzed during BMAP implementation to determine trends in water quality and the health of the biological community. A wide variety of statistical methods are available for the water quality trend analyses. The selection of an appropriate data analysis method will depend on the frequency, spatial distribution, and period of record available from existing data. Specific statistical analyses were not identified during BMAP development.

### **3.3.6 QA/QC**

Stakeholders participating in the BMAP monitoring plan must collect water quality data in a manner consistent with Chapter 62-160, F.A.C. Therefore, field samples must be collected following the DEP SOPs, and lab analyses must be conducted by National Environmental Laboratory Accreditation Conference (NELAC)–accredited laboratories.

## **Section 4. Commitment to Plan Implementation**

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### **4.1 Adoption Process**

The 2025 BMAP update is adopted by Secretarial Order and assigns TN load reductions to the responsible stakeholders in the Wekiwa Spring and Rock Springs BMAP area.

### **4.2 Tracking Reductions**

The required loading reductions are expected to be met by 2038. Each entity responsible for implementing management actions to meet their upcoming 5-year milestone as part of the BMAP will provide DEP, via the statewide annual report process, with an annual update of progress made in implementing load reductions. The update will track the implementation status of the management actions listed in the BMAP and document additional projects undertaken to further water quality improvements in the basin. DACS will continue to report acreage enrolled in NOIs at least annually to DEP.

### **4.3 Revisions to the BMAP**

Adaptive management involves setting up a mechanism for making course corrections in the BMAP when circumstances change, or feedback mechanisms indicate that a more effective strategy is needed. Section 403.067, F.S., requires that the plan be revised, as appropriate, in collaboration with basin stakeholders. All or part of a revised BMAP must be adopted by Secretarial Order. Adaptive management measures include the following:

- Need to update based on new information, including model updates.
- New law requirements.
- Procedures to determine whether additional cooperative actions are needed.
- Criteria/process for determining whether and when plan components need to be revised because of changes in costs, environmental impacts, social effects, watershed conditions, or other factors.
- Descriptions of the stakeholders' role after BMAP completion.

Tracking implementation, monitoring water quality and pollutant loads, and holding periodic meetings to share information and expertise are key components of adaptive management.

## **Section 5. References**

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- Florida Department of Environmental Protection. 2021. *Best Management Practices for the Enhancement of Environmental Quality on Florida Golf Courses*. Tallahassee, FL.
- Himes, B. and Dawson, J. 2017. *Florida Nitrogen Oxides Emissions Trends*. Division of Air Resource Management, Florida Department of Environmental Protection. August 11, 2017.
- Schwede, D.B., and G.G. Lear. 2014. A novel hybrid approach for estimating total deposition in the United States. *Atmospheric Environment* 92: 207–220.
- University of Wisconsin. December 2024. *National Trends Network*. National Atmospheric Deposition Program. Retrieved December 31, 2024, from <https://nadp.slh.wisc.edu/networks/national-trends-network/>.

## **Appendices**



## **Appendix A. Important Links**

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The links below were correct at the time of document preparation. Over time, the locations may change and the links may no longer be accurate. None of these linked materials are adopted into this BMAP.

- DEP Website: <http://www.floridadep.gov>
- DEP Map Direct Webpage: <https://ca.dep.state.fl.us/mapdirect/>
- PFA information: <https://floridadep.gov/dear/water-quality-restoration/content/bmap-public-meetings>
- Florida Statutes: <http://www.leg.state.fl.us/statutes>:
  - a. Florida Watershed Restoration Act (Section 403.067, F.S.)
  - b. Florida Springs and Aquifer Protection Act (Part VIII of Chapter 373, F.S.)
- DEP Model Ordinances: <https://ffl.ifas.ufl.edu/ffl-and-you/gi-bmp-program/fertilizer-ordinances/>
- DEP Onsite Sewage Program: <https://floridadep.gov/water/onsite-sewage/content/permitting-enhanced-nutrient-reducing-onsite-sewage-treatment-and>
- DEP Standard Operating Procedures for Water Quality Samples: <https://floridadep.gov/dear/quality-assurance/content/dep-sops>
- NELAC National Environmental Laboratory Accreditation Program (NELAP): <https://floridadep.gov/dear/florida-dep-laboratory/content/nelap-certified-laboratory-search>
- FDACS BMPs: <https://www.fdacs.gov/Agriculture-Industry/Water/Agricultural-Best-Management-Practices>
- FDACS BMP and Field Staff Contacts: <https://www.fdacs.gov/Divisions-Offices/Agricultural-Water-Policy/Organization-Staff>
- Florida Administrative Code (Florida Rules): <https://www.flrules.org/>
- SJRWMD 2002 Middle St. Johns River Surface Water Improvement and Management (SWIM) Plan: [https://www.sjrwmd.com/static/plans/2002\\_MSJRB\\_SWIM\\_Plan.pdf](https://www.sjrwmd.com/static/plans/2002_MSJRB_SWIM_Plan.pdf)
- SJRWMD 2025 Consolidated Annual Report: <https://aws.sjrwmd.com/SJRWMD/plans/SJRWMD-2025-Consolidated-Annual-Report.pdf>
- SJRWMD Springs: <https://www.sjrwmd.com/waterways/springs/>

- UF-IFAS Research: <http://research.ifas.ufl.edu/>

## **Appendix B. Projects to Reduce Nitrogen Sources**

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### **B.1 Prioritization of Management Strategies**

BMAPs must now include projects that show how responsible entities will meet their 5-year milestones. To help prioritize projects towards the next milestone as required under 403.067, F.S., planning-level details for each listed project, along with their priority ranking have been determined. The management strategies listed in **Appendix B** are ranked with a priority of high, medium, or low.

Project status was selected as the most appropriate indicator of a project's priority ranking based primarily on if the project is going towards the next 5-year milestone, as well as need for funding. Overall, any project that is needed by a responsible entity to meet their next reduction milestone is considered a priority. Projects classified as "underway" were assigned a high or medium priority because some resources have been allocated to these projects, but additional assistance may be needed for the project to be completed. High priority was assigned to projects listed with the project status "planned" that are needed to meet the next milestone, as well as certain "completed" projects that are designated as "ongoing" each year, and select projects that are elevated because substantial, subsequent project(s) are reliant on their completion.

### **B.2 Description of the Management Strategies**

Responsible entities submitted these management strategies to the department with the understanding that the strategies would be included in the BMAP, thus requiring each entity to implement the proposed strategies as soon as practicable. However, this list of strategies is meant to be flexible enough to allow for changes that may occur over time. Any change in listed management strategies, or the deadline to complete these actions, must first be approved by the department. Substituted strategies must result in equivalent or greater nutrient reductions than expected from the original strategies.

While the 20-year planning period for this BMAP is 2018 to 2038, urban and agricultural stormwater projects completed since January 1, 2009 and wastewater projects completed since January 1, 2022, count toward the overall nitrogen reduction goals. OSTDS projects completed since January 1, 2022 in Lake and Seminole County and January 1, 2023 in Orange County count toward the overall nitrogen reduction goals.

Estimated nitrogen reductions provided by the responsible entity are subject to refinement based on DEP verification and/or on adjustment to calculations based on loading to groundwater that takes into consideration recharge and attenuation.

Projects with a designation of TBD (to be determined) denote information is not currently available but will be provided by the responsible entity when it is available. Projects with a designation of NA (not applicable) indicate the information for that category is not relevant to that project. Projects with a designation of "Not Provided" denote that information was requested by DEP but was not provided by the responsible entity.

**Table B-1. Stakeholder projects to reduce nitrogen sources**

ProjID	Lead Entity	Partners	Project Number	Project Name	Project Description	Project Type	Project Status	Estimated Completion Date	TN Reduction (lbs/yr)	Cost Estimate	Funding Amount
4634	City of Altamonte Springs	City of Altamonte Springs; SJRWMD; Seminole County; Orange County	AS-01	Little Wekiva River Erosion Management Projects (1, 2, and 3)	Install structural controls to provide riverbank stabilization.	Shoreline Stabilization	Completed	2000	25	\$350,000.00	City of Altamonte Springs - \$350,000.00
4635	City of Altamonte Springs	City of Altamonte Springs; SJRWMD; Seminole County; Orange County	AS-02	Riverbend Apartments Shoreline Stabilization	Install structural controls to provide riverbank stabilization.	Shoreline Stabilization	Completed	2004	11	\$250,000.00	City of Altamonte Springs - \$250,000.00
4636	City of Altamonte Springs	NA	AS-03	Stimmell Tract Land Preservation (Audubon Society)	Conservation project - purchase 268 acres of land for preservation.	Land Preservation	Completed	2004	NA	\$398,444.00	City of Altamonte Springs - \$398,444.00
4637	City of Altamonte Springs	NA	AS-04	Altamonte Springs Shopping Center (Crossroads) Development	Construct 20,602-square-foot retail/restaurant building with attendant parking and site utilities, plus stormwater facilities, on 2.06-acre site, providing higher level of stormwater treatment as result of city ordinance.	Stormwater System Upgrade	Completed	2010	0	\$0.00	NA - \$0.00
4638	City of Altamonte Springs	NA	AS-05	Brantley Terrace Condo	Phase 3 of Lake Lotus Club, multifamily condominium development.	Stormwater System Upgrade	Completed	2002	1	\$0.00	NA - \$0.00
4639	City of Altamonte Springs	NA	AS-09	Gateway Clinic and Gateway Crossing Development	Stormwater management system with online dry retention/detention area, providing higher level of stormwater treatment as result of city ordinance.	Stormwater System Upgrade	Completed	2006	6	\$0.00	NA - \$0.00
4640	City of Altamonte Springs	NA	AS-13	Spring Oaks, San Sebastian, and River Run Inlet Skimmer Baskets	Install 39 inlet skimmer baskets.	Catch Basin Inserts/Inlet Filter Cleanout	Completed	2006	1	\$23,890.00	City of Altamonte Springs - \$23,890.00

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ProjID	Lead Entity	Partners	Project Number	Project Name	Project Description	Project Type	Project Status	Estimated Completion Date	TN Reduction (lbs/yr)	Cost Estimate	Funding Amount
4641	City of Altamonte Springs	NA	AS-14	West Altamonte Operations and Administration Center	Identified area does not contribute to Wekiva River; however, closed basin was not removed from consideration in TMDL due to potential influence on the springshed.	Non-contributing Basin	Completed	2008	26	\$8,000,000.00	City of Altamonte Springs - \$8,000,000.00
4642	City of Altamonte Springs	NA	AS-15	Street Sweeping	Street sweeping occurs daily; total miles swept = 5,000 miles per year - Split between springshed and surface.	Street Sweeping	Ongoing	NA	518	\$480,000.00	City of Altamonte Springs - \$480,000.00
4643	City of Altamonte Springs	NA	AS-16	Citywide Pollutant Loading Model/H&H Study	City is contracting with consultants to complete citywide pollutant model and H&H study. January 2024: City is postponing efforts in favor of prioritizing Citywide Stormwater Master Plan Update. City to pursue H&H study at a later date.	Study	Planned	TBD	NA	\$0.00	City of Altamonte Springs - \$0.00
4644	City of Altamonte Springs	NA	AS-17	Lake Orienta, Adelaide, and Florida Hydrologic/Nutrient Budgets and Management Plans	City contracted with consultants to determine phosphorus and nitrogen loadings to lakes Orienta, Florida, and Adelaide; best pollutant load reduction options recommended based on study results.	Study	Completed	2009	NA	\$105,000.00	City of Altamonte Springs - \$0.00
4645	City of Altamonte Springs	NA	AS-25	Citywide Inflow and Infiltration (I&I) Study	Contract with consultant to evaluate city's sewer system to identify areas prone to I&I and develop schedule for repair.	Study	Underway	NA	NA	\$80,000.00	City of Altamonte Springs - \$80,000.00
4646	City of Altamonte Springs	NA	AS-26	Fertilizer Ordinance	The city is included in Seminole County's education and ordinances.	Regulations, Ordinances, and Guidelines	Ongoing	NA	491	\$0.00	NA - \$0.00
4647	City of Altamonte Springs	SJRWMD	AS-27	pureALTA	Altamonte Springs Direct Potable Reuse Pilot Project further removes nutrients and other contaminants from reclaimed water to drinking water standards.	WWTF Diversion to Reuse	Completed	2017	TBD	\$1,200,000.00	City of Altamonte Springs - \$700,000.00; SJRWMD - \$500,000.00
4648	City of Altamonte Springs	NA	AS-28	Walgreens	Redevelopment of a commercial site and replacement of exfiltration system, raising level of treatment to current city standards.	Exfiltration Trench	Completed	2018	TBD	\$0.00	NA - \$0.00

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4649	City of Altamonte Springs	NA	AS-29	Little Wekiva River Erosion Control Improvements	Install structural controls to provide riverbank stabilization for City property and stormwater infrastructure.	Shoreline Stabilization	Completed	2020	NA	\$5,538,596.80	City of Altamonte Springs - \$1,258,772.00; USDA NRCS - \$4,279,825.00
4650	City of Altamonte Springs	FDOT	AS-30	Lake Adelaide Monitoring and Assessment	City contracted with consultants to determine phosphorus and nitrogen loadings to Lake Adelaide; best pollutant load reduction option based on study results lead to Project AS-31: State Road 436 Joint-Use Pond (City Pond 11 Expansion).	Study	Completed	2018	NA	\$83,365.96	City of Altamonte Springs - \$72,295.00; FDOT - \$11,071.00
4651	City of Altamonte Springs	FDOT; Florida Hospital	AS-31	State Road 436 Joint-Use Pond (City Pond 11 Expansion)	The existing City Pond 11 will be expanded to accommodate and treat stormwater from the FDOT SR 436 Roadway Improvements and the Florida Hospital property in addition to the pond's existing stormwater contribution.	On-line Retention BMPs	Completed	2019	TBD	\$278,687.00	City of Altamonte Springs - \$105,923.00; FDOT - \$172,764.00
4652	City of Altamonte Springs	NA	AS-32	Sanctuary at CenterPointe	New development of a commercial site with installation of exfiltration system.	Exfiltration Trench	Completed	2018	NA	\$0.00	NA - \$0.00
5524	City of Altamonte Springs	Seminole County	AS-33	Lake Orienta Monitoring and Assessment	City contracted with consultants to determine phosphorus and nitrogen loadings to Lake Orienta.	Study	Completed	2019	NA	\$91,462.60	City of Altamonte Springs - \$91,463.00; FDOT - \$0.00
6673	City of Altamonte Springs	Private Development	AS-34	Rooms to Go	Redevelopment of private property, providing water quality in post design.	On-line Retention BMPs	Completed	2022	10	\$0.00	Private Developer - \$0.00
7571	City of Altamonte Springs	City of Altamonte Springs	AS-35	Altamonte Springs Advanced Wastewater Treatment	Advanced wastewater treatment.	WWTF Nutrient Reduction	Underway	2033	8063	\$0.00	City of Altamonte Springs - \$0.00
7576	City of Altamonte Springs	Private Developer	AS-36	Hampton Inn	The owner proposes to construct a new 78,151 sf six story hotel with amenities. This will include the demolition of three existing buildings and rerouting of	Exfiltration Trench	Completed	2017	TBD	\$0.00	Private Developer - \$0.00

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					existing utilities. A new stormwater treatment system will be constructed as part of the project.						
7381	City of Altamonte Springs	NA	AS-37	McDonald's Rebuild	Demolish existing restaurant and rebuild with new infrastructure.	Exfiltration Trench	Completed	2012	TBD	\$0.00	Private Developer - \$0.00
7579	City of Altamonte Springs	City of Altamonte Springs	AS-38	Westmonte Recreation Facility	Redevelopment to include two pre-treatment ponds and three on-line exfiltration trenches.	BMP Treatment Train	Completed	2020	TBD	\$0.00	TBD - \$0.00
7602	City of Altamonte Springs	Private Developer	AS-39	City Furniture Altamonte Springs	Proposed furniture store and office complex with accompanying exfiltration system and stormwater management system.	Exfiltration Trench	Completed	2022	TBD	\$0.00	Private Developer - \$0.00
4613	City of Apopka	NA	A-01	Lester Road Improvement	City paved and improved the stormwater collection system.	Stormwater System Upgrade	Completed	2014	NA	\$3,288,140.00	City of Apopka - \$3,288,140.00
4614	City of Apopka	Not provided	A-02	Shopke-Lester Road Pond Expansion and Improvement	Improve existing drainage system and dry retention pond to increase inflow mass and reduce outflow mass; pollutant removal efficiency increased from 75 % to 93 %.	On-line Retention BMPs	Completed	2010	TBD	\$0.00	Not provided - \$0.00
4615	City of Apopka	NA	A-03	Street Sweeping	Removes sediment and debris from streets that would otherwise contribute potential nutrient loadings to Lake Apopka. In the past 12 months over 4000 miles have been cleaned.	Street Sweeping	Ongoing	NA	72	\$0.00	City of Apopka - \$0.00
4616	City of Apopka	Not provided	A-04	Chalet North Mobile Home Park	City worked in cooperation with Orange County Environmental Protection Division (OCEPD) and park to decommission package WWTF and effluent percolation pond and connect to city's collection system. Previously credited as 22,224 TN and 9,644 TP. Completion date falls outside of project collection period.	WWTF Upgrade	Completed	2014	NA	\$0.00	Not provided - \$0.00
4617	City of Apopka	Not provided	A-05	Individual Septic to Sewer Projects	Septic tank phase out for Dr. Philip Trinh Dental Office, Honey Transport Inc., United Pentecostal Church, and Robinsons Restaurant. Original credit of	OSTDS Phase Out	Completed	2015	0	\$0.00	Not provided - \$0.00

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					735 lbs-TN/yr. Project was captured in the updated loading estimates.						
4618	City of Apopka	Not provided	A-06	Kelly Park Rd. at Rock Springs (Orange County Park)	Expand Rock Springs Rd. and Kelly Park Rd. collection system, allowing city to connect to collection system and abandon septic. Original credit of 282 lbs-TN/yr. Project was captured in the updated loading estimates.	OSTDS Phase Out	Completed	2010	0	\$450,000.00	Not provided - \$0.00
4619	City of Apopka	Not provided	A-07	Kelly Park Rd. 8-inch Force Main	Install 1,250 feet of 8-inch force main along east end of Kelly Park Rd.; allows Orange County's Kelly Park to connect to city collection system and abandon septic; also allows for future septic connections near Wekiwa and Rock Springs area.	Wastewater Service Area Expansion	Completed	2009	NA	\$0.00	Not provided - \$0.00
4620	City of Apopka	Not provided	A-08	U.S. Highway 441 Force Main Extension	Extend city wastewater collection system by installing 12,236 feet of 12-inch force main to Jones Ave., making connections to Zellwin Farms and Zellwood Elementary School), and providing availability for future connections in area.	Wastewater Service Area Expansion	Completed	2007	NA	\$0.00	Not provided - \$0.00
4621	City of Apopka	Not provided	A-09	Yothers Rd. and Zellwood Station	Zellwood Mobile Home Park decommission package WWTF and effluent percolation pond, reducing effluent load to basin. Original credit of 13,424 lbs-TN/yr. Project was captured in the updated loading estimates.	Decommission/ Abandonment	Completed	2006	0	\$0.00	Not provided - \$0.00
4622	City of Apopka	NA	A-11	Northwest Reclaimed/ Stormwater Storage Pond	Constructed 120-million-gallon (MG) lined reclaimed storage pond; pond also collects stormwater from 300-acre northwest recreation facility that is filtered and distributed for irrigation; this will also reduce ground water withdrawal.	Stormwater Reuse	Completed	2007	NA	\$750,000.00	City of Apopka - \$750,000.00
4623	City of Apopka	NA	A-12	Northwest Reclaimed/ Stormwater Storage Pond B	Construction of 21-MG lined reclaimed storage pond; pond also collects stormwater from 300-acre northwest recreation facility that is filtered and distributed for irrigation; this will also reduce ground water withdrawal.	Stormwater Reuse	Completed	2016	NA	\$1,587,000.00	City of Apopka - \$1,587,000.00



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4624	City of Apopka	NA	A-13	Northwest Reclaimed/ Stormwater Storage Pond C	Construction of 68-MG lined reclaimed storage pond; pond also collects stormwater from 300-acre northwest recreation facility that is filtered and distributed for irrigation; this will also reduce ground water withdrawal.	Stormwater Reuse	Completed	2018	NA	\$1,380,000.00	City of Apopka - \$1,380,000.00
4625	City of Apopka	City of Altamonte Springs	A-14	Altamonte Springs to Apopka	The City of Altamonte sends up to 3.5 mgd of reuse water to Apopka to reduce the discharge to Little Wekiva River.	Stormwater Reuse	Completed	2018	NA	\$0.00	Not provided - \$0.00
4626	City of Apopka	Orange County	A-15	Orange County Reuse to City	City is receives up to 3 MGD of reclaimed water that is currently going to Orange County RIBs; this helps to reduce ground water withdrawal from city.	WWTF Diversion to Reuse	Completed	2013	NA	\$490,000.00	City of Apopka - \$490,000.00
4627	City of Apopka	Not provided	A-16	Lift Station 9 and 10 Wet Wells	Rehabilitate lift station wet well due to hydrogen sulfide dissolving concrete walls.	Sanitary Sewer and Wastewater Treatment Facility (WWTF) Maintenance	Completed	2009	NA	\$41,945.00	Not provided - \$0.00
4628	City of Apopka	NA	A-17	Manholes (Alabama and 8th St.; Little St. and 9th St.; Park Ave; Charleston Park Subdivision)	Reline manholes with supercoat spray to prevent leaking between bricks.	Sanitary Sewer and Wastewater Treatment Facility (WWTF) Maintenance	Completed	2011	NA	\$28,420.00	City of Apopka - \$28,420.00
4629	City of Apopka	NA	A-18	Victoria Plaza, Forest Ave., 3rd St., Park Ave.	Reline to correct leaking joints.	Sanitary Sewer and Wastewater Treatment Facility (WWTF) Maintenance	Completed	2015	NA	\$200,591.00	City of Apopka - \$200,591.00
4630	City of Apopka	DEP; SJRWMD	A-19	WWTP Expansion and Nutrient Removal	City completed the upgrades to the existing treatment plant for nutrient removal and to expand capacity to 8 mgd. Original credit of 35,357 lbs-TN/yr. Project was captured in the updated loading estimates.	WWTF Nutrient Reduction	Completed	2019	0	\$68,000,000.00	SJRWMD Cost-Share Grant - \$3,000,000.00; DEP SRF - \$63,000,000.00

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4631	City of Apopka	Not provided	A-20	Harry Street Project	A drainage easement located off Harry Street in Apopka has become a dumping ground. We are removing all the garbage, debris, and litter. We are installing a new fence to protect the retention area. We are sodding the hill slope to prevent erosion.	BMP Cleanout	Completed	2018	NA	\$26,000.00	City of Apopka - \$26,000.00
4632	City of Apopka	NA	A-21	MS4 Lake Sampling	Four lakes connected to major outfalls sampled quarterly to monitor yearly fluctuations in nutrients and parameters. Marshall Lake, monitored under TMDL program, is sampled quarterly to monitor nutrient loading and parameters.	Monitoring/Data Collection	Ongoing	NA	NA	\$6,000.00	City of Apopka - \$6,000.00
4633	City of Apopka	Not provided	A-22	Fertilizer Reduction	The City has adopted the Orange County Ordinances. The City's grounds department only fertilizes twice a year instead of quarterly on all City owned and maintained (not recreational nor sports arena) landscapes.	Regulations, Ordinances, and Guidelines	Ongoing	NA	2808	\$0.00	NA - \$0.00
6513	City of Apopka	NA	A-23	Dream Lake Baffle Box	The City installed a nutrient removal baffle box in the north shore of Dream Lake to reduce nutrients from storm water runoff to the lake. This baffle box contains Bold and Gold ECT media.	Baffle Boxes-Second Generation with Media	Completed	2022	213.57	\$230,000.00	City of Apopka - \$230,000.00
6514	City of Apopka	SJRWMD	A-24	Golden Gem Big Pond	The City installed a 300 MG storage pond for holding and future supply of beneficial reuse to reduce ground water withdrawal, this pond includes a one million gallon aquifer recharge zone.	WWTF Diversion to Reuse	Completed	2022	NA	\$0.00	City of Apopka - \$0.00
6515	City of Apopka	SJRWMD	A-25	Golden Gem Little Pond	The City installed a 50 MG storage pond for holding and future supply of reuse to reduce ground water withdrawal, lining both the 50 MG and 300 MG ponds. This include a 1 million gallon aquifer recharge zone around the 50MG pond.	WWTF Diversion to Reuse	Completed	2022	NA	\$2,800,000.00	City of Apopka - \$2,800,000.00
6552	City of Apopka	SJRWMD	A-26	Golden Gem Pump Station	The City is in the design phase for a filtration and repump station to distribute the water from the new storage ponds. This will allow us to supply reclaimed water to the ever going need in the western portion of the service area.	WWTF Diversion to Reuse	Planned	2025	NA	\$4,000,000.00	City of Apopka - \$19,500,000.00

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6531	City of Apopka	SJRWMD	A-27	OnSyte Septic Systems	The City partnered with St Johns and OnSyte septic systems for a pilot program to install 30 nutrient removal septic systems. Nutrients are monitored monthly. Original credit of 240 lbs-TN/yr. Project was captured in the updated loading estimates.	Onsite Sewage Treatment and Disposal System (OSTDS) Enhancement	Completed	2022	0	\$450,000.00	SJRWMD Cost-Share Grant - \$337,500.00; City of Apopka - \$115,500.00
7598	City of Apopka	OnSyte	A-28	OnSyte Phase 2	Installation of 13 OnSyte systems.	OSTDS Conversion to Distributed Wastewater System	Completed	2024	104	\$201,708.00	SJRWMD Cost-Share Grant - \$500,000.00; DEP - \$1,000,000.00
7599	City of Apopka	OnSyte	A-28a	OnSyte Phase 2 B	Installation for 18 systems.	OSTDS Conversion to Distributed Wastewater System	Planned	2025	144	\$279,288.00	DEP - \$1,000,000.00; SJRWMD Cost-Share Grant - \$500,000.00
4661	City of Maitland	NA	M-02	Education and Ordinances	Ordinances for fertilizer, pet waste, landscape, and irrigation. Public education including Florida Yards and Neighborhoods (FYN) and public service announcements (PSAs), websites, and brochures. Full suite of public education and ordinances covered under Orange County.	Regulations, Ordinances, and Guidelines	Ongoing	NA	175	\$0.00	City of Maitland - \$0.00
5525	City of Maitland	NA	M-03	Citywide Sanitary Sewer Inspection Program	Closed circuit television (CCTV) inspections, cleaning, smoke testing, inspections.	Sanitary Sewer Inspections	Ongoing	NA	NA	\$10,000.00	City of Maitland - \$10,000.00
5526	City of Maitland	NA	M-04	Stormwater and Lakes Management Plan	Study to identify stormwater management improvement projects and water quality projects throughout the City.	Study	Completed	2023	NA	\$45,000.00	City of Maitland - \$45,000.00
5527	City of Maitland	NA	M-05	Keller Road Sanitary Sewer Rehabilitation	Sanitary sewer rehabilitation project.	Sanitary Sewer and Wastewater Treatment Facility (WWTF) Maintenance	Planned	2027	NA	\$3,500,000.00	City of Maitland - \$3,500,000.00
5528	City of Maitland	NA	M-06	Sewer System Master Plan Update	Study to identify sewer system improvement projects throughout the City.	Study	Completed	2021	NA	\$70,000.00	City of Maitland - \$70,000.00

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5529	City of Maitland	NA	M-07	Lining of Wastewater Gravity Line	Lining of wastewater gravity lines.	Sanitary Sewer and Wastewater Treatment Facility (WWTF) Maintenance	Ongoing	NA	NA	\$0.00	City of Maitland - \$200,000.00
6366	City of Maitland	NA	M-08	Winfield Stormwater Improvements	Winfield stormwater improvements.	Stormwater System Upgrade	Completed	2022	NA	\$293,765.00	City of Maitland - \$293,765.00
6977	City of Maitland	NA	M-09	Stormwater and Lakes Management Plan	Study to identify stormwater management improvement projects and water quality projects throughout the City.	Study	Planned	2027	NA	\$200,000.00	City of Maitland - \$200,000.00
4662	City of Ocoee	NA	O-01	ABC Fine Wine and Spirits Store # 52	2.96-acre project; proposed surface water management system will retain and recover three inches of runoff from increase in impervious area; sewer area.	Stormwater System Upgrade	Completed	2008	0	\$0.00	Not provided - \$0.00
4663	City of Ocoee	NA	O-02	Arden Park South	98.52-acre project; construct 157 single-family residential subdivision with four dry retention ponds; surface water management system to store and recover pre- vs. post-development runoff volume from 25-year, 96-hour event; sewer area.	On-line Retention BMPs	Completed	2013	0	\$0.00	Not provided - \$0.00
4664	City of Ocoee	NA	O-03	Cambridge Village Subdivision	Cambridge Village is 8.97-acre single-family residential subdivision located southeast of intersection of White Rd. and Clarke Rd. in Ocoee; surface water management system includes 30 lots, associated road, and one dry retention system.	On-line Retention BMPs	Completed	2002	0	\$0.00	Not provided - \$0.00
4665	City of Ocoee	NA	O-04	Forest Trails Subdivision	Three dry retention ponds to serve 51.8-acre single-family residential development.	On-line Retention BMPs	Completed	2004	0	\$0.00	Not provided - \$0.00
4666	City of Ocoee	NA	O-05	Hackney Prairie Park	4.26-acre project served by stormwater treatment retention system; sewer area.	On-line Retention BMPs	Completed	2015	0	\$0.00	Not provided - \$0.00
4667	City of Ocoee	NA	O-06	Ingram Estates Subdivision	11.47-acre residential site, single lots, with stormwater system; two dry retention systems; recharge volume to be recovered within 72 hours; sewer area.	On-line Retention BMPs	Completed	2007	0	\$0.00	Not provided - \$0.00

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4668	City of Ocoee	NA	O-07	Oak Trail Reserve	Construct and operate surface water management system serving 61 single-family lots on 34.57-acre residential development located within Wekiwa River Protection Basin; sewerage area.	Stormwater System Upgrade	Completed	2017	1	\$0.00	Not provided - \$0.00
4669	City of Ocoee	NA	O-08	Ocoee Carwash	1.79-acre car wash facility, Lake Lotta watershed; sewerage area. Original credit of 2 lbs-TN/yr. Project was captured in the updated loading estimates.	OSTDS Phase Out	Completed	2009	0	\$0.00	Not provided - \$0.00
4670	City of Ocoee	NA	O-09	Olympia Planned Unit Development	21.2-acre commercial and public development, including Walgreens store and public library; one wet detention system and one dry retention system constructed.	Stormwater System Upgrade	Completed	2001	1	\$0.00	Not provided - \$0.00
4671	City of Ocoee	NA	O-10	Orchard Park Phase III Subdivision	Orchard Park Phase III 30.7-acre subdivision is west of Lake Addah, in west Orange County in Wekiwa River Basin, within PFA; project consists of construction of single-family residential subdivision and dry retention pond.	On-line Retention BMPs	Completed	2001	0	\$0.00	Not provided - \$0.00
4672	City of Ocoee	NA	O-11	Peach Lake Manor Drainage Improvements	Construct and operate dry retention system (retrofit) of BMPs to serve approximately 60-acre residential subdivision with no conventional stormwater treatment; sewerage area.	On-line Retention BMPs	Completed	2014	33	\$0.00	Not provided - \$0.00
4673	City of Ocoee	NA	O-12	Prairie Lake Reserve	Construct surface water management system to serve 42-acre residential subdivision (townhomes); 3 retention ponds permitted.	On-line Retention BMPs	Completed	2007	0	\$0.00	Not provided - \$0.00
4674	City of Ocoee	NA	O-13	Remington Oaks Phase I and II Subdivision	140-lot single-family 49.5-acre subdivision with two dry retention ponds.	On-line Retention BMPs	Completed	Prior to 2015	NA	\$0.00	Not provided - \$0.00
4675	City of Ocoee	NA	O-14	Sabinal Ct. and Geneva St. Drainage Improvements - Prima Vista Subdivision	Installation of a 2nd-generation baffle box, pipes and end treatments, channel repair; proposed improvements will alleviate flooding and improve water quality in subdivision that has no permitted stormwater management treatment system.	Baffle Boxes- Second Generation	Completed	2011	6	\$76,500.00	City of Ocoee - \$0.00

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<b>ProjID</b>	<b>Lead Entity</b>	<b>Partners</b>	<b>Project Number</b>	<b>Project Name</b>	<b>Project Description</b>	<b>Project Type</b>	<b>Project Status</b>	<b>Estimated Completion Date</b>	<b>TN Reduction (lbs/yr)</b>	<b>Cost Estimate</b>	<b>Funding Amount</b>
4676	City of Ocoee	NA	O-15	Villa Roma	8.92-acre project; construct 52-townhome subdivision to be served by wet detention system; project will provide 100-year compensating storage; sewer area.	Wet Detention Pond	Completed	2011	1	\$0.00	Not provided - \$0.00
4677	City of Ocoee	NA	O-16	Villages of West Oak Subdivision	Construct two dry retention ponds to serve 33-lot, single-family, 5.5-acre subdivision.	On-line Retention BMPs	Completed	2000	0	\$0.00	Not provided - \$0.00
4678	City of Ocoee	NA	O-17	Wellington Place Subdivision	Construct surface water management system to serve 14-acre residential subdivision.	Stormwater System Upgrade	Completed	2003	0	\$0.00	Not provided - \$0.00
4679	City of Ocoee	NA	O-18	West Colonial Property	Construct 6.95-acre commercial development; sewer area.	Stormwater System Upgrade	Planned	TBD	1	\$0.00	Not provided - \$0.00
4680	City of Ocoee	NA	O-19	Street Sweeping	Streets are swept daily; All Debris Collected from Street Sweeping and Pollution Boxes is stock piled and sent to Landfill, length = 82 miles; road length swept = 3,500 miles per year; 600 tons of debris removed annually.	Street Sweeping	Ongoing	NA	90.33	\$0.00	City of Ocoee - \$0.00
4681	City of Ocoee	NA	O-20	Lift Station #7 Rehab and Relocation	Existing lift station at end of life cycle and experiencing operational issues; relocate replacement station north 900 feet, provide new generator set, provide bypass pumping, and increase pump horsepower.	Sanitary Sewer and Wastewater Treatment Facility (WWTF) Maintenance	Completed	2015	TBD	\$1,901,067.00	City of Ocoee - \$0.00
4682	City of Ocoee	NA	O-21	Willows on the Lake	Construct surface water management system to serve 86-unit, single-family, 15.18-acre subdivision and 9.99-acre Publix shopping center.	Stormwater System Upgrade	Completed	2001	1	\$0.00	Not provided - \$0.00
4683	City of Ocoee	NA	O-22	Bluford Ave. and Orlando Ave, Stormwater Improvements Project	Project consists of retrofitting area with no stormwater collection and treatment.	Stormwater System Upgrade	Completed	2016	5	\$1,425,549.00	City of Ocoee - \$0.00
4684	City of Ocoee	NA	O-23	Unity Park- Ocoee Downtown Master Stormwater Park	Project consists of revitalizing the city downtown area of approximately 38 acres with a regional stormwater collection and treatment. City to perform pre and post water quality evaluate impairment to Starke Lake.	Regional Stormwater Treatment	Completed	2022	0.23	\$8,100,000.00	Bond - \$0.00; City of Ocoee - \$0.00
4685	City of Ocoee	NA	O-24	Public Works Complex Stormwater Management System	Retrofitting Public Works Complex with stormwater management system.	Wet Detention Pond	Completed	2016	1	\$147,041.00	City of Ocoee - \$0.00



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4686	City of Ocoee	NA	O-25	White Road Stormwater Improvements	Retrofitting Road with exfiltration system design.	Exfiltration Trench	Completed	2017	1	\$405,960.00	City of Ocoee - \$0.00
4687	City of Ocoee	NA	O-26	Arden Park North Phase 2	310-acre site with construction of seven dry retention ponds. Runoff from the site will be conveyed to the master system for the required treatment volume and attenuation and discharge the same as in the pre-development condition.	On-line Retention BMPs	Completed	2016	NA	\$0.00	Not provided - \$0.00
4688	City of Ocoee	NA	O-27	McCormick Reserve	Project consists of residential roadway, storm sewer system, and one dry retention pond. Runoff from the site will be conveyed to the dry retention pond for the required treatment volume and attenuation and discharge to meet predevelopment conditions.	On-line Retention BMPs	Completed	2016	NA	\$0.00	Not provided - \$0.00
4689	City of Ocoee	NA	O-28	Forest Lake Estates	Ocoee Pines is a proposed single family development that will consist of approximately 278 single-family homes located in the City of Ocoee consisting of expansion to the existing pond previously permitted under Environmental Resource Permit 40-095-70576-6.	Stormwater System Rehabilitation	Completed	2016	NA	\$0.00	Not provided - \$0.00
4690	City of Ocoee	NA	O-29	Spring Lake Reserve	The proposed project is a single-family subdivision, and the system includes 79 single-family lots, roads storm sewer system, and three dry retention ponds (two interconnected). The project is located within Wekiva River Hydrologic Basin.	On-line Retention BMPs	Completed	2016	NA	\$0.00	Not provided - \$0.00
4691	City of Ocoee	NA	O-30	Flewelling Avenue Stormwater Treatment System Project	The proposed modification consists of retrofitting a 113 acre watershed with a second generation baffle box.	Baffle Boxes- Second Generation	Completed	2018	29	\$340,000.00	City of Ocoee - \$0.00
4692	City of Ocoee	NA	O-31	City of Ocoee LDC Chapter 176, Ordinance 2020-016 Fertilizer Management, Grass Clippings and Vegetation Material/Debris and Pet Waste	Fertilizer ordinance, pet waste ordinance, landscape ordinance, irrigation ordinances, FYN, and public education. Covered by Orange County.	Regulations, Ordinances, and Guidelines	Ongoing	NA	1867	\$0.00	NA - \$0.00

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5530	City of Ocoee	NA	O-32	Bluford Avenue Phase 2 Project – Force Main (FM) and Sewer Utilities Project	Construct 16" FM and gravity sewer system to serve downtown area along Bluford Avenue (From Delaware Avenue to Silver Star Road).	Wastewater Service Area Expansion	Completed	2019	NA	\$120,000.00	City of Ocoee - \$0.00
5531	City of Ocoee	NA	O-33	Lake Prima Vista Nutrient Reduction Program	Nutrient reduction study for the Category 4e to serve approximately 84 acres of residential and citrus land use. Receives approximately 425 lbs of TP and 1463 lbs of TN annually from sources. Lake Prima Vista connected to Starke Lake with two drain wells.	Study	Underway	2024	NA	\$2,500,000.00	City of Ocoee - \$0.00
5532	City of Ocoee	NA	O-34	AD Mims Road Baffle Box	Stormwater Retrofit to serve approximately 30 acres of residential landuse discharging untreated stormwater runoff to Spring Lake.	Baffle Boxes-Second Generation	Planned	TBD	10	\$250,000.00	City of Ocoee - \$0.00
5533	City of Ocoee	NA	O-35	E. Oakland Avenue Baffle Box	Stormwater Retrofit to serve approximately 15 acres of City Hall/Lakeshore Center Parking/residential areas discharging untreated stormwater runoff to Starke Lake. Retrofitted with Bold and Gold Media Filter.	Baffle Boxes-Second Generation with Media	Completed	2021	7	\$250,000.00	City of Ocoee - \$0.00
5814	City of Ocoee	NA	O-36	Cumberland Avenue Baffle Box	Stormwater Retrofit to serve approximately 23.8-acres of City Hall/Ocoee Downtown Commercial/Residential areas discharging untreated stormwater runoff to Starke Lake. Retrofitted with Bold and Gold Media Filter.	Baffle Boxes-Second Generation with Media	Completed	2021	16	\$250,000.00	City of Ocoee - \$0.00
6367	City of Ocoee	NA	O-37	Lake Prima Vista Alum and Phoslock Surface and Sediment Treatment	As part of the Lake Prima Vista Nutrient Reduction Program under the 4e DEP Nutrient Reduction Program, City had performed and alum and phoslock treatment.	In Waterbody - Alum Injection System	Completed	2021	NA	\$128,000.00	City of Ocoee - \$0.00
6368	City of Ocoee	NA	O-38	Lake Prima Vista Seepage Collection/Denitrification Project	As part of the Lake Prima Vista Nutrient Reduction Program under the 4e DEP Nutrient Reduction Program, City will be installing a groundwater seepage water collection system/denitrification wall for nutrient reduction to Lake Prima Vista.	Denitrification Walls	Planned	2024	TBD	\$2,500,000.00	City of Ocoee - \$0.00



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6541	City of Ocoee	NA	O-39	Water Conservation Ordinance Chapter 175	Water Conservation practices limiting irrigation frequency, quantity, and scheduling to minimize losses to the atmosphere and as runoff.	Regulations, Ordinances, and Guidelines	Completed	2012	NA	\$0.00	City of Ocoee - \$0.00
6543	City of Ocoee	CEPRA Landscape	O-40	POWR Garden	A demonstration garden open to the community that identifies native and non-native plants which are best suited to Central Florida's climate, can reduce irrigation requirements, and can reduce runoff.	Enhanced Public Education	Completed	2023	NA	\$75,000.00	City of Ocoee - \$75,000.00
6572	City of Ocoee	NA	O-41	WWTF Treatment Process Optimization-Phase 1	Increased DO levels to reduce TN.	WWTF Nutrient Reduction	Completed	2022	1403	\$0.00	City of Ocoee - \$0.00
6542	City of Ocoee	NA	O-42	Water Reclamation Ordinance Chapter 174	Treated effluent of the WWTF is recycled as landscape irrigation.	WWTF Diversion to Reuse	Completed	2012	NA	\$0.00	City of Ocoee - \$0.00
6534	City of Ocoee	Wright-Pierce	O-43	Advanced Wastewater Treatment: Nitrogen Reduction Study	Worked with Wright-Pierce to identify treatment options to meet Wekiva BMAP effluent nitrogen requirement (max 3.0 mg/L).	Study	Completed	2022	NA	\$36,000.00	City of Ocoee - \$36,000.00
6522	City of Ocoee	NA	O-44	Floodplain Ordinance Amendment	Amendments to the City's Floodplain Management Ordinance to adopt higher standards that exceed minimum NFIP requirements for better community flood resiliency.	Regulations, Ordinances, and Guidelines	Completed	2024	NA	\$0.00	City of Ocoee - \$0.00
6521	City of Ocoee	NA	O-45	Sidewalk Chalk Art Contest	A trial of the sidewalk chalk activity is going to take place on March 9th at the City of Ocoee's Spring into Conservation event held at Unity Park to measure the level of engagement before taking it Citywide.	Enhanced Public Education	Planned	TBD	NA	\$750.00	City of Ocoee - \$750.00
6938	City of Ocoee	Orange County Library System (OCLS)	O-49	Stormwater Outreach with OCLS West Oaks Branch	Quarterly events with the OCLS West Oaks Branch to engage the City's youth in interactive activities to learn everyday BMPs to provide water quality protections to community's waterbodies and waterways.	Enhanced Public Education	Ongoing	NA	NA	\$1,114.49	City of Ocoee - \$1,114.49
7063	City of Ocoee	VMG Construction, Inc	O-50	North Cumberland Lift Station #69 Project	Construct a public lift station on N Cumberland Ave which will accept flow from a commercial parcel with stub outs for future sewer service to three	OSTDS Phase Out	Completed	2023	NA	\$236,500.00	City of Ocoee - \$236,500.00

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					residential parcels and one additional commercial parcel.						
7014	City of Ocoee	NA	O-51	Lakewood Avenue FM Pinch Point	Replacement of approximately 100 linear feet (LF) of existing 6" force main north of the Lakewood Ave/Wurst Rd intersection with a 8" force main to accommodate wastewater flows from future development on N Lakewood Ave/Fullers Cross Rd.	Wastewater Service Area Expansion	Completed	2023	NA	\$156,000.00	City of Ocoee - \$156,000.00
7016	City of Ocoee	NA	O-52	Transmission Main from Orange County Inner-connect to New Pump Facility	Construct 12" reclaimed water main from the Orange County Interconnect south on Lauren Beth Ave to the new storage tank at the WWTF to allow reclaimed water from Orange County be brought into the City's reclaimed system.	WWTF Diversion to Reuse	Planned	2026	NA	\$3,300,000.00	ARPA - \$2,300,000.00; Grants - \$1,000,000.00
7011	City of Ocoee	NA	O-53	Floral Street Sewer Project	Construct approximately 1,700-LF of gravity sewer which will extend the gravity sewer system to further serve the downtown area.	Wastewater Service Area Expansion	Completed	2024	NA	\$2,291,000.00	City of Ocoee - \$2,291,000.00
7015	City of Ocoee	NA	O-54	New Reclaimed Storage Tank and Pumping Facility	Construct a new reclaimed water storage tank, reclaimed pump station, and associated infrastructure which will accept supplemental reclaimed water reserve from Orange County to boost system pressure, increase supply.	WWTF Diversion to Reuse	Planned	2026	NA	\$5,365,000.00	Grants - \$1,000,000.00; ARPA - \$4,365,000.00
7118	City of Ocoee	SJRWMD	O-55	Starke Lake Revegetation	Wetland restoration by revegetating the littoral zones of Starke Lake to promote nutrient absorption of aquatic vegetation and to create additional wildlife habitat.	Creating/ Enhancing Living Shoreline	Planned	2026	NA	\$181,555.00	Grants - \$0.00; City of Ocoee - \$0.00
6539	City of Ocoee	NA	O-56	WWTF Electrical Upgrades	Electrical upgrades to increase capacity for future WWTF upgrades.	WWTF Capacity Expansion	Underway	2026	NA	\$4,500,000.00	ARPA - \$4,500,000.00
6525	City of Ocoee	Orange County	O-57	West Orange Industrial Park Drainage Study	Drainage study to serve approximately 128 acres of industrial property in the Lake Lotta basin to reduce flooding and improve water quality.	Study	Underway	2024	NA	\$0.00	City of Ocoee - \$0.00; FEMA HMGP - \$0.00

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7515	City of Ocoee	NA	O-58	Advanced Wastewater Treatment Phase II - Post Anoxic Basin with Aeration Basin (Nitrogen Removal)	Construct a post anoxic basin with two compartments and a re-aeration basin downstream of the existing phase isolation ditches to increase nitrogen removal and comply with the future effluent TN concentration limit of 3 mg/L. Partial credit in ProjID 6572.	WWTF Upgrade	Planned	2038	855	\$20,000,000.00	NA - \$0.00
7524	City of Ocoee	NA	O-59	New Ocoee Wastewater Treatment Facility	Construction of a new WWTF to replace the City's current WWTF. The new WWTF will be Advanced Wastewater Treatment, meet the 3 mg/L TN BMAP effluent requirement, and meet the City's projected growth in wastewater demand. AWT credits listed in ProjID 7518.	WWTF Upgrade	Planned	2038	TBD	\$90,000,000.00	NA - \$0.00
7012	City of Ocoee	NA	O-60	Lakewood Avenue Gravity Sewer Phase I Sewer Expansion	Construct approximately 1,400-LF of gravity sewer on N Lakewood Ave from Security Cir to Laurel Ridge Ave, along with stub outs for future gravity sewer on N Lakewood Ave cross streets to serve existing development.	Wastewater Service Area Expansion	Planned	2030	NA	\$2,800,000.00	City of Ocoee - \$1,400,000.00; EPA Grant - \$1,400,000.00
7520	City of Ocoee	NA	O-61	RAS Station Manifold Re-design	Upgrade the WWTF clarifier RAS system from a single pump to individual pumps, improving control of RAS flow into oxidation ditch headworks and allowing further optimization of the wastewater treatment process (and effluent nutrient reduction).	WWTF Upgrade	Planned	2026	TBD	\$163,000.00	City of Ocoee - \$163,000.00
7377	City of Ocoee	NA	O-62	Lakewood Avenue Gravity Sewer Phase II OSTDS Phase Out	OSTDS phase out for 2 parcels w/ existing OSTDS on N Lakewood Ave from Laurel Ridge Ave to Wurst Rd.	OSTDS Phase Out	Planned	2031	50	\$46,000.00	NA - \$0.00
7378	City of Ocoee	NA	O-62a	Lakewood Avenue Gravity Sewer Phase II Sewer Expansion	Construct approximately 1,800-LF of gravity sewer on N Lakewood Ave from Laurel Ridge Ave to Wurst Rd, along with stub outs for future gravity sewer on N Lakewood Ave cross streets to serve existing development.	Wastewater Service Area Expansion	Planned	2030	NA	\$2,688,000.00	NA - \$0.00
7403	City of Ocoee	NA	O-63	Ocoee Downtown OSTDS Phase Out	OSTDS phase out for 41 parcels w/ existing OSTDS in downtown Ocoee.	OSTDS Phase Out	Planned	2027	4393	\$943,000.00	NA - \$0.00
7522	City of Ocoee	NA	O-64	Ocoee WWTF Sand Filter Addition	The addition of a new Traveling Bridge Sand Filter to the Ocoee WWTF. The 3rd	WWTF Capacity Expansion	Planned	2033	TBD	\$963,000.00	NA - \$0.00

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					filter will increase the filter capacity to 4 MGD with any one filter off-line.						
7419	City of Ocoee	NA	O-65	Bluford Ave Gravity Sewer Phase II OSTDS Phase Out	OSTDS phase out for 17 parcels w/ existing OSTDS on Bluford Ave from E Geneva S to E Delaware St.	OSTDS Phase Out	Planned	2035	292	\$391,000.00	City of Ocoee - \$0.00
7404	City of Ocoee	NA	O-65a	Bluford Ave Gravity Sewer Phase II Sewer Expansion	Construct approximately 1,600-LF of gravity sewer along Bluford Ave from E Geneva St to E Delaware St to serve existing development.	Wastewater Service Area Expansion	Planned	2034	NA	\$0.00	City of Ocoee - \$0.00
7376	City of Ocoee	NA	O-67	Lakewood Avenue Gravity Sewer Phase I OSTDS Phase Out	OSTDS phase out for 9 parcels w/ existing OSTDS on N Lakewood Ave from Security Cir to Laurel Ridge Ave.	OSTDS Phase Out	Planned	2031	856	\$153,000.00	NA - \$0.00
6540	City of Ocoee	NA	O-69	Advanced Wastewater Treatment Phase I - Additional Oxidation Ditch Rotors (Nitrogen Removal)	Replace existing oxidation ditch rotors with two new rotors, gear box, motor, and bearings to improve system redundancy, treatment capacity, and increase nitrogen removal to comply with the future effluent TN concentration limit of 3 mg/L.	WWTF Nutrient Reduction	Planned	2025	TBD	\$746,000.00	ARPA - \$746,000.00
7380	City of Ocoee	NA	O-70	Bluford Ave Gravity Sewer Phase I OSTDS Phase Out	OSTDS phase out for 7 parcels w/ existing OSTDS on Bluford Ave from Ocoee Town Center Blvd to E Geneva St.	OSTDS Phase Out	Planned	2033	424	\$161,000.00	NA - \$0.00
7379	City of Ocoee	NA	O-70a	Bluford Ave Gravity Sewer Phase I Sewer Expansion	Construct approximately 2,600-LF of gravity sewer along Bluford Ave from Ocoee Town Center Blvd to E Geneva St to serve existing development.	Wastewater Service Area Expansion	Planned	2032	NA	\$4,781,000.00	City of Ocoee - \$0.00
4758	City of Orlando	NA	ORL-01	Compliance Inspections of Private Stormwater Systems	Inspect annually all 233 commercial, single, and multifamily stormwater systems in basin for functionality and adherence to design standards with maximum pollutant removal efficiency.	Stormwater System Rehabilitation	Ongoing	NA	NA	\$0.00	City of Orlando - \$0.00
4759	City of Orlando	NA	ORL-02	Stormwater System Inspections	Conduct proactive inspections and perform routine maintenance on 13 ponds and 31 ditches in basin to ensure systems are being maintained at optimal pollutant removal efficiency (and flood prevention).	Stormwater System Rehabilitation	Ongoing	NA	NA	\$0.00	City of Orlando - \$0.00
4760	City of Orlando	Not provided	ORL-03	Two Inlet Baskets Around Lake Daniel	Install (2006) 2 inlet baskets in Lake Daniel Basin. Both baskets are in the surface water portion of the BMAP.	Catch Basin Inserts/Inlet Filter Cleanout	Canceled	NA	NA	\$0.00	City of Orlando - \$0.00

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4761	City of Orlando	Not provided	ORL-04	22 Inlet Baskets Around Lake Orlando	Install (2008) 22 inlet baskets in Lake Orlando Basin. 850 cubic feet per year of material collected.	Catch Basin Inserts/Inlet Filter Cleanout	Ongoing	NA	9	\$7,770.00	City of Orlando - \$0.00
4762	City of Orlando	Not provided	ORL-12	Street Sweeping	Streets are swept every two weeks; 102,813 cubic feet per year of material collected. 2.36% of the total credits are applied to groundwater and 97.3% is applied to surface to reflect the percentage of the city within each.	Street Sweeping	Ongoing	NA	15	\$0.00	City of Orlando - \$0.00
4763	City of Orlando	Not provided	ORL-13a	Little Wekiva River - Preliminary Engineering Evaluation Lake Lawne, Center of Commerce, and Lake Orlando Sites	Nutrient reduction projects in Little Wekiva River watershed, using suggested drainage improvements from CDM report.	Study	Completed	2008	NA	\$49,900.00	City of Orlando - \$0.00
4764	City of Orlando	Not provided	ORL-15	Fairview Shores - North Service Area	Improve sanitary sewer, drainage, and roadway; install new sanitary force main, lift station (#165), and gravity pipes in area with septic tanks to reduce nutrient seepage into ground water table.	Wastewater Service Area Expansion	Completed	2008	NA	\$4,522,401.00	City of Orlando - \$0.00
4765	City of Orlando	Not provided	ORL-20	Lift Station #85 Variable Frequency Drive	Install variable frequency drives that will extend life of pump motors, preventing potential overflows; will also be more energy efficient at future cost savings to city.	Sanitary Sewer and Wastewater Treatment Facility (WWTF) Maintenance	Completed	2014	NA	\$0.00	City of Orlando - \$0.00
4766	City of Orlando	NA	ORL-21	Lift Station #93 Improvements	Relocate and completely rebuild lift station with new, upgraded equipment, including generator not present at previous location.	Sanitary Sewer and Wastewater Treatment Facility (WWTF) Maintenance	Completed	2001	NA	\$767,632.00	City of Orlando - \$0.00
4767	City of Orlando	DEP	ORL-28	Water Conserv II Treatment Improvements	Updated WWTF infrastructure to achieve lower nutrient concentrations. Original credit of 24,994 lbs-TN/yr. Project was captured in the updated loading estimates.	WWTF Nutrient Reduction	Completed	2016	0	\$12,500,000.00	DEP SRF - \$11,700,000.00
4768	City of Orlando	NA	ORL-30	OSTDS Identification, Assessment and Alternatives Development Study	Identify and inventory OSTDS areas within the City service area and Wekiva Overlay District; Develop ranking criteria and cost estimates for retrofit of OSTDS; Prioritize areas for retrofit consideration.	Study	Completed	2018	NA	\$112,000.00	City of Orlando - \$112,000.00

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5535	City of Orlando	NA	ORL-33a	BMP Cleanout	3,974 cubic feet per year of material collected from storm lines and BMP structures. Project is proportioned between surface and springs BMAPs. See ProjID 5534 for additional credits.	BMP Cleanout	Ongoing	NA	1.24	\$0.00	City of Orlando - \$0.00
4769	City of Orlando	NA	ORL-34	Education and Ordinances	Ordinances for fertilizer, pet waste, landscape, and irrigation. Public education including FYN and PSAs, websites, and brochures. Full suite of public education and ordinances implemented.	Regulations, Ordinances, and Guidelines	Ongoing	NA	385	\$0.00	Not provided - \$0.00
7114	City of Orlando	DEP	ORL-40	Rosemont Septic to Sewer Conversion Project	Installing sanitary pipes in area for homeowners and commercial properties to connect from septic to sanitary sewer. (64 residential).	OSTDS Phase Out	Planned	2026	611	\$785,000.00	City of Orlando - \$314,000.00; DEP - \$471,000.00
4819	City of Winter Garden	Not provided	WG-01	Tucker Ranch	City purchased approximately 208 acres of agricultural land to convert to primitive campground/ park. Land use change captured in updated loading estimates.	Land Use Change	Completed	2016	0	\$2,100,000.00	NA - \$0.00
5843	City of Winter Garden	TBD	WG-01	Crest Ave WWTF Capacity Expansion & Process Optimization	Modifications to WWTF (convert to MBR) to increase treatment capacity and meet more stringent effluent objectives (5 mg/L Sus. Solids; 3 mg/L TN; 1 mg/L TP).	WWTF Upgrade	Underway	2028	TBD	\$132,640,000.00	City of Winter Garden - \$0.00; SRF - \$0.00
4820	City of Winter Garden	Not provided	WG-02	Dillard Street Pond Expansion	Project is part of permitting process for new city hall in Winter Garden; modify storm sewer system adjacent to pond to treat previously untreated runoff.	Stormwater System Upgrade	Completed	2009	41	\$0.00	Not provided - \$0.00
4821	City of Winter Garden	Not provided	WG-03	Plant St. Segment 1	Project involves widening Plant St., including blowing out intersection of West Crown Point Rd. in Winter Garden; no stormwater treatment for this section of road prior to widening.	Stormwater System Upgrade	Completed	2016	38	\$0.00	Not provided - \$0.00
4822	City of Winter Garden	Not provided	WG-04	Street Sweeping	Streets are swept weekly; total miles swept = 12,266 miles per year. Catch basins vacuumed quarterly. Total material collected was 1,772,000 lbs. split between sweeping and BMP cleanouts.	Street Sweeping	Ongoing	NA	202	\$0.00	Not provided - \$0.00



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4823	City of Winter Garden	Not provided	WG-05	State Road 50 Utility Relocation	Replace city utilities due to widening of State Road 50; project includes replacement of 5,210 linear feet of 24-inch clay pipe and 2,650 linear feet of 18-inch clay pipe.	Sanitary Sewer and Wastewater Treatment Facility (WWTF) Maintenance	Completed	2012	TBD	\$0.00	Not provided - \$0.00
4824	City of Winter Garden	DEP; SJRWMD	WG-06	Stormwater Capture and Reuse and Recharge	The berming of 2 direct-discharge canals to Lake Apopka and treat the stormwater to reuse standards to be put into the distribution system.	Stormwater Reuse	Completed	2018	TBD	\$3,360,000.00	SJRWMD - \$750,000.00; DEP - \$750,000.00; Winter Garden - \$1,860,000.00
4825	City of Winter Garden	Orange County	WG-07	Education and Ordinances	Ordinances for fertilizer, pet waste, landscape, and irrigation. Public education including FYN and PSAs, websites, and brochures. Full suite of public education and ordinances covered under Orange County.	Regulations, Ordinances, and Guidelines	Ongoing	NA	980	\$0.00	Not provided - \$0.00
5815	FDACS	Agricultural Producers	FDACS-01a	BMP Implementation and Verification - Farm Fertilizer	Enrollment and verification of BMPs by agricultural producers. Acres treated and reductions estimated using FDACS June 2024 Enrollment and NSILT Loading tool (based on FSAID IX) developed by FDACS.	Agricultural BMPs	Ongoing	NA	8,335	\$0.00	FDACS - \$0.00
5816	FDACS	Agricultural Producers	FDACS-02a	BMP Implementation and Verification - Livestock Waste	Enrollment and verification of BMPs by agricultural producers. Acres treated and reductions estimated using FDACS June 2024 Enrollment and NSILT Loading tool (based on FSAID IX) developed by FDACS.	Agricultural BMPs	Ongoing	NA	946	\$0.00	FDACS - \$0.00

## **Appendix C. Planning for Additional Management Strategies**

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Responsible entities must submit a sufficient list of additional projects and management strategies to DEP no later than January 14, 2026, to be compliant with the upcoming BMAP milestone or be subject to further department enforcement.

If any lead entity is unable to submit a sufficient list of eligible management strategies to meet their next 5-year milestone reductions, specific project identification efforts are required to be submitted by January 14, 2026. Any such project identification efforts must define the purpose of and a timeline to identify sufficient projects to meet the upcoming milestone. The project description and estimated completion date for any such project identification effort must be provided and reflect the urgency of defining, funding, and implementing projects to meet the upcoming and future BMAP milestones.

These planning efforts are ineligible for BMAP credit themselves but are necessary to demonstrate that additional eligible management actions will be forthcoming and BMAP compliance will be achieved. Only those entities that provide sufficient project identification efforts will be deemed as possessing a defined compliance schedule. Those entities without an adequate project list nor a defined compliance schedule to meet their upcoming 5-year milestone may be subject to enforcement actions. Examples of project identification efforts include the following:

- Planning and identifying water quality projects and related costs and schedules in specific plans.
  - Feasibility studies (e.g., stormwater feasibility studies or wastewater feasibility studies).
  - Flood mitigation plans with nutrient management components.
  - Basinwide water quality management plans.
  - Nutrient management plans.
- Applying for external project funding.
- Developing interagency/interdepartmental agreements or MOUs for collaboration on nutrient reduction projects that cross jurisdictional or administrative boundaries.
- Updating future growth considerations in local comprehensive plans, land development reviews, and audits of relevant codes and ordinances
- Updating existing remediation plans.
- Monitoring water quality in support of project planning and implementation.
- Researching innovative technologies.



## **Appendix D. Wekiwa Spring and Rock Springs PFA Report**

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During the development of the 2018 Wekiwa Spring and Rock Springs BMAP, the PFA was defined as the area of the basin where the Floridan aquifer is generally most vulnerable to pollutant inputs and where there is a known connectivity between groundwater pathways and an OFS. As required by the Florida Springs and Aquifer Protection Act, DEP defined a PFA which is incorporated by reference into this BMAP. Information on this and other springshed PFAs are available at the following link: <https://floridadep.gov/dear/water-quality-restoration/content/bmap-public-meetings>.

## **Appendix E. OSTDS Remediation Plan**

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Section 373.807, F.S., requires that if, during the development of a BMAP for an OFS, DEP identifies OSTDS as contributors of at least 20% of nonpoint source nitrogen pollution in a PFA or if DEP determines remediation is necessary to achieve the TMDL, the BMAP must include an OSTDS remediation plan. Based on the Wekiwa Spring and Rock Springs NSILT estimates and GIS coverages, OSTDS contribute approximately 52% of the pollutant loading in the BMAP. Irrespective of the percent contribution from OSTDS, DEP has determined that an OSTDS remediation plan is necessary to achieve the TMDLs and to limit the increase in nitrogen loads from future growth.

Permitting for OSTDS is implemented either by DEP, delegated counties, or by County Health Departments under an interagency agreement. To aid in implementation, the DEP Map Direct webpage includes a detailed downloadable springs PFA boundary shapefile for planning purposes. DEP also maintains on its website an interactive map of the PFA and BMAP boundaries; the map can be easily searched for specific street address locations (currently available at <https://floridadep.gov/BMAPs-ARP-OSTDS>).

### **E.1 Plan Elements**

#### ***E.1.1 Installation of New OSTDS***

Beginning July 1, 2023, sections 373.811 and 403.067, F.S., prohibit any new conventional OSTDS serving a lot of one acre or less where central sewer is available. Within this BMAP area, if central sewer is unavailable on lots of one acre or less, then the owner must install a DEP-approved enhanced nutrient-reducing OSTDS that achieves 65% nitrogen reduction, or other wastewater system that achieves 65% reduction.

Installation of new OSTDS is permitted pursuant to Chapter 62-6, F.A.C., and includes not only systems installed on a property where one has not previously been installed, but also systems installed to replace illegal systems, systems installed in addition to existing systems, and other new systems. Permitting requirements with respect to the definition of "new" or "one acre or less" will be followed for this remediation plan. To meet the enhanced nitrogen treatment requirement, the system must be a DEP-approved enhanced nutrient reducing system meeting 65% nitrogen reduction.

#### ***E.1.2 Modification or Repair of Existing OSTDS***

The OSTDS remediation plan must provide loading reductions consistent with achieving the TMDL within 20 years of plan adoption (see subparagraph 373.807(1)(b)8., F.S.). This plan therefore establishes the following remediation policy for existing systems, based on (a) the potential for reducing nitrogen loads by converting existing OSTDS to enhanced nitrogen removing systems or by connecting homes to central sewer, (b) the total amount of nitrogen load that must be reduced to achieve the TMDL, and (c) the relative contribution of nitrogen load from existing OSTDS.

The remediation policy for existing systems in the Wekiwa Spring and Rock Springs BMAP applies to all existing OSTDS within the PFA on lots one acre or less. The remediation policy for existing

systems is effective upon BMAP adoption. Upon the need for any construction permit under chapter 62-6, F.A.C. to repair, modify, or replace an existing OSTDS affected by the remediation policy, a DEP-approved enhanced nutrient reducing system meeting 65 percent nitrogen reduction must be installed unless the OSTDS permit applicant provides documentation that sewer connection to the property is planned and funded, and structures on the lot will be connected.

For existing OSTDS, the owner must connect to sewer within 365 days of written notification by the utility that connection to its sewer line is available. A utility is statutorily required (section 381.00655, F.S.) to provide written notice to existing OSTDS owners regarding the availability of sewer lines for connection. Additionally, existing OSTDS needing repair or modification must connect to available sewer lines within 90 days of notification by DEP.

To facilitate an inventory of noncompliant properties, by February 2, 2026, and every two years thereafter, each utility with sewer lines in the BMAP shall provide DEP a list of properties with existing OSTDS where sewer is available but has not connected. For each identified property, include the date(s) which the utility provided written notice to the owners of the availability of sewer.

#### ***E.1.3 Achieving Necessary Load Reductions***

All conventional OSTDS in areas subject to the remediation policy for existing systems are required to meet enhanced nutrient reducing OSTDS requirements, install other wastewater systems that can achieve at least 65% reduction, or connect to central sewer no later than 20 years after BMAP adoption.

#### ***E.1.4 Other Plan Elements***

Section 373.807, F.S., also requires that the OSTDS remediation plan contain the following elements.

- An evaluation of credible scientific information on the effect of nutrients, particularly forms of nitrogen, on springs and spring systems. (See **Section E.2.**)
- Options for repair, upgrade, replacement, drain field modification, the addition of effective nitrogen-reducing features, connection to a central sewer system, or other action. (See **Section E.3.**)
- A public education plan to provide area residents with reliable, understandable information about OSTDS and springs. (See **Section E.4.**)
- Cost-effective and financially feasible projects necessary to reduce the nutrient impacts from OSTDS. (See **Section 2** and **Appendix B.**)
- A priority ranking for each project for funding contingent on appropriations in the General Appropriations Act. (See **Section 2** and **Appendix B.**)

Section 373.807, F.S., defines an OSTDS as a system that contains a standard subsurface, filled, or mound drain field system; an aerobic treatment unit; a graywater system tank; a laundry

wastewater system tank; a septic tank; a grease interceptor; a pump tank; a solids or effluent pump; a waterless, incinerating, or organic waste–composting toilet; or a sanitary pit privy that is installed or proposed to be installed beyond the building sewer on land of the owner or on other land on which the owner has the legal right to install such a system. The term includes any item placed within, or intended to be used as a part of or in conjunction with, the system. The term does not include package sewage treatment facilities and other treatment works regulated under Chapter 403, F.S.

## **E.2 Collection and Evaluation of Credible Scientific Information**

As discussed in **Section 2**, DEP developed the Wekiwa Spring and Rock Springs NSILT, a planning tool that provides estimates of nitrogen loading to groundwater based on best available scientific data for a particular geographic area. The NSILT results were peer reviewed by SJRWMD and FDACS. Additional technical support information concerning the NSILT can be found in **Appendix F**.

DEP developed calculation methods to estimate nitrogen reductions associated with OSTDS enhancement and replacement projects, WWTF projects, golf course BMPs, other sports turfgrass BMPs, and urban turfgrass BMPs.

Monitoring and research:

- Improve understanding of the ecological responses to nutrient enrichment and reductions.
- Maintain and expand water quality monitoring programs.
- Report annual status and trends.
- Evaluate new and emerging technologies.
- Research and develop advanced septic systems.
- Monthly water sampling at the spring.

Completed projects:

- Florida Onsite Sewage Nitrogen Reduction Strategies Study.
- Long Term Performance and Operational Experience for Non-Proprietary Passive Nitrogen Reducing Onsite Sewage Treatment And Disposal Systems (<https://floridadep.gov/water/onsite-sewage/content/onsite-sewage-research-reports>)

Ongoing projects:

- Quarterly springs water quality monitoring.

- Stream water quality monitoring.
- UFA nutrient modeling.
- Springs initiative modeling.
- Monitoring of in-ground nitrogen reducing biofilters.

Proposed projects:

- Groundwater quality monitoring for BMAP assessment.
- Performance monitoring on advanced OSTDS in Florida.
- Other DEP projects.

### E.3 Remediation Options

As required by Florida law, this OSTDS remediation plan identifies remediation options for existing OSTDS, including repair, upgrade, replacement, drain field modification, the addition of effective nitrogen-reducing features, connection to a central sewer system, or other action. More simply, remediation options can be classified as enhancement or replacement. DEP's Onsite Sewage Program maintains a list of approved nitrogen-reducing systems on its website: <https://floridadep.gov/water/onsite-sewage/content/permitting-enhanced-nutrient-reducing-onsite-sewage-treatment-and>.

The NSILT estimates that OSTDS contribute approximately 52% of the pollutant loading to groundwater in the BMAP. **Table E-1** lists the number of existing OSTDS on lots one acre or less in the PFA and the estimated nitrogen reductions associated with enhancement or connection to sewer. **Figure E-1** shows the areas where OSTDS are located.

**Table E-1. Estimated reduction credits for OSTDS enhancement or sewer**

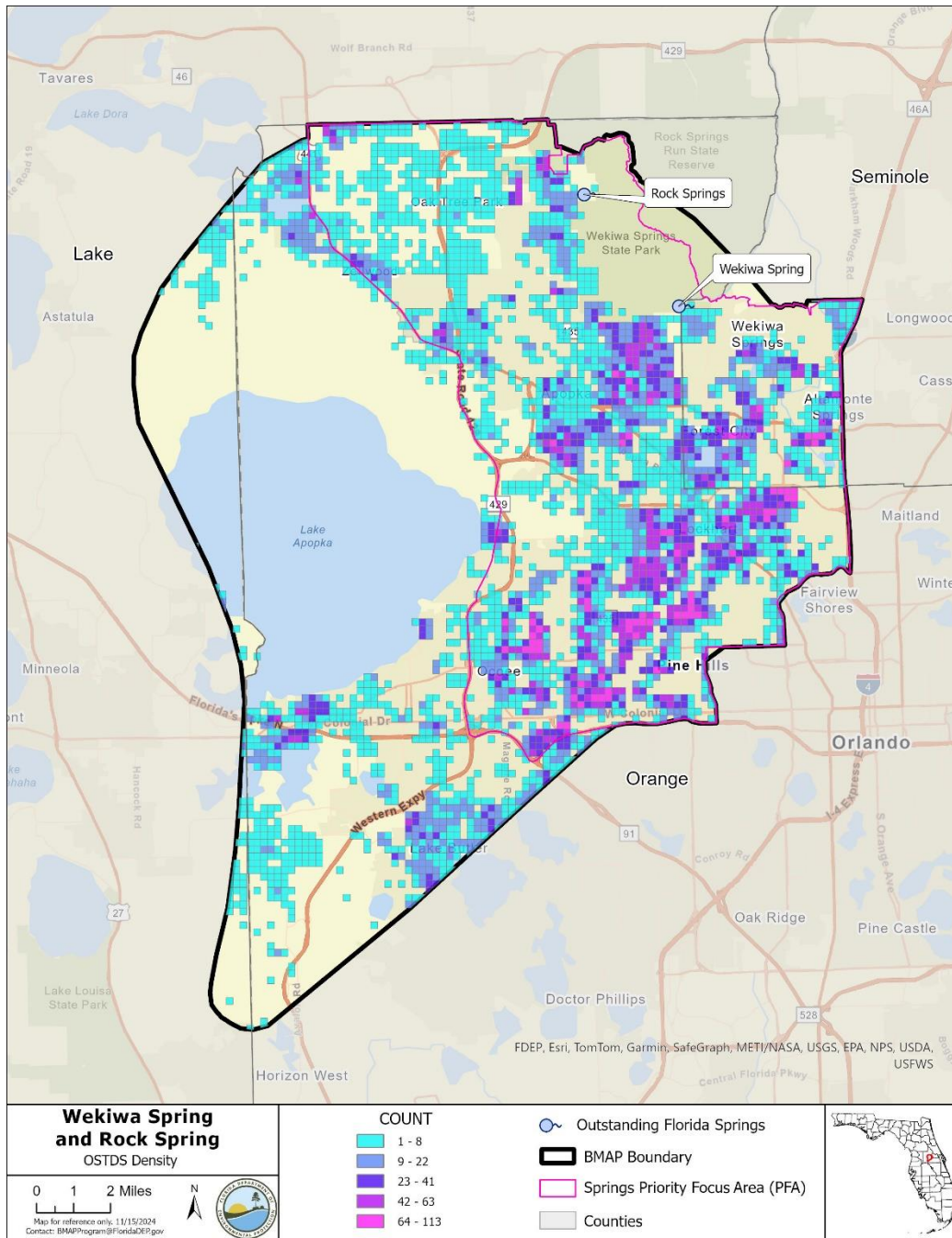
\*Estimated reductions are for either enhancement or sewer per parcel classification. Reductions cannot be combined for the same parcel classification but can be combined between the different classifications. For example, the sewer credit associated with parcels one acre or less in size can be combined with the sewer credit associated with parcels one acre or greater in size.

Recharge Area	OSTDS Parcels One Acre or Less in PFA	Credit for Enhancement (lbs/yr)	Credit for Sewer (lbs/yr)
High	24,645	220,525	418,998
Medium	6,133	30,289	57,550
Low	241	220	418
<b>Totals</b>	<b>31,019</b>	<b>251,035</b>	<b>476,967</b>

Estimated reductions are for either enhancement or sewer per parcel classification. Reductions cannot be combined for the same parcel classification but can be combined between the different classifications.

Nitrogen impacts from new development could also be reduced through prohibiting new

conventional OSTDS on all lot sizes throughout the BMAP area. Local governments can develop programs to help fund the additional costs required to upgrade existing OSTDS to include nutrient reducing features. The funding program will be designed to prioritize OSTDS where it is most economical and efficient to add nutrient reducing features (i.e., systems needing a permit for a repair or modification, within the PFA, and on lots of one acre or less). Local governments can apply for competitive grant funding from DEP programs, which are available at [ProtectingFloridaTogether.com](https://www.floridaprotectingtogether.com).



**Figure E-1. Locations of OSTDS in the PFA in the Wekiwa Spring and Rock Springs BMAP**

#### E.4 Public Education Plan

DEP will develop and disseminate educational material focused on homeowners and guidance for builders and septic system contractors. The materials will identify the need for enhanced nitrogen reducing OSTDS along with the requirements for installing nitrogen reducing technologies under this OSTDS remediation plan. DEP will coordinate with industry groups such as Florida Home Builders Association and Florida Onsite Wastewater Association (FOWA).

DEP's Onsite Sewage Program's website provides information on the following:

- The requirements for nitrogen-reducing systems for springs protection and BMAPs (<https://floridadep.gov/water/onsite-sewage/content/springs-protection-and-basin-management-action-plans-bmaps>).
- Information for septic system owners and buyers (<https://floridadep.gov/water/onsite-sewage/content/information-septic-system-owners-and-buyers>).
- Information for septic tank contractor (<https://floridadep.gov/water/onsite-sewage/content/septic-tank-contractor-registration>).

UF-IFAS has developed a website that includes frequently asked questions, and extensive information for septic system owners and local governments (<https://water.ifas.ufl.edu/septic-systems/your-septic-system/>).



## **Appendix F. Technical Support Information**

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This appendix is being shared as a separate file until the BMAP documents are finalized.

## **Appendix G: Wastewater Facilities**

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DEP has determined that certain WWTFs providing reclaimed water for the purpose of commercial or residential irrigation or that is otherwise being land applied within this BMAP area are causing or contributing to the nutrient impairments being addressed in this BMAP. Based on DEP's determination, the facilities listed below are subject to the nitrogen and phosphorus limits set forth in section 403.086, F.S.

These facilities have 10 years from BMAP adoption to meet the applicable AWT standards. This requirement does not prevent the department from requiring an alternative treatment standard, if the department determines the alternative standard is necessary to achieve the TMDL(s) or applicable water quality criteria.

For facilities that did not have adequate information to complete an evaluation or where a change occurs to the facility's application of reclaimed water after the initial evaluation (e.g., an increase in facility capacity or change in location of reclaimed water application), the department will evaluate the land application of reclaimed water as more information becomes available pursuant to section 403.086, F.S.

**Table G- 1. Wastewater facilities subject to the nitrogen and phosphorus limits set forth in section 403.086, F.S.**

<b>Facility Name</b>	<b>Permit Number</b>
Conserv II Distribution Center	FLA010795/ FLAB07049/ FLA107972/ FLA010814
Altamonte Springs Regional Water Reclamation Facility	FL0033251
Wekiva Hunt Club WWTP	FL0036251
Apopka WRF	FLA010818
City of Ocoee	FLA010815
Northwest Reclamation Facility	FLA010798
Rock Springs MHP WWTF	FLA010871
City of Winter Garden	FL0020109

## Appendix H: Golf Course NMPs

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The fertilizers used to maintain golf courses can be significant sources of nutrients in watersheds that are impaired for nitrogen and/or phosphorous. To achieve the TMDL target(s), all nutrient sources need to reduce their nutrient loading. Similar to other sources, golf courses are required to implement management strategies to mitigate their nutrient loading and be in compliance with the BMAP. Florida BMAPs are adopted by Secretarial Order and therefore legally enforceable by the DEP. Requirements for golf courses located in BMAPs are below.

### 1. Golf Course BMP Certification, Implementation, and Reporting.

- a. In areas with an adopted BMAP, all golf courses must implement the BMPs described in DEP's golf course BMP manual, *Best Management Practices for the Enhancement of Environmental Quality on Florida Golf Courses* (DEP, 2021).
- b. At minimum, the superintendent for each golf course must obtain and maintain certification through the UF-IFAS Florida Golf Courses Best Management Practices Program. It is highly recommended that course managers and landscape maintenance staff also participate in the certification program to ensure proper BMP implementation and understanding of nutrient-related water quality issues and the role of golf courses in water quality restoration and protection. By no later than January 14, 2026, the golf course superintendents must confirm to DEP whether they have completed the certification. Certification must be completed by December 31, 2026. This certification must be renewed every four years.
- c. Beginning in 2026 a nutrient application record (fertilizer, reuse, etc.) must be submitted each year during the BMAP statewide annual reporting process.
- d. Fertilizer rates should be no greater than the UF-IFAS recommendations to help prevent leaching. This includes nutrients from reuse or any other source applied. If a facility uses fertilizer rates greater than those in the BMP manual they are required to conduct water quality monitoring prescribed by DEP or WMD that demonstrates compliance with water quality standards (**Table H-1**).
- e. Example golf course BMPs applicable to protecting water quality are listed below.
  - Use slow release fertilizer to prevent volatilization.
  - Use of lined media in stormwater features.
  - Use of denitrification walls.
  - Use of rain gardens.
  - Use of tree boxes.

- Use of bioswales.

**Table H-1. Nutrient ranges for warm-season turfgrass species**

*Note: For more information refer to the Best Management Practices for the Enhancement of Environmental Quality on Florida Golf Courses (DEP, 2021).*

<b>Nutrient</b>	<b>Bermudagrass (%)</b>	<b>St. Augustinegrass (%)</b>	<b>Seashore Paspalum (%)</b>	<b>Centipedegrass (%)</b>	<b>Zoysia (%)</b>
N	1.95 - 4.63	1.53 - 2.41	2.80 - 3.50	1.5 - 2.9	2.04 - 2.36
P	0.15 - 0.43	0.30 - 0.55	0.30 - 60	0.18 - 0.26	0.19 - 0.22
Potassium (K)	0.43 - 1.28	1.1 - 2.25	2.00 - 4.00	1.12 - 2.50	1.05 - 1.27
Calcium (Ca)	0.15 - 0.63	0.24 - 0.54	0.25 - 1.50	0.50 - 1.15	0.44 - 0.56
Magnesium (Mg)	0.04 - 0.10	0.20 - 0.46	0.25 - 0.60	0.12 - 0.21	0.13 - 0.15
Sulfur (S)	0.07 - 0.02	0.15 - 0.48	0.20 - 0.60	0.20 - 0.38	0.32 - 0.37
Sodium (Na)	0.05 - 0.17	0.00 - 0.17	-	-	-

2. All golf courses located within a BMAP are required to submit a NMP that is designed to, while maintaining even plant growth, prevent nutrient losses to the Floridan aquifer and surrounding surface waters. A draft NMP must be submitted to DEP within one year of BMAP adoption and a final document is due two years after adoption. The NMP must include the following:

- a. A brief description of the goals of the nutrient management plan.  
This should be a paragraph that describes the goals of your NMP. Talk about how you are managing for high quality turf and water quality. Remember your goal is to protect water quality while maintaining the golf course in premium condition.
- b. Identification of areas where nutrient applications will be made including greens, tees, fairways and roughs.  
Discuss the areas of the course where you plan to use fertilizer, and why. Also discuss the areas that do not need or get any fertilizer applications.  
Include a GIS shapefile identifying all of these areas.  
Complete the table(s) detailing your nutrient application practices.

#### Turf Details

<b>Turf Type</b>	<b>Turf Species</b>	<b>Acreage</b>
Tees		
Greens		
Fairways		
Roughs		
<b>Totals</b>		

#### Fertilizer Applications

<b>Month</b>	<b>Turf Type</b>	<b>TN Application Rate (lbs/acre)</b>	<b>TP Application Rate (lbs/acre)</b>	<b>Number of Applications</b>	<b>Total TN Applied (lbs/acre)</b>	<b>Total TP Applied (lbs/acre)</b>
January	Tees					
	Greens					
	Fairways					
	Roughs					
February	Tees					
	Greens					
	Fairways					
	Roughs					
March	Tees					
	Greens					
	Fairways					
	Roughs					
April	Tees					
	Greens					
	Fairways					
	Roughs					
May	Tees					
	Greens					
	Fairways					
	Roughs					
June	Tees					
	Greens					
	Fairways					
	Roughs					
July	Tees					
	Greens					
	Fairways					
	Roughs					
August	Tees					
	Greens					
	Fairways					
	Roughs					
September	Tees					
	Greens					
	Fairways					
	Roughs					
October	Tees					

Month	Turf Type	TN Application Rate (lbs/acre)	TP Application Rate (lbs/acre)	Number of Applications	Total TN Applied (lbs/acre)	Total TP Applied (lbs/acre)
	Greens					
	Fairways					
	Roughs					
November	Tees					
	Greens					
	Fairways					
	Roughs					
December	Tees					
	Greens					
	Fairways					
	Roughs					
<b>Totals</b>						

#### Amount of Reuse/Reclaimed Water Applied

\*Supply reuse/reclaimed water volumes applied, if applicable.

	Reuse/Reclaimed Water Quantity (Gallons)	Monthly Average TN (mg/L)	Monthly Average TP (mg/L)	Quantity of TN Applied (lbs)	Running Total of TN Applied per Acre (lbs/acre)	Quantity of TP Applied (lbs)	Running Total of TP Applied per Acre (lbs/acre)
January							
February							
March							
April							
May							
June							
July							
August							
September							
October							
November							
December							
<b>Totals</b>							

Are any other sources of nutrients (i.e. manure, etc.) applied to the grounds? If so, please detail in a table similar to the reuse and fertilizer tables.

- c. Soil sampling methods and results for each area receiving fertilizer applications. Areas receiving fertilizer applications shall be sampled once every three years. Soil samples

shall be collected and analyzed according to UF-IFAS/DEP recommendations or standard industry practice. Soil samples shall be analyzed, at minimum, for:

1. Nitrogen
2. Phosphorus

Describe existing soil sampling here. Describe what your planned soil sampling schedule looks like. Have you been soil testing for years already? Please describe. If you are just getting started with soil testing the course, you can discuss that. What parts of the course are priority?

If soil samples from areas of similar soil, fertilizer use and management are combined, then describe that process and justify why you feel they are similar enough to combine into a “representative” sample. That’s fine, just describe why.

Keep all soil test results (or copies of them) in this file as part of your nutrient management plan. Please do not send them in to DEP individually. If you’ve been soil testing for years, remember to add copies of all those past results to your NMP file.

d. Water quality sampling methods and results. Water quality sampling and analysis should be conducted in accordance with DEP’s Standard Operating Procedures. Water quality samples shall be analyzed, at minimum, for:

1. Nitrogen
2. Phosphorus.

Describe your existing water quality sampling here. Describe what your planned water quality sampling schedule looks like. Have you been sampling for years already? If you are just getting started with soil testing the course, you can discuss that. What parts of the course are priority?

Keep all water quality test results (or copies of them) in this file as part of your nutrient management plan. Please do not send them in to DEP individually. If you’ve been testing for years, remember to add copies of all those past results to your NMP file.

e. Tissue sampling methods and results. Tissue samples shall be collected and analyzed according to UF-IFAS/DEP recommendations or standard industry practice.

Describe existing tissue sampling plan here. Keep all test results (or copies of them) in this file as part of your nutrient management plan. Please do not send them in to DEP individually. If you’ve been testing for years, remember to add copies of all those past results to your NMP file.

f. Soil, tissue and water quality sample results shall be maintained for a minimum of 5 years. Please provide records.

When developing new (or expanding) golf courses, pre- and pos- monitoring should be implemented in accordance with UF-IFAS/DEP recommendations.

## **Appendix I. Agricultural Enrollment and Reductions**

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FDACS provided the information for this appendix for each BMAP. The information in this appendix does not represent DEP's position.

### **Agricultural Landowner Requirements**

Section 403.067, F.S., requires agricultural producers and landowners located within BMAP areas to either enroll in the FDACS Best Management Practices (BMP) Program and properly implement BMPs applicable to their property and operation or to conduct water quality monitoring activities as required by Rule Chapter 62-307, F.A.C. Producers or agricultural landowners who are enrolled in the FDACS BMP Program and are properly implementing the applicable BMPs identified on the BMP Checklist, or who are in compliance with the Equivalent Program requirements of Rule Chapter 5M-1, F.A.C., are entitled to a presumption of compliance with state water quality standards per section 403.067(7)(c)3., F.S.

### **FDACS Office of Agricultural Water Policy (OAWP) BMP Program**

#### *Best Management Practices (BMPs) Definition*

For the purposes of the OAWP BMP Program, the term "best management practice" means a practice or combination of practices determined based on research, field-testing, and expert review, to be the most effective and practicable on-location means, including economic and technological considerations, for improving water quality in agricultural discharges. Section 403.067, F.S., requires that BMPs reflect a balance between water quality improvements and agricultural productivity. FDACS works closely with the FDEP, water management districts (WMDs), industry experts, and academic institutions to understand the environmental and agronomic effects addressed by BMPs.

Section 403.067, F.S., authorizes and directs FDACS to develop and adopt by rule BMPs that will help Florida's agricultural industry achieve the pollution reductions allocated in BMAPs. To date, FDACS OAWP has adopted 11 commodity specific BMP manuals by rule, covering cattle, citrus, equine, dairy, nurseries, poultry, sod, small farms and specialty livestock, specialty fruit and nut, vegetable and agronomic crops, and wildlife operations. All OAWP BMP manuals are periodically revised, updated, and subsequently reviewed and preliminarily verified by DEP before re-adoption. BMPs serve as part of a multidisciplinary approach to water resource restoration and protection that includes public/private partnerships, landowner agreements and regional treatment technologies, which together form the comprehensive strategy needed to meet the goals established in BMAPs.

#### *Enrolling in a FDACS BMP Program*

To initially enroll in the FDACS BMP Program, agricultural landowners and producers must meet with an FDACS representative on site to determine the appropriate practices that are applicable to their operation(s) and to document the BMPs on the Notice of Intent (NOI) and BMP Checklist. FDACS representatives consider site-specific factors when determining the applicability of BMPs



including commodity type, topography, geology, location of production, soil type, field size, and type and sensitivity of the ecological resources in the surrounding areas. Producers collaborate with the FDACS representative to complete an NOI to implement the BMPs and the BMP Checklist from the applicable BMP manual.

Once the NOI and Checklist are completed, signed, and submitted to OAWP, the producer is formally enrolled in the BMP Program. Because many agricultural operations are diverse and are engaged in the production of multiple commodities, a landowner may sign multiple NOIs for a single parcel. Producers must properly implement all applicable BMPs as soon as practicable, but no later than 18 months after completion and execution of the NOI and associated BMP Checklist.

### *Enrollment Prioritization*

To address the greatest resource concerns, OAWP utilizes a phased approach based on commodity type, irrigation, and agricultural acreages, while ensuring that all entities identified as agriculture will be notified. Enrollment efforts have previously focused on enrolling parcels that are most impactful to water quality including parcels containing many agricultural acres, irrigated acres, or more intense agricultural land uses.

### *Implementation Verification*

Section 403.067, F.S., requires FDACS to conduct an Implementation Verification (IV) site visit at least every two years to ensure that agricultural landowners and producers are properly implementing the applicable BMPs identified in the BMP Checklist. An IV site visit includes: review and collection of nutrient application records that producers must maintain to demonstrate compliance with the BMP Program; verification that all other applicable BMPs are being properly implemented; verification that any cost shared practices are being properly implemented; and identification of potential cost share practices, projects or other applicable BMPs not identified during enrollment. During the IV site visit, FDACS representatives also identify opportunities for achieving greater nutrient, irrigation, or water resource management efficiencies, including opportunities for water conservation. Procedures used to verify the implementation of agricultural BMPs are outlined in Rule 5M-1.008, F.A.C.

### *Nutrient Application Records*

Enrolled landowners and producers are required to keep records on the total pounds of nitrogen (N) and phosphorus (P) fertilizer from all sources that are applied to their operations to comply with BMP program requirements, including AA bio-solids. Nutrient records from Class A or B biosolids applied in accordance with Chapter 62-640, F.A.C. are collected through the DEP permitting process as described in 5M-1.008(5). FDACS will collect information pertaining to these records for a two-year period identified when an IV site visit is scheduled. OAWP adopted a Nutrient Application Record Form (NARF) (FDACS-04005, rev. 06/24, incorporated in 5M-1.008(4), F.A.C.), to help simplify the record keeping requirement. The form is available under Program Resources at <https://www.fdacs.gov/Agriculture-Industry/Water/Agricultural-Best->

Management-Practices. As these records relate to processes or methods of production, costs of production, profits, other financial information, fertilizer application information collected during an IV site visit is considered confidential and may be exempt from public records under chapters 812 and 815, Florida Statutes (F.S.), and Section 403.067, F.S. In accordance with subsection 403.067(7)(c)5., F.S., FDACS is required to provide DEP the nutrient application records.

### *Compliance Enforcement*

If multiple efforts to contact agricultural landowners and producers within BMAPs about enrollment in the BMP Program are unsuccessful or if the landowner or producer chooses not to enroll in the BMP Program FDACS refers them to DEP for enforcement action per Section 403.067(7)(b), F.S.

If a producer is enrolled in the FDACS BMP program and the producer chooses not to properly implement the applicable BMPs, FDACS representatives provide the landowner or producer with a list of corrective measures and the timeframes within which they must be implemented. If a landowner or producer does not cooperate with FDACS to identify or implement corrective or remedial measures, or refuses an IV site visit, FDACS refers them to DEP for enforcement action after attempts at corrective and remedial action are exhausted. Chapter 5M-1, F.A.C. outlines the process to ensure compliance with the BMP Program requirements.

### *Equivalent Programs*

Enrollees operating under one of the Equivalent Programs listed in Rule 5M-1.001(7), F.A.C., are required to complete an NOI and meet the other requirements for Equivalent Programs specified in Rule Chapter 5M-1, F.A.C. Compliance with BMPs on the area(s) of the NOI property subject to the Equivalent Program instrument is demonstrated by fulfilling the requirements of Rule 5M-1.008(8), F.A.C. An Enrollee under an Equivalent Program listed in Rule 5M-1.001(7)(a)-(b), F.A.C., that is not required to complete a BMP Checklist is not subject to IV site visits. For Enrollees under an Equivalent Program listed in Rule 5M-1.001(7)(a)-(b), F.A.C., implementation verification shall be undertaken by the agency that issued the permit pursuant to its statutory and/or rule authority.

## **Other FDACS BMP Programs**

FDACS implements other regulatory programs that help minimize nonpoint source pollution from agricultural activities.

### *Aquaculture*

The FDACS Division of Aquaculture develops and enforces regulations governing the commercial aquaculture industry in Florida. Chapter 597, F.S., Florida Aquaculture Policy Act, requires Floridians who engage in commercial aquaculture to annually acquire an Aquaculture Certificate of Registration and implement all applicable Aquaculture Best Management Practices listed in Rule Chapter 5L-3.004, F.A.C. Facilities with certain production and discharge rates also require an NPDES permit from DEP. The Aquaculture BMPs were last updated by rule in

November 2023.

FDACS Division of Aquaculture conducts annual site visits at certified facilities to confirm compliance with BMPs. These include management practices in areas of construction, containment, shrimp culture, sturgeon culture, shellfish culture, live rock culture, aquatic plants, including fertilizer application, and health management. For more information about FDACS Division of Aquaculture and Aquaculture BMPs go to <https://www.fdacs.gov/Divisions-Offices/Aquaculture>.

Within the Wekiwa Spring and Rock Springs BMAP, there are 5 aquaculture facilities under certification with the FDACS Division of Aquaculture as of November 2024. As with agricultural land use in Florida, aquaculture facilities are frequently in and out of production. The facilities being provided may no longer be in operation and/or there may be new companies in different parts of the basin by the next BMAP iteration.

### *Forestry*

The FDACS Florida Forest Service (FFS) develops, implements (through education and training), and monitors Silviculture BMPs in Florida. Silviculture BMPs are applicable to bona-fide ongoing silviculture operations and are not intended for use during tree removal or land clearing operations that are associated with a land-use change to a non-forestry objective. The FFS Silviculture BMP Manual is adopted under Chapter 5I-6.002 F.A.C. and was last updated in 2008. FFS is currently in the process of updating the manual with guidance from the FDACS Silviculture BMP Technical Advisory Council. The current manual is composed of fourteen BMP categories covering many aspects of silviculture operations including timber harvesting, site preparation, forest roads, stream and wetland crossings, and forest fertilization. The primary objectives of Silviculture BMPs are to minimize the risks to Florida's water resources from silviculture-related sources of nonpoint source pollution and maintain overall ecosystem integrity. Section 403.067, F.S., provides silviculture practitioners implementing Silviculture BMPs a presumption of compliance with state water quality standards for the pollutants addressed by the BMPs.

The FFS Silviculture BMP implementation monitoring program was initiated in 1981 and follows the criteria which have been established for state forest agencies in the southeastern United States by the Southern Group of State Foresters. Monitoring surveys are conducted biennially on a random sample of recently conducted silviculture operations throughout Florida with the goal of determining the level of implementation and compliance with Silviculture BMPs. For the period of record (1981 to 2023), Florida's statewide Silviculture BMP compliance rates range from 84% (1985) to 99.7% (2019) and have shown an overall average compliance rate above 98% since 2005. For more information about Silviculture BMPs and to download a copy of the latest FFS Silviculture BMP Implementation Survey Report go to <https://www.fdacs.gov/bmps>.

## **Agricultural Land Use**

### *Agricultural Land Use in BMAPs*

Land use data are helpful as a starting point for estimating agricultural acreage, determining agricultural nonpoint source loads, and developing strategies to reduce those loads in a BMAP area, but there are inherent limitations in the available data. Agriculture acreages fluctuate when volatile economic markets for certain agricultural commodities provide incentive for crops to change at a fast pace, properties are sold, leases are terminated, production areas decrease, or production ceases, among other reasons. Florida's recent population growth has also resulted in accelerated land use changes statewide, some of which include transitioning agricultural or fallow agricultural lands to developed land uses. The dynamic nature of Florida's agricultural industry creates challenges with comparing agricultural acres from year to year.

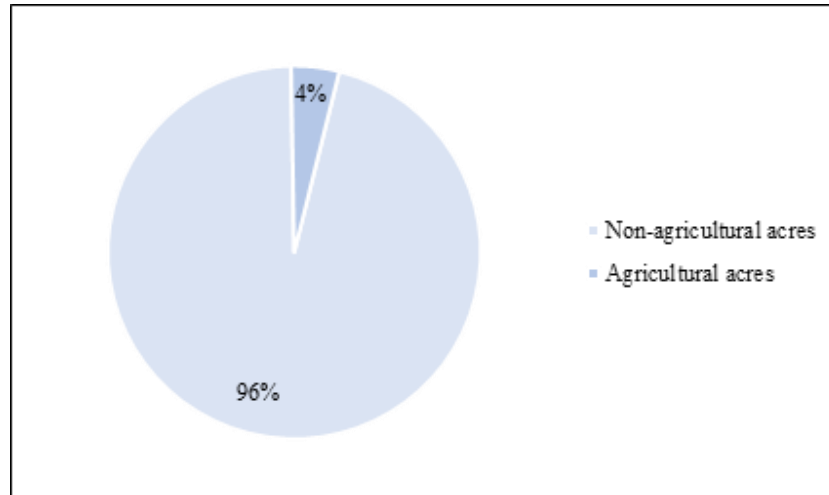
When developing a BMAP, agricultural nonpoint source loading is estimated using a broad methodology based on statewide land use data. Oftentimes, this results in properties being designated as agricultural nonpoint pollution sources and creates an obligation for these properties to enroll in the FDACS BMP Program when they may be better addressed under other programs more applicable to the practices occurring on those properties. Examples of these properties include: rural residential/homesteads, ranchettes, or single-family homes with accessory structures for livestock or groves that serve the needs of those living on the property. Continued identification of these properties as agricultural nonpoint sources limits the ability to reliably direct programmatic resources to meet water quality restoration goals.

FDACS uses the parcel-level polygon agricultural lands (ALG) data that is part of the Florida Statewide Agricultural Irrigation Demand (FSAID) Geodatabase to estimate agricultural acreages statewide. FSAID provides acreages and specific crop types of irrigated and non-irrigated agricultural lands statewide. FSAID is updated annually based on water management district land use data, county property appraiser data, OAWP BMP enrollment data, U.S. Department of Agriculture data for agriculture, such as the Cropland Data Layer and Census of Agriculture, FDACS Division of Plant Industry citrus data, as well as field verification performed by the U.S. Geological Survey, water management districts, and OAWP. As the FSAID is detailed and updated on an annual basis, it provides a reliable characterization of agricultural land uses that accounts for the fast-growing population and resultant land use changes taking place statewide. The FSAID also provides FDACS a clearer picture of agriculture's impact on the landscape and consistent method to better track, direct, and assess BMP implementation, cost share projects, and regional projects.

**Table I-1** and **Figure I-1** show the percentage of agricultural land use within the Wekiwa Spring and Rock Springs BMAP, determined by comparing the FSAID 11 ALG and total acreage of the BMAP boundary. Understanding what proportion of a BMAP is comprised of agriculture provides insight as to the potential contribution of agricultural nonpoint sources.

**Table I-1. Agricultural land use in the Wekiwa Spring and Rock Springs BMAP**

Non-agricultural acres	175,451
Agricultural acres	7,610



**Figure I-1. Agricultural acres compared to non-agricultural acres in the BMAP area**

## FDACS BMP Program Metrics

### *Enrollment Delineation and BMAP Metrics*

BMP enrollments are delineated in GIS using county property appraiser parcels. In terms of NOIs, enrolled acreage fluctuates when parcels are sold, when leases end or change hands, or when production areas downsize or production ceases, among other reasons. Nonproduction areas such as forest, roads, urban structures, and water features are often included within the parcel boundaries. Conversely, agricultural lands in the FSAID ALG only include areas identified as agriculture. To estimate the agricultural acres enrolled in the BMP program, OAWP overlays the FSAID ALG and BMP enrollment data within GIS to calculate the acres of agricultural land in an enrolled parcel.

### *Summary Tables*

**Table I-2. Agricultural lands enrolled in the Wekiwa Spring and Rock Springs BMAP area by BMP Program Commodity**

Commodity	Agricultural Acres Enrolled
Citrus	265
Cow/Calf	450
Equine	49
Fruit/Nut	195
Multiple Commodities	886
Nursery	1,214
Row/Field Crop	551
Sod	364
<b>Total</b>	<b>3,974 (52%)</b>

As of July 2024, 52% of the agricultural acres in the Wekiwa BMAP area are enrolled in FDACS' BMP program. **Table I-2** shows the acreages enrolled in the BMP Program by commodity. It is important to note that producers often undertake the production of multiple commodities on their operations, resulting in the requirement to implement the applicable BMPs from more than one

BMP manual. When this occurs, the acres enrolled under more than one BMP manual are classified as “multiple commodity” and not included in the individual commodity totals to prevent duplication.



Enrollment Map

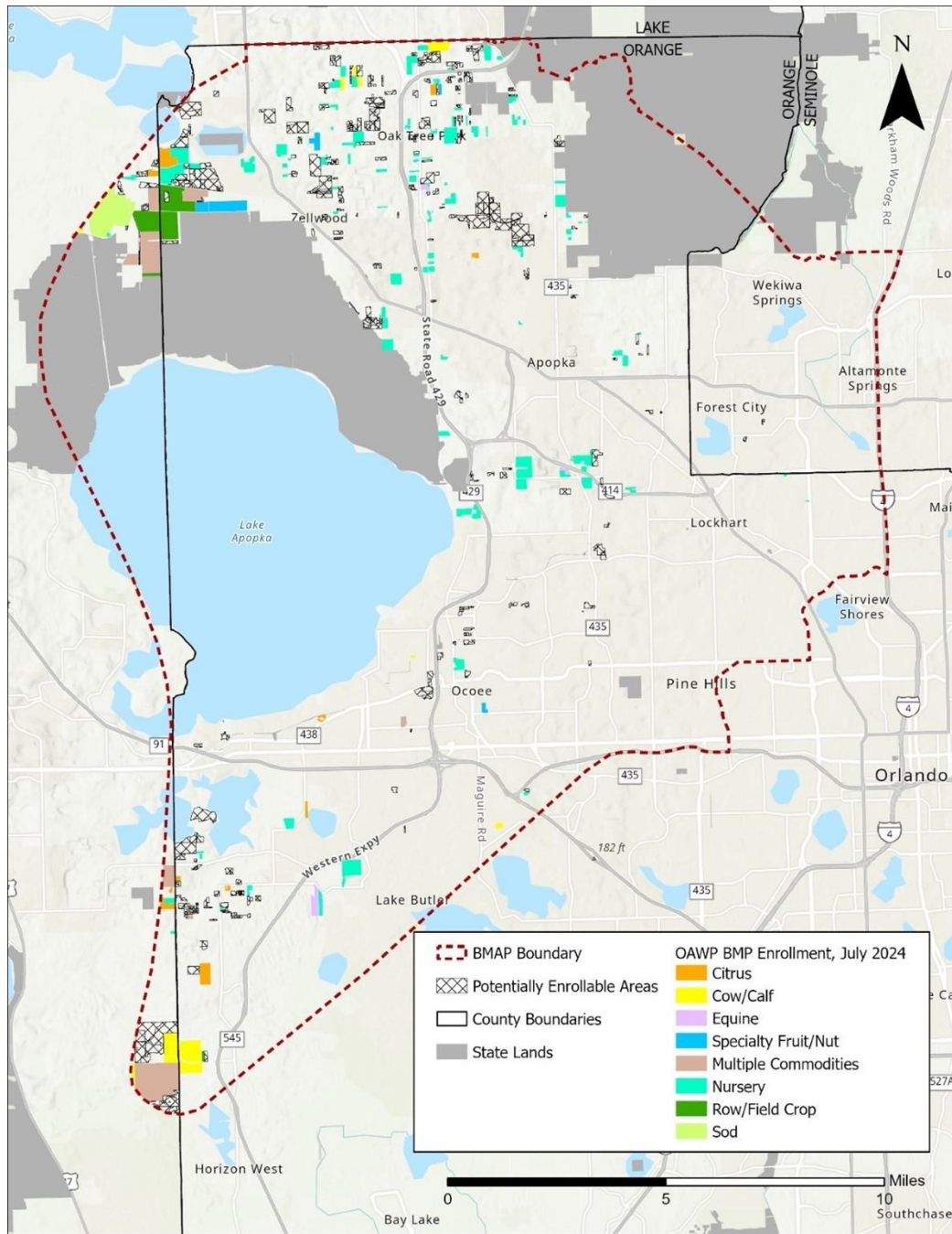


Figure I-2. Agricultural enrollment in the Wekiwa Spring and Rock Springs BMAP

### Unenrolled Agricultural Lands

Oftentimes, there are lands initially identified as agriculture which, upon closer evaluation, raise questions as to whether there is agricultural activity and whether it is enrollable within the purview of OAWP. FDACS characterizes lands classified as agriculture in the FSAID ALG, but not currently enrolled in the FDACS BMP Program using property appraiser data such as parcel owner information, agricultural tax valuation for exemption purposes, other parcel land use details to determine whether the remaining lands are potentially enrollable. More information about the “Unenrolled agricultural lands” characterization analyses is available in ***FDACS Annual Status of Implementation of BMPs Report***.

The assessment of unenrolled agricultural lands at a more granular scale provides an indication of which areas are more likely (or unlikely) to have enrollable agricultural activities occurring on them. It also provides an estimate of the number of parcels and the associated agricultural acres deemed to be enrollable. The number of parcels is a useful proxy for the level of resource dedication needed to enroll the associated agricultural acres and where best to focus finite resources and staffing needs. It is often the case that much of the potentially enrollable acreage is encompassed within many smaller parcels which may require additional resources to enroll and require further evaluation, such as those that have agricultural activity intended solely for personal use ancillary to a residence, those that do not have an agricultural land use per the property appraiser, as well as parcels where there is no current activity to enroll.

**Table I-3** shows the breakdown of agricultural lands within the Wekiwa Spring and Rock Springs BMAP based on the FSAID 11 and the results of the FDACS unenrolled agricultural lands characterization.

**Table I-3. Agricultural lands in Wekiwa Spring and Rock Springs BMAP**

\* Enrollment information current as of July 2024.

Crediting Location	Agricultural Acres	Unenrolled - Unlikely Enrollable Acres	Agricultural Acres - Adjusted	Agricultural Acres Enrolled*
BMAP Wide	16,666	9,056	7,610	3,975

### Potentially Enrollable Lands

There are 7,610 acres of potentially enrollable lands within the Wekiwa Spring and Rock Springs BMAP based on the assessment of unenrolled agricultural lands performed by FDACS. **Table I-4** shows the potentially enrollable acreages by crop type. **Figure I-3** shows the count of potentially enrollable parcels based on size classifications used by FDACS.

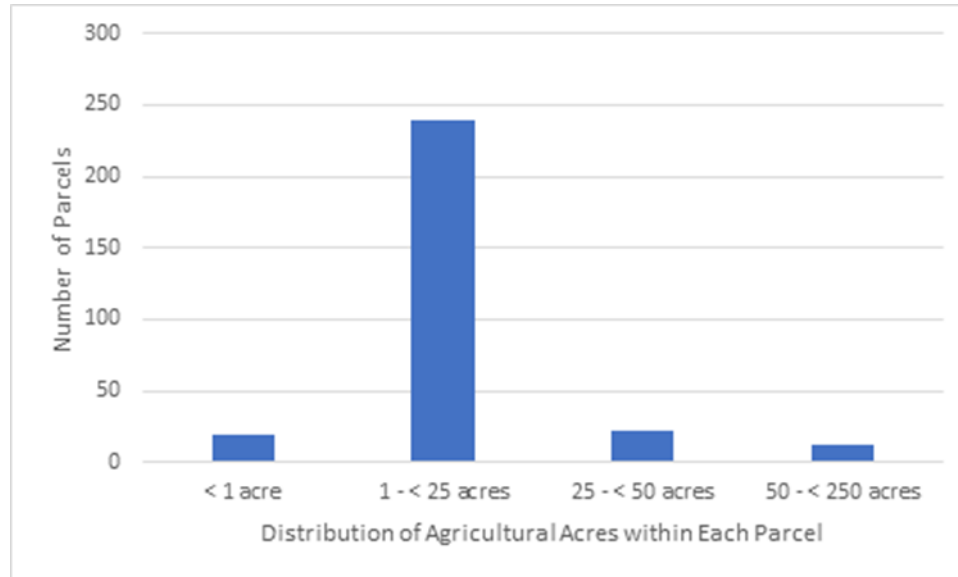
**Table I-4. Potentially enrollable acres by crop type**

Crop Type	Acres
Citrus	164
Crops	23
Fallow	1,141



Crop Type	Acres
Grazing Land	1,949
Livestock	96
Sod	6
Nursery	214
Open Lands	42
<b>Total</b>	<b>3,635</b>

**Figure I-3. Count of potentially enrollable parcels by size class**



## FDACS Cost Share

Enrollment in and proper implementation of BMPs makes a producer eligible for cost share for certain BMPs, other practices, and projects. The availability of cost share funds depends on annual appropriations by the Florida Legislature, and therefore, the amount available can vary each year. Cost share applications may be submitted once a producer has enrolled in the BMP Program and has been assigned an NOI number. Cost share practices are categorized as nutrient management, irrigation management, or water resource protection. BMPs, other practices, and projects eligible for cost share funding may include precision agriculture technologies, variable rate irrigation methods, water control structures, and tailwater recovery systems. OAWP seeks to leverage its cost share funding with other cost share programs offered by FDACS and other state and federal agencies. The United States Department of Agriculture NRCS offers funding through its Environmental Quality Incentives Program, and certain WMDs have agricultural cost share programs. Applicants are encouraged to use OAWP cost share in conjunction with other available conservation programs although funding cannot be duplicative.

*Cost share project types and estimated nutrient reduction efficiencies*

**Table I-5** identifies agricultural technologies eligible for funding through cost-share assistance

and the associated nutrient reductions<sup>1</sup>. The nutrient reductions were used to develop a methodology to estimate nutrient reductions for NOIs that have received cost-share funding<sup>2</sup>. The NOI boundary, based on property appraiser parcel data, was considered the area treated by the cost-shared agricultural technology or project. For parcels with more than one cost-share project, OAWP identified the order of treatment to determine the reductions for the multiple projects based on each cost-shared agricultural technology. Estimated nutrient reductions from FDACS cost share in the Wekiwa Spring and Rock Springs BMAP are shown in **Table I-6**.

**Table I-5. Cost share project types and estimated nutrient reduction efficiencies**

<b>Project Types</b>	<b>BMP Category</b>	<b>Mechanism</b>	<b>N Impact</b>
Nutrient Management Plan	Precision Nitrogen Management	N application reduction	15%
Plastic Mulch Layer - Drip Tape	Precision Nitrogen Management	N leaching reduction	18%
Controlled Release Fertilizer	Precision Nitrogen Management	N leaching reduction	20%
Applicator (Hoop Sprayer)	Precision Nitrogen Management	N application reduction	20%
Applicator (Liquid)	Precision Nitrogen Management	N application reduction	15%
Spreader (Dry Variable)	Precision Nitrogen Management	N application reduction	15%
Applicator (Dry Banding)	Precision Nitrogen Management	N application reduction	25%
Cover Crops	Tillage, Cover Crops and Soil Health BMPs	N leaching reduction	30%
Vertical Till	Tillage, Cover Crops and Soil Health BMPs	N leaching reduction	6%
Flail Mower	Tillage, Cover Crops and Soil Health BMPs	N application reduction	8%
Integrated Crop-Livestock Rotations	Livestock BMPS	N leaching reduction	50%
Rhizoma Peanut Mix Pasture System	Livestock BMPS	N application reduction	31%
Fencing	Livestock BMPS	N leaching reduction	20%
Livestock Water Exclusion	Livestock BMPS	N runoff reduction	33%
Alternative Water Supply - Livestock	Livestock BMPS	N runoff reduction	33%
Free Stall Barn	Livestock BMPS	N leaching reduction	30%
Culvert/Riser	Drainage and Erosion Reduction BMPs	N runoff reduction	16%
Water Control Structures or Stormwater Improvement	Drainage and Erosion Reduction BMPs	N runoff reduction	17%
Tailwater Recovery Ponds	Drainage and Erosion Reduction BMPs	N runoff reduction	42%
Storage – Compost	Storage	N leaching reduction	26%

<sup>1</sup> FDACS, 2024. Nitrogen Benefits of Agricultural Best Management Practices for Florida: Summary of Findings. Florida Department of Agriculture and Consumer Services (FDACS) Office of Agricultural Water Policy. In collaboration with The Balmoral Group.

<sup>2</sup> FDACS, 2024. Nitrogen Reductions BMP Analysis: Results and Process Description. Florida Department of Agriculture and Consumer Services (FDACS) Office of Agricultural Water Policy. In collaboration with The Balmoral Group.

Project Types	BMP Category	Mechanism	N Impact
Storage – Potting Soil	Storage	N leaching reduction	23%
Rotation – mobile corral	Livestock BMPS	N leaching reduction	20%
Rotation – portable feeder/wagon	Livestock BMPS	N leaching reduction	20%

**Table I-6. Nutrient reductions from FDACS cost share**

BMP Category	Estimated TN Reductions to Groundwater
Drainage and Erosion Reduction BMPs	0
Irrigation	1,129
Precision Nitrogen Management	1,079
Storage	1
Total	2,210

## Future Efforts

### *Outreach*

To address resource concerns, FDACS continues enhancing coordination with producers, agencies, and stakeholders to increase enrollment in the BMP program. OAWP is sending correspondence to agricultural landowners within BMAPs that are not currently enrolled in the BMP program to increase enrollment rates and verify land uses where additional focus may be required to achieve resource protection. This effort is utilizing a phased approach and targeting priority land uses, and then evaluating the amount of agricultural acreage for the remaining unenrolled lands, while ensuring that all entities identified as agriculture will be notified. Additionally, OAWP continues to coordinate with industry groups and outreach partners to educate and inform agricultural producers about the BMP program.

### *Legacy Loads*

Legacy loading can present an additional challenge to measuring progress in many areas of Florida with adopted BMAPs. Based on research, initial verification by DEP, and long-term trends in water quality in the BMAP area, it is expected that current efforts, such as BMP implementation, will continue to provide improvements in overall water quality despite the impacts from legacy loads.

While the implementation of BMPs will improve the water quality in the basin, it is not reasonable to assume that BMP implementation alone can overcome the issues of legacy loads, conversion to more urban environments, and the effects of intense weather events. BMP implementation is one of several complex and integrated components in managing the water resources of a watershed.

Collaboration between DEP, FDACS, the water management districts, and other state agencies, as well as local governments, federal partners, and agricultural producers, is critical in identifying

projects and programs, as well as locating funding opportunities to achieve allocations provided for under this BMAP. To improve water quality while retaining the benefits that agricultural production provides to local communities, wildlife enhancement, and the preservation of natural areas requires a commitment from all stakeholders to implementing protective measures in a way that maintains the viability of agricultural operations.

## Appendix J. Private Facilities with BMAP Responsibilities

The tables below list privately owned and operated facilities that have been identified as contributing sources of nitrogen loading to the groundwater in the Wekiwa Spring and Rock Springs BMAP. Publicly-owned facilities have been assigned as a part of the responsible entities allocation. The golf courses in **Table J-1** are subject to nutrient management strategies identified in section 2.8.3 and **Appendix H** of this document. The WWTFs in **Table J-2** are subject to relevant nutrient management strategies identified in section 2.6 and **Appendix G** of this document. All facilities or entities listed below have been assigned required TN reductions to meet the TMDLs. DEP encourages coordination between public and private entities as necessary to address loading in the basin.

**Table J-1. Privately owned or operated golf courses in the Wekiwa Spring and Rock Springs BMAP**

County	Golf Course Name
Orange	Stoneybrook West
Orange	Sweetwater Golf & Country Club
Orange	West Orange Country Club
Orange	Forest Lake Golf Club
Orange	Zellwood Station Country Club
Orange	Crooked Cat/Tooth Courses at OC National Golf Center
Seminole	Wekiva Golf Club

**Table J-2. Privately owned or operated WWTFs in the Wekiwa Spring and Rock Springs BMAP**

Facility ID	WWTF Name
FLA010948	Brightwood Manor WWTF
FLA010851	Clarcona Resort WWTF
FLA010831	Lost Lake RV Resort
FLA010862	Magnolia MHP
FLA010871	Rock Springs MHP WWTF
FLA010891	Valencia Estates MH Community
FLA010895	Valley WWTF
FLA010887	West Orange Country Club WWTF
FL0036251	Wekiva Hunt Club WWTP
FLA010508	Mt. Dora WWTF