



**Annual Regulatory Plan
and
Rule Review Schedules
2026-2027**

**Board of Trustees of the Internal Improvement Trust
Fund**



Annual Regulatory Plan and Rule Review Schedules

Board of Trustees of the Internal Improvement Trust Fund

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FLORIDA DEPARTMENT OF Environmental Protection

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3900 Commonwealth Boulevard
Tallahassee, FL 32399

Ron DeSantis
Governor

Jay Collins
Lt. Governor

Alexis A. Lambert
Secretary

Pursuant to Section 120.74, Florida Statutes, the undersigned hereby certify that they have reviewed the regulatory plan for the Board of Trustees of the Internal Improvement Trust Fund and that the Board of Trustees of the Internal Improvement Trust Fund regularly reviews all of its rules to determine if the rules remain consistent with the agency's rulemaking authority and the laws implemented, with the most recent review of its existing rules being completed in 2026.

Dated this 28th day of August, 2026.

A handwritten signature in blue ink, appearing to read "Justin G. Wolfe".

Justin G. Wolfe
GENERAL COUNSEL

A handwritten signature in blue ink, appearing to read "Alexis A. Lambert".

Alexis A. Lambert
SECRETARY

Board of Trustees of the Internal Improvement Trust Fund
2026-2027 Regulatory Plan Pursuant to s. 120.74(1)(a) and 120.74(1)(c), F.S.

Agency	Law enacted or modified that creates or modifies DEP authority or duties	Is rulemaking necessary to implement the law?	If rulemaking is not necessary , statement explaining reasons why the law may be implemented without rulemaking	If rulemaking is necessary , has notice of rule development been published in the FAR? If yes, which FAR issue (include date, volume, and number).	When is notice of a proposed rule expected to be published?	Rule Number	Rule Title	Was the law listed in a previous regulatory plan as requiring rulemaking to implement a law?
BOT	Chapter 2026-1, Sections 1-3, Laws of Florida	No	This act which amends certain provisions of Chapter 258, F.S., to modify the BOT's authority to approve certain projects in the Terra Ceia and Biscayne Bay Aquatic Preserves is self implementing; therefore rulemaking by BOT is not necessary.	N/A	N/A	N/A	N/A	N/A
BOT	Chapter 2026-3, Laws of Florida	No	This act requiring DEP to determine whether certain surplus state-owned land where title is vested to the BOT is suitable for agricultural uses and requiring the Department to retain an rural-lands protection easement is self implementing; therefore rulemaking by the BOT is not necessary.	N/A	N/A	N/A	N/A	No
All Agencies	Chapter 2026-22, Laws of Florida	No	This act amending the definition of "relative" as used in the state ethics laws to include current or former foster parents is self implementing; therefore rulemaking by the BOT is not necessary.	N/A	N/A	N/A	N/A	No
All Agencies	Chapter 2026-32, Laws of Florida	No	This act amending public record exemptions for agency investigations to exempt from public record disclosure requirements certain identifying information of victims, victim's family members, and law enforcement officers is self implementing; therefore rulemaking by the BOT is not necessary	N/A	N/A	N/A	N/A	No
BOT	Chapter 2026-44, Laws of Florida	No	This act imposing new notice and written justification requirements on the Division of State Lands when proposing the sale or exchange of conservation lands owned by the Board of Trustees of the Internal Improvement Trust Fund is self implementing; therefore rulemaking by the BOT is not necessary.	N/A	N/A	N/A	N/A	No
All Agencies	Chapter 2026-45, Laws of Florida	No	This act prohibiting governmental entities from requiring, implementing, or enacting net zero policies, carbon taxes and assessments, and emission trading programs; prohibiting use of public funds to support a net zero policy; prohibiting imposition of a tax, fee, penalty, offset, or assessment to advance a net zero policy; and requiring reporting under penalty of perjury by governmental entities to the Department of Revenue that the governmental entity is in compliance with these prohibitions is self implementing; therefore rulemaking by the BOT is not necessary	N/A	N/A	N/A	N/A	No
All Agencies	Chapter 2026-52, Laws of Florida	No	This act relating to an Open Government Sunset Review Act for a public records exemption relating to trade secrets held by an agency is self implementing; therefore rulemaking by the BOT is not necessary	N/A	N/A	N/A	N/A	No

Board of Trustees of the Internal Improvement Trust Fund
2026-2027 Regulatory Plan Pursuant to s. 120.74(1)(a) and 120.74(1)(c), F.S.

Agency	Law enacted or modified that creates or modifies DEP authority or duties	Is rulemaking necessary to implement the law?	If rulemaking is not necessary , statement explaining reasons why the law may be implemented without rulemaking	If rulemaking is necessary , has notice of rule development been published in the FAR? If yes, which FAR issue (include date, volume, and number).	When is notice of a proposed rule expected to be published?	Rule Number	Rule Title	Was the law listed in a previous regulatory plan as requiring rulemaking to implement a law?
All Agencies	Chapter 2026-66, Laws of Florida	No	This act relating to foreign influence on public officers, intergovernmental relations, technology used by governmental entities, and crimes by foreign actors is self implementing; therefore rulemaking by the BOT is not necessary.	N/A	N/A	N/A	N/A	No
All Agencies	Chapter 2026-68, Laws of Florida	No	This act relating to required price rounding for cash transactions due to the elimination of the one-cent piece from currency circulation is self implementing; therefore rulemaking by the BOT is not necessary.	N/A	N/A	N/A	N/A	No
All Agencies	Chapter 2026-92, Laws of Florida	No	This act relating to active military service members that modifies the authority of governmental entities to allow for more paid leave for active military service in the National Guard and amends certain program benefits for active or former military service members and their families is self implementing; therefore rulemaking by the BOT is not necessary.	N/A	N/A	N/A	N/A	No
All Agencies	Chapter 2026-120, Laws of Florida	No	This act conducting review under Open Government Sunset Review Act which amends public record exemptions relating to cyber security and network infrastructure is self implementing; therefore rulemaking by the BOT is not necessary.	N/A	N/A	N/A	N/A	No
All Agencies	Chapter 2026-142, Laws of Florida	No	This act creating a public meeting and public record exemption for certain records and discussions between an agency attorney and an agency that would otherwise be subject Government in the Sunshine Laws regarding potential claims being made under the Bert J. Harris Act that occur after the 90-day notice required under the Bert J. Harris Act is provided by a potential claimant is self implementing; therefore rulemaking by the BOT is not necessary.	N/A	N/A	N/A	N/A	No
All Agencies	Chapter 2026-152, Laws of Florida	No	This act conducting review under Open Government Sunset Review Act which amends the public record exemption relating to records held by agencies pertaining to conviction integrity units to remove the OGGR sunset language is self implementing; therefore rulemaking by the BOT is not necessary.	N/A	N/A	N/A	N/A	No
All Agencies	Chapter 2026-177, Laws of Florida	No	This act relating to search warrants, what may be covered under a search warrant, and amending the process for law enforcement to seek and obtain search warrants is self implementing; therefore rulemaking by the BOT is not necessary.	N/A	N/A	N/A	N/A	No

Board of Trustees of the Internal Improvement Trust Fund
2026-2027 Regulatory Plan Pursuant to s. 120.74(1)(a) and 120.74(1)(c), F.S.

Agency	Law enacted or modified that creates or modifies DEP authority or duties	Is rulemaking necessary to implement the law?	If rulemaking is not necessary , statement explaining reasons why the law may be implemented without rulemaking	If rulemaking is necessary , has notice of rule development been published in the FAR? If yes, which FAR issue (include date, volume, and number).	When is notice of a proposed rule expected to be published?	Rule Number	Rule Title	Was the law listed in a previous regulatory plan as requiring rulemaking to implement a law?
BOT	Chapter 2026-181, Laws of Florida	No	This act exempting certain persons completing construction work on government property from the requirement to execute performance bonds, extending the time for fund allocation for the Florida Keys Area of Critical State Concern, and prohibiting oil and gas drilling, exploration, or production within 30 miles of a national estuarine research reserve if the county also contains an area of critical state concern is self implementing; therefore rulemaking by the BOT is not necessary.	N/A	N/A	N/A	N/A	No
BOT	Chapter 2026-195, Laws of Florida	No	This act requiring the BOT to convey certain real property to the village council of the Village of Tequesta is self implementing; therefore rulemaking by the BOT is not necessary.	N/A	N/A	N/A	N/A	No
BOT	Chapter 2026-210, Laws of Florida	No	This act requiring the BOT to convey certain real property to the city council of the City of DeFuniak Springs is self implementing; therefore rulemaking by the BOT is not necessary.	N/A	N/A	N/A	N/A	No
BOT	Chapter 2026-219, Laws of Florida	No	This act requiring the BOT to convey certain real property to the Okeechobee Utility Authority is self implementing; therefore rulemaking by the BOT is not necessary.	N/A	N/A	N/A	N/A	No
BOT	Chapter 2026-221, Laws of Florida	No	This act requiring the BOT to convey certain real property to the city commission of the City of Trenton is self implementing; therefore rulemaking by the BOT is not necessary.	N/A	N/A	N/A	N/A	No
All Agencies	Chapter 2026-232, Laws of Florida	No	This is the General Appropriations Act.	N/A	N/A	N/A	N/A	No
All Agencies	Chapter 2026-233, Laws of Florida	No	This act implementing the 2026-2027 General Appropriations bill is self implementing; therefore rulemaking by the BOT is not necessary	N/A	N/A	N/A	N/A	No
All Agencies	Chapter 2026-234, Laws of Florida	No	This act relating to collective bargaining of state employees is self implementing; therefore rulemaking by the BOT is not necessary	N/A	N/A	N/A	N/A	No

**Board of Trustees of the Internal Improvement Trust Fund
2026-2027 Regulatory Plan Pursuant to 120.74(1)(b), F.S.**

Division	Law Implemented	Rule Number	Rule Title	Explain whether the rule is intended to simplify, clarify, increase efficiency, improve coordination with other agencies, reduce regulatory costs, or delete obsolete, unnecessary, or redundant rules.	
The Board of Trustees does not intend to conduct rulemaking that is reportable pursuant to section 120.74(1)(b), F.S., over the 2026-2027 fiscal year.					

Department of Environmental Protection
Updates to January 1, 2026, Legislative Report required by s. 120.5435(5), F.S.

Rule Number	Rule Title	Previous Intended Action	New Intended Action	Explanation for Outcome Change
No reported updates				

Board of Trustees of the Internal Improvement Trust Fund
2025-2026 License Compliance Tracking Metrics required by s. 120.74(1)(g), F.S.

Licensing Tracking Metric	Total Number
The number of license applications submitted to the agency.	0
The number of license applications that required one or more requests for additional information.	0
The number of license applications for which the applicant was nonresponsive to one or more requests for additional information.	0
The number of license applications that were not completed by the applicant.	0
The number of license applications for which the agency requested that the applicant grant an extension of time for the agency to issue a request for additional information, determine that an application is complete, or issue a decision to approve or deny an application.	0
The number of license applications for which an extension was requested by the applicant and for which an extension was required by the state agency or judicial branch.	0
The number of license applications that were not approved or denied within the statutory timeframe.	0
The average and median number of days it takes the agency to approve or deny an application after receipt of a completed application.	0
The number of license applications for which final agency action was appealed and the number of informal and formal hearings requested.	0
The number of employees dedicated to processing license applications, if available.	0

Note: The Board of Trustees of the Internal Improvement Trust Fund does not issue licenses as defined in section 120.52, F.S., as their authorizations are a proprietary function of the Board.

Board of Trustees of the Internal Improvement Trust Fund
2026-2027 Amendments to the Rule Review Schedule pursuant to s. 120.5435(2)(b), F.S.

Rule Number	Rule Title	Previous Review Year	New Review Year
No reported amendments			



Board of Trustees of the Internal Improvement Trust Fund

Rule List and Review Schedule Pursuant to s. 120.5435, F.S.

Total number of
BOT rules: 78

Minimum number of
rules to be reviewed
each year: 15.6

Rule Number	Rule Title	Review Year
18-1.001	Purpose	2025-2026 (Year 1)
18-1.002	Definitions	2025-2026 (Year 1)
18-1.003	General Requirements	2025-2026 (Year 1)
18-1.004	Title	2025-2026 (Year 1)
18-1.005	Appraisal Map and Survey	2026-2027 (Year 2)
18-1.006	Appraisal Procedures, Report Requirements and Determining Maximum Amounts	2025-2026 (Year 1)
18-1.007	Appraiser Eligibility and Selection	2025-2026 (Year 1)
18-1.008	Negotiations	2025-2026 (Year 1)
18-1.009	Purchase Instruments	2025-2026 (Year 1)
18-1.010	Exchanges	2025-2026 (Year 1)
18-1.011	Board Action	2025-2026 (Year 1)
18-1.012	Closing	2025-2026 (Year 1)
18-1.013	Donations	2025-2026 (Year 1)
18-1.014	Multi-Party Acquisitions	2025-2026 (Year 1)
18-2.017	Definitions	2025-2026 (Year 1)
18-2.018	Policies, Standards, and Criteria for Evaluating, Approving or Denying Requests to Use Uplands	2025-2026 (Year 1)
18-2.019	Procedures to Obtain Authorization	2025-2026 (Year 1)
18-2.020	Payments and Consideration	2026-2027 (Year 2)
18-2.021	Land Management Planning and Land Use Evaluation Procedures of the Acquisition and Restoration Council	2026-2027 (Year 2)
18-14.001	Definitions	2029-2030 (Year 5)
18-14.002	Definitions	2029-2030 (Year 5)
18-14.003	Violations	2029-2030 (Year 5)

Rule Number	Rule Title	Review Year
18-14.005	Imposition and Collection of Fines	2029-2030 (Year 5)
18-18.001	Intent	2029-2030 (Year 5)
18-18.002	Boundaries and Scope of the Preserve	2029-2030 (Year 5)
18-18.004	Definitions	2029-2030 (Year 5)
18-18.005	General Management Criteria	2029-2030 (Year 5)
18-18.006	Uses, Sales, Leases or Transfers of Interests in Lands or Materials Held by the Board	2029-2030 (Year 5)
18-18.007	Activities Involving Lands and Materials Not Held by the Board	2029-2030 (Year 5)
18-18.008	Cumulative Impacts	2029-2030 (Year 5)
18-18.009	Exchange of Lands	2029-2030 (Year 5)
18-18.012	Fishing	2029-2030 (Year 5)
18-18.013	Additional Provisions	2029-2030 (Year 5)
18-18.014	Procedures	2029-2030 (Year 5)
18-20.001	Intent	2028-2029 (Year 4)
18-20.002	Boundaries and Scope of the Preserves	2028-2029 (Year 4)
18-20.003	Definitions	2028-2029 (Year 4)
18-20.004	Management Policies, Standards and Criteria	2028-2029 (Year 4)
18-20.006	Cumulative Impacts	2028-2029 (Year 4)
18-20.010	Exchange of Lands	2028-2029 (Year 4)
18-20.012	Protection of Indigenous Life Forms	2028-2029 (Year 4)
18-20.013	Development of Resource Inventories and Management Plans for Preserves	2028-2029 (Year 4)
18-20.017	Lake Jackson Aquatic Preserve	2028-2029 (Year 4)
18-20.019	Boca Ciega Bay and Pinellas County Aquatic Preserves	2028-2029 (Year 4)
18-21.002	Scope and Effective Date	2027-2028 (Year 3)
18-21.003	Definitions	2027-2028 (Year 3)
18-21.004	Management Policies, Standards, and Criteria	2027-2028 (Year 3)
18-21.00401	Additional Requirements and Procedures for Concurrent Review of Related Applications	2027-2028 (Year 3)
18-21.0041	Florida Keys Marina and Dock Siting Policies and Criteria	2027-2028 (Year 3)
18-21.005	Forms of Authorization	2026-2027 (Year 2)
18-21.0051	Delegation of Authority	2027-2028 (Year 3)
18-21.0056	Procedures for the Review of Applications to Conduct Geophysical Testing	2026-2027 (Year 2)
18-21.007	Applications for Letter of Consent	2027-2028 (Year 3)
18-21.0077	Applications for Use Agreements	2026-2027 (Year 2)
18-21.008	Applications for Lease	2026-2027 (Year 2)
18-21.0082	Applications for Special Event Authorizations	2027-2028 (Year 3)
18-21.009	Applications for Public Easement	2026-2027 (Year 2)
18-21.010	Applications for Private Easement	2026-2027 (Year 2)
18-21.011	Payments and Fees	2027-2028 (Year 3)
18-21.012	Spoil Islands	2026-2027 (Year 2)
18-21.013	Applications to Purchase Filled Lands Adjacent to Riparian Uplands	2026-2027 (Year 2)
18-21.019	Applications, Standards, Criteria, Fees, and Forms for Disclaimers, Quitclaim Deeds or Certificates to Clear Title to Formerly Submerged Sovereignty Lands, Filled-In, Bulkheaded, or Permanently Improved in Accordance with Chapter 253, F.S.	2027-2028 (Year 3)
18-21.021	Applications for Aquacultural Activities	2026-2027 (Year 2)
18-21.022	Payments and Fees for Aquacultural Activities	2026-2027 (Year 2)
18-23.002	Scope and Goals	2027-2028 (Year 3)
18-23.007	Activities in Buffer Preserves	2027-2028 (Year 3)

Rule Number	Rule Title	Review Year
18-23.010	Enforcement	2027-2028 (Year 3)
18-23.011	User Fees	2027-2028 (Year 3)
18-24.001	General and Definitions	2028-2029 (Year 4)
18-24.002	Public Purposes and Categories of Projects Qualifying for Funding	2028-2029 (Year 4)
18-24.0021	Florida Forever Criteria	2026-2027 (Year 2)
18-24.0022	Florida Forever Goals and Numeric Performance Measures	2028-2029 (Year 4)
18-24.003	Application Procedures and Requirements	2026-2027 (Year 2)
18-24.004	Initial Review of Project Proposals	2026-2027 (Year 2)
18-24.005	Full Review of Project Proposals	2029-2030 (Year 5)
18-24.006	Council Evaluation and Ranking	2028-2029 (Year 4)
18-24.007	Board of Trustees Consideration	2028-2029 (Year 4)
18-24.008	Capital Improvement and Restoration Proposals	2028-2029 (Year 4)



Review Year: 2025-2026 (Year 1)

Total Rules Reviewed this year: 16

Minimum number required to
be reviewed: 15.6

Rule Number	Rule Title
18-1.001	Purpose
18-1.002	Definitions
18-1.003	General Requirements
18-1.004	Title
18-1.006	Appraisal Procedures, Report Requirements and Determining Maximum Amounts
18-1.007	Appraiser Eligibility and Selection
18-1.008	Negotiations
18-1.009	Purchase Instruments
18-1.010	Exchanges
18-1.011	Board Action
18-1.012	Closing
18-1.013	Donations
18-1.014	Multi-Party Acquisitions
18-2.017	Definitions
18-2.018	Policies, Standards, and Criteria for Evaluating, Approving or Denying Requests to Use Uplands
18-2.019	Procedures to Obtain Authorization

2026-2027 BOT Rule Review Schedule



Review Year: 2026-2027

Total Rules Reviewed this year: 16

Minimum number required to
be reviewed: 15.6

Rule Number	Rule Title
18-1.005	Appraisal Map and Survey
18-2.020	Payments and Consideration
18-2.021	Land Management Planning and Land Use Evaluation Procedures of the Acquisition and Restoration Council
18-21.005	Forms of Authorization
18-21.0056	Procedures for the Review of Applications to Conduct Geophysical Testing
18-21.0077	Applications for Use Agreements
18-21.008	Applications for Lease
18-21.009	Applications for Public Easement
18-21.010	Applications for Private Easement
18-21.012	Spoil Islands
18-21.013	Applications to Purchase Filled Lands Adjacent to Riparian Uplands
18-21.021	Applications for Aquacultural Activities
18-21.022	Payments and Fees for Aquacultural Activities
18-24.0021	Florida Forever Criteria
18-24.003	Application Procedures and Requirements
18-24.004	Initial Review of Project Proposals

2027-2028 BOT Rule Review Schedule



Review Year: 2027-2028

Total Rules Reviewed this year: 14

Minimum number required to be reviewed: 15.6

Rule Number	Rule Title
18-21.002	Scope and Effective Date
18-21.003	Definitions
18-21.004	Management Policies, Standards, and Criteria
18-21.00401	Additional Requirements and Procedures for Concurrent Review of Related Applications
18-21.0041	Florida Keys Marina and Dock Siting Policies and Criteria
18-21.0051	Delegation of Authority
18-21.007	Applications for Letter of Consent
18-21.0082	Applications for Special Event Authorizations
18-21.011	Payments and Fees
18-21.019	Applications, Standards, Criteria, Fees, and Forms for Disclaimers, Quitclaim Deeds or Certificates to Clear Title to Formerly Submerged Sovereignty Lands, Filled-In, Bulkheaded, or Permanently Improved in Accordance with Chapter 253, F.S.
18-23.002	Scope and Goals
18-23.007	Activities in Buffer Preserves
18-23.010	Enforcement
18-23.011	User Fees

2028-2029 BOT Rule Review Schedule



Review Year: 2028-2029

Total Rules Reviewed this year: 16

Minimum number required to
be reviewed: 15.6

Rule Number	Rule Title
18-20.001	Intent
18-20.002	Boundaries and Scope of the Preserves
18-20.003	Definitions
18-20.004	Management Policies, Standards and Criteria
18-20.006	Cumulative Impacts
18-20.010	Exchange of Lands
18-20.012	Protection of Indigenous Life Forms
18-20.013	Development of Resource Inventories and Management Plans for Preserves
18-20.017	Lake Jackson Aquatic Preserve
18-20.019	Boca Ciega Bay and Pinellas County Aquatic Preserves
18-24.001	General and Definitions
18-24.002	Public Purposes and Categories of Projects Qualifying for Funding
18-24.0022	Florida Forever Goals and Numeric Performance Measures
18-24.006	Council Evaluation and Ranking
18-24.007	Board of Trustees Consideration
18-24.008	Capital Improvement and Restoration Proposals

2029-2030 BOT Rule Review Schedule



Review Year: 2029-2030

Total Rules Reviewed this year: 16

Minimum number required to
be reviewed: 15.6

Rule Number	Rule Title
18-14.001	Definitions
18-14.002	Definitions
18-14.003	Violations
18-14.005	Imposition and Collection of Fines
18-18.001	Intent
18-18.002	Boundaries and Scope of the Preserve
18-18.004	Definitions
18-18.005	General Management Criteria
18-18.006	Uses, Sales, Leases or Transfers of Interests in Lands or Materials Held by the Board
18-18.007	Activities Involving Lands and Materials Not Held by the Board
18-18.008	Cumulative Impacts
18-18.009	Exchange of Lands
18-18.012	Fishing
18-18.013	Additional Provisions
18-18.014	Procedures
18-24.005	Full Review of Project Proposals