# Indian River Lagoon Blueway

Partnerships & Regional Incentives
Brevard, Indian River, Martin, St. Lucie, Volusia

Year Added to Priority List	1998
Project Acres	28,060
Acquired Acres	9,915
Cost of Acquired Acres	\$45,794,168
Remaining Project Acres	18,145
2020 Assessed Value of Remaining Acres	\$494,180,901

# **Purpose for State Acquisition**

The Indian River Lagoon Blueway project will preserve and improve the aquatic natural communities of the Indian River Lagoon, one of the country's most productive, diverse, and commercially and recreationally important estuaries. A third of the country's manatee population lives in the Indian River; the area is important for many oceanic fishes, migratory birds, and estuarine fishes. Additionally, public acquisition would provide natural resource-based recreation in a developing area of Florida.

# **General Description**

The 5,136-acre Phase I of the project is in five counties, includes 36 separate areas (combined into 20 sites), and lies within the jurisdictions of two WMDs. It spans approximately 150 miles along the east and west sides of the Indian River Lagoon. Marine tidal marsh and maritime hammock, largely in good condition, cover roughly 60 per cent of the project; many of the marshes have been diked for mosquito control and require reconnection to the lagoon. Mangrove swamps, scrub, and flatwoods cover small portions of the proposal areas. A large part of the country's manatee population lives in the Indian River, and the area is important for many migratory birds as well as for oceanic and estuarine fishes. The Indian River Lagoon is a state aquatic preserve and classified as an Outstanding Florida Water. It is also a SWIM priority water body, and an Estuary of National Significance. The commercial and recreational fisheries (based on estuarine-dependent species) in the Indian River are some of Florida's most important—over 100,000 saltwater recreational anglers are registered in the proposal area.

# **FNAI Element Occurrence Summary**

FNAI Elements	Score
Florida manatee	G2G3T2/S2S3
Florida scrub-jay	G1G2/S1S2
Eastern Indigo Snake	G3/S2?
Gopher Tortoise	G3/S3
Atlantic Coast Florida lantana	G2T1/S1
Lakela's balm	G1T1/S1
Atlantic salt marsh snake	G4T1Q/S1
perforate reindeer lichen	G2G3/S2S3
burrowing four-o'clock	G3?/S2
Florida scrub lizard	G2G3/S2S3
coastal vervain	G3/S3
large-flowered rosemary	G3/S3

# **Public Use**

Parcels in the project fall within or are adjacent to five aquatic preserves: Mosquito Lagoon, Banana River, Indian River—Malabar to Vero Beach, Indian River—Vero Beach to Ft. Pierce, and Jensen Beach to Jupiter Inlet. It will be managed as a buffer to the aquatic preserves.

# **Acquisition Planning**

#### 1997

On December 12, 1997, the LAAC added the Indian River Lagoon Blueway project to the CARL 1998 Priority list. This fee-simple acquisition, sponsored by multiple sponsors, consisted of approximately 5,136 acres, 460 owners, and a 1996 taxable value of \$24,519,173.

#### 1999

On June 17, 1999, the LAMAC approved a fee-simple, 42-acre addition to the project boundary. It was sponsored by Brevard County, consisted of multiple owners, and a 1998 taxable value of \$865,400.

On December 9, 1999, the LAMAC approved combining the North Indian River Lagoon project with the existing Indian River Lagoon Blueway project. The added acreage brought the total Project Area to approximately 25,345 acres.

# 2000

On December 19, 2000, the LAMAC approved a fee-simple, 186-acre addition to the project boundary. It was sponsored by multiple sponsors, consisted of multiple owners, and a 1999 taxable value of \$4,205,800. The addition was broken down as follows: (1) Brevard County Snagg Point, sponsored by TNC, consisted of 125 acres with a taxable value of \$1,246,520. SJRWMD acquired 14.63 acres in 2005; (2) Martin County Bon Air Beach, sponsored by the Town of Jupiter Island, consisted of 43 acres with a taxable value of \$1,1161,000; and (3) St. Lucie County Hobe Sound Addition, sponsored by St. Lucie County, consisted of 18 acres with a taxable value of \$1,798,280.



#### 2001

On April 16, 2001, the ARC established Groups A and B and moved this project to Group B of the 2001 Florida Forever Priority list.

#### 2002

On December 5, 2002, the ARC moved this project to Group A of the 2003 Florida Forever Priority list. On August 15, 2003, the ARC approved a fee-simple, 15-acre addition, aka Old Oak Lodge Preserve, to the project boundary. It was sponsored by the Florida Institute of Technology, Dept. of Marine and Environmental Systems, consisted of one owner, Indian River No. 1 Developer, and a 2002 taxable value of \$685,170.

#### 2005

On February 11, 2005, the ARC approved a fee-simple, 297-acre addition, to the project boundary. It was sponsored by TNC, consisted of four owners, and a 2004 taxable value of \$1,137,380.

#### 2007

On February 16, 2007, the ARC approved a fee-simple, 194-acre addition to the project boundary. It was sponsored by the Brevard County EEL Program, consisted of nine ownerships, 10 parcels, and a taxable value of \$984,310. Brevard County will manage these parcels considered essential to the project.

On April 13, 2007, the ARC approved a fee-simple, 296-acre addition, known as Harbor Branch, to the project boundary. It was sponsored by the St. Lucie County government, and consisted of three landowners, 12 parcels, and a taxable value of \$16,248,257. The parcels were designated as essential and will be managed by the St. Lucie County Mosquito Control District.

On August 16, 2007, the ARC approved a fee-simple, 47-acre addition (aka Pelican Island Addition Site) to the project boundary. It was sponsored by the landowner, Torwest, Inc., and the Pelican Island National Wildlife Refuge and consisted of one parcel with a 2006 taxable value of \$5,816,550. The Pelican Island National Wildlife Refuge is the recommended manager of this essential parcel.

Approximately half an acre of the parcel overlaps the Archie Carr Sea Turtle Refuge site in Indian River County.

# 2008

In August 2008, 41.88 acres of the Kaufman/Young ownership were purchased for \$1,970,000 (\$1,313,333 from DSL Florida Forever funds and \$656,666from the SJRWMD). The DRP will manage this addition.

On December 12, 2008, the ARC voted to extend the boundary with a fee-simple 230-acre addition in St. Lucie County, with a tax-assessed value of \$33,756,700. This is the Indian River Lagoon Blueway Harbor Branch, Phase II, part of the Harbor Branch Oceanographic campus. The proposal was submitted as a stand-alone project and designated as essential, then immediately added to the project boundary.



#### 2010

On March 10, 2010, two parcels - about 384 acres (136/DSL plus 248/DCA) - were purchased from Harbor Branch (HB) for \$24,040,488 funding from FF-HB-Other. These parcels are to be managed by FAU.

#### 2011

On December 9, 2011, this project was placed in the Partnerships and Regional Incentives category.

# Coordination

Acquisition of this project will be a coordinated effort between directly involved local governments, water management districts and the State. The five counties (Volusia, Brevard, Indian River, St. Lucie and Martin) and the WMDs (SJRWMD and SFWMD) have sent resolutions in support of this project. The District and Brevard County have acquired more than 3,200 acres. The District has acquired the Snag Point tract (214 acres), an essential parcel. A "161" agreement is in place over the tracts in SJRWMD.

# **Management Policy Statement**

The primary goals of management of Indian River Lagoon Blueway project are: to conserve and protect environmentally unique and irreplaceable lands that contain native flora and fauna representing a natural area unique to or scarce within this state; to conserve and protect significant habitat for native species or endangered and threatened species; to conserve, protect, manage or restore important ecosystems in order to enhance or protect significant surface water, coastal, recreational, fish and wildlife resources which local or state regulatory programs cannot adequately protect; and to provide areas for natural resource-based recreation.

# Manager(s)

DRP management centers around the Mullet Creek area. ORCP also requested that the lands purchased for this project within St. Lucie County be leased directly to the county. The county has purchased parcels using county funds, FCT money and other sources, and they would like to manage the lands under a single plan. Other agencies participating as cooperating managers are Brevard County Environmentally Endangered Lands (EEL) Program, Brevard Mosquito Control, and Indian River Mosquito Control. Several of the previously listed cooperating managers are currently managing some of the tracts within the project boundaries. FWC wishes to participate in the management of some sites (including Phase II sites). Additionally, SJRWMD and SFWMD will likely be cooperating managers on some sites as part of their SWIM programs. FWC will manage that part of the project that was formally the North Indian River Lagoon project. The Pelican Island National Wildlife Refuge will manage the Pelican Island Addition site, if it is acquired.

Florida Atlantic University (FAU) will manage the Harbor Branch sites. Management of lands previously owned by to Harbor Branch Oceanographic Institute will be divided among several entities. Some of the unimproved uplands will be managed by St. Lucie County Environmental Resources Division and some of the unimproved wetlands by St. Lucie County Mosquito Control District. Much of the improved acreage



will be leased by the Board of Trustees for management by Harbor Branch Oceanographic Foundation or Florida Atlantic University.

# **Management Prospectus**

# Qualifications for state designation

The project will acquire numerous parcels adjoining the Indian River Lagoon. The habitats include freshwater marsh, salt marsh, mangrove fringe, maritime hammock, coastal strand, scrub, baygall, and pine flatwoods. Many of the wetland sites are impounded or otherwise hydrologically altered.

Management and restoration of these habitats would provide protection for the Indian River Lagoon, increase estuarine habitat, and improve public access and recreational opportunities. The parcels fall within five aquatic preserves; Mosquito Lagoon, Banana River, Indian River— Malabar to Vero Beach, Indian River—Vero Beach to Fort. Pierce, and Jensen Beach—to Jupiter Inlet, and therefore is appropriate for designation as a State Buffer Preserve.

# Conditions affecting intensity of management

Initially all acquisitions will be of "high need." Most of the wetlands are impounded, some are connected to the lagoon and managed, and others are not. The long-term goal will be to reconnect all impoundments to the Lagoon through control structures. Structures will have to be installed and maintained in many areas and dikes repaired or removed where no longer functional. Most of the upland parcels have been unmanaged and have exotic plant infestations, and trash. Since most of the parcels are in urbanized areas the demand for water access will be high. Construction of several access points will be needed. Increased patrol and law enforcement presence will be necessary to prevent future dumping and vandalism. Long- term routine management activities within the upland areas will be at the "moderate need" level. However, due to the maintenance needs of the dikes and water control structures, and the required management of water levels, the impoundments will continue to require "high need" management.

# Management implementation, Public access, Site security and Protection of infrastructure

The management goals of this project are to utilize an ecosystems management approach: to enhance the protection of the adjacent Indian River Lagoon and its aquatic preserves; to conserve and restore coastal wetlands and uplands; to protect and manage native flora and fauna; to provide areas for boating, fishing, camping, hiking, bike riding, picnicking and nature appreciation; to protect archaeological and historical resources; to enhance public appreciation for natural diversity; and to cooperate with local mosquito control authorities to ensure that impoundments are properly managed. Upon acquisition, initial activities will concentrate on the site security of the upland properties, including posting, fencing where needed, and patrols. Within the first year of appropriate funding, management activities will concentrate on trash removal, public access, and planning for management activities such as impoundment management, restoration, prescribed fire, and exotic plant and animal eradication.



Appropriate access to the public will be provided while protecting sensitive resources on site. The site's natural resources and threatened and endangered species will be inventoried, and a management plan will be formulated. The resource inventory will be used to identify sensitive areas that need special attention, protection or management and to locate areas that are appropriate for any recreational or administrative facilities. Unnecessary roads, fire lanes and hydrological disturbances will be abandoned and/or restored to the greatest extent practical. Infrastructure development will be confined to already disturbed areas and will be the minimum required to allow public access, and to manage the property.

Long-range goals will be established by the management plan and will provide for ecological restoration, the removal of exotic species, and the perpetuation and maintenance of natural communities. Prescribed fires will be used to maintain the appropriate communities and associated wildlife populations. Management activities will also stress the protection of threatened and endangered species, and the preservation of the significant archaeological sites for professional investigation. Existing mosquito control impoundments will be reconnected to the Indian River Lagoon and rotational impoundment management implemented to meet both the goals of improved estuarine habitat and mosquito population management. Managed marshes offer excellent habitat for waterfowl and wading birds and viewing opportunities for the public.

# Revenue-generating potential

No revenue is expected to be directly generated from this property. The project will benefit the state indirectly by protecting or enhancing water quality, fisheries and public recreation activities, and preserving natural and historical resources.

# Cooperators in management activities

This project will require a great deal of coordination between the affected parties. SJRWMD and the SFWMD, Volusia/Brevard/Indian River/St. Lucie/Martin Counties, and Mosquito Control Districts have all expressed interest in some form of cooperative management of portions of the project. This level of cooperation is needed if the project is to successfully serve the multiple purposes for which it was designed. In a few cases intensive recreation or stormwater infrastructure have been suggested as management uses, which might not be compatible with the management approach or capabilities. Such parcels may be more appropriately managed directly by the interested agency. The Pelican Island National Wildlife Refuge will manage the Pelican Island Addition site.

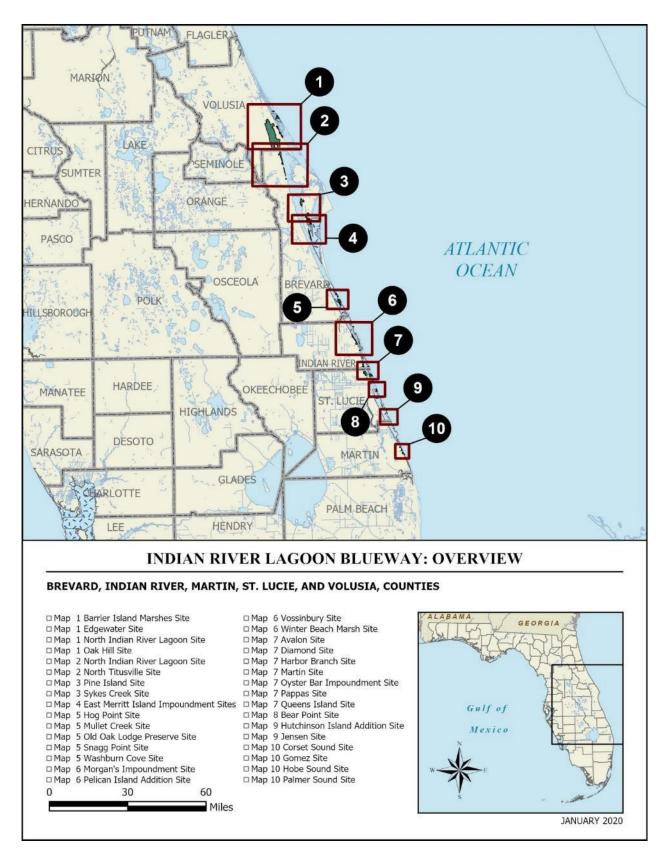


# Management Cost Summary

DRP	Startup	Recurring
Salary	\$64,805	not provided
OPS	\$36,100	not provided
Expense	\$16,146	not provided
000	\$27,692	not provided
Special	\$20,311	not provided
FCO	\$0	not provided
Grant	\$15,000	not provided
TOTAL	\$180,054	not provided

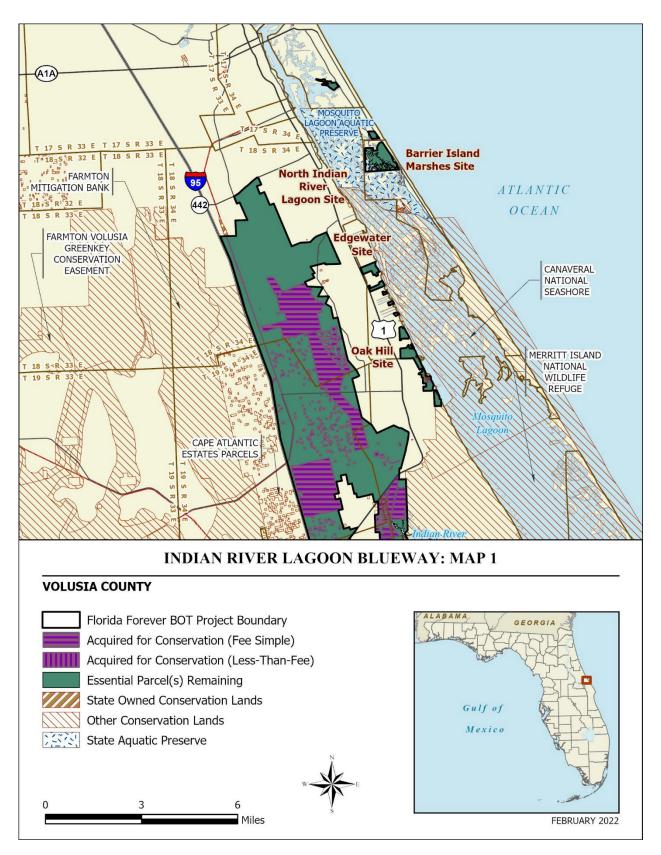
Source: Management Prospectus as originally submitted





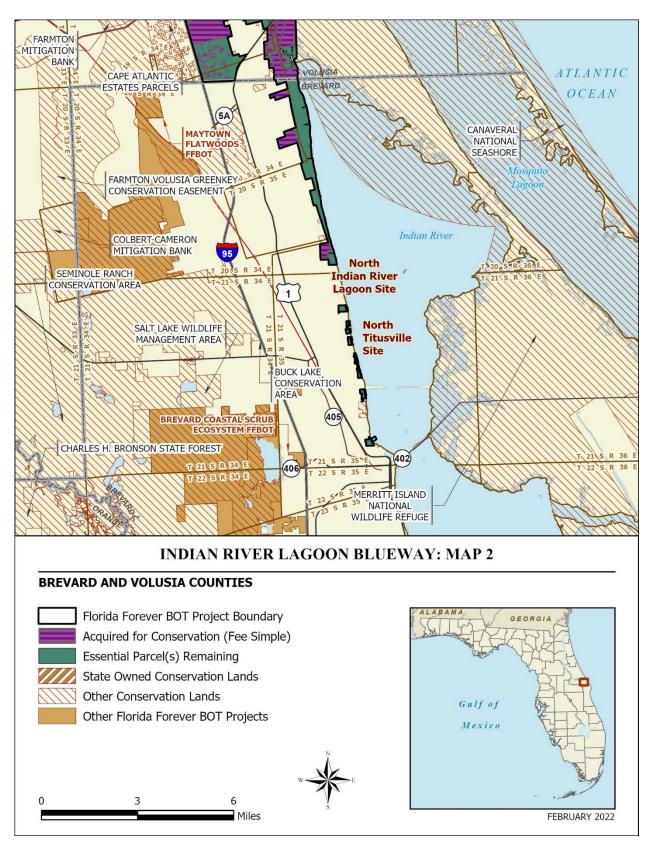
Map 1: FNAI, January 2020





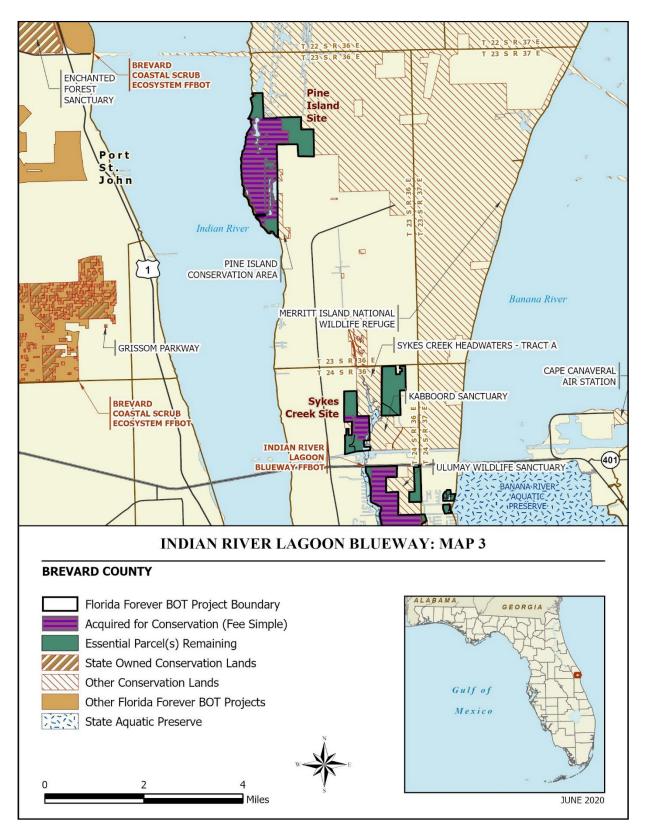
Map 2: FNAI, February 2022





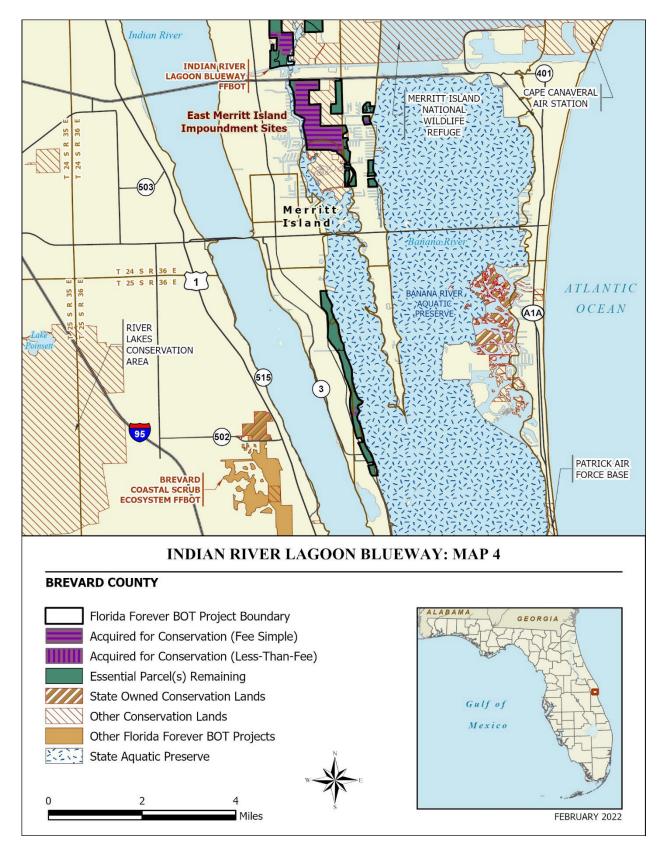
Map 3: FNAI, February 2022





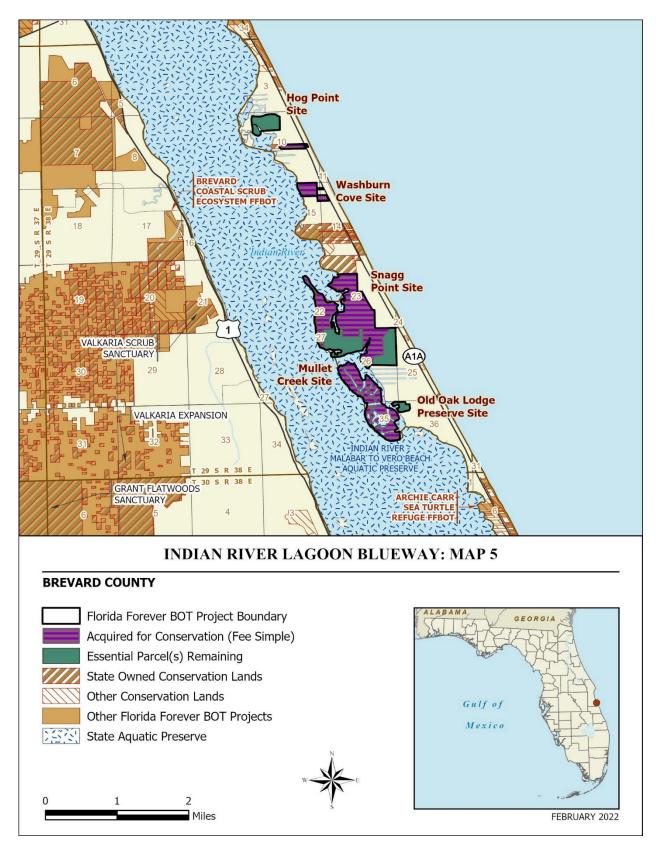
Map 4: FNAI, June 2020





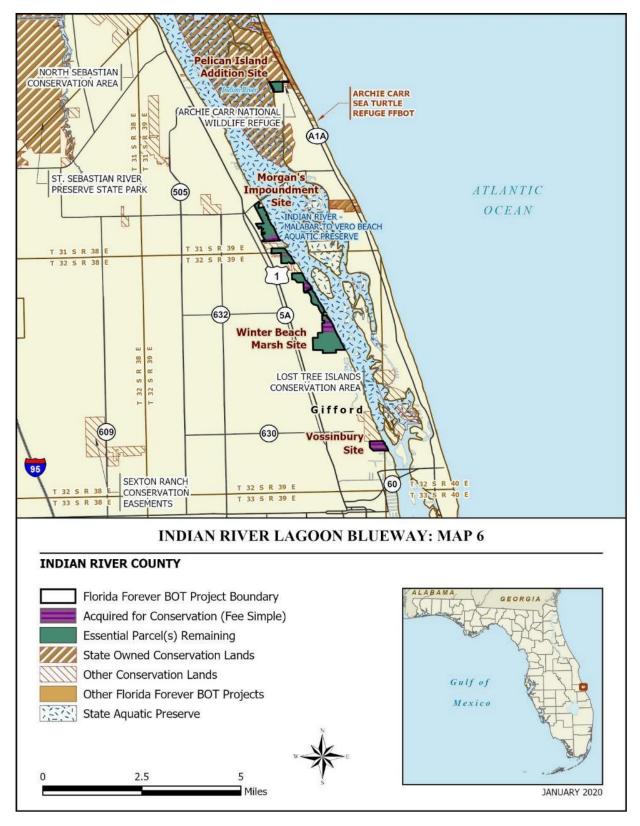
Map 5: FNAI, February 2022





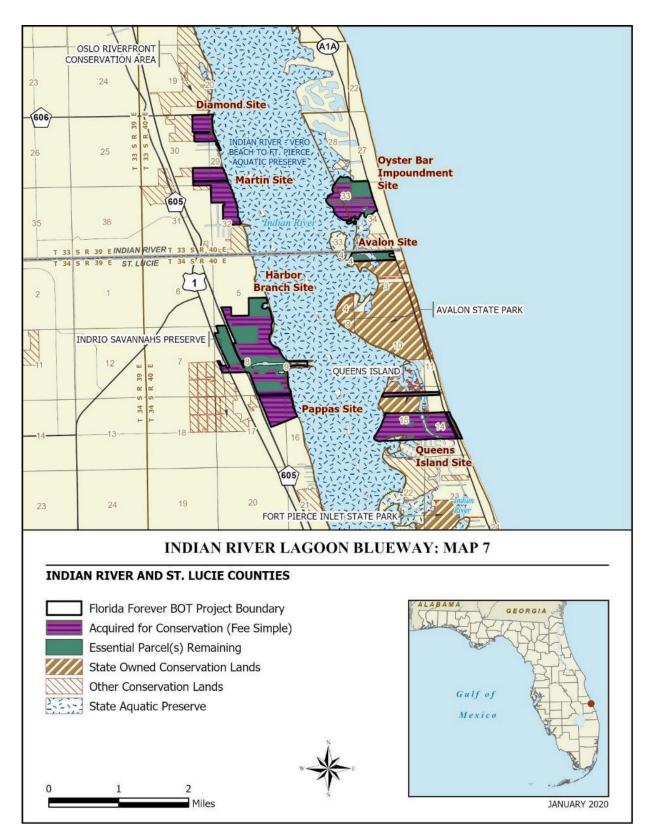
Map 6: FNAI, February 2022





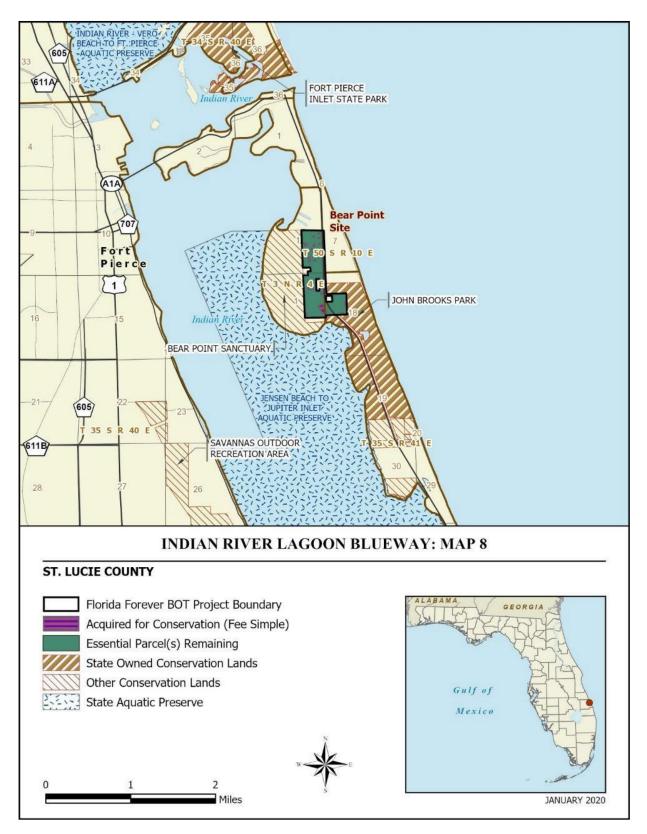
Map 7: FNAI, January 2020





Map 8: FNAI, January 2020





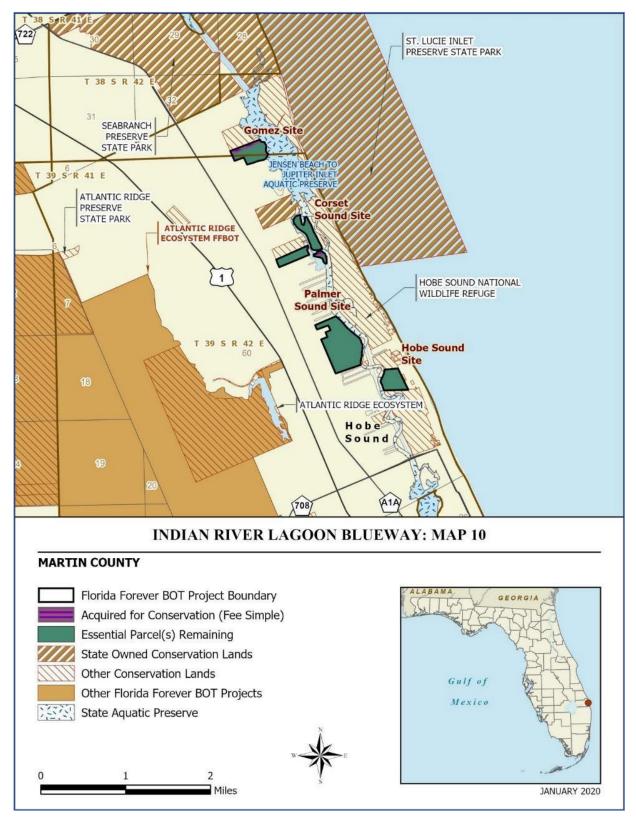
Map 9: FNAI, January 2020





Map 10: FNAI, January 2020





Map 11: FNAI, January 2020

