**A GUIDELINE FOR AGREED-UPON PROCEDURES ATTESTATION SERVICE FOR THE VOLUNTARY CLEANUP TAX CREDIT (VCTC) PROGRAM**

**STATE OF FLORIDA**

**DEPARTMENT OF ENVIRONMENTAL PROTECTION**

**DIVISION OF WASTE MANAGEMENT**

**December 2021**

**1. Purpose**

An agreed-upon procedures engagement is one in which a practitioner is engaged by a client to issue a report of findings based on specific procedures performed on a subject matter. The purpose of this document is to provide guidance to the Certified Public Accountants (CPAs) conducting agreed-upon-procedures attestation services for a Voluntary Cleanup Tax Credit (VCTC) applicant. These engagements are to review and verify the documentation submitted by the VCTC applicant to the Florida Department of Environmental Protection (FDEP) for tax credits (VCTC Application) and to provide an attestation report of the result of the review procedures conducted. Please note that this guidance is intended to provide reference information to the CPAs, as well as the VCTC applicant, in the engagement of agreed-upon procedures attestation services. Therefore, the CPAs can use more rigorous procedures than provided in this guidance if agreed upon by the CPA and the VCTC applicant.

**2. Standards**

The CPAs engaged in conducting an agreed-upon procedures attestation for the VCTC program are responsible for ensuring that all activities are performed in accordance with the professional standards established by the:

* American Institute of Certified Public Accountants (AICPA);
* Florida Statutes (F.S.); and
* Florida Board of Accountancy.

Generally, the engagement should be performed by a CPA having adequate technical training and proficiency in the attestation function and adequate knowledge of the subject matter. Professional due care should be exercised in the planning and performance of the engagement. Additionally, as required by Section 376.30781, F.S., the CPA conducting the attestation activities must be independent (i.e., not a representative of the VCTC applicant entity).

**3. Activities**

A CPA conducting the agreed-upon procedures attestation services for the VCTC applicant should:

1. Obtain background information and identify potential engagement issues by reviewing applicable laws and regulations (i.e., sections 376.30781 and 220.1845, F.S.). CPAs should establish an understanding of the VCTC program administered by the FDEP and the services to be performed for the VCTC applicant. The work should be properly planned and reviewed to ensure the objectives of the engagement are achieved.
2. Conduct an adequate review and verification of the documentation to be submitted by the VCTC applicant to FDEP for tax credits. These documents will include contractual records, payment requests, and payment records—as those three categories are described in Section 376.30781, F.S.—involving actual costs incurred and paid by the VCTC applicant during the time period covered by the VCTC Application. This documentation is required by statute to be sufficient to demonstrate that the VCTC applicant, which must be the signatory to the Voluntary Cleanup Agreement (VCA) or Brownfield Site Rehabilitation Agreement (BSRA), incurred and paid the costs claimed in the VCTC Application.
3. Attest to the accuracy and validity of the costs incurred, paid, and asserted to be eligible by the VCTC applicant by conducting an independent review of the documentation presented by the VCTC applicant. This is achieved by conducting necessary review procedures which should be adequately described in the CPA report. Additionally, these review procedures should be conducted in accordance with the Standards of Fieldwork established by the AICPA for attestation engagements, which require that “sufficient evidence shall be obtained to provide a reasonable basis for the conclusion that is expressed in the report.” Accordingly, copies of contractual records, payment requests, and payment records—as those three categories are described in Section 376.30781, F.S.—should be submitted with the VCTC Application documents to support the attestation statement made by CPAs. Copies of the above items need only be submitted once in the VCTC Application; a duplicate set of these copies is not necessary to be included in the CPA report. If an entity other than VCTC applicant incurred and paid costs claimed within the VCTC Application, the documentation of the claim should demonstrate that such entity is essentially the same as the applicant (e.g., fictitious name of applicant or entity the sole member of which is the applicant) or that the entity incurring the costs was reimbursed (directly or through an intermediary) by the applicant. Otherwise, these costs will be deemed ineligible.
4. Attest and report that the costs included in the VCTC Application form are not duplicated within the VCTC Application.
5. Clearly state the total amount claimed in the VCTC Application and the total amount verified by the CPA.

**4. Reporting**

As required by Section 376.30781, F.S., CPAs engaged in performing VCTC application services must submit a copy of the CPA’s report to the FDEP with the VCTC Application. This report must conform to the AICPA Standards of Reporting regarding agreed-upon procedures engagements in AT-201 and SSAE-19 (or as they may be subsequently modified or superseded). The illustrative report presented below may be used as a reference for a CPA’s report.

**Independent CPA’s Report  
On Applying Agreed-Upon Procedures**

We have performed the procedures enumerated below, which were agreed to by the VCTC applicant, XXX, Inc., solely to assist them with the filing (or evaluating, or reviewing) of a Voluntary Cleanup Tax Credit Application (the “VCTC Application”) related to XXX, Inc.’s site rehabilitation {and/or solid waste removal} project with the Florida Department of Environmental Protection (FDEP) for the calendar year (beginning January 1, 20\_\_\_\_, and ending December 31, 20\_\_\_\_) {if claiming solid waste VCTC, then state for the time period from xx/xx/xx to xx/xx/xx, which may include more than one calendar year}. XXX, Inc.’s management is responsible for the filing of a VCTC Application related to XXX, Inc.’s site rehabilitation {and/or solid waste removal} project with the FDEP. This agreed-upon-procedure engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of the procedures is solely the responsibility of those parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

*[Include paragraphs to enumerate procedures]*

Examples of the procedures include the following:

**Procedures:**

The following procedures were applied to costs incurred and paid by XXX, Inc., and asserted by it to be eligible for the tax credit:

1. We verified the accuracy and validity of the payment request numbers, payment request dates, payment request amounts and mathematical accuracy of the payment requests included in the VCTC Application.
2. We verified the site rehabilitation costs included in the VCTC Application were for expenses incurred within the 20\_\_\_\_ calendar year and paid prior to January 31st of the following year or submittal of the VCTC Application, whichever represents the earliest date. {Use this for site rehabilitation VCTC Applications, but not for solid waste VCTC Applications, which are allowed to claim credits from more than one calendar year.}
3. We verified the payment requests or costs for the project were not duplicated in the VCTC Application.
4. We obtained copies of payment records and the related endorsements from XXX, Inc., covered by this VCTC Application {for solid waste VCTC claims state: “for the time period covered by this VCTC Application”} payable to vendor/contractor/provider, ZZZ, LLC. We compared XXX, Inc.’s payment records to the payment requests provided by ZZZ, LLC.
5. We obtained an independent confirmation of the information being tested from ZZZ, LLC to verify the costs included in the VCTC Application were related to XXX, Inc.’s, site rehabilitation project, the work was performed during the period from January 1, 20\_\_\_\_ to December 31, 20\_\_\_\_, and the payments were received prior to January 31st of the following year or submittal of the VCTC Application, whichever represents the earliest date. {For solid waste VCTC applications, which are allowed to claim credits from more than one calendar year, use the following statement: “We obtained an independent confirmation of the information being tested from ZZZ, LLC to verify the costs included in the VCTC Application were related to XXX, Inc.’s, solid waste removal project, the work was performed, and the payments were received.”}
6. We verified that XXX, Inc. incurred and paid all those costs which it asserted to be eligible for tax credits in the VCTC Application. {If another entity, besides the VCTC applicant, incurred and paid costs claimed within the VCTC Application, a statement should be included that the entities are essentially the same (e.g., a fictitiously named entity or sole member organization), or that reimbursement was made from the VCTC applicant to the entity that paid the costs. Documentation to support such claims should be included within the VCTC Application.}
7. We obtained a representation letter from XXX, Inc.’s management confirming it made available to us all relevant information and it responded fully to all inquiries made by us during the engagement.

**Findings:**

We compared all contract records and payment requests to XXX, Inc.’s payment records and verified that $\_\_\_\_\_\_\_\_ was paid by XXX, Inc.

[Should the CPA’s verified amount differ from the amount XXX, Inc. claimed in the VCTC Application, then state the difference along with the explanation as to why the amounts differ. For example, “We identified payment requests that are considered exceptions due to mathematical inaccuracies, costs were incurred and paid outside the time frames appropriate for the VCTC Application, or that payments were made by an entity other than XXX, Inc.” The exceptions consisted of the following: *Include a list of the exception payment request with the payment request date, payment request number, payment request amount, and reason for the exception.*]

We were not engaged to, and did not perform an audit, the objective of which would be the expression of an opinion on the specified elements, accounts, or items. Accordingly, we do not express such an opinion. Had we performed additional procedures~~,~~ other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of XXX, Inc., and the State of Florida Department of Environmental Protection and is not intended to be used by anyone other than those specified parties.\*

[Signature]

[Date]

\*Note: CPAs and VCTC applicants using this guidance should note that Florida has a very broad public records law (see Chapter 119, F.S.) and that all VCTC Applications received by the FDEP are available for review and copying upon request by the public, with certain exceptions for *inter alia* personal identifying information, which will be redacted before Applications are provided to requestor.